## **HOUSE JOINT RESOLUTION 17**

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By: Delegates Klima, Kittleman, Brinkley, Getty, Amedori, Boutin, Kach, J. Kelly, Snodgrass, Flanagan, Parrott, Glassman, Eckardt, McClenahan, Redmer, Walkup, Elliott, Stull, O'Donnell, Murphy, Boschert, Hutchins, Rzepkowski, Ports, Cryor, Stocksdale, Edwards, McKee, Greenip, Bartlett, and Shank

Introduced and read first time: February 11, 2000

Assigned to: Appropriations

## HOUSE JOINT RESOLUTION

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- Spending Affordability Limitation on the Unrestrained Growth in State
  Spending
- 4 FOR the purpose of declaring that appropriations at the 2000 legislative session of
- 5 the Maryland General Assembly that are subject to a certain spending
- 6 affordability limit shall be limited to an amount 5.4% over appropriations
- 7 approved by the General Assembly at the 1999 legislative session; and generally
- 8 relating to spending affordability determinations by the General Assembly.
- 9 WHEREAS, The Spending Affordability Committee was created in 1982
- 10 (Chapter 585, Acts of 1982); and
- 11 WHEREAS, The Committee is composed of 18 legislative members including the
- 12 Presiding Officers, the majority and minority leaders, the chairmen of the fiscal
- 13 committees (or their designees), and other members appointed by the Presiding
- 14 Officers, and is assisted by a four-member citizen advisory committee; and
- WHEREAS, The Committee's primary responsibility is to recommend to the
- 16 Governor and the General Assembly a level of spending for the State operating budget
- 17 that is reflective of the current and prospective condition of the State's economy; and
- 18 WHEREAS, The Committee gives consideration to constraining
- 19 disproportionate growth in State funding expenditures in any fiscal year which might
- 20 necessitate or "build in" unsustainable levels of spending in future years; and
- 21 WHEREAS, Especially during periods of strong economic growth, the
- 22 Committee has attempted to exert a "smoothing effect" on spending by limiting
- 23 spending increases relative to the level of growth in the State's economy; and
- 24 WHEREAS, The Committee's prior recommendations and legislative action
- 25 concerning the growth of the operating budget for spending are set forth in the
- 26 following table:

1 2 3 Fiscal 4 Year	Spending Affordability Committee Recommendation For Spending Growth	Percent of Growth in Personal Income	Legislative Action Spending Growth
5 1983	10.18%	90% of growth in personal	
6 7 1984	9.00%	80% of growth in personal	income 9.62%
8 9 1985	6.15%	102% of growth in personal	income 5.70%
10	0.1370	102% of growth in personal	income 8.38%
11 1986 12	8.00%	120% of growth in personal	income 7.93%
13 1987	7.70%	75% of growth in personal	
14 15 1988	7.28%	90% of growth in personal	income 7.31%
16		-	income 7.27%
17 1989 18	8.58%	136% of growth in estimated	personal income 8.54%
19 1990	8.79%	113% of growth in estimated	
20 21 1991	9.00%	125% of growth in estimated	personal income 8.78%
22		•	personal income 8.98%
23 1992 24	5.14%	86% of growth in estimated	personal income 5.00%
25 1993	None		10.00%
26 1994 27	2.50%	52% of growth in estimated	personal income 2.48%
28 1995	5.00%	92% of growth in estimated	•
29 30 1996	4.50%	77% of growth in estimated	personal income 5.00%
31		_	personal income 4.50%
32 1997 33	4.25%	88% of growth in estimated	personal income 3.82%
34 1998	4.15%	86% of growth in estimated	•
35 36 1999	4.90%	96% of growth in estimated	personal income 4.00%
37		_	personal income 4.82%
38 2000 39	5.90%	124% of growth in estimated	personal income 5.82%
40 2001	6.90%	128% of growth in estimated	•
41			personal income; and

WHEREAS, The Committee's recommendations have consistently served as a de facto limit on the budget as enacted by the General Assembly; and

<sup>44</sup> 

WHEREAS, The Committee met on December 14, 1999 and recommended a

<sup>45</sup> budget growth of 6.9% "compared to estimated personal income growth of 5.4%", 46 which is 128% of the predicted growth in personal income; and

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- 1 WHEREAS, Taxes from capital gains have accounted for about 25% of the
- 2 increase in income for revenues in recent years, and capital gains taxes historically
- 3 have been a volatile source of revenue; and
- 4 WHEREAS, The statutorily stated goal of the spending affordability process is
- 5 to limit the rate of growth in State spending to a level that does not exceed the rate of
- 6 growth of the State's economy; and
- WHEREAS, Limiting the growth in State spending to the estimated 5.4%
- 8 growth in person income would allow State operating spending to increase by \$628
- 9 million; now, therefore, be it
- 10 RESOLVED BY THE GENERAL ASSEMBLY OF MARYLAND, That
- 11 appropriations at the 2000 legislative session of the Maryland General Assembly that
- 12 are subject to the spending affordability limit shall be limited to an amount 5.4% over
- 13 appropriations approved by the General Assembly at the 1999 legislative session; and
- 14 be it further
- 15 RESOLVED, That a copy of this Resolution be forwarded by the Department of
- 16 Legislative Services to the Honorable Parris N. Glendening, Governor of Maryland;
- 17 the Honorable Thomas V. Mike Miller, Jr., President of the Senate of Maryland; and
- 18 the Honorable Casper R. Taylor, Jr., Speaker of the House of Delegates.