## **HOUSE BILL 358**

 $\begin{array}{c} \text{C2} \\ \text{CF SB } 103 \end{array}$ 

By: Chair, Economic Matters Committee

Introduced and read first time: February 3, 2011

Assigned to: Economic Matters

Committee Report: Favorable

House action: Adopted

Read second time: February 23, 2011

CHAPTER \_\_\_\_\_

1 AN ACT concerning

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Office of the Commissioner of Financial Regulation, the Banking Board, and the State Collection Agency Licensing Board – Sunset Extension and Program Evaluation

FOR the purpose of repealing the Banking Board in the Department of Labor, Licensing, and Regulation; continuing the Office of the Commissioner of Financial Regulation and the State Collection Agency Licensing Board in accordance with the provisions of the Maryland Program Evaluation Act (sunset law) by extending to a certain date the termination provisions relating to the statutory and regulatory authority of the Office of the Commissioner of Financial Regulation and the State Collection Agency Licensing Board; requiring that an evaluation of the Office of the Commissioner of Financial Regulation and the State Collection Licensing Board and the statutes and regulations that relate to them be performed on or before a certain date; repealing certain provisions requiring the Commissioner of Financial Regulation to seek the advice of the Banking Board on certain matters; providing that deposits of certain trust money in financial institutions located outside the State are subject to the approval of the Commissioner of Financial Regulation instead of the Banking Board; requiring the Commissioner to implement a risk-based mortgage lender licensee examination schedule on or before a certain date and report to certain committees of the General Assembly on the implementation of the examination schedule on or before a certain date; requiring the Maryland Judiciary, in consultation with the State Collection Agency Licensing Board and the Attorney General's Office, to study a certain issue and report its findings and recommendations to certain committees of the

## EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

1 2 3	General Assembly on or before a certain date; and generally relating to the Office of the Commissioner of Financial Regulation, the State Collection Agency Licensing Board, and the Banking Board.
4 5 6 7 8	BY repealing Article – Business Regulation Section 2–108(a)(4) Annotated Code of Maryland (2010 Replacement Volume and 2010 Supplement)
9 10 11 12 13 14	BY renumbering Article – Business Regulation Section 2–108(a)(5) through (34), respectively to be Section 2–108(a)(4) through (33), respectively Annotated Code of Maryland (2010 Replacement Volume and 2010 Supplement)
15 16 17 18 19 20	BY repealing Article – Financial Institutions Section 2–201 through 2–204 and the subtitle "Subtitle 2. Banking Board"; and 2–402 Annotated Code of Maryland (2003 Replacement Volume and 2010 Supplement)
21 22 23 24 25	BY repealing and reenacting, with amendments, Article – Business Regulation Section 7–502 Annotated Code of Maryland (2010 Replacement Volume and 2010 Supplement)
26 27 28 29 30 31	BY repealing and reenacting, with amendments, Article – Financial Institutions Section 2–401, 3–203(d)(1), 3–607, 3–705, 4–203(d)(1), 4–701(b), 4–803(d)(1), 5–209(a), 5–405(b), and 5–801 Annotated Code of Maryland (2003 Replacement Volume and 2010 Supplement)
32 33 34 35 36	BY repealing and reenacting, without amendments, Article – Financial Institutions Section 3–203(a), 4–203(a), 4–701(a), 4–803(a), and 5–405(a) Annotated Code of Maryland (2003 Replacement Volume and 2010 Supplement)
37 38 39 40	BY repealing and reenacting, with amendments, Article – Insurance Section 22–103 Annotated Code of Maryland

1	(2006 Replacement Volume and 2010 Supplement)
2 3	BY repealing and reenacting, without amendments, Article – State Government
4	Section 8–403(a)
5	Annotated Code of Maryland
6	(2009 Replacement Volume and 2010 Supplement)
7	BY repealing and reenacting, with amendments,
8	Article – State Government
9	Section 8–403(b)(13) and (24)
10	Annotated Code of Maryland
1	(2009 Replacement Volume and 2010 Supplement)
12	BY repealing
13	Article – State Government
4	Section 8–403(b)(8)
15	Annotated Code of Maryland
16	(2009 Replacement Volume and 2010 Supplement)
17	BY renumbering
18	Article – State Government
19	Section 8–403(b)(9) through (68), respectively
20	to be Section 8–403(b)(8) through (67), respectively
21	Annotated Code of Maryland
22	(2009 Replacement Volume and 2010 Supplement)
23	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
24	MARYLAND, That Section(s) 2–108(a)(4) of Article – Business Regulation of the
25	Annotated Code of Maryland be repealed.
26	SECTION 2. AND BE IT FURTHER ENACTED, That Section(s) 2-108(a)(5)
27	through (34), respectively, of Article – Business Regulation of the Annotated Code of
28	Maryland be renumbered to be Section(s) 2–108(a)(4) through (33), respectively.
29	SECTION 3. AND BE IT FURTHER ENACTED, That Section(s) 2-201 through
30	2-204 and the subtitle "Subtitle 2. Banking Board"; and 2-402 of Article - Financial
31	Institutions of the Annotated Code of Maryland be repealed.
32	SECTION 4. AND BE IT FURTHER ENACTED, That the Laws of Maryland
33	read as follows:
34	Article – Business Regulation

35 7–502.

1 Subject to the evaluation and reestablishment provisions of the Maryland 2 Program Evaluation Act, this title and all regulations adopted under this title shall 3 terminate on July 1. [2012] 2022. 4 **Article – Financial Institutions** 5 2-401.Subject to the evaluation and reestablishment provisions of the Program 6 7 Evaluation Act, the provisions of this article that create the office of the Commissioner 8 of Financial Regulation or relate to the powers and duties of the Commissioner and 9 any regulations adopted under these provisions shall terminate and be of no effect after July 1, [2012] **2022**. 10 11 3-203.12 The incorporators shall file with the Commissioner for examination the two copies of the articles of incorporation. 13 14 (d) (1) Within 6 months after the articles are filed for examination, the Commissioner, after receiving the advice of the Banking Board, shall sign, date, and 15 endorse each copy of the articles as "approved" or "refused". 16 17 3-607.In this section the following words have the meanings indicated. 18 (a) (1) "Demand deposit" means a deposit that is payable within 30 days. 19 **(2)** 20 (3) (i) "Time deposit" means a deposit that is payable after 30 days. 21 "Time deposit" includes a savings account or certificate of (ii) 22deposit that requires at least a 30-day notice before payment. 23 (b) This section does not apply to any deposit of public funds for which the 24commercial bank pledges collateral. 25 A commercial bank shall have at all times a reserve equal to at (c) 26 least 15 percent of its demand deposits. 27 The board of directors of a commercial bank by resolution shall (2)28direct the commercial bank to keep the demand deposit reserve required by this

30 (i) Cash on hand;

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section in:

(ii) Demand deposits in a bank of good standing in any state; or

$\frac{1}{2}$	Commissioner:	(iii)	As to 5 percent of its demand deposits, on approval of the			
3			1. Registered or coupon bonds; or			
4 5 6	the United States or any political su	_	2. General obligations of or obligations guaranteed by nment, an agency of the United States government, this State, ion.			
7 8	(d) (1) A commercial bank shall have at all times a reserve equal to at least 3 percent of its time deposits.					
9 10 11	(2) The board of directors of a commercial bank by resolution shall direct the commercial bank to keep the time deposit reserves required by this section in:					
12		(i)	Cash on hand;			
13		(ii)	Deposits in a bank of good standing in any state; or			
14 15	State.	(iii)	Direct obligations of the United States government or of this			
16 17 18 19 20	(e) (1) If the Commissioner[, with the advice of the Banking Board,] determines that a change in the demand deposit reserve or in the time deposit reserve requirements is advisable to maintain sound banking practices or to prevent injurious credit expansion or contraction, the Commissioner may change the requirements as provided in this subsection.					
21 22 23	(2) Subject to paragraph (3) of this subsection, the Commissioner may adopt rules or regulations to change the requirements as to reserves for commercial banks.					
24	(3)	The	rules and regulations may:			
25 26	not more than 30	(i) percen	Increase the demand deposit reserve to an amount equal to t of those deposits;			
27 28	more than 6 perce	(ii) ent of t	Increase the time deposit reserve to an amount equal to not hose deposits;			
29 30	not less than 15 p	(iii) ercent	Decrease the demand deposit reserve to an amount equal to of those deposits;			
31 32	less than 3 percen	(iv) t of the	Decrease the time deposit reserve to an amount equal to not ose deposits; and			

- 1 (v) Notwithstanding items (i) through (iv) of this paragraph,
  2 increase or decrease the demand deposit reserve or time deposit reserve to conform to
  3 the reserve requirements that apply to a member bank of the Federal Reserve System.
  4 3–705.

  Within 6 months after the papers specified in § 3–703(c) of this subtitle have
  been filed with the Commissioner, the Commissioner L after receiving the advice of the
- been filed with the Commissioner, the Commissioner [, after receiving the advice of the Banking Board,] shall approve or disapprove the agreement.
- 8 4–203.
- 9 (a) The incorporators shall:
- 10 (1) File with the Commissioner for examination the two copies of the 11 articles of incorporation; and
- 12 (2) Pay to the Commissioner an examination fee of \$1,500.
- (d) (1) Within 6 months after the articles are filed for examination, the Commissioner[, with the approval of the Banking Board,] shall sign, date, and endorse each copy as "approved" or "refused".
- 16 4–701.
- 17 (a) In this section, "transfer assets", "transfer its assets", or "transfer of assets" means to sell, lease, exchange, or otherwise transfer all or substantially all of the property and assets of a savings bank.
- 20 (b) (1) A savings bank may consolidate with, merge into, or transfer its assets to any banking institution in this State, any other bank in this State, or any State or federal savings and loan association in this State if the Commissioner [, after receiving the advice of the Banking Board,] gives written consent to the transaction.
- 24 (2) A savings bank may have any banking institution in this State, 25 any other bank in this State, or any State or federal savings and loan association in 26 this State merge into the savings bank if the Commissioner [, after receiving the advice 27 of the Banking Board,] gives written consent to the transaction.
- 28 4–803.
- 29 (a) The savings bank shall:
- 30 (1) File with the Commissioner for examination the application for 31 approval of reorganization; and

- 1 (2) At the time of filing of an application for approval of 2 reorganization, pay to the Commissioner a fee of \$1,500.
- 3 (d) As to the proposed articles of incorporation of the subsidiary savings 4 bank:
- 5 (1) Within 3 months after the application is filed for examination, the Commissioner [, after receiving the advice of the Banking Board,] shall sign, date, and endorse each copy of the articles of incorporation as "approved" or "refused".
- 8 5–209.
- 9 (a) Except as otherwise provided in this article, the Commissioner[,] AND the employees of and the attorney for the Commissioner's office[, and the members of the Banking Board] may not disclose:
- 12 (1) The name of any debtor of a banking institution;
- 13 (2) Any information about the private accounts with or transactions of 14 a banking institution;
- 15 (3) Any information obtained in the course of examining a banking 16 institution; or
- 17 (4) Any confidential information obtained from a federal banking 18 authority.
- 19 5–405.
- 20 (a) Except as provided in this section, or otherwise expressly provided by 21 State law, a banking institution may not have a bank service corporation.
- 22 (b) If the Commissioner[, after receiving the advice of the Banking Board,]
  23 approves, a banking institution may have a bank service corporation.
- 24 5–801.
- 25 (a) If the Commissioner believes that a director or officer of a banking 26 institution has engaged in an unsafe or unsound banking practice, the Commissioner 27 shall send a warning to the director or officer.
- 28 (b) (1) If the Commissioner finds that the director or officer has continued 29 to engage in the unsafe or unsound practice, the Commissioner [, with the advice of the 30 Banking Board,] may report the facts to the Secretary of Labor, Licensing, and 31 Regulation and the Attorney General.

- 1 (2) A copy of the report shall be sent by certified mail, return receipt 2 requested, bearing a postmark from the United States Postal Service, to each director 3 of the banking institution.
- 4 (c) (1) After giving the officer or director an opportunity to be heard, if the 5 Commissioner finds that the unsafe or unsound practice continued after the warning, 6 the Commissioner with the approval of the Secretary of Labor, Licensing, and 7 Regulation may remove the officer or director.
- 8 (2) A copy of the removal order shall be served on the individual 9 removed and the banking institution.

## 10 Article – Insurance

11 22–103.

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- 12 (a) (1) In this section the following words have the meanings indicated.
- 13 (2) "Beneficial owner" means a person, other than the buyer in a real 14 estate transaction, for whose benefit a title insurer or its agent is entrusted to hold 15 trust money.
  - (3) "Trust money" means a deposit, payment, or other money that a person entrusts to a title insurer or its agent to hold for the benefit of a buyer in a real estate transaction or for a beneficial owner, in connection with an escrow, settlement, closing, or title indemnification.
    - (b) A title insurer or its agent shall pool and commingle trust money received from clients or beneficial owners in connection with escrows, settlements, closings, or title indemnifications if, in the judgment of the title insurer or its agent, a separate deposit of the trust money would generate interest in an amount not greater than \$50 or the cost of administering a separate account.
    - (c) At least quarterly, the financial institution in which a commingled account is maintained under this section shall pay the interest earned on the account, less any service charges of the financial institution, to the Maryland Affordable Housing Trust to enhance the availability of affordable housing throughout the State as provided in § 10–102 of the Housing and Community Development Article.
- 30 (d) Trust money required to be commingled under subsection (b) of this 31 section in connection with a real estate transaction shall be deposited and maintained 32 until disbursed in accordance with the transaction:
  - (1) in a financial institution located in the State; or
- 34 (2) subject to approval of the [Banking Board in the Department of Labor, Licensing, and Regulation] **COMMISSIONER OF FINANCIAL REGULATION**, in

- a financial institution outside the State that complies with the requirements of this subtitle.
- 3 (e) A title insurer or its agent does not violate, and may not be charged by 4 the Commissioner with a violation of, any ethical or legal duties by placing trust 5 money in an account under subsection (b) of this section with the interest paid to the 6 Maryland Affordable Housing Trust under subsection (c) of this section.
- 7 (f) Except for trust money that a title insurer or its agent places in a 8 commingled account under subsections (b) and (c) of this section, and subject to 9 regulations of the Commissioner, trust money in the possession of the title insurer or 10 its agent may be deposited in any other deposit or investment vehicle:
- 11 (1) specified by the client or beneficial owner; or
- 12 (2) as agreed on by the client or beneficial owner and the title insurer 13 or its agent.

## Article - State Government

15 8–403.

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- 16 (a) On or before December 15 of the 2nd year before the evaluation date of a governmental activity or unit, the Legislative Policy Committee, based on a preliminary evaluation, may waive as unnecessary the evaluation required under this section.
- 20 (b) Except as otherwise provided in subsection (a) of this section, on or before 21 the evaluation date for the following governmental activities or units, an evaluation 22 shall be made of the following governmental activities or units and the statutes and 23 regulations that relate to the governmental activities or units:
- 24 (13) Collection Agency Licensing Board, State (§ 7–201 of the Business 25 Regulation Article: July 1, [2011] **2021**);
- 26 (24) Financial Regulation, Office of the Commissioner of (§ 2–101 of the Financial Institutions Article: July 1, [2011] **2021**);
- SECTION 5. AND BE IT FURTHER ENACTED, That Section(s) 8–403(b)(8) of Article State Government of the Annotated Code of Maryland be repealed.
- SECTION 6. AND BE IT FURTHER ENACTED, That Section(s) 8–403(b)(9) through (68), respectively, of Article State Government of the Annotated Code of Maryland be renumbered to be Section(s) 8–403(b)(8) through (67), respectively.
- SECTION 7. AND BE IT FURTHER ENACTED, That the Commissioner of Financial Regulation shall:

1 2 3	(1) implement a risk-based mortgage lender licensee examination schedule to supplement the existing calendar-based examination schedule by January 1, 2012; and
4 5 6 7	(2) report to the Senate Finance Committee and the House Economic Matters Committee on or before October 1, 2012, in accordance with § 2–1246 of the State Government Article, on the implementation of the risk–based mortgage lender licensee examination schedule.
8 9 10	SECTION 8. AND BE IT FURTHER ENACTED, That the Maryland Judiciary, in consultation with the State Collection Agency Licensing Board and the Attorney General's Office, shall:
11 12	(1) examine whether the Maryland Rules should be amended to strengthen protections for defendants in consumer debt collection cases; and
13 14 15 16	(2) report to the Senate Finance Committee, the Senate Judicial Proceedings Committee, the House Economic Matters Committee, and the House Judiciary Committee on or before October 1, 2011, in accordance with § 2–1246 of the State Government Article, on its findings and recommendations.
17 18	SECTION 9. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2011.
	Approved:
	Governor.
	Speaker of the House of Delegates.
	Prosident of the Senate