

WA00
Department of State Police – Capital

Capital Budget Summary

State-owned Capital Improvement Program
(\$ in Millions)

Projects	Prior Auth.	2025 Request	2026 Est.	2027 Est.	2028 Est.	2029 Est.	Beyond CIP
Barrack L – Forestville: New Barrack and Garage (Prince George’s)	\$1.546	\$3.890	\$10.904	\$1.791	\$0.000	\$0.000	\$0.000
Tactical Services Facility: New Operations Building (Howard)	14.856	3.527	0.000	0.000	0.000	0.000	0.000
Barrack V – Berlin: New Barrack, Forensic Lab, and Garage (Worcester)	32.082	1.613	0.000	0.000	0.000	0.000	0.000
Barrack J – Annapolis: Communications Room and New Garage (Anne Arundel)*	0.232	0.113	3.580	0.000	0.000	0.000	0.000
Barrack Q – College Park: New Barrack and Garage (Prince George’s)	1.174	0.000	9.033	9.139	0.000	0.000	0.000
Barrack A – Waterloo: New Barrack, Garage, and Historic Barrack Renovation (Howard)	0.000	0.000	0.951	4.807	9.959	0.000	0.000
Brooklandville New Public Safety Complex (Baltimore County)	0.000	0.000	0.000	0.000	1.017	1.017	34.451

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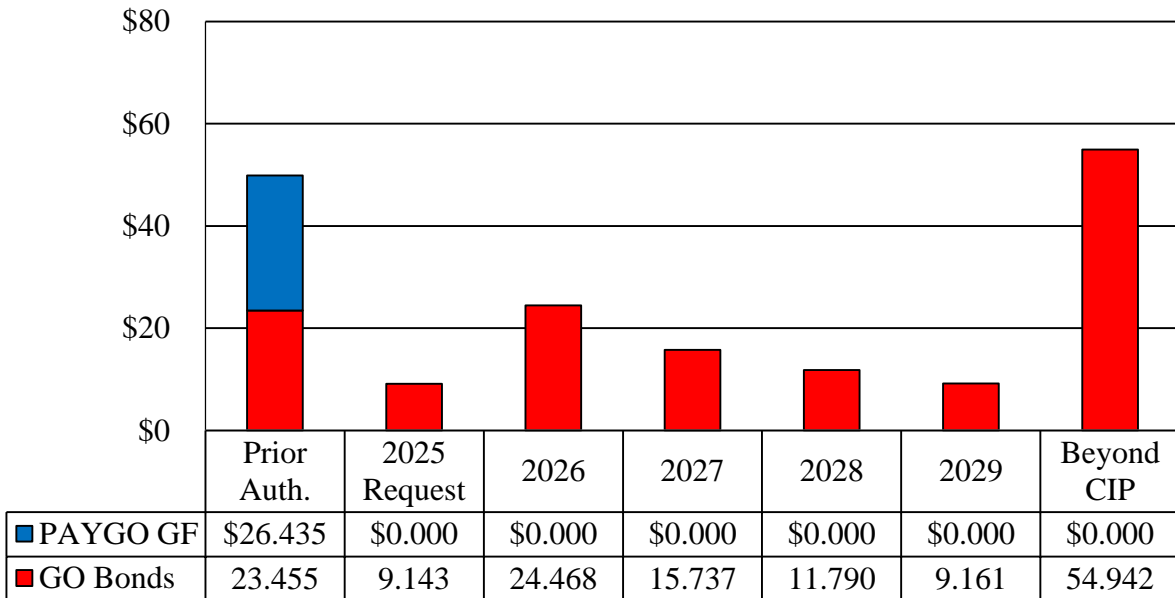
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Projects	Prior Auth.	2025 Request	2026 Est.	2027 Est.	2028 Est.	2029 Est.	Beyond CIP
Renovation of Building D – DSP Headquarters (Baltimore County)	\$0.000	\$0.000	\$0.000	\$0.000	\$0.814	\$7.436	\$4.487
Barrack P – Glen Burnie: New Barrack and Garage (Anne Arundel)	0.000	0.000	0.000	0.000	0.000	0.708	16.004
Total	\$49.890	\$9.143	\$24.468	\$15.737	\$11.790	\$9.161	\$54.942

DSP: Department of State Police

* Funds previously authorized for the Barrack J – Annapolis project are for this phase of work only. Additional funding has been spent in the operating budget and through facility renewal since calendar 2015 to reopen the barrack.



CIP: *Capital Improvement Program*
 GF: general funds
 GO: general obligation
 PAYGO: pay-as-you-go

Key Observations

- ***Four Projects Receive Funding in Fiscal 2025:*** The fiscal 2025 capital budget provides \$9.1 million in general obligation bond funds for the tactical services facility and three barrack projects. A summary of the operating budget impact statements for these projects can be found in **Appendix 1**. The fiscal 2025 capital budget bill also provides one preauthorization for fiscal 2026 and one preauthorization in fiscal 2027 for the Barrack L – Forestville project.

GO Bond Recommended Actions

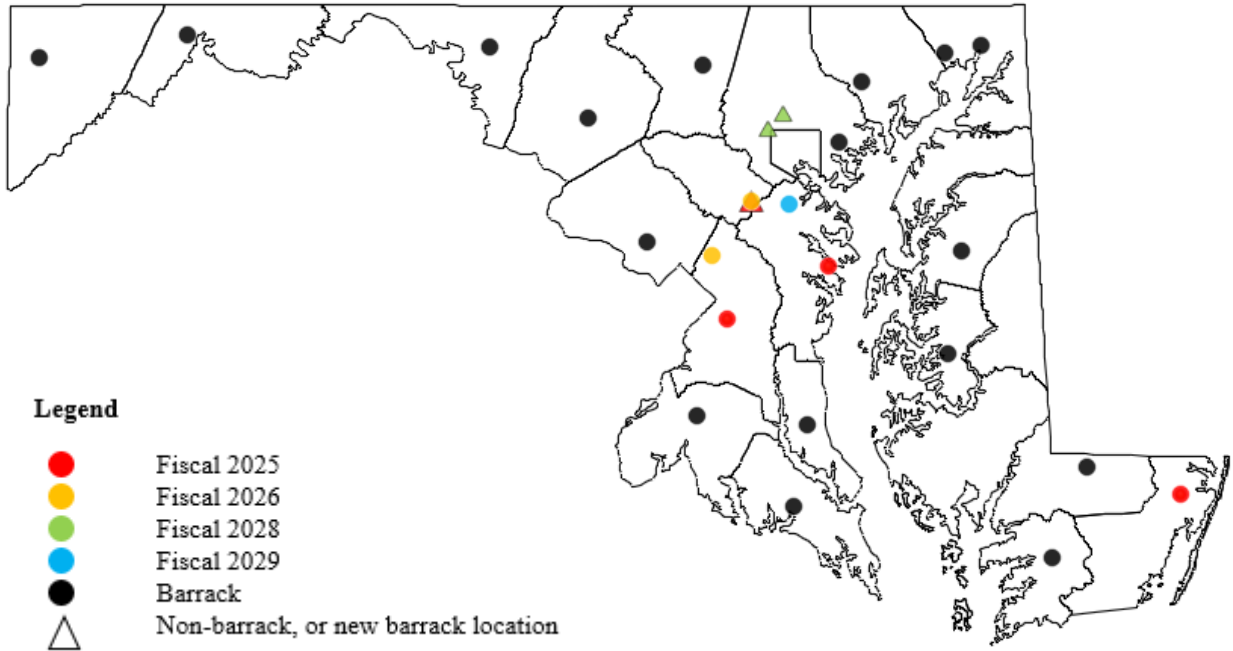
1. Approve all authorizations and preauthorizations for the Department of State Police.

Summary of Fiscal 2025 Funded State-owned Projects

The Department of State Police (DSP) protects the lives and property of Maryland’s residents by enforcing the State’s motor vehicle and criminal laws and analyzing crime scene evidence. As the State’s lead law enforcement agency, the department has statewide law enforcement jurisdiction except in incorporated municipalities. DSP operates 23 barracks in addition to many other support facilities throughout the State. In total, the department owns, leases, or occupies approximately 107 buildings. The average age of the department’s barracks, many of which were constructed to serve a smaller population, is 32 years.

The projects featured in the current *Capital Improvement Program* (CIP) as well as the locations of all DSP barracks are shown in **Exhibit 1**. Projects featured in the current CIP are grouped and illustrated in accordance with the next fiscal year in which they receive funding.

Exhibit 1
Department of State Police Barracks and Planned Projects
Fiscal 2025-2029



Source: Department of Legislative Services

Barrack L – Forestville: New Barrack and Garage

Project Summary: This project will construct a new barrack and garage to replace the existing Barrack L in Forestville in Prince George’s County. The existing barrack was built in calendar 1972. The new barrack will house approximately 53 personnel and provide a functional garage and prisoner intake facility. The site is too small to be occupied during construction; personnel will be temporarily relocated to Barrack Q – College Park.

New/Ongoing: Ongoing								
Start Date: November 2022					Est. Completion Date: September 2026			
Fund Sources:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
GO Bonds	\$1.546	\$3.890	\$10.904	\$1.791	\$0.00	\$0.000	\$0.000	\$18.131
Total	\$1.546	\$3.890	\$10.904	\$1.791	\$0.00	\$0.000	\$0.000	\$18.131
Fund Uses:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
Planning	\$1.542	\$0.000	\$0.000	\$0.000	\$0.00	\$0.000	\$0.000	\$1.542
Construction	0.004	3.578	10.748	1.791	0.000	0.000	0.000	16.121
Equipment	0.000	0.312	0.156	0.000	0.000	0.000	0.000	0.468
Total	\$1.546	\$3.890	\$10.904	\$1.791	\$0.00	\$0.000	\$0.000	\$18.131

- Project Status and Schedule:** Delays to the start of the design process resulted in other schedule changes. Though an architectural firm was selected in December 2022, a contract did not appear before the Board of Public Works (BPW) until June 2023. That contract was for the first two phases of design and had an initial encumbrance of approximately \$570,000. The total contract cost for all six phases of design is approximately \$1.5 million. Design began in July 2023, and schematic design was completed in November 2023. While construction was previously scheduled to begin in March 2024, it is now scheduled to begin in March 2025. The project completion date was extended, correspondingly, from January 2026 to September 2026. The delay has also increased the estimated cost of the project. The total project cost increased 5.8%, with most of the growth being for construction costs. The fiscal 2025 capital budget also provides two preauthorizations to complete construction – \$10.7 million in fiscal 2026 and \$1.8 million in fiscal 2027.
- Changes:** Though the scope of the project has not changed, the number of positions assigned to the new barrack has increased from 41 to 53. In addition to housing the Crash Team accident investigators, the site will also be used by the metro area drug task force.
- Other Comments:** During construction, Forestville personnel will work out of the existing College Park barrack. Vehicles assigned to the barrack already must be serviced at the College Park location. The department estimates that this move would begin a couple of

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months before the construction phase as evidence, property, information technology, and records will also need to be relocated. Construction of the new College Park barrack was estimated to begin prior to the completion of Barrack L. To the extent that the construction start date for the Barrack L project is delayed, the amount of time that personnel from both barracks are located in College Park while both barracks are under construction could increase.

Tactical Services Facility: New Operations Building

Project Summary: The new 12,940 net square foot (NSF) Operations Building will house the Special Operations Division and the Bomb Squad of the Office of the State Fire Marshal. The relocation of the Bomb Squad’s explosive containment vessels from Baltimore/Washington International Thurgood Marshall Airport to this site will make the State compliant with distance requirements set by the Federal Bureau of Alcohol, Tobacco, and Firearms. The facility will also include space for division administration, canine training, physical fitness training, and mission briefings. It will be located at Barrack A – Waterloo in Howard County.

New/Ongoing: Ongoing								
Start Date: September 2021					Est. Completion Date: August 2025			
Fund Sources:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
GO Bonds	\$10.968	\$3.527	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$14.495
GF	3.888	0.000	0.000	0.000	0.000	0.000	0.000	3.888
Total	\$14.856	\$3.527	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$18.383
Fund Uses:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
Planning	\$1.947	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$1.947
Construction	12.729	2.093	0.000	0.000	0.000	0.000	0.000	14.822
Equipment	0.180	1.434	0.000	0.000	0.000	0.000	0.000	1.614
Total	\$14.856	\$3.527	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$18.383

- **Project Status and Schedule:** The technical review process for this project was lengthy, with the design phase beginning in September 2021. An updated equipment estimate was also provided in March 2023 and necessitated additional spending. Changes delayed the construction phase that was previously scheduled for March 2023, and the department reports that the project was posted to *eMaryland Marketplace Advantage* in September 2023 and will appear before BPW on March 13, 2024. Construction is now expected to begin before the end of the fiscal year.

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- **Changes:** Funding in the allowance would finish construction and equipping of the project. Due to the delayed construction start, construction costs increased. Additional equipment funding, approximately \$1.1 million more than anticipated in last year’s CIP, is also required for explosive containment vessels and audio-visual technology. In addition to the four new steel explosive containment vessels, the project will need the following elements so that the vessels may be used properly: a gravel drive; a concrete pad; security fencing; and a light pole.
- **Other Comments:** This is the second of two buildings for this facility – the first was the Tactical Services Garage, which was completed in calendar 2017. The CIP also plans funding for a new barrack on the Waterloo Complex, as discussed in the Summary of Out-year Projects section of this analysis.

Barrack V – Berlin: New Barrack, Forensic Lab, and Garage

Project Summary: The new Berlin facility located in Worcester County will be 20,890 NSF and have a new barrack, garage, and forensic laboratory. The existing barrack was built in calendar 1976. The Berlin laboratory is the only forensic resource to support law enforcement agencies on the Eastern Shore. Part of the existing barrack will be demolished so that the new barrack is best positioned on the 14.5-acre site.

New/Ongoing: Ongoing								
Start Date: June 2020					Est. Completion Date: July 2024			
Fund Sources:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
GO Bonds	\$9.535	\$1.613	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$11.148
GF	22.547	0.000	0.000	0.000	0.000	0.000	0.000	22.547
Total	\$32.082	\$1.613	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$33.695
Fund Uses:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
Planning	\$1.365	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$1.365
Construction	26.957	1.613	0.000	0.000	0.000	0.000	0.000	28.570
Equipment	3.760	0.000	0.000	0.000	0.000	0.000	0.000	3.760
Total	\$32.082	\$1.613	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000	\$33.695

- **Project Status and Schedule:** Construction for this project began in January 2023, and the estimated completion date remains July 2024. However, DSP reports that after construction began, an issue with the soil under the new barrack footprint was discovered. Soil replacement was required, and it is possible that the construction contractor will seek approval for a contract change order for a time extension. No changes for the construction contract have been requested as of February 16, 2024.

- **Changes:** Though the fiscal 2024 budget preauthorized \$2.27 million in fiscal 2025 for construction cost escalation and additional equipment expenses, not all of that funding will be needed. The project cost has decreased by \$773,000 due to an updated cost estimate and lower than anticipated equipment costs.

Barrack J – Annapolis: Communications Room and New Garage

Project Summary: This project proposes to renovate the first floor of the barrack to accommodate a new radio communications station and to demolish and replace the garage. The existing barrack was built in calendar 1972. It was closed and not used as a barrack between calendar 2008 and 2015.

New/Ongoing: Ongoing								
Start Date: January 2024					Est. Completion Date: July 2026			
Fund Sources:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
GO Bonds	\$0.232	\$0.113	\$3.580	\$0.000	\$0.000	\$0.000	\$0.000	\$3.925
Total	\$0.232	\$0.113	\$3.580	\$0.000	\$0.000	\$0.000	\$0.000	\$3.925
Fund Uses:								
(\$ in Millions)	Prior Auth.	2025	2026	2027	2028	2029	Beyond CIP	Total
Planning	\$0.232	\$0.113	\$0.163	\$0.000	\$0.000	\$0.000	\$0.000	\$0.508
Construction	0.000	0.000	3.164	0.000	0.000	0.000	0.000	3.164
Equipment	0.000	0.000	0.253	0.000	0.000	0.000	0.000	0.253
Total	\$0.232	\$0.113	\$3.580	\$0.000	\$0.000	\$0.000	\$0.000	\$3.925

- **Need:** The existing facilities are not fully functional, despite having been open since calendar 2015. Without the project for the communications room and garage, the barrack is unable to perform the following duties: directly dispatch troopers; monitor troopers; and maintain its assigned patrol fleet. Its ability to store vehicle evidence from crashed vehicles is also compromised. Vehicles for troopers assigned to this barrack must be serviced at the Waterloo barrack. When the replacement garage is complete, it will serve as a standard model for other barracks. When the project is completed, the barrack will also be able to house a K-9 unit.
- **Project Status and Schedule:** Though last year’s CIP planned to provide \$4.5 million in planning, construction, and equipment costs, the allowance only includes design funding, reflective of the project’s delayed schedule. The project received part 1 and part 2 program approval in January 2023. The project’s design phase began in January 2024 when BPW approved a partial contract amount for the first two phases of design. The Department of

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General Services (DGS) will return to BPW when additional capital funds, such as those provided in fiscal 2025, are authorized. Construction is scheduled to begin in July 2025.

- **Changes:** The project’s scope has not changed. However, the project cost decreased by 17.4% since last year’s CIP. The decrease in cost comes entirely from the estimate for construction. Between the CIPs, the planning and equipment costs increased by 71.0% and 10.0%, respectively. At the same time, the construction costs decreased by 25.1%, from approximately \$4.2 million to \$3.2 million. **DSP should comment on the reasons for the decrease in costs.**
- **Other Comments:** This is the latest funding in a series of efforts to restore full operations to the barrack after it was closed in calendar 2008 and reopened in calendar 2015. In fiscal 2016, the department received \$1.43 million in general funds to reopen the barrack. The DGS facility renewal program has additionally provided about \$2.9 million for the property. The department has also used its operating budget to maintain the property. Including the prior authorization for the communications room and garage, approximately \$4.8 million in additional funding has been spent to reopen the barrack. Including funding in fiscal 2025 and 2026, the cost of restoring operations will total approximately \$8.5 million.

Summary of Out-year State-owned Projects

The CIP includes five out-year projects, including two that are new to the CIP. All projects were featured in the list of 10-year priorities in the department’s most recent facilities master plan submitted in July 2022.

- **Barrack Q – College Park: New Barrack and Garage:** The new barrack will replace the current Barrack Q – a non-American Disabilities Act (ADA) compliant and functionally inadequate facility that was built in calendar 1978. The project will take place in two phases: the first phase will construct the new barrack while the current one remains operational; and the second phase will demolish the current barrack and construct a garage and parking lot. The project has a prior authorization of approximately \$1.2 million. Though design was expected to begin in September 2023, no design contracts have been brought before BPW, and the department reports the design phase is expected to start in the first quarter of fiscal 2025. Planning and construction funds will be provided in fiscal 2026, and construction and equipment funds will be provided in fiscal 2027. The total project cost is estimated at \$19.3 million.

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- ***Barrack A – Waterloo: New Barrack, Garage, and Historic Barrack Renovation:*** This project replaces one barrack built in calendar 1980 and renovates another built in calendar 1937. Neither are functionally adequate, ADA compliant, or have adequate space for evidence storage. The new barrack would also improve access to holding cells for both detainees and officers. This project has been delayed one year compared with last year’s CIP. Planning funds are provided in fiscal 2026, and planning, construction, and equipping funds will be provided in fiscal 2027 and 2028. The total project costs are estimated to be \$15.7 million.
- ***Brooklandville New Public Safety Complex:*** The new barrack will combine Barrack R – Golden Ring and the Central Records Division in a new site on the Brooklandville campus, a former State Highway Administration property. The Golden Ring barrack is currently located too far from its geographical area of responsibility, which includes services on Interstate 695 and Interstate 83. Planning funds are provided in fiscal 2028 and 2029, and the project is estimated to cost \$36.5 million.
- ***Renovation of Building D – DSP Headquarters:*** This project will renovate a facility that was built in calendar 1973 and has been vacant or used for storage since calendar 2004. DSP will use the renovated space to consolidate its human resources personnel, increase the functional space at the Headquarters Compound that will be used to facilitate future renovation projects, and accommodate other activities that are currently held off site. Planning funds are provided in fiscal 2028, and planning, construction, and equipping funds will be provided starting in fiscal 2029. The total project costs are estimated to be \$12.7 million. This is the first time the project appears in the CIP.
- ***Barrack P – Glen Burnie: New Barrack and Garage:*** This project replaces a barrack built in calendar 1980. The facility no longer meets the standard of operations and provides inadequate space. The age and condition of the facility also warrant construction. The replacement is planned for two phases. Following the construction of the new barrack, it would be occupied. Then, the existing barrack would be demolished, and a new garage, parking lot, and fuel dispensing station would be built. Planning funds are provided in fiscal 2029, and the project is estimated to cost \$16.7 million. This is the first time the project appears in the CIP.

Appendix 1
Executive’s Operating Budget Impact Statement – State-owned Projects
Fiscal 2025-2029
(\$ in Millions)

	2025	2026	2027	2028	2029
Barrack V – Berlin: New Barrack, Forensic Lab, and Garage					
Estimated Operating Cost	\$0.120	\$0.123	\$0.127	\$0.131	\$0.134
Estimated Staffing	0.0	0.0	0.0	0.0	0.0
Tactical Services Facility: New Operations Building					
Estimated Operating Cost	\$0.000	\$0.153	\$0.163	\$0.168	\$0.173
Estimated Staffing	0.0	0.0	0.0	0.0	0.0
Barrack L – Forestville: New Barrack and Garage					
Estimated Operating Cost	\$0.000	\$0.000	\$0.073	\$0.078	\$0.080
Estimated Staffing	0.0	0.0	0.0	0.0	0.0
Barrack J – Annapolis: Communications Room and New Garage					
Estimated Operating Cost	\$0.000	\$0.000	\$0.037	\$0.040	\$0.041
Estimated Staffing	0.0	0.0	0.0	0.0	0.0
Total Operating Impact					
Estimated Operating Cost	\$0.120	\$0.276	\$0.400	\$0.416	\$0.428
Estimated Staffing	0.0	0.0	0.0	0.0	0.0

The operating budget impacts to the department include general fund costs for communications, fuel and utilities, contractual services, and supplies and materials. Initial phone costs are estimated at \$270 per line, with a line every 600 square feet (SF) for the Barrack V project, or at \$500 per line every 600 SF for the Tactical Services Facility. Ongoing phone costs are estimated at \$50 per line, with a 1.0%, 1.5%, or 3% inflation rate, depending on the project. Inflation rates of 3% are assumed for the other three cost categories. Fuel and utilities are estimated at \$3 per added SF. Contractual services are estimated at \$3 per added SF. Supplies and materials are estimated at \$1 per added SF.