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### By: **Delegates Hecht and Bartlett** Introduced and read first time: February 16, 1999 Assigned to: Rules and Executive Nominations

# A BILL ENTITLED

1 AN ACT concerning

2

# **Electricity - Affiliate Wheeling**

3 FOR the purpose of requiring the Public Service Commission to require electric

4 companies to offer nondiscriminatory affiliate wheeling on certain terms;

5 establishing certain requirements for certain tariffs, terms, and contracts for

6 affiliate wheeling; prohibiting an electric company from imposing certain

7 charges on certain customers under certain circumstances; authorizing the

8 Commission to impose certain terms, issue certain orders, and take certain

9 actions relating to affiliate wheeling; providing for certain applications and

10 appeals relating to affiliate wheeling; requiring certain information to be

11 provided to certain persons in a certain manner; describing certain acts

12 prohibited to wheeling companies and providing for a certain civil penalty;

13 providing for certain notice before a certain customer ceases to purchase

14 electricity from an electric company; providing for the disallowance of certain

15 costs under certain circumstances; requiring certain wheeling companies to use

16 certain benefits in a certain manner; declaring the findings of the General

17 Assembly; defining certain terms; making the provisions of this Act severable;

18 and generally relating to affiliate wheeling of electricity.

19 BY adding to

- 20 Article Public Utility Companies
- 21 Section 7-501 through 7-512, inclusive, to be under the new subtitle "Subtitle 5.
- 22 Affiliate Wheeling"
- 23 Annotated Code of Maryland
- 24 (1998 Volume)

# 25 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF

26 MARYLAND, That the Laws of Maryland read as follows:

2	HOUSE BILL 1027
1	Article - Public Utility Companies
2	SUBTITLE 5. AFFILIATE WHEELING.
3 7-501.	
4 (A) 5 INDICATE	IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS D.

6 (B) "APPLICANT" MEANS A PERSON WHO:

7 (1) SELLS OR SEEKS TO SELL ELECTRICITY OR SUPPLIES OR SEEKS TO
8 SUPPLY ELECTRICITY FOR THE PERSON'S OWN NEEDS OR THE NEEDS OF AN
9 AFFILIATE OR SUBSIDIARY OF THE PERSON;

10 (2) OWNS, CONTROLS, OR LEASES ELECTRICITY GENERATION OR 11 PRODUCTION FACILITIES; AND

12 (3) MAKES A WRITTEN REQUEST FOR AFFILIATE WHEELING UNDER 13 THIS SUBTITLE.

14 (C) "AFFILIATE WHEELING" MEANS WHEELING SUFFICIENT TO ENABLE AN
15 APPLICANT TO TRANSPORT ELECTRICITY OVER WHICH THE APPLICANT EXERCISES
16 OWNERSHIP, CONTROL, OR LEASEHOLD INTEREST TO DELIVERY POINTS THAT ARE
17 PHYSICALLY SEPARATE AND DISTINCT FROM ELECTRICITY GENERATION OR
18 PRODUCTION LOCATIONS.

19 (D) "AFFILIATE WHEELING ORDER" MEANS AN ORDER OF THE COMMISSION
20 THAT REQUIRES A WHEELING COMPANY TO PROVIDE AFFILIATE WHEELING OVER
21 AND THROUGH TRANSMISSION OR DISTRIBUTION FACILITIES LOCATED IN THE
22 STATE.

(E) "WHEEL" MEANS TO USE A TRANSMISSION OR DISTRIBUTION FACILITY OF
A WHEELING COMPANY TO TRANSMIT ELECTRICITY, EITHER ON A PHYSICAL OR
CONTRACT BASIS, THAT IS PRODUCED BY ANOTHER ELECTRIC COMPANY OR BY AN
APPLICANT WHOM THE WHEELING COMPANY DOES NOT OWN, CONTROL, OR LEASE.

27 (F) "WHEELING COMPANY" MEANS AN INVESTOR-OWNED ELECTRIC
28 COMPANY THAT WHEELS ELECTRICITY TO A THIRD PARTY UNDER THIS SUBTITLE
29 FOR AN APPLICANT THAT THE ELECTRIC COMPANY DOES NOT OWN, CONTROL, OR
30 LEASE.

31 7-502.

THE GENERAL ASSEMBLY FINDS AND DECLARES THAT THE PURPOSE OF THISSUBTITLE IS TO:

MODIFY AND CLARIFY EXISTING LAW TO ESTABLISH THE RIGHT OF A
 RETAIL ELECTRIC CUSTOMER TO OBTAIN ITS ELECTRICITY FROM A GENERATION OR
 PRODUCTION FACILITY UNDER ITS OWNERSHIP OR CONTROL OR UNDER THE

OWNERSHIP OR CONTROL OF AN AFFILIATE OR SUBSIDIARY BUT IN A LOCATION
 SEPARATE FROM THAT OF THE CUSTOMER;

3 (2) CLARIFY THE AUTHORITY OF THE COMMISSION TO ORDER 4 AFFILIATE WHEELING OF ELECTRICITY; AND

5 (3) AID IN THE CREATION OF A MORE COMPETITIVE RETAIL 6 ELECTRICITY SUPPLY MARKET.

7 7-503.

8 (A) THE COMMISSION SHALL REQUIRE AN ELECTRIC COMPANY THAT OWNS
9 TRANSMISSION OR DISTRIBUTION FACILITIES IN THE STATE TO OFFER
10 NONDISCRIMINATORY AFFILIATE WHEELING OF ELECTRICITY TO AN APPLICANT ON
11 THE SAME TERMS AND CONDITIONS THAT THE ELECTRIC COMPANY USES THE
12 TRANSMISSION OR DISTRIBUTION FACILITIES.

13 (B) (1) A TARIFF FOR THE AFFILIATE WHEELING OF ELECTRICITY SHALL BE 14 FAIR, JUST, AND REASONABLE.

15 (2) THE TARIFF SHALL:

16 (I) BE UNIFORM FOR ALL AFFILIATE WHEELING WITHIN EACH 17 ELECTRIC COMPANY'S DISTRIBUTION TERRITORY IN THE STATE; AND

18 (II) ADDRESS PRICING OF BOTH FIRM AND NONFIRM AFFILIATE19 WHEELING.

20 (C) (1) ON THE WRITTEN REQUEST OF AN APPLICANT OR BY ORDER OF THE 21 COMMISSION, AN ELECTRIC COMPANY SHALL BE REQUIRED TO ESTABLISH TERMS 22 AND CONDITIONS FOR PROVIDING AFFILIATE WHEELING.

23 (2) THE TERMS AND CONDITIONS SHALL PROVIDE FOR THE
24 NONDISCRIMINATORY AFFILIATE WHEELING OF ELECTRICITY AND SHALL BE FILED
25 WITH THE COMMISSION AS PUBLIC INFORMATION.

26 (D) (1) FOR PURPOSES OF THIS SUBSECTION:

27 (I) THE EMBEDDED COST OF SERVICE:

SHALL BE BASED ON THE DEPRECIATED FIXED COSTS OF
 THE CAPITAL INVESTMENT BY THE WHEELING COMPANY REQUIRED TO PROVIDE
 AFFILIATE WHEELING; AND

312.MAY NOT INCLUDE THE COST OF GENERATING32 FACILITIES; AND2.

(II) THE DEPRECIATED FIXED COST SHALL BE BASED ON THE
 RATIO OF THE CAPACITY DEMANDED, EXPRESSED IN KILOWATTS TO BE IMPOSED ON
 THE TRANSMISSION OR DISTRIBUTION FACILITIES OF THE WHEELING COMPANY, TO

1 THE TOTAL CAPACITY, EXPRESSED IN KILOWATTS, OF THE TRANSMISSION OR 2 DISTRIBUTION FACILITIES OF THE WHEELING COMPANY.

3 (2) A TARIFF FOR AFFILIATE WHEELING OF ELECTRICITY SHALL BE 4 BASED ON AND MAY NOT EXCEED:

5 (I) THE ELECTRIC COMPANY'S FULLY EMBEDDED COST OF 6 TRANSMISSION OR DISTRIBUTION SERVICE;

7 (II) THE RETURN ON INVESTMENT COMPONENT THAT WAS
8 AUTHORIZED BY THE COMMISSION IN THE WHEELING COMPANY'S LAST RATE
9 PROCEEDING APPLIED ONLY ON THE CAPITAL INVESTMENT DEEMED USED AND
10 USEFUL TO PROVIDE AFFILIATE WHEELING; AND

11(III)OPERATING AND MAINTENANCE EXPENSES ALLOCABLE TO12THE FACILITIES USED AND USEFUL TO PROVIDE AFFILIATE WHEELING.

13 (E) (1) A SURFACE CONTRACT ENTERED INTO ON A NONDISCRIMINATORY
14 BASIS FOR THE AFFILIATE WHEELING OF ELECTRICITY SHALL BE FILED WITH THE
15 COMMISSION.

16 (2) THE SERVICE CONTRACT MAY INCLUDE:

17(I)TERMINATION PROVISIONS, INCLUDING CONDITIONS OF18 SERVICE;

19 (II) EXTENDED CONTRACT DURATION PROVISIONS;

20 (III) LIQUIDATED DAMAGES; AND

21 (IV) SPECIFIC RATE SCHEDULES APPLICABLE TO ALL WHEELING 22 COMPANIES IN THE STATE.

(F) THE COMMISSION MAY IMPOSE TERMS AND CONDITIONS ON THE
 AFFILIATE WHEELING OF ELECTRICITY THAT THE COMMISSION CONSIDERS
 NECESSARY TO SAFEGUARD SYSTEM INTEGRITY.

26 7-504.

27 (A) AN ELECTRIC COMPANY MAY NOT IMPOSE OR ASSESS A PENALTY,
28 ADDITIONAL CHARGE, OR AN EXIT OR ENTRY FEE ON A RETAIL ELECTRIC CUSTOMER
29 IF THE RETAIL ELECTRIC CUSTOMER:

30 (1) RETURNS TO THE ELECTRIC COMPANY TO OBTAIN ELECTRICITY
 31 AFTER OBTAINING ELECTRICITY THROUGH AN AFFILIATE WHEELING
 32 ARRANGEMENT; OR

(2) CHOOSES TO LEAVE THE ELECTRIC COMPANY AND OBTAIN
 ELECTRICITY FROM ANOTHER SOURCE THROUGH AN AFFILIATE WHEELING
 ARRANGEMENT, IF THAT ELECTRICITY IS AVAILABLE.

(B) (1) THE COMMISSION MAY NOT ALLOW A WHEELING COMPANY TO
 IMPOSE UNDUE COSTS OR BURDENS UPON ANY NONWHEELING RETAIL ELECTRIC
 CUSTOMER WHO IS NOT DIRECTLY AN ECONOMIC BENEFICIARY OF AFFILIATE
 WHEELING.

5 (2) ANY REVENUE FOREGONE OR COST INCURRED BY AN APPLICANT
6 ENGAGED IN AFFILIATE WHEELING MAY NOT BE RECOVERED FROM ANY OF THE
7 WHEELING COMPANY'S REMAINING NONWHEELING RETAIL ELECTRIC CUSTOMERS,
8 INCLUDING ANY COST ATTRIBUTABLE TO AN ASSET OF THE WHEELING COMPANY OR
9 ELECTRIC COMPANY THAT IS IDLED BY AN AFFILIATE WHEELING ARRANGEMENT
10 UNDER THIS SUBTITLE.

(C) A RETAIL ELECTRIC CUSTOMER WHO RETURNS TO THE ELECTRIC
 COMPANY'S SYSTEM SHALL HAVE THE SAME RIGHTS AND PRIVILEGES AS A NEW
 ELECTRICITY SUPPLY CUSTOMER.

14 7-505.

15 (A) AN ELECTRIC COMPANY OR WHEELING COMPANY MAY NOT FRUSTRATE
16 OR OTHERWISE INTERFERE WITH THE IMPLEMENTATION OF THIS SUBTITLE, IN ANY
17 MANNER, OR CONSTRAIN THE EFFECTS OF COMPETITION ARISING FROM THIS
18 SUBTITLE TO SET THE PRICE OF ELECTRICITY AT MARKET PRICE LEVELS, INSTEAD
19 OF REGULATED PRICE LEVELS.

20 (B) AN ELECTRIC COMPANY OR WHEELING COMPANY MAY NOT USE A
21 COMMISSION-DESIGNATED DISTRIBUTION TERRITORY OR ORDER GRANTING A
22 CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY TO PROHIBIT OR PREVENT
23 AFFILIATE WHEELING UNDER THIS SUBTITLE.

24 7-506.

25 (A) AN APPLICANT MAY:

26 (1) APPEAL TO THE COMMISSION IF A WHEELING COMPANY DENIES A
 27 REQUEST FOR AFFILIATE WHEELING; AND

(2) REQUEST REASONABLE INFORMATION, AS DETERMINED BY THE
 COMMISSION, FROM THE POTENTIAL WHEELING COMPANY, INCLUDING
 INFORMATION ABOUT AVAILABLE CAPACITY AND RELIABILITY OF THE WHEELING
 COMPANY'S TRANSMISSION OR DISTRIBUTION SYSTEM UNDER VARIOUS
 ASSUMPTIONS AND SCENARIOS.

(B) (1) IF A WHEELING COMPANY DENIES A REQUEST FOR AFFILIATE
WHEELING, THE COMMISSION, ON REQUEST OF THE APPLICANT, SHALL HOLD A
PUBLIC HEARING ON THE FAIRNESS OR REASONABLENESS OF THE DENIAL.

36 (2) THE HEARING SHALL BE HELD WITHIN 60 DAYS AFTER THE
 37 COMMISSION RECEIVES THE REQUEST FROM THE APPLICANT.

(3) IF, AFTER PUBLIC HEARING, THE COMMISSION DETERMINES THAT
 THE DENIAL OF AN APPLICATION FOR AFFILIATE WHEELING WAS UNFAIR OR
 UNREASONABLE, THE COMMISSION SHALL ISSUE AN AFFILIATE WHEELING ORDER
 THAT SHALL BE EFFECTIVE IMMEDIATELY.

5 (4) THE COMMISSION MAY NOT SUSPEND THE OPERATION OF AN 6 AFFILIATE WHEELING ORDER FOR MORE THAN 30 DAYS.

7 (C) ALL REASONABLE INFORMATION REQUESTED UNDER SUBSECTION (A) OF
8 THIS SECTION SHALL BE PROVIDED TO THE APPLICANT BY THE WHEELING
9 COMPANY:

10 (1) WITHIN 30 DAYS AFTER THE WHEELING COMPANY RECEIVES THE 11 APPLICANT'S REQUEST FOR INFORMATION; AND

12 (2) IN WRITTEN FORM AND AT NO COST TO THE APPLICANT.

13 (D) (1) A WHEELING COMPANY MAY NOT:

14(I)FAIL TO RESPOND TO A REASONABLE INFORMATION REQUEST15BY AN APPLICANT WITHIN 30 DAYS AFTER RECEIVING THE REQUEST; OR

16(II)PROVIDE INFORMATION THAT IS INACCURATE OR MISLEADING17 TO AN APPLICANT.

18 (2) A WHEELING COMPANY THAT VIOLATES THIS SUBSECTION IS
19 SUBJECT TO A CIVIL PENALTY NOT EXCEEDING \$10,000 AS DETERMINED BY THE
20 COMMISSION.

21(3)EACH DAY THAT A VIOLATION CONTINUES IS A SEPARATE22VIOLATION.

23 (E) A WHEELING COMPANY BEARS THE BURDEN OF PROVING BY CLEAR AND 24 CONVINCING EVIDENCE TO THE COMMISSION:

25 (1) THAT THERE IS A LACK OF TRANSMISSION OR DISTRIBUTION 26 FACILITY CAPACITY;

27 (2) THAT THE AFFILIATE WHEELING WOULD CAUSE A DETERIORATION
28 OF SYSTEM RELIABILITY THAT CANNOT REASONABLY BE REMEDIED; OR

29 (3) ANY OTHER FACTOR RELATING TO THE WHEELING COMPANY'S30 INABILITY TO PROVIDE AFFILIATE WHEELING.

31 (F) THERE IS A REBUTTABLE PRESUMPTION UNDER THIS SUBTITLE THAT AN
32 ELECTRIC COMPANY'S TRANSMISSION OR DISTRIBUTION FACILITY HAS THE
33 CAPACITY TO PROVIDE FOR AFFILIATE WHEELING TO AN EXISTING CUSTOMER OR
34 LOAD.

1 7-507.

2 (A) AN APPLICANT AND A WHEELING COMPANY SHALL MAKE THEIR SYSTEM3 INTERCONNECTION UNDER AN AGREEMENT APPROVED BY THE COMMISSION.

4 (B) IF THE APPLICANT AND THE WHEELING COMPANY ARE UNABLE TO
5 REACH AGREEMENT ON THE INTERCONNECTION, THE APPLICANT MAY PETITION
6 THE COMMISSION FOR AN ORDER STATING THE TERMS OF INTERCONNECTION.

7 (C) THE TERMS OF THE INTERCONNECTION ORDER MAY NOT:

8 (1) BE ARBITRARY OR CAPRICIOUS;

9 (2) INTERFERE WITH THE IMPLEMENTATION OF THIS SUBTITLE; OR

10 (3) EXCEED THE REQUIREMENTS OF THE NATIONAL ELECTRICAL 11 SAFETY CODE.

12 7-508.

13 (A) A RETAIL ELECTRIC CUSTOMER WHO CHOOSES TO LEAVE AN ELECTRIC
14 COMPANY AND OBTAIN ELECTRICITY FROM ANOTHER SOURCE THROUGH AN
15 AFFILIATE WHEELING ARRANGEMENT RETAINS ALL RIGHTS AND OBLIGATIONS TO
16 TRANSMISSION OR DISTRIBUTION CAPACITY AND FACILITIES ALLOCATED TO THAT
17 CUSTOMER BY THE ELECTRIC COMPANY BEFORE IMPLEMENTATION OF AN
18 AFFILIATE WHEELING ARRANGEMENT.

19(B)(1)THE COMMISSION SHALL ORDER THE CONSTRUCTION OF NEW20TRANSMISSION OR DISTRIBUTION FACILITIES OR APPROPRIATE MODIFICATIONS OF21EXISTING TRANSMISSION OR DISTRIBUTION FACILITIES THAT THE COMMISSION22CONSIDERS SUFFICIENT AND NECESSARY TO FACILITATE AFFILIATE WHEELING.

(2) THE NET INCREMENTAL COST ATTRIBUTABLE TO THE
CONSTRUCTION OR MODIFICATION SHALL BE BORNE BY THE APPLICANT. IF THE
CONSTRUCTION OR MODIFICATION OF TRANSMISSION OR DISTRIBUTION FACILITIES
CREATES ANY BENEFIT TO OTHER CUSTOMERS, THE OTHER CUSTOMERS SHALL
SHARE WITH THE APPLICANT IN THE COST OF CONSTRUCTION OR MODIFICATION IN
PROPORTION TO THE RELATIVE BENEFITS OF THE CONSTRUCTION OR
MODIFICATION.

30 (C) THE COMMISSION SHALL DETERMINE THE APPROPRIATE ALLOCATION OF
31 THE COST OF ANY NEW TRANSMISSION OR DISTRIBUTION FACILITIES, TAKING INTO
32 CONSIDERATION THE USE, PURPOSE, AND TIME NECESSARY TO PLACE NEW
33 TRANSMISSION OR DISTRIBUTION FACILITIES IN COMMERCIAL OPERATION AND BE
34 MADE AVAILABLE BY THE WHEELING COMPANY FOR USE BY THE APPLICANT.

35 7-509.

A RETAIL ELECTRIC CUSTOMER WHO CHOOSES TO CEASE PURCHASING OF
 ELECTRICITY FROM AN ELECTRIC COMPANY AND REPLACE THAT PURCHASE OF

ELECTRICITY WITH AN AFFILIATE WHEELING ARRANGEMENT SHALL NOTIFY THE
 ELECTRIC COMPANY IN WRITING UP TO 6 MONTHS BEFOREHAND, OR AS SPECIFIED
 IN A WRITTEN CONTRACT BETWEEN THE ELECTRIC COMPANY AND THE RETAIL
 ELECTRIC CUSTOMER, WHICHEVER IS GREATER.

5 7-510.

AN ELECTRIC COMPANY UNDER THE JURISDICTION OF THE COMMISSION THAT
CHOOSES TO FOREGO AFFILIATE WHEELING AS AN ALTERNATIVE TO MAKING
ADDITIONAL CAPITAL INVESTMENTS MAY HAVE ITS COST OF INVESTING IN NEW
GENERATION, TRANSMISSION, OR DISTRIBUTION FACILITIES WHOLLY OR PARTLY
DISALLOWED IF THE COMMISSION RULES OR ORDERS THAT AFFILIATE WHEELING
ARRANGEMENTS WOULD HAVE, IN THE ALTERNATIVE, RESULTED IN A MORE
PRUDENT COST-EFFECTIVE METHOD TO OBTAIN ELECTRICITY.

13 7-511.

A WHEELING COMPANY UNDER THE JURISDICTION OF THE COMMISSION SHALL
USE FULLY THE BENEFITS OFFERED FROM AFFILIATE WHEELING ARRANGEMENTS
BEFORE INVESTING IN EXPANDING GENERATION, DISTRIBUTION, OR TRANSMISSION
FACILITIES TO COMPLY WITH OR ACHIEVE DIRECTIVES OR GOALS SET BY THE
COMMISSION ON DEMAND-SIDE MANAGEMENT OR INTEGRATED RESOURCE
PLANNING.

20 7-512.

21 THIS SUBTITLE MAY BE REFERRED TO AS THE AFFILIATE WHEELING ACT OF 22 1999.

SECTION 2. AND BE IT FURTHER ENACTED, That if any provision of this
Act or the application thereof to any person or circumstance is held invalid for any
reason in a court of competent jurisdiction, the invalidity does not affect other
provisions or any other application of this Act which can be given effect without the
invalid provision or application, and for this purpose the provisions of this Act are
declared severable.

29 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 30 July 1, 1999.