J1 1lr0788 CF HB 82

By: Senators Montgomery, Benson, Forehand, Garagiola, Glassman, Kasemeyer, Kelley, King, Madaleno, Manno, Middleton, Pinsky, Pugh, Ramirez, Raskin, Robey, and Rosapepe

Introduced and read first time: January 26, 2011

Assigned to: Finance

## A BILL ENTITLED

1 AN ACT concerning

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## Health Care Decisions Act – "Medical Orders for Life–Sustaining Treatment" Form

FOR the purpose of repealing certain provisions of law relating to the "Instructions on Current Life-Sustaining Treatment Options" form; requiring the Department of Health and Mental Hygiene, in conjunction with the Maryland Institute for Emergency Medical Services Systems and the State Board of Physicians, to "Medical Orders for Life-Sustaining Treatment" form and instructions for its completion and use; requiring that the form and instructions be developed in consultation with certain individuals and groups; requiring that the form be suitable for containing certain medical orders; providing that the form is not an advance directive; requiring certain health care facilities and authorizing other health care providers to use a "Medical Orders for Life-Sustaining Treatment" form; requiring certain health care facilities and authorizing other health care providers to use a "Medical Orders for Life-Sustaining Treatment" form; requiring certain health care facilities and health care providers to offer certain individuals the opportunity to participate in the completion of a "Medical Orders for Life-Sustaining Treatment" form; requiring health care facilities to note in a patient's medical record when certain individuals decline to participate in the completion of a "Medical Orders for Life-Sustaining Treatment" form; requiring, under certain circumstances, that a "Medical Orders for Life-Sustaining Treatment" form be consistent with certain health care decisions of certain individuals; requiring a health care facility to comply with the "Medical Orders for Life-Sustaining Treatment" form under certain circumstances; requiring certain health care providers to keep the "Medical Orders for Life-Sustaining Treatment" form in the patient's medical record; requiring that the "Medical Orders for Life-Sustaining Treatment" form accompany certain patients and be given to certain individuals under certain circumstances; requiring that the most recent "Medical

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Life-Sustaining Treatment" form be followed if there is a conflict between forms; authorizing a health care provider to rely in good faith on the presumed validity of a "Medical Orders for Life-Sustaining Treatment" form; requiring the Department to adopt certain regulations; requiring the Department to make the "Medical Orders for Life-Sustaining Treatment" form and certain instructions available on the Department's Web site; authorizing the Department to print and distribute the form and instructions: requiring that a "Medical Orders for Life-Sustaining Treatment" form containing an order that resuscitation not be attempted be given the same effect as an emergency medical services "do not resuscitate order"; specifying that orders regarding life-sustaining treatment executed in another state are to be deemed valid under certain circumstances and construed in a certain manner; repealing the requirement that a nursing home offer patients an "Instructions on Current Life-Sustaining Treatment Options" form; requiring certain health care facilities, on or before a certain date, to complete a "Medical Orders for Life-Sustaining Treatment" form for patients admitted to the health care facility before a certain date, and to offer the patients or certain other individuals an opportunity to participate in the completion of the form; altering a certain definition; defining a certain term; and generally relating to health care decisions and the "Medical Orders for Life-Sustaining Treatment" form.

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     BY repealing
           Article - Health - General
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           Section 5-602(f)(4) and 5-608.1
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           Annotated Code of Maryland
           (2009 Replacement Volume and 2010 Supplement)
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     BY repealing and reenacting, with amendments,
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           Article - Health - General
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           Section 5–608, 5–609, 5–617, 5–619, and 19–344(f)
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           Annotated Code of Maryland
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           (2009 Replacement Volume and 2010 Supplement)
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     BY adding to
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           Article - Health - General
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           Section 5–608.1
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           Annotated Code of Maryland
35
           (2009 Replacement Volume and 2010 Supplement)
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36 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:

## Article - Health - General

39 5–602.

- 1 (f) [(4) If the transferring health care provider prepares an "Instructions on Current Life-Sustaining Treatment Options" form in accordance with § 5–608.1 of this subtitle, the transferring health care provider shall:
- 4 (i) Take reasonable steps to ensure that the "Instructions on 5 Current Life-Sustaining Treatment Options" form is consistent with any applicable 6 decision stated in the advance directive of a declarant; and
- 7 (ii) Transmit the "Instructions on Current Life-Sustaining 8 Treatment Options" form to the receiving health care provider simultaneously with 9 the transfer of the declarant.]
- 10 5–608.

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- 11 (a) (1) Certified or licensed emergency medical services personnel shall be 12 directed by protocol to follow emergency medical services "do not resuscitate orders" 13 pertaining to adult patients in the outpatient setting in accordance with protocols 14 established by the Maryland Institute for Emergency Medical Services Systems in 15 conjunction with the State Board of Physicians.
- 16 (2) Emergency medical services "do not resuscitate orders" may not 17 authorize the withholding of medical interventions, or therapies deemed necessary to 18 provide comfort care or to alleviate pain.
- 19 (3) A health care provider, other than certified or licensed emergency 20 medical services personnel, who sees, in a valid form, an emergency medical services 21 "do not resuscitate order" described in paragraph (1) of this subsection that is not 22 superseded by a subsequent physician's order:
- 23 (i) May, before a patient's cardiac or respiratory arrest, provide, 24 withhold, or withdraw treatment in accordance with the emergency medical services 25 "do not resuscitate order"; and
- 26 (ii) Shall, after a patient's cardiac or respiratory arrest, withhold or withdraw treatment in accordance with the emergency medical services "do not resuscitate order".
- 29 **(4)** AN ORDER CONTAINED IN A "MEDICAL ORDERS FOR 30 LIFE-SUSTAINING TREATMENT" **FORM THAT** RESUSCITATION NOT ATTEMPTED SHALL BE GIVEN THE SAME EFFECT AS EMERGENCY MEDICAL 31 SERVICES "DO NOT RESUSCITATE ORDERS" DESCRIBED IN PARAGRAPH (1) OF 32 33 THIS SUBSECTION.
  - (b) This section does not authorize emergency medical services personnel to follow an emergency medical services "do not resuscitate order" for any patient who, prior to cardiac or respiratory arrest, is able to, and does, express to those personnel the desire to be resuscitated.

**[**5–608.1.

1 2 3	* *	on does not authorize emergency medical services personnel in to follow an emergency medical services "do not resuscitate m other than:	
$\frac{4}{5}$	(1) An ein subsection (a) of this	emergency medical services "do not resuscitate order" described section;	
6 7 8		oral emergency medical services "do not resuscitate order", emergency medical services medical command and control	
9 10 11 12	provided by a physician as defined in § 5–601 o	oral emergency medical services "do not resuscitate order" a, as defined in § 5–601 of this subtitle, or a nurse practitioner, f this subtitle, who is physically present on the scene with the next medical services personnel in the outpatient setting; OR	
13 14	(4) AN LIFE-SUSTAINING TR	ORDER CONTAINED IN A "MEDICAL ORDERS FOR EATMENT" FORM.	
15 16 17 18 19 20	(d) (1) Except as provided in paragraph (2) of this subsection, in addition to the immunity provided in § 5–609 of this subtitle and any other immunity provided by law, an emergency medical services provider is not subject to criminal or civil liability, or deemed to have engaged in unprofessional conduct as determined by the appropriate licensing or certifying authority, arising out of a claim concerning the provision of health care if:		
21 22	(i) health care;	The claim is based on lack of consent or authorization for the	
23	(ii)	Subsection (a) of this section would ordinarily apply; and	
24	(iii)	The emergency medical services provider:	
25		1. Acts in good faith in providing the health care; and	
26 27	section does not apply.	2. Believes reasonably that subsection (a)(1) of this	
28 29 30		s subsection does not apply if the patient is wearing a valid, entifying emergency medical services "do not resuscitate order"	

1 2 3	(a) The Office of the Attorney General shall develop an "Instructions on Current Life-Sustaining Treatment Options" form suitable for summarizing the plan of care for an individual, including the aspects of the plan of care related to:		
4		(1)	The use of life–sustaining procedures; and
5		(2)	Transfer to a hospital from a nonhospital setting.
6 7	(b) The "Instructions on Current Life–Sustaining Treatment Options" form is voluntary and shall be consistent with:		
8		(1)	The decisions of:
9			(i) The patient if the patient is a competent individual; or
10 11	health care a	igent (	(ii) If the patient is incapable of making an informed decision, a or surrogate decision maker as authorized by this subtitle; and
12 13	making an ir	(2) nforme	Any advance directive of the patient if the patient is incapable of ed decision.
14	(c)	The "	Instructions on Current Life-Sustaining Treatment Options" form:
15 16	an attending	(1) physi	May be completed by a health care provider under the direction of cian;
17 18 19 20	(2) If the attending physician has a reasonable basis to believe that the "Instructions on Current Life—Sustaining Treatment Options" form satisfies the requirements of subsection (b) of this section, shall be signed by the attending physician;		
21		(3)	Shall be signed by:
22			(i) The patient if the patient is a competent individual; or
23 24	health care a	igent (	(ii) If the patient is incapable of making an informed decision, a or surrogate decision maker as authorized by this subtitle;
25 26	subsection, s	(4) hall ir	If signed by the patient in accordance with item (3)(i) of this aclude contact information for the patient's health care agent;
27 28 29			If signed by a health care agent or surrogate decision maker in em (3)(ii) of this subsection, shall include contact information for the or surrogate decision maker;

Shall be dated;

(6)

$\frac{1}{2}$	or rescinded	(7) d at an	Shall include a statement that the form may be reviewed, modified, y time;
3 4 5	or modified	*	Shall designate under which conditions the form must be reviewed ding promptly after the patient becomes incapable of making an and
6 7 8	accompany provider or		Shall contain a conspicuous statement that the original form shall dividual when the individual is transferred to another health care rged.
9 10 11		ning T	ealth care provider shall review any "Instructions on Current reatment Options" form received from another health care provider ess of establishing a plan of care for an individual.
12 13 14	(e) The Office of the Attorney General, in developing the "Instructions on Current Life—Sustaining Treatment Options" form in accordance with subsection (a) of this section, shall consult with:		
15		(1)	The Department;
16 17	care;	(2)	Religious groups and institutions with an interest in end-of-life
18 19	with disabil	(3) lities; a	One or more representatives from the community of individuals and
20 21	appropriate	(4) for con	Any other group the Office of the Attorney General identifies as a sultation.]
22	5-608.1.		
23	(A)	In ti	HIS SECTION, "HEALTH CARE FACILITY" MEANS:
24		(1)	AN ASSISTED LIVING PROGRAM;
25		(2)	A HOME HEALTH AGENCY;
26		(3)	A HOSPICE;
27		(4)	A HOSPITAL;
28		(5)	A KIDNEY DIALYSIS CENTER; OR
29		(6)	A NURSING HOME.

1 2 3 4 5	(B) (1) (I) THE DEPARTMENT, IN CONJUNCTION WITH THE MARYLAND INSTITUTE FOR EMERGENCY MEDICAL SERVICES SYSTEMS AND THE STATE BOARD OF PHYSICIANS, SHALL DEVELOP AND MAY REVISE PERIODICALLY A "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM AND INSTRUCTIONS FOR COMPLETING AND USING THE FORM.
6 7 8	(II) THE "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM AND THE INSTRUCTIONS FOR ITS COMPLETION AND USE SHALL BE DEVELOPED IN CONSULTATION WITH:
9	1. THE OFFICE OF THE ATTORNEY GENERAL;
10	2. THE STATE BOARD OF NURSING;
11	3. THE STATE ADVISORY COUNCIL ON QUALITY CARE AT THE END OF LIFE; AND
13 14	4. ANY OTHER INDIVIDUAL OR GROUP THE DEPARTMENT DETERMINES IS APPROPRIATE.
15 16 17 18	(2) THE "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM DEVELOPED UNDER PARAGRAPH (1) OF THIS SUBSECTION SHALL BE SUITABLE FOR CONTAINING A PHYSICIAN'S OR NURSE PRACTITIONER'S WRITTEN MEDICAL ORDERS RELATING TO A PATIENT'S MEDICAL CONDITION, INCLUDING:
20	(I) THE USE OF LIFE-SUSTAINING PROCEDURES;
21	(II) THE USE OF MEDICAL TESTS;
22 23	(III) TRANSFER OF THE PATIENT TO A HOSPITAL FROM A NONHOSPITAL SETTING; AND
24 25 26	(IV) ANY OTHER MATTER CONSIDERED APPROPRIATE BY THE DEPARTMENT TO IMPLEMENT TREATMENT PREFERENCES AND ORDERS REGARDING LIFE-SUSTAINING TREATMENTS ACROSS HEALTH CARE SETTINGS.
27 28	(3) THE "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM IS NOT AN ADVANCE DIRECTIVE.

30 (I) COMPLETE A "MEDICAL ORDERS FOR 31 LIFE-SUSTAINING TREATMENT" FORM OR ACCEPT A COMPLETED "MEDICAL

(C) (1) A HEALTH CARE FACILITY SHALL:

- 1 ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM DURING THE ADMISSION
- 2 PROCESS FOR EACH PATIENT BEING ADMITTED TO THE HEALTH CARE FACILITY;
- 3 (II) UPDATE THE FORM AS INDICATED IN THE
- 4 INSTRUCTIONS FOR THE COMPLETION AND USE OF THE FORM; AND
- 5 (III) OFFER A PATIENT, HEALTH CARE AGENT, OR
- 6 SURROGATE DECISION MAKER THE OPPORTUNITY TO PARTICIPATE IN THE
- 7 COMPLETION OF THE FORM.
- 8 (2) A HEALTH CARE FACILITY SHALL NOTE IN THE MEDICAL
- 9 RECORD WHEN A PATIENT, HEALTH CARE AGENT, OR SURROGATE DECISION
- 10 MAKER DECLINES TO PARTICIPATE IN THE COMPLETION OF A "MEDICAL
- 11 ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM.
- 12 (3) EXCEPT AS PROVIDED FOR A TREATMENT THAT HAS BEEN
- 13 CERTIFIED AS MEDICALLY INEFFECTIVE IN ACCORDANCE WITH § 5–611 OF THIS
- 14 SUBTITLE, THE "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM
- 15 SHALL BE CONSISTENT WITH:
- 16 (I) THE KNOWN DECISIONS OF:
- 17 THE PATIENT IF THE PATIENT IS A COMPETENT
- 18 INDIVIDUAL; OR
- 19 2. A HEALTH CARE AGENT OR SURROGATE DECISION
- 20 MAKER AS AUTHORIZED BY THIS SUBTITLE; AND
- 21 (II) ANY KNOWN ADVANCE DIRECTIVE OF THE PATIENT IF
- 22 THE PATIENT IS INCAPABLE OF MAKING AN INFORMED DECISION.
- 23 (D) (1) A HEALTH CARE PROVIDER OTHER THAN A HEALTH CARE
- 24 FACILITY MAY CHOOSE TO USE A "MEDICAL ORDERS FOR LIFE-SUSTAINING
- 25 TREATMENT" FORM.
- 26 (2) A HEALTH CARE PROVIDER WHO CHOOSES TO USE A
- 27 "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM SHALL OFFER
- 28 A PATIENT, HEALTH CARE AGENT, OR SURROGATE DECISION MAKER THE
- 29 OPPORTUNITY TO PARTICIPATE IN THE COMPLETION OF THE FORM.
- 30 (E) THE ORIGINAL OR A COPY OF A "MEDICAL ORDERS FOR
- 31 LIFE-SUSTAINING TREATMENT" FORM SHALL:

- 1 (1) BE KEPT BY A HEALTH CARE PROVIDER IN THE PATIENT'S 2 MEDICAL RECORD;
- 3 (2) PHYSICALLY ACCOMPANY THE PATIENT OR BE TRANSMITTED
- 4 ELECTRONICALLY OR BY FACSIMILE IN ACCORDANCE WITH THE INSTRUCTIONS
- 5 FOR THE USE OF THE FORM WHEN THE PATIENT IS TRANSFERRED TO A HEALTH
- 6 CARE FACILITY; AND
- 7 (3) BE GIVEN TO THE PATIENT, HEALTH CARE AGENT, OR
- 8 SURROGATE DECISION MAKER IF THE PATIENT RESIDES AT HOME OR IS
- 9 DISCHARGED FROM A HEALTH CARE FACILITY TO THE PATIENT'S HOME.
- 10 (F) EXCEPT AS PROVIDED IN § 5-611 OR § 5-613 OF THIS SUBTITLE, A
- 11 HEALTH CARE FACILITY SHALL COMPLY WITH ALL MEDICAL ORDERS
- 12 CONTAINED IN A "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT"
- 13 FORM REGARDLESS OF WHETHER THE PHYSICIAN OR NURSE PRACTITIONER
- 14 WHO SIGNED THE FORM HAS ADMITTING PRIVILEGES OR IS OTHERWISE
- 15 CREDENTIALED AT THE HEALTH CARE FACILITY.
- 16 (G) IN THE EVENT OF A CONFLICT BETWEEN MORE THAN ONE
- 17 "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM, THE MOST
- 18 RECENT FORM SHALL BE FOLLOWED.
- 19 (H) A HEALTH CARE PROVIDER MAY RELY IN GOOD FAITH ON THE
- 20 PRESUMED VALIDITY OF A "MEDICAL ORDERS FOR LIFE-SUSTAINING
- 21 TREATMENT" FORM.
- 22 (I) (1) THE DEPARTMENT SHALL ADOPT REGULATIONS THAT
- 23 SPECIFY THE "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM
- 24 AND THE INSTRUCTIONS FOR THE COMPLETION AND USE OF THE FORM THAT
- 25 ARE DEVELOPED AS REQUIRED BY SUBSECTION (B) OF THIS SECTION,
- 26 INCLUDING INSTRUCTIONS ON HOW A "MEDICAL ORDERS FOR
- 27 LIFE-SUSTAINING TREATMENT" FORM BECOMES VOID.
- 28 (2) REGULATIONS ADOPTED UNDER PARAGRAPH (1) OF THIS
- 29 SUBSECTION SHALL BE CONSISTENT WITH THE HEALTH CARE DECISIONS ACT.
- 30 (J) THE DEPARTMENT SHALL MAKE THE "MEDICAL ORDERS FOR
- 31 LIFE-SUSTAINING TREATMENT" FORM AND THE INSTRUCTIONS FOR THE
- 32 COMPLETION AND USE OF THE FORM AVAILABLE ON ITS WEB SITE AND MAY
- 33 PRINT AND DISTRIBUTE THE FORM AND THE INSTRUCTIONS.

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- (a) (1) A health care provider is not subject to criminal prosecution or civil liability or deemed to have engaged in unprofessional conduct as determined by the appropriate licensing authority as a result of withholding or withdrawing any health care under authorization obtained in accordance with this subtitle.
- 5 (2) A health care provider providing, withholding, or withdrawing 6 treatment under authorization obtained under this subtitle does not incur liability 7 arising out of any claim to the extent the claim is based on lack of consent or 8 authorization for the action.
  - (b) A person who authorizes the provision, withholding, or withdrawal of life-sustaining procedures in accordance with a patient's advance directive, A "MEDICAL ORDERS FOR LIFE-SUSTAINING TREATMENT" FORM, or as otherwise provided in this subtitle is not subject to:
    - (1) Criminal prosecution or civil liability for that action; or
- 14 (2) Liability for the cost of treatment solely on the basis of that 15 authorization.
  - (c) (1) The provisions of this section shall apply unless it is shown by a preponderance of the evidence that the person authorizing or effectuating the provision, withholding, or withdrawal of life—sustaining procedures in accordance with this subtitle did not, in good faith, comply with the provisions of this subtitle.
- 20 (2) The distribution to patients of written advance directives in a form provided in this subtitle and assistance to patients in the completion and execution of such forms does not constitute the unauthorized practice of law.
  - (d) An advance directive made in accordance with this subtitle shall be presumed to have been made voluntarily by a competent individual. Authorization for the provision, withholding, or withdrawal of life—sustaining procedures in accordance with this subtitle shall be presumed to have been made in good faith.
- 27 5–617.

An advance directive [or], AN emergency medical services "do not resuscitate order", OR AN ORDER REGARDING LIFE—SUSTAINING TREATMENT executed in another state shall be deemed to be validly executed for the purposes of this subtitle if executed in compliance with the laws of Maryland or the laws of the state where executed. Advance directives [or], emergency medical services "do not resuscitate orders", OR AN ORDER REGARDING LIFE—SUSTAINING TREATMENT executed in another state shall be construed to give effect to the patient's wishes to the extent permitted by the laws of Maryland.

In this Part II of this subtitle the following words have the meanings 1 (a) 2 indicated. 3 [(1)] "Advance directive" has the meaning stated in § 5-601 of this (b) subtitle. 4 5 (2)"Advance directive" includes an "Instructions on Current 6 Life-Sustaining Treatment Options" form developed under § 5-608.1 of this subtitle. 7 "Registrant" means an individual who registers an advance directive with 8 the Department. 9 (d) "Registry" means the repository for advance directives in the Department. 10 11 19–344. 12 (f) A resident of a facility: (1) Shall participate in the planning of the medical treatment; 13 (i) 14 (ii) May refuse medication or treatment; and May know the medical consequences of these actions. 15 (iii) 16 (2)The facility shall: 17 Have the informed consent of a resident before the resident (i) participates in any experimental research; and 18 19 (ii) Keep the resident's written acknowledgment of that consent. 20 The resident shall receive information about the relationship of the (3)21facility to other health care institutions if the information relates to the care of the 22resident. 23 The resident shall receive reasonable continuity of care, including 24information as to the availability of physicians and times for medical appointments. 25A facility shall offer a resident, upon admission, the (5)(i) opportunity for the preparation of an "Instructions on Current Life-Sustaining 26 27 Treatment Options" form in accordance with § 5–608.1 of this article. 28 If a facility prepares an "Instructions on Current 29 Life-Sustaining Treatment Options" form in accordance with subparagraph (i) of this 30 paragraph, the form shall remain conspicuously in the front of a resident's medical

records.

1	SECTION 2. AND BE IT FURTHER ENACTED, That, on or before February 1,
2	2012, a health care facility, as defined in § 5-608.1 of the Health - General Article, as
3	enacted by Section 1 of this Act, shall:

- 4 (1) complete a "Medical Orders for Life-Sustaining Treatment" form, 5 developed in accordance with § 5–608.1(b)(1) of the Health – General Article enacted 6 by Section 1 of this Act, for each patient who was admitted to the health care facility 7 before October 1, 2011; and
- 8 (2) offer the patient, health care agent, or surrogate decision maker 9 the opportunity to participate in the completion of the form.
- SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2011.