Chapter 190

(Senate Bill 275)

AN ACT concerning

Education – Maryland Longitudinal Data System

FOR the purpose of establishing the Maryland Longitudinal Data System as a statewide data system containing certain student data from all levels of education and into the State’s workforce; limiting the linkage of certain student and workforce data under the Maryland Longitudinal Data System to a certain period of time; establishing the purpose of the Maryland Longitudinal Data System; establishing the Maryland Longitudinal Data System Center as an independent unit of State government; providing for the organizational placement, location, staffing, and funding of the Center; providing for the functions and duties, duties, and requirements of the Center; providing that the Center shall be considered an authorized representative of certain State educational agencies for certain purposes; establishing the Governing Board of the Maryland Longitudinal Data System Center; providing for the membership of the Governing Board; providing for the appointment and terms for certain members of the Governing Board; providing for the duties of the Governing Board; requiring certain agencies and public institutions to make certain efforts to comply with certain requirements for the Maryland Longitudinal Data System and to transfer certain data to the Maryland Longitudinal Data System in accordance with a certain plan; authorizing private institutions of higher education and private secondary schools to provide student data for to transfer certain data to the Maryland Longitudinal Data System in accordance with a certain plan; requiring the Governing Board to issue certain reports; requiring the Center to adopt certain regulations; defining certain terms; requiring the Governing Board to submit a certain plan to the Governor and the General Assembly on or before a certain date; requiring the Governing Board to brief certain legislative committees on or before a certain date regarding a certain plan; expressing a certain intent of the General Assembly; providing for the termination of a certain provision of this Act; and generally relating to the establishment of the Maryland Longitudinal Data System.

BY adding to

Article – Education

Section 24–701 through 24–706 24–707 to be under the new subtitle “Subtitle 7. Maryland Longitudinal Data System”

Annotated Code of Maryland
(2008 Replacement Volume and 2009 Supplement)
SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:

Article – Education

SUBTITLE 7. MARYLAND LONGITUDINAL DATA SYSTEM.

24–701.

(A) In this subtitle the following words have the meanings indicated.

(B) “Center” means the Maryland Longitudinal Data System Center.

(C) “De-identified data” means a data set in which parent and student identity information, including the State Assigned Student Identifier and student Social Security number, has been removed.

(D) “Governing Board” means the Governing Board of the Maryland Longitudinal Data System Center.

(E) “State Assigned Student Identifier” or “SASID” means the identifier assigned to each student by:

(1) A local education agency based on the identifier system developed by the State Department of Education; or

(2) An institution of higher education, if the student has not been assigned an identifier by a local education agency.

(F) (1) “Student data” means data relating to student performance.

(2) “Student data” includes:

(I) State and national assessments;

(II) Course-taking and completion;

(III) Grade point average;

(IV) Remediation;
(V) **Retention;**

(VI) **Degree, diploma, or credential attainment;**

(VII) **Enrollment; and**

(VIII) **Demographic data; and**

(IX) **Suspension and expulsion records.**

(3) “**Student data**” does not include:

(I) **Juvenile delinquency records;**

(II) **Criminal and CINA records; and**

(III) **Medical and health records; and**

(IV) **Discipline records; and**

(IV) **Discipline records.**

(G) “**Workforce data**” means data relating to:

(1) **Employment status;**

(2) **Wage information;**

(3) **Geographic location of employment; and**

(4) **Employer information.**

24–702.

(A) The State Department of Education, Maryland Higher Education Commission, University System of Maryland, Morgan State University, St. Mary's College of Maryland, and Department of Labor, Licensing, and Regulation jointly shall establish the Maryland Longitudinal Data System that shall be fully operational by December 31, 2014. That shall be fully operational by December 31, 2014.

(B) The Maryland Longitudinal Data System is a statewide data system that contains individual–level student data and
WORKFORCE DATA FROM ALL LEVELS OF EDUCATION AND THE STATE’S WORKFORCE, AND ALLOWS USERS THE CENTER TO:

(1) EFFECTIVELY ORGANIZE, MANAGE, DISAGGREGATE, AND ANALYZE INDIVIDUAL STUDENT DATA; AND

(2) EXAMINE STUDENT PROGRESS AND OUTCOMES OVER TIME, INCLUDING PREPARATION FOR POSTSECONDARY EDUCATION AND THE WORKFORCE.

(C) THE LINKAGE OF STUDENT DATA AND WORKFORCE DATA FOR THE PURPOSES OF THE MARYLAND LONGITUDINAL DATA SYSTEM SHALL BE LIMITED TO NO LONGER THAN 5 YEARS FROM THE DATE OF LATEST ATTENDANCE IN ANY EDUCATIONAL INSTITUTION IN THE STATE.

(D) THE PURPOSE OF THE MARYLAND LONGITUDINAL DATA SYSTEM IS TO:

(1) FACILITATE AND ENABLE THE EXCHANGE OF STUDENT DATA AMONG AGENCIES AND INSTITUTIONS WITHIN THE STATE; AND

(2) (1) GENERATE TIMELY AND ACCURATE INFORMATION ABOUT STUDENT ACHIEVEMENT PERFORMANCE THAT CAN BE USED TO IMPROVE THE STATE’S EDUCATION SYSTEM AND GUIDE DECISION MAKERS AT ALL LEVELS; AND

(2) FACILITATE AND ENABLE THE LINKAGE OF STUDENT DATA AND WORKFORCE DATA.

24–703.

(A) THERE IS A MARYLAND LONGITUDINAL DATA SYSTEM CENTER.

(B) THE CENTER IS AN INDEPENDENT UNIT WITHIN STATE GOVERNMENT.

(C) THE ORGANIZATIONAL PLACEMENT AND LOCATION OF THE CENTER SHALL BE DETERMINED BY THE GOVERNING BOARD.

(D) (1) THE HEAD OF THE CENTER IS THE EXECUTIVE DIRECTOR, WHO SHALL BE APPOINTED BY THE GOVERNING BOARD.
(2) **The Center may employ the additional staff necessary to carry out the Center’s functions as provided in the State budget.**

(e) **The Center shall be considered an authorized representative of the State Department of Education and the Maryland Higher Education Commission under applicable federal and State statutes for purposes of accessing and compiling student record data for research purposes.**

(f) **The Center shall perform the following functions and duties:**

1. **Serve as a central repository of the student data and workforce data in the Maryland Longitudinal Data System, including data sets provided by:**
   1. **The State Department of Education;**
   2. **Local education agencies;**
   3. **The Maryland Higher Education Commission;**
   4. **Institutions of higher education; and**
   5. **The Department of Labor, Licensing, and Regulation; and**
   6. **The Governor’s Workforce Investment Board;**

2. **Oversee and maintain the warehouse of the Maryland Longitudinal Data System data sets;**

3. **Ensure routine and ongoing compliance with the federal Family Educational Rights and Privacy Act and other relevant privacy laws and policies, including:**
   1. **The required use of de-identified data in data research and reporting;**
   2. **The required disposition of information that is no longer needed;**
(III) **Providing data security, including the capacity for audit trails; and**

(IV) **Providing for performance of regular audits for compliance with data privacy and security standards; and**

(IV) (V) **Implementing guidelines and policies that prevent the reporting of other potentially identifying data;**

(4) **Perform conduct research using timely and accurate student achievement data, data and workforce data to improve the state’s education system and guide decision making by state and local governments, educational agencies, institutions, teachers, and other education professionals;**

(5) **Conduct research relating to:**

(i) **The impact of state and federal education programs;**

(ii) **The performance of educator preparation programs; and**

(iii) **Best practices regarding classroom instruction, education programs and curriculum, and segment alignment;**

(5) (6) **Facilitate fulfill information and data requests to facilitate state and federal education reporting with existing state agencies as appropriate; and**

(6) (7) **Fulfill approved public information requests.**

(G) (1) **Direct access to data in the Maryland Longitudinal Data System shall be restricted to authorized staff of the Center.**

(2) **The Center may only use de-identified data in the analysis, research, and reporting conducted by the Center.**

(3) **The Center may only use aggregate data in the release of data in reports and in response to data requests.**
(4) **Data that may be identifiable based on the size or uniqueness of the population under consideration may not be reported in any form by the Center.**

(5) **The Center may not release information that may not be disclosed under the Federal Family Educational Rights and Privacy Act and other relevant privacy laws and policies.**

**(C) (H) The Center may receive funding from the following sources:**

(1) **State appropriations;**

(2) **Grants or other assistance from local education agencies and institutions of higher education;**

(3) **Federal grants;**

(4) **User fees; and**

(5) **Any other grants or contributions from public or private entities received by the Center.**

24–704.

(A) **There is a Governing Board of the Center.**

(B) **The Governing Board shall include the following members:**

(1) **The Secretary of Higher Education, or the Secretary’s designee;**

(2) **The Chancellor of the University System of Maryland, or the Chancellor’s designee;**

(3) **The President of Morgan State University, or the President’s designee;**

(4) **The State Superintendent of Schools, or the Superintendent’s designee;**

(5) **The Secretary of Labor, Licensing, and Regulation, or the Secretary’s designee;**
(6) A REPRESENTATIVE OF LOCAL SUPERINTENDENTS OF SCHOOLS, APPOINTED BY THE GOVERNOR WITH THE ADVICE AND CONSENT OF THE SENATE;

(7) A REPRESENTATIVE OF COMMUNITY COLLEGES, APPOINTED BY THE GOVERNOR WITH THE ADVICE AND CONSENT OF THE SENATE; AND

(7) THE EXECUTIVE DIRECTOR OF THE MARYLAND ASSOCIATION OF COMMUNITY COLLEGES, OR THE EXECUTIVE DIRECTOR’S DESIGNEE; AND

(8) FOUR MEMBERS OF THE PUBLIC, APPOINTED BY THE GOVERNOR WITH THE ADVICE AND CONSENT OF THE SENATE.

(C) ONE OF THE PUBLIC MEMBERS OF THE GOVERNING BOARD SHALL HAVE EXPERTISE IN LARGE DATA SYSTEMS AND DATA SECURITY.

(D) THE GOVERNOR SHALL APPOINT A CHAIR OF THE GOVERNING BOARD FROM AMONG ITS MEMBERS.

(E) A MEMBER APPOINTED BY THE GOVERNOR:

(1) SERVES AT THE PLEASURE OF THE GOVERNOR;

(2) SERVES FOR A TERM OF 3 YEARS AND UNTIL A SUCCESSOR IS APPOINTED AND QUALIFIES; AND

(3) MAY BE REAPPOINTED BUT MAY NOT SERVE MORE THAN TWO CONSECUTIVE TERMS.

(F) A MEMBER OF THE GOVERNING BOARD:

(1) MAY NOT RECEIVE COMPENSATION AS A MEMBER OF THE GOVERNING BOARD; BUT

(2) IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE STANDARD STATE TRAVEL REGULATIONS, AS PROVIDED IN THE STATE BUDGET.

(G) THE GOVERNING BOARD SHALL:

(1) ESTABLISH THE ORGANIZATIONAL PLACEMENT AND LOCATION OF THE CENTER AFTER SEEKING AND EVALUATING PROPOSALS FROM INTERESTED ENTITIES BASED ON CRITERIA THAT SHALL INCLUDE:
(I) The ability of the entity to support the operation of a large data system;

(II) Strength of funding support; and

(III) Expertise in data security;

(2) Develop an implementation plan to phase in the establishment and operation of the Maryland Longitudinal Data System and the Center;

(3) Provide general oversight and direction to the Center;

(4) Approve the annual budget for the Center;

(5) Establish the policy and research agenda of the Center;

(6) Develop and oversee policies to comply with the Federal Family Educational Rights and Privacy Act and any other privacy measures, as required by law or the Governing Board;

(6) Before the incorporation of any individual data in the Maryland Longitudinal Data System:

   (I) Create an inventory of the individual student data:

      1. Proposed to be maintained in the system;

      AND

      2. Required to be reported by State and Federal education mandates;

   (II) Develop and implement policies to comply with the Federal Family Educational Rights and Privacy Act and any other privacy measures, as required by law or the Governing Board;

   AND

   (III) Develop a detailed data security and safeguarding plan that includes:
1. **AUTHORIZED ACCESS AND AUTHENTICATION FOR AUTHORIZED ACCESS;**

2. **PRIVACY COMPLIANCE STANDARDS;**

3. **PRIVACY AND SECURITY AUDITS;**

4. **BREACH NOTIFICATION AND PROCEDURES; AND**

5. **DATA RETENTION AND DISPOSITION POLICIES;**

(7) **OVERSEE ROUTINE AND ONGOING COMPLIANCE WITH THE FEDERAL FAMILY EDUCATIONAL RIGHTS AND PRIVACY ACT AND OTHER RELEVANT PRIVACY LAWS AND POLICIES;**

(8) **ENSURE THAT ANY CONTRACTS THAT GOVERN DATABASES THAT ARE OUTSOURCED TO PRIVATE VENDORS INCLUDE EXPRESS PROVISIONS THAT SAFEGUARD PRIVACY AND SECURITY AND INCLUDE PENALTIES FOR NONCOMPLIANCE;**

(7) (9) **DESIGNATE A STANDARD AND COMPLIANCE TIMELINE FOR ELECTRONIC TRANSCRIPTS THAT INCLUDES THE USE OF SASID TO ENSURE THE UNIFORM AND EFFICIENT TRANSFER OF STUDENT DATA BETWEEN LOCAL EDUCATION AGENCIES AND INSTITUTIONS OF HIGHER EDUCATION; AND**

(8) (10) **REVIEW RESEARCH REQUIREMENTS AND SET POLICIES FOR THE APPROVAL OF DATA REQUESTS FROM STATE AND LOCAL AGENCIES, THE MARYLAND GENERAL ASSEMBLY, AND THE PUBLIC.**

24–705.

(A) **LOCAL EDUCATION AGENCIES, COMMUNITY COLLEGES, PUBLIC SENIOR HIGHER EDUCATION INSTITUTIONS, AND STATE AGENCIES SHALL MAKE EVERY EFFORT TO COMPLY WITH THE DATA REQUIREMENTS AND IMPLEMENTATION SCHEDULE FOR THE MARYLAND LONGITUDINAL DATA SYSTEM AS SET FORTH BY THE GOVERNING BOARD.**

(B) **PRIVATE INSTITUTIONS OF HIGHER EDUCATION AND PRIVATE SECONDARY SCHOOLS MAY PROVIDE STUDENT DATA TO THE MARYLAND LONGITUDINAL DATA SYSTEM.**

24–706.
(A) **The Governing Board shall report to the Governor and, in accordance with § 2–1246 of the State Government Article, the General Assembly on or before December 15 of each year.**

(B) **The report shall include an update on the implementation of the Maryland Longitudinal Data System and the Center’s activities during the preceding year, and any recommendations made by the Governing Board.**

(B) **The report shall include:**

1. **An update on the implementation of the Maryland Longitudinal Data System and the Center’s activities;**

2. **A list of all studies performed by the Center during the reporting period;**

3. **A list of currently warehoused data that is determined to be no longer necessary to carry out the mission of the Center;**

4. **Any proposed or planned expansion of data maintained in the database; and**

5. **Any other recommendations made by the Governing Board.**

24–706.

The Center shall adopt regulations to implement the provisions of this subtitle.

SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:

Article—Education

24–707.

(A) **Local education agencies, community colleges, public senior higher education institutions, and State agencies shall:**
(1) Make every effort to comply with the data requirements and implementation schedule for the Maryland Longitudinal Data System as set forth by the Governing Board; and

(2) Transfer student data and workforce data to the Maryland Longitudinal Data System in accordance with the data security and safeguarding plan developed under § 24–704(G)(6) of this subtitle.

(B) Private institutions of higher education and private secondary schools may transfer student data and workforce data to the Maryland Longitudinal Data System in accordance with the data security and safeguarding plan developed under § 24–704(G)(6) of this subtitle.

SECTION 2. AND BE IT FURTHER ENACTED. That before the incorporation of any individual data in the Maryland Longitudinal Data System, the Governing Board of the Maryland Longitudinal Data Center shall report to the Governor and, in accordance with § 2–1246 of the State Government Article, the General Assembly, on:

(1) the inventory of individual student data proposed to be maintained in the system; and

(2) the policies of the Center to comply with the federal Family Educational Rights and Privacy Act, and other privacy measures required by law or the Governing Board; and

(3) a data security and safeguarding plan for the Center.

SECTION 4. AND BE IT FURTHER ENACTED. That on or before December 1, 2010, and before the incorporation of any individual data in the Maryland Longitudinal Data System, the Governing Board of the Maryland Longitudinal Data System Center shall submit a data security and safeguarding plan for the Center that considers an opt-out provision to the Governor and, in accordance with § 2–1246 of the State Government Article, the General Assembly. On or before February 1, 2011, the Governing Board shall brief the Senate Education, Health, and Environmental Affairs Committee and the House Committee on Ways and Means regarding the plan.

SECTION 5. AND BE IT FURTHER ENACTED. That it is the intent of the General Assembly that federal or other funds that are not from the General Fund of the State be used first for the funding of the State shall make every effort to seek federal funding to support the creation and establishment of the Maryland Longitudinal Data System and the Maryland Longitudinal Data System Center.
SECTION 6. AND BE IT FURTHER ENACTED, That it is the intent of the General Assembly that the Maryland Longitudinal Data System and the Maryland Longitudinal Data System Center be fully operational on or before December 31, 2014.

SECTION 2. AND BE IT FURTHER ENACTED, That Section 2 of this Act shall take effect July 1, 2010. It shall remain effective for a period of 1 year and, at the end of June 30, 2011, with no further action required by the General Assembly, Section 2 of this Act shall be abrogated and of no further force and effect.

SECTION 4. AND BE IT FURTHER ENACTED, That, except as provided in Section 7 of this Act, this Act shall take effect July 1, 2010.

Approved by the Governor, May 4, 2010.