HOUSE BILL 396

M2 1lr0911 CF SB 414

By: Delegates Beidle, Frush, Gilchrist, Glenn, Holmes, Lafferty, Love, Malone, McIntosh, Niemann, Stein, and Weir

Introduced and read first time: February 3, 2011

Assigned to: Environmental Matters

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 24, 2011

CHAPTER			

1 AN ACT concerning

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Natural Resources – Administrative Procedures – Electronic Citations, Inspections, and Hearings

4 FOR the purpose of altering the acknowledgment procedures for citations issued by 5 certain police officers for certain natural resources violations; repealing a 6 certain hearing requirement that must be met before the Department of 7 Natural Resources may suspend a recreational or commercial fishing license 8 and requiring the Department to provide certain notice to certain persons of the 9 right to a hearing; requiring the Department to hold a hearing under certain 10 circumstances within a certain time frame in accordance with certain 11 procedures before suspending a recreational or commercial fishing license; 12 authorizing the Department to suspend a recreational or commercial fishing license without a hearing under certain circumstances; altering who may 13 perform administrative inspections of commercial fishing operations; altering 14 the authorized scope of administrative inspections of commercial fishing 15 operations; authorizing the seizure and forfeiture by the Department of certain 16 17 property under certain circumstances; making certain stylistic changes; and 18 generally relating to administrative procedures for natural resources violations.

19 BY repealing and reenacting, with amendments,

Article – Natural Resources

21 Section 1–205, 4–220, and 4–701(l) and (m)

22 Annotated Code of Maryland

23 (2005 Replacement Volume and 2010 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 2 3 4 5	BY repealing and reenacting, without amendments, Article – Natural Resources Section 4–701(a) and (b) Annotated Code of Maryland (2005 Replacement Volume and 2010 Supplement)
6 7 8 9	BY repealing and reenacting, with amendments, Article – Natural Resources Section 8–2003 Annotated Code of Maryland (2007 Replacement Volume and 2010 Supplement)
$\frac{1}{2}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
13	Article - Natural Resources
4	1-205.
15 16 17	(a) If a Natural Resources police officer apprehends a person for violating any law punishable as a misdemeanor, the officer may prepare [and sign] a written OR ELECTRONIC citation containing[a]:
18	(1) A notice to appear in court[, the];
19	(2) THE name and address of the person charged [, appropriate];
20	(3) RELEVANT license numbers, if any[, the];
21	(4) THE offense charged[, the];
22	(5) THE time and place the person shall appear in court[,];
23 24	(6) AN ACKNOWLEDGMENT OF RECEIPT OF THE CITATION BY THE PERSON CHARGED MADE IN A MANNER DETERMINED BY THE DEPARTMENT; and
25	(7) [other] OTHER pertinent information required by the Secretary.
26 27 28	(b) (1) The person charged may [give his written] promise to appear in court by [signing] ACKNOWLEDGING RECEIPT OF the citation prepared by the officer IN A MANNER DETERMINED BY THE DEPARTMENT.
29 30	(2) [In this event,] IF THE PERSON CHARGED ACKNOWLEDGES RECEIPT OF THE CITATION, the officer is not required to take the person into

physical custody for the violation unless [the]:

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$\frac{1}{2}$	of identity; or [the]	THE person charged does not furnish satisfactory evidence
$\frac{3}{4}$	•	I) THE officer has reasonable grounds to believe the person rd a written promise to] NOT appear.
5 6 7	· · · —	n may not [violate his written promise to appear in court] FAIL A NOTICE TO APPEAR IN A CITATION ISSUED UNDER THIS ficient]:
8	(1) S	UFFICIENT collateral for the offense is posted[, the];
9	(2) T	HE fine is paid in advance of trial[,]; or [the]
10	(3) T	HE person is represented by counsel in court.
11 12	(d) (1) If issued under this sec	a person fails to comply with the notice to appear in a citation tion, the court may:
13 14	(i a warrant for the per	
15 16	(i noncompliance.	i) After 5 days, notify the court's clerk of the person's
17 18 19 20	shall notify the perso for the person's arre	n receipt of notice of noncompliance from the court, the clerk on by mail at the address indicated on the citation that a warrant st may be issued by the court unless, by the end of the 15th day ch the notice is mailed, the person:
21 22	(i original citations and	Pays the fine on the original charge as provided for in the a fine of \$100 for failing to appear; or
23 24	date. (i	i) Posts bond or a penalty deposit and requests a new trial
25 26	* *	a person fails to pay the fines or post the bond or penalty deposit of this subsection, the court may issue a warrant.
27 28 29	* *	Then the original offense is not punishable by incarceration, a ssued for the person under this subsection until 20 days after the

30 4–220.

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- (a) In addition to any other penalty provided by the provisions of this title, the Secretary may revoke or suspend any recreational license issued to any person under this title.
 - (b) The Secretary may adopt regulations that list the criteria for a suspension of a person's entitlement to engage in an activity or activities that are licensed or permitted under this title.
- (c) (1) During a period of suspension imposed by the Department, the person whose entitlement to engage in an activity or activities has been suspended may not engage in an activity for which the suspension was imposed.
- 10 (2) The following are grounds for an immediate suspension of a license 11 issued under this title:
- 12 (i) Knowingly making a false statement in an application;
- 13 (ii) Three convictions for violations occurring on separate days within any 3-year period of provisions under this title;
- 15 (iii) Failure to submit a report required under this title or by 16 regulation; or
- 17 (iv) Failure of a nonresident of the State to appear in court in 18 accordance with a citation issued by a Natural Resources police officer, or to any other 19 process issued by any court of Maryland, for violation of this title.
- 20 (3) A penalty imposed in accordance with this section is in addition to 21 any other penalty authorized under § 4–1201 of this title regarding striped bass.
 - (4) The Department shall initiate any proceeding to suspend a license under this section not later than 6 months after the time for filing an appeal of the third conviction under paragraph (2)(ii) of this subsection has passed.
- 25 (5) (i) Before the suspension of a license under this section, the Department shall [hold a hearing on not less than 10 days' notice to the licensee] NOTIFY THE LICENSEE IN WRITING OF THE LICENSEE'S RIGHT TO A HEARING ON REQUEST.
 - (ii) [On the failure of a nonresident of the State to appear in a court of this State as required by any charging document accusing the person of committing any offense under this subtitle, in addition to any other appropriate action taken by the court or the Department, the Department may suspend immediately and without a hearing any license issued to the person under this title.] **IF A LICENSEE SUBMITS A WRITTEN REQUEST FOR A HEARING TO THE DEPARTMENT**, WITHIN

1 2	30 DAYS AFTER THE DATE THAT THE NOTICE REQUIRED UNDER THIS PARAGRAPH IS MAILED, THE DEPARTMENT SHALL:
3 4	1. HOLD A HEARING AFTER PROVIDING AT LEAST 10 DAYS' NOTICE TO THE LICENSEE; AND
5 6	2. CONDUCT THE HEARING IN ACCORDANCE WITH TITLE 10, SUBTITLE 2 OF THE STATE GOVERNMENT ARTICLE.
7 8	(III) THE DEPARTMENT MAY SUSPEND A <u>RECREATIONAL</u> LICENSE ISSUED UNDER THIS TITLE WITHOUT A HEARING IF:
9	1. THE LICENSEE DOES NOT SUBMIT A WRITTEN REQUEST FOR A HEARING; OR
$egin{array}{c} 1 \ 2 \end{array}$	2. THE LICENSEE FAILS TO APPEAR FOR A SCHEDULED HEARING FOR WHICH THE DEPARTMENT PROVIDED NOTICE.
13	4–701.
14 15 16	(a) This section applies to any person who is required under Subtitle 2, 7, 8, 9, or 10 of this title to be licensed to guide fishing parties or to catch, sell, buy, process, transport, export, or otherwise deal in fish caught in tidal waters.
17 18	(b) (1) The Department shall utilize a single, commercial license, to be known and designated as a tidal fish license.
19	(2) A tidal fish license authorizes a licensee:
20	(i) To engage in each activity indicated on the license; and
21 22	(ii) For catching crabs, to utilize the number of crew members indicated on the license.
23 24 25	(3) Except for a person receiving a license under subsection (i)(2)(ii) of this section, the Department may not issue a tidal fish license to an individual who is younger than 14 years of age.
26 27 28	(4) A person may not guide fishing parties or catch, sell, buy, process, transport, export, or otherwise deal in fish caught in tidal waters unless licensed under this section

29 (l) (1) In addition to any other penalty provided in this title, the 30 Department may suspend or revoke a person's entitlement to engage in a particular activity or activities under a tidal fish license.

1 2 3 4	(2) During a period of suspension or revocation imposed by the Department, the person penalized is not and shall not be authorized under any existing, renewed, transferred, or new tidal fish license to engage in the particular activity or activities for which the suspension is imposed.
5 6	(3) The following are grounds for suspension or revocation of a tidal fish license:
7 8	(i) Making any false statement in an application for a tidal fish license;
9 10	(ii) A serious violation of a State or federal commercial fisheries law that results in a conviction or an accepted plea of nolo contendere;
11 12	(iii) Failure to submit reports required by the provisions of this title or by the Department pursuant to provisions of this title; or
13 14 15	(iv) Failure for a nonresident of the State to appear in court pursuant to a citation issued by a Natural Resources police officer, or to any other process issued by any court of Maryland, for violation of this title.
16 17 18	(4) A penalty imposed in accordance with this subtitle shall be in addition to any other penalty authorized under § 4–1201 of this title regarding striped bass.
19 20 21 22	(5) The Department, in consultation with the Tidal Fisheries Advisory Commission and the Sport Fisheries Advisory Commission, shall adopt regulations relating to the suspension and revocation of licenses and authorizations issued under this title, including:
23 24	(i) A schedule of points assigned to various offenses under this title;
25 26	(ii) A schedule of the maximum number of days that a license may be suspended according to the number of points accumulated;
27 28 29	(iii) Suspension or revocation of a license or authorization for a serious violation of a State or federal commercial fisheries law that results in an individual receiving a conviction or an accepted plea of nolo contendere;
30	(iv) Enhanced penalties for repeated violations of this title; and
31 32 33	(v) Enhanced penalties for violations of provisions of this title that regulate species deemed by the Department to be in need of special protection, including striped bass, crabs, oysters, and menhaden.

- 1 (6) Before the suspension or revocation of a tidal fish license (I)2 under this section, the Department shall [hold a hearing upon not less than 10 days' 3 notice to the licensee, except that upon the failure of a nonresident of the State to appear in a court of this State as required by any charging document accusing the 4 5 person of committing any offense under this title, in addition to any other appropriate 6 action taken by the court or the Department, the Department may suspend 7 immediately and without hearing any license issued to the person under this title NOTIFY THE LICENSEE IN WRITING ON OF THE LICENSEE'S RIGHT TO A HEARING 8 9 ON REQUEST.
- (II) IF A LICENSEE SUBMITS A WRITTEN REQUEST FOR A
 HEARING TO THE DEPARTMENT, WITHIN 30 DAYS AFTER THE DATE THAT THE
 NOTICE REQUIRED UNDER THIS PARAGRAPH IS MAILED, THE DEPARTMENT
 SHALL:
- 14 HOLD A HEARING AFTER PROVIDING AT LEAST 10
 15 DAYS' NOTICE TO THE LICENSEE; AND
- 2. CONDUCT THE HEARING IN ACCORDANCE WITH TITLE 10, SUBTITLE 2 OF THE STATE GOVERNMENT ARTICLE.
- 18 (III) THE DEPARTMENT MAY SUSPEND A COMMERCIAL 19 LICENSE ISSUED UNDER THIS TITLE WITHOUT A HEARING IF:
- 20 THE LICENSEE DOES NOT SUBMIT A WRITTEN 21 REQUEST FOR A HEARING; OR
- 22 2. THE LICENSEE FAILS TO APPEAR FOR A 23 SCHEDULED HEARING FOR WHICH THE DEPARTMENT PROVIDED NOTICE.
- (m) (1) A licensee or any person to whom a licensee has transferred a license under subsection (i) of this section shall have in possession the tidal fish license and any valid application to transfer the commercial tidal fish license approved by the Department for a temporary transfer whenever engaged in any licensed activity.
- 29 (2) (I) THIS PARAGRAPH DOES NOT LIMIT THE DEPARTMENT'S 30 AUTHORITY TO INSPECT BOOKS, STATEMENTS, AND ACCOUNTS UNDER § 31 4–206(B) OF THIS TITLE.
- (II) The licensee or any person to whom a licensee has transferred a license under subsection (i) of this section shall allow {\frac{1}{2}} any police officer {\frac{1}{2}} THE DEPARTMENT, AT REASONABLE TIMES, INCLUDING WHEN THE LICENSEE OR PERSON IS ENGAGED IN AN ACTIVITY THAT REQUIRES A LICENSE UNDER THIS SECTION, to inspect [the]:

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1	1. THE license [and any];
2 3 4 5	2. ANY applicable application to transfer the commercial tidal fish license approved by the Department for a temporary transfer [, to conduct searches as authorized in Subtitle 12 of this title, and to inspect books, statements, and accounts as authorized in § 4–206(b) of this title];
6	3. Commercial fishing vessels;
7 8	4. VEHICLES USED TO TRANSPORT FISH FOR COMMERCIAL PURPOSES; AND
9 10	5. FISH BUSINESSES OWNED OR OPERATED BY A PERSON LICENSED UNDER THIS SECTION.
11 12 13	(III) INSPECTIONS <u>OF VESSELS, VEHICLES, AND BUSINESSES</u> AUTHORIZED UNDER THIS PARAGRAPH INCLUDE <u>SHALL BE RESTRICTED TO</u> INSPECTIONS OF FISHING GEAR AND PLACES WHERE FISH MAY BE STORED.
14 15 16	(IV) INSPECTIONS OF BUSINESSES AUTHORIZED UNDER THIS PARAGRAPH MAY BE CONDUCTED IN ANY BUILDING OTHER THAN A DWELLING HOUSE.
17 18 19 20	(3) (I) AN INSPECTOR MAY SEIZE FISHING GEAR OR FISH FOUND DURING AN INSPECTION UNDER THIS SUBSECTION THAT IS USED OR POSSESSED IN CONNECTION WITH A VIOLATION OF THIS TITLE OR A REGULATION ADOPTED UNDER THIS TITLE.
21 22 23 24 25	(II) FISHING GEAR OR FISH SEIZED UNDER THIS PARAGRAPH SHALL BE HELD BY THE DEPARTMENT PENDING DISPOSITION OF COURT PROCEEDINGS AND ON CONVICTION THE PROPERTY SEIZED OR PROCEEDS FROM THE SEIZURE SHALL BE FORFEITED TO THE STATE FOR DESTRUCTION OR DISPOSITION AS THE DEPARTMENT MAY DEEM APPROPRIATE.
26 27	(III) THE DEPARTMENT MAY DISPOSE OF FISH SEIZED UNDER THIS PARAGRAPH AT ITS DISCRETION.
28 29 30	8–2003. (a) Whenever a person is halted by a regular or special police officer for an offense on publicly owned watershed property punishable as a misdemeanor and

which is either a violation of law or a violation of watershed regulations, and is not taken before a District Court commissioner as would otherwise be required or is

$\frac{1}{2}$	permitted by law, the officer may prepare a written OR ELECTRONIC citation containing [a]:
3	(1) A notice to appear in court[, the];
4	(2) THE name and address of the person CHARGED[,];
5	(3) [the] THE offense charged[, the];
6	(4) THE time and place the person shall appear in court[,];
7 8 9	(5) AN ACKNOWLEDGMENT OF RECEIPT OF THE CITATION BY THE PERSON CHARGED MADE IN A MANNER DETERMINED BY THE DEPARTMENT; and [whatever other]
10	(6) OTHER pertinent information as necessary.
11 12 13	(b) The time specified in the notice to appear shall be at least five days after the alleged violation unless the person charged with the violation demands an earlier hearing.
14 15	(c) The place specified in the notice to appear shall be before a judge of the appropriate District Court.
16 17 18 19 20 21	(d) The person charged with the violation may [give his written] promise to appear in court by [signing] ACKNOWLEDGING RECEIPT OF at least one copy of the [written] citation prepared by the officer IN A MANNER DETERMINED BY THE DEPARTMENT, in which event the officer shall deliver a copy of the citation to the person. Then, the officer may not take the person into physical custody for the violation.
22 23	(e) Failure to COMPLY WITH THE NOTICE TO appear [as promised] is punishable as contempt or as otherwise provided by law in such cases.
$\begin{array}{c} 24 \\ 25 \end{array}$	SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2011.