By: **Senator Frosh** Introduced and read first time: February 4, 2011 Assigned to: Education, Health, and Environmental Affairs

Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 14, 2011

CHAPTER _____

1 AN ACT concerning

Natural Resources - Administrative Procedures - Electronic Citations, Inspections, and Hearings

4 FOR the purpose of altering the acknowledgment procedures for citations issued by $\mathbf{5}$ certain police officers for certain natural resources violations; repealing a 6 certain hearing requirement that must be met before the Department of 7Natural Resources may suspend a recreational or commercial fishing license 8 and requiring the Department to provide certain notice to certain persons of the 9 right to a hearing; requiring the Department to hold a hearing under certain 10 circumstances within a certain time frame in accordance with certain 11 procedures before suspending a recreational or commercial fishing license; authorizing the Department to suspend a recreational or commercial fishing 12license without a hearing under certain circumstances; altering who may 13 perform administrative inspections of commercial fishing operations; altering 14 the authorized scope of administrative inspections of commercial fishing 1516 operations; authorizing the seizure and forfeiture by the Department of certain 17property under certain circumstances; making certain stylistic changes; and 18 generally relating to administrative procedures for natural resources violations.

- 19 BY repealing and reenacting, with amendments,
- 20 Article Natural Resources
- 21 Section 1–205, 4–220, and 4–701(l) and (m)
- 22 Annotated Code of Maryland
- 23 (2005 Replacement Volume and 2010 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1	BY repealing and reenacting, without amendments,
2	Article – Natural Resources
3	Section 4–701(a) and (b)
4	Annotated Code of Maryland
5	(2005 Replacement Volume and 2010 Supplement)
6	BY repealing and reenacting, with amendments,
7	Article – Natural Resources
8	Section 8–2003
9	Annotated Code of Maryland
10	(2007 Replacement Volume and 2010 Supplement)
$\frac{11}{12}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
13	Article – Natural Resources
14	1-205.
14	1-200.
15	(a) If a Natural Resources police officer apprehends a person for violating
16	any law punishable as a misdemeanor, the officer may prepare [and sign] a written
17	OR ELECTRONIC citation containing[a]:
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18	(1) A notice to appear in court [, the];
19	(2) THE name and address of the person charged [, appropriate];
20	(3) RELEVANT license numbers, if any [, the];
21	(4) THE offense charged [, the];
22	(5) THE time and place the person shall appear in court[,];
23	(6) AN ACKNOWLEDGMENT OF RECEIPT OF THE CITATION BY THE
24	PERSON CHARGED MADE IN A MANNER DETERMINED BY THE DEPARTMENT; and
- 1	
25	(7) [other] OTHER pertinent information required by the Secretary.
26	(b) (1) The person charged may [give his written] promise to appear in
27	court by [signing] ACKNOWLEDGING RECEIPT OF the citation prepared by the officer
28	IN A MANNER DETERMINED BY THE DEPARTMENT.
29	(2) [In this event,] IF THE PERSON CHARGED ACKNOWLEDGES

30 **RECEIPT OF THE CITATION,** the officer is not required to take the person into 31 physical custody for the violation unless [the]:

 $\mathbf{2}$

(I) THE person charged does not furnish satisfactory evidence 1 $\mathbf{2}$ of identity; or [the] 3 **(**II**)** THE officer has reasonable grounds to believe the person 4 charged will [disregard a written promise to] NOT appear. $\mathbf{5}$ A person may not [violate his written promise to appear in court] FAIL (c) 6 TO COMPLY WITH A NOTICE TO APPEAR IN A CITATION ISSUED UNDER THIS 7 **SECTION** unless [sufficient]: (1) **SUFFICIENT** collateral for the offense is posted[, the]: 8 **THE** fine is paid in advance of trial[,]; or [the] 9 (2) **THE** person is represented by counsel in court. 10 (3) If a person fails to comply with the notice to appear in a citation 11 (d) (1)12issued under this section, the court may: 13Except as provided in paragraph (4) of this subsection, issue (i) a warrant for the person's arrest; or 1415(ii) After 5 days, notify the court's clerk of the person's 16 noncompliance. 17(2)On receipt of notice of noncompliance from the court, the clerk shall notify the person by mail at the address indicated on the citation that a warrant 18for the person's arrest may be issued by the court unless, by the end of the 15th day 19 20after the date on which the notice is mailed, the person: 21Pays the fine on the original charge as provided for in the (i) 22original citations and a fine of \$100 for failing to appear; or 23(ii) Posts bond or a penalty deposit and requests a new trial date. 2425(3)If a person fails to pay the fines or post the bond or penalty deposit 26under paragraph (2) of this subsection, the court may issue a warrant. 27When the original offense is not punishable by incarceration, a (4)28warrant may not be issued for the person under this subsection until 20 days after the 29original trial date.

 $30 \quad 4-220.$

1 (a) In addition to any other penalty provided by the provisions of this title, 2 the Secretary may revoke or suspend any recreational license issued to any person 3 under this title.

4 (b) The Secretary may adopt regulations that list the criteria for a 5 suspension of a person's entitlement to engage in an activity or activities that are 6 licensed or permitted under this title.

7 (c) (1) During a period of suspension imposed by the Department, the 8 person whose entitlement to engage in an activity or activities has been suspended 9 may not engage in an activity for which the suspension was imposed.

10 (2) The following are grounds for an immediate suspension of a license 11 issued under this title:

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(i) Knowingly making a false statement in an application;

(ii) Three convictions for violations occurring on separate days
within any 3-year period of provisions under this title;

15 (iii) Failure to submit a report required under this title or by16 regulation; or

(iv) Failure of a nonresident of the State to appear in court in
accordance with a citation issued by a Natural Resources police officer, or to any other
process issued by any court of Maryland, for violation of this title.

20 (3) A penalty imposed in accordance with this section is in addition to 21 any other penalty authorized under § 4–1201 of this title regarding striped bass.

(4) The Department shall initiate any proceeding to suspend a license
under this section not later than 6 months after the time for filing an appeal of the
third conviction under paragraph (2)(ii) of this subsection has passed.

(5) (i) Before the suspension of a license under this section, the
Department shall [hold a hearing on not less than 10 days' notice to the licensee]
NOTIFY THE LICENSEE IN WRITING OF THE LICENSEE'S RIGHT TO A HEARING ON
REQUEST.

29On the failure of a nonresident of the State to appear in a (ii) court of this State as required by any charging document accusing the person of 30 committing any offense under this subtitle, in addition to any other appropriate action 31taken by the court or the Department, the Department may suspend immediately and 32without a hearing any license issued to the person under this title.] IF A LICENSEE 33 34SUBMITS A WRITTEN REQUEST FOR A HEARING TO THE DEPARTMENT, WITHIN 30 DAYS AFTER THE DATE THAT THE NOTICE REQUIRED UNDER THIS 35 PARAGRAPH IS MAILED, THE DEPARTMENT SHALL: 36

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1 1. HOLD A HEARING AFTER PROVIDING AT LEAST 10 $\mathbf{2}$ DAYS' NOTICE TO THE LICENSEE; AND 3 2. **CONDUCT THE HEARING IN ACCORDANCE WITH** TITLE 10, SUBTITLE 2 OF THE STATE GOVERNMENT ARTICLE. 4 THE DEPARTMENT MAY SUSPEND A RECREATIONAL $\mathbf{5}$ (III) 6 LICENSE ISSUED UNDER THIS TITLE WITHOUT A HEARING IF: 7 1. THE LICENSEE DOES NOT SUBMIT A WRITTEN 8 **REQUEST FOR A HEARING; OR** 9 2. THE LICENSEE FAILS TO APPEAR FOR Α SCHEDULED HEARING FOR WHICH THE DEPARTMENT PROVIDED NOTICE. 10 4-701. 11 12(a) This section applies to any person who is required under Subtitle 2, 7, 8, 139, or 10 of this title to be licensed to guide fishing parties or to catch, sell, buy, process, transport, export, or otherwise deal in fish caught in tidal waters. 1415(b)The Department shall utilize a single, commercial license, to be (1)16 known and designated as a tidal fish license. 17A tidal fish license authorizes a licensee: (2)18 (i) To engage in each activity indicated on the license; and 19For catching crabs, to utilize the number of crew members (ii) 20indicated on the license. 21(3)Except for a person receiving a license under subsection (i)(2)(ii) of 22this section, the Department may not issue a tidal fish license to an individual who is 23younger than 14 years of age. 24A person may not guide fishing parties or catch, sell, buy, process, (4)25transport, export, or otherwise deal in fish caught in tidal waters unless licensed 26under this section. 27In addition to any other penalty provided in this title, the (1)(1)28Department may suspend or revoke a person's entitlement to engage in a particular 29activity or activities under a tidal fish license. 30 (2)During a period of suspension or revocation imposed by the 31Department, the person penalized is not and shall not be authorized under any

1 2	existing, renewed, transferred, or new tidal fish license to engage in the particular activity or activities for which the suspension is imposed.
$\frac{3}{4}$	(3) The following are grounds for suspension or revocation of a tidal fish license:
$5 \\ 6$	(i) Making any false statement in an application for a tidal fish license;
$7 \\ 8$	(ii) A serious violation of a State or federal commercial fisheries law that results in a conviction or an accepted plea of nolo contendere;
9 10	(iii) Failure to submit reports required by the provisions of this title or by the Department pursuant to provisions of this title; or
11 12 13	(iv) Failure for a nonresident of the State to appear in court pursuant to a citation issued by a Natural Resources police officer, or to any other process issued by any court of Maryland, for violation of this title.
$\begin{array}{c} 14\\ 15\\ 16\end{array}$	(4) A penalty imposed in accordance with this subtitle shall be in addition to any other penalty authorized under § $4-1201$ of this title regarding striped bass.
17 18 19 20	(5) The Department, in consultation with the Tidal Fisheries Advisory Commission and the Sport Fisheries Advisory Commission, shall adopt regulations relating to the suspension and revocation of licenses and authorizations issued under this title, including:
$\begin{array}{c} 21 \\ 22 \end{array}$	(i) A schedule of points assigned to various offenses under this title;
$\begin{array}{c} 23\\ 24 \end{array}$	(ii) A schedule of the maximum number of days that a license may be suspended according to the number of points accumulated;
$25 \\ 26 \\ 27$	(iii) Suspension or revocation of a license or authorization for a serious violation of a State or federal commercial fisheries law that results in an individual receiving a conviction or an accepted plea of nolo contendere;
28	(iv) Enhanced penalties for repeated violations of this title; and
29 30 31	(v) Enhanced penalties for violations of provisions of this title that regulate species deemed by the Department to be in need of special protection, including striped bass, crabs, oysters, and menhaden.
$32 \\ 33 \\ 34$	(6) (I) Before the suspension or revocation of a tidal fish license under this section, the Department shall [hold a hearing upon not less than 10 days' notice to the licensee, except that upon the failure of a nonresident of the State to

1 appear in a court of this State as required by any charging document accusing the 2 person of committing any offense under this title, in addition to any other appropriate 3 action taken by the court or the Department, the Department may suspend 4 immediately and without hearing any license issued to the person under this title] 5 NOTIFY THE LICENSEE IN WRITING ON OF THE LICENSEE'S RIGHT TO A HEARING 6 ON REQUEST.

7 (II) IF A LICENSEE SUBMITS A WRITTEN REQUEST FOR A 8 HEARING TO THE DEPARTMENT, WITHIN 30 DAYS AFTER THE DATE THAT THE 9 NOTICE REQUIRED UNDER THIS PARAGRAPH IS MAILED, THE DEPARTMENT 10 SHALL:

111.HOLD A HEARING AFTER PROVIDING AT LEAST 1012DAYS' NOTICE TO THE LICENSEE; AND

132.CONDUCT THE HEARING IN ACCORDANCE WITH14TITLE 10, SUBTITLE 2 OF THE STATE GOVERNMENT ARTICLE.

15(III) THE DEPARTMENT MAY SUSPEND A COMMERCIAL16LICENSE ISSUED UNDER THIS TITLE WITHOUT A HEARING IF:

171.THE LICENSEE DOES NOT SUBMIT A WRITTEN18REQUEST FOR A HEARING; OR

192. THE LICENSEE FAILS TO APPEAR FOR A20SCHEDULED HEARING FOR WHICH THE DEPARTMENT PROVIDED NOTICE.

(m) (1) A licensee or any person to whom a licensee has transferred a license under subsection (i) of this section shall have in possession the tidal fish license and any valid application to transfer the commercial tidal fish license approved by the Department for a temporary transfer whenever engaged in any licensed activity.

26 (2) (1) THIS PARAGRAPH DOES NOT LIMIT THE DEPARTMENT'S
27 AUTHORITY TO INSPECT BOOKS, STATEMENTS, AND ACCOUNTS UNDER §
28 4–206(B) OF THIS TITLE.

(II) The licensee or any person to whom a licensee has
 transferred a license under subsection (i) of this section shall allow fany police officer
 THE DEPARTMENT, AT REASONABLE TIMES, INCLUDING WHEN THE LICENSEE
 OR PERSON IS ENGAGED IN AN ACTIVITY THAT REQUIRES A LICENSE UNDER
 THIS SECTION, to inspect [the]:

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1. **THE** license [and any];

$egin{array}{c} 1 \\ 2 \\ 3 \\ 4 \end{array}$	2. ANY applicable application to transfer the commercial tidal fish license approved by the Department for a temporary transfer[, to conduct searches as authorized in Subtitle 12 of this title, and to inspect books, statements, and accounts as authorized in § 4–206(b) of this title];
5	3. COMMERCIAL FISHING VESSELS;
6	4. VEHICLES USED TO TRANSPORT FISH FOR
7	COMMERCIAL PURPOSES; AND
8	5. FISH BUSINESSES OWNED OR OPERATED BY A
9	PERSON LICENSED UNDER THIS SECTION.
10	(III) INSPECTIONS OF VESSELS, VEHICLES, AND BUSINESSES
11	AUTHORIZED UNDER THIS PARAGRAPH SHALL BE RESTRICTED TO INSPECTIONS
12	OF FISHING GEAR AND PLACES WHERE FISH MAY BE STORED.
13	(IV) INSPECTIONS OF BUSINESSES AUTHORIZED UNDER THIS

13 (IV) INSPECTIONS OF BUSINESSES AUTHORIZED UNDER THIS 14 PARAGRAPH MAY BE CONDUCTED IN ANY BUILDING OTHER THAN A DWELLING 15 HOUSE.

16 (3) (I) AN INSPECTOR MAY SEIZE FISHING GEAR OR FISH 17 FOUND DURING AN INSPECTION UNDER THIS SUBSECTION THAT IS USED OR 18 POSSESSED IN CONNECTION WITH A VIOLATION OF THIS TITLE OR A 19 REGULATION ADOPTED UNDER THIS TITLE.

20**(II)** FISHING GEAR SEIZED UNDER THIS PARAGRAPH SHALL 21BE HELD BY THE DEPARTMENT PENDING DISPOSITION OF COURT 22PROCEEDINGS, AND ON CONVICTION THE PROPERTY SEIZED OR PROCEEDS FROM THE SEIZURE SHALL BE FORFEITED TO THE STATE FOR DESTRUCTION OR 23 24DISPOSITION AS THE DEPARTMENT MAY DEEM APPROPRIATE.

25 (III) THE DEPARTMENT MAY DISPOSE OF FISH SEIZED 26 UNDER THIS PARAGRAPH AT ITS DISCRETION.

27 8–2003.

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(a) Whenever a person is halted by a regular or special police officer for an offense on publicly owned watershed property punishable as a misdemeanor and which is either a violation of law or a violation of watershed regulations, and is not taken before a District Court commissioner as would otherwise be required or is permitted by law, the officer may prepare a written **OR ELECTRONIC** citation containing [a]:

34 (1) A notice to appear in court [, the];

(2) **THE** name and address of the person **CHARGED**[,]: 1 2 (3) [the] **THE** offense charged [, the]; 3 **THE** time and place the person shall appear in court [,]: (4) 4 (5) AN ACKNOWLEDGMENT OF RECEIPT OF THE CITATION BY THE $\mathbf{5}$ PERSON CHARGED MADE IN A MANNER DETERMINED BY THE DEPARTMENT; and 6 [whatever other] 7 (6) **OTHER** pertinent information as necessary. 8 The time specified in the notice to appear shall be at least five days after (b)9 the alleged violation unless the person charged with the violation demands an earlier 10 hearing. 11 The place specified in the notice to appear shall be before a judge of the (c) appropriate District Court. 1213(d) The person charged with the violation may [give his written] promise to appear in court by [signing] ACKNOWLEDGING RECEIPT OF at least one copy of the 14[written] citation prepared by the officer IN A MANNER DETERMINED BY THE 1516 **DEPARTMENT**, in which event the officer shall deliver a copy of the citation to the 17person. Then, the officer may not take the person into physical custody for the violation. 18 19 Failure to COMPLY WITH THE NOTICE TO appear [as promised] is (e) 20punishable as contempt or as otherwise provided by law in such cases. 21SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 22July 1, 2011.

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.