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By: Senators Kelley, Garagiola, Mathias, Middleton, and Pugh Introduced and read first time: February 14, 2011 Assigned to: Rules

# A BILL ENTITLED

1 AN ACT concerning

# 2 Maryland Medical Assistance Program – Eligibility Determinations

3 FOR the purpose of requiring the Department of Health and Mental Hygiene to send a certain notice of a right to appeal if the Department does not render an 4  $\mathbf{5}$ eligibility determination for an applicant for benefits and services from the 6 Maryland Medical Assistance Program within a certain period of time; 7requiring the Department to render an eligibility determination for an applicant 8 at a certain hearing under certain circumstances; requiring the Department to 9 provide a certain applicant with a detailed list of certain information; requiring 10 the Department to give an applicant a certain period of time to provide certain 11 information before rendering an eligibility determination; requiring the 12Department to render an eligibility determination for an applicant within 30 13days after receiving certain information; requiring the Department and the 14 Department of Human Resources to submit certain budget estimates in a 15certain manner; providing that a certain budget estimate shall be considered a 16 certain estimate prescribed by law; requiring the Department and the 17Department of Human Resources to report certain information to the General 18 Assembly on or before the first day of each month; defining a certain term; and generally relating to eligibility determinations for the Maryland Medical 19 20Assistance Program.

BY adding to
 Article – Health – General

- 23 Afficie Health C 23 Section 15–147
- 24 Annotated Code of Maryland
- 25 (2009 Replacement Volume and 2010 Supplement)
- 26 Preamble

WHEREAS, Despite State regulations that require applications for benefits through the Maryland Medical Assistance Program to be processed within 30 days or

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1 60 days if a disability determination is necessary, the applications are not processed2 by the State within the required time frames; and

3 WHEREAS, Despite federal regulations that require applications for long-term 4 care services through Medicaid to be processed within 45 days, the applications are 5 not processed by the State within the required time frame; and

6 WHEREAS, Chapters 613 and 614 of the Acts of the General Assembly of 2008 7 required the Department of Health and Mental Hygiene and the Department of 8 Human Resources to create uniform procedures, guidelines, and forms to be used by 9 all employees in the determination of Maryland Medical Assistance Program eligibility 10 for long-term care services; and

11 WHEREAS, Marylanders in need of long-term care services through the 12 Maryland Medical Assistance Program are not having their applications for benefits 13 processed in accordance with the timelines prescribed in federal law and State 14 regulations; and

WHEREAS, Eligibility determinations for many applications for long-term care services through the Maryland Medical Assistance Program have not been made for 6 months, 12 months, or even longer time periods after the applications are received; and

19 WHEREAS, Marylanders in need of long-term care services through the 20 Maryland Medical Assistance Program are facing involuntary discharge from nursing 21 homes for nonpayment as a result of their applications not being processed by the 22 State in a timely manner; and

WHEREAS, Marylanders who are receiving long-term care services through the Maryland Medical Assistance Program are having their benefits improperly discontinued because applications for redetermination of eligibility are not being processed by the State in a timely manner; and

WHEREAS, Many nursing facilities participating in the Maryland Medical
Assistance Program do not receive timely payment for the critically essential medical
services that they provide; and

WHEREAS, Marylanders enrolled in the Maryland Medical Assistance Program are facing undue delays in obtaining access to Medicaid home– and community–based services waivers under § 15–137 of the Health – General Article and are unable to exercise their right to a timely transition from a nursing home as a result of their eligibility applications not being processed in a timely manner; and

WHEREAS, The right to a hearing before an administrative law judge under the Administrative Procedure Act for failing to act promptly on an eligibility application is not resulting in expedited eligibility determinations, but instead is adding months of additional delay; now, therefore,

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SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
 MARYLAND, That the Laws of Maryland read as follows:
 Article - Health - General

4 **15–147.** 

5 (A) IN THIS SECTION, "APPLICANT" MEANS AN INDIVIDUAL APPLYING 6 TO RECEIVE BENEFITS AND SERVICES THROUGH THE PROGRAM.

7 (B) IF THE DEPARTMENT DOES NOT RENDER AN ELIGIBILITY 8 DETERMINATION UNDER THE PROGRAM FOR AN APPLICANT WITHIN THE TIME 9 SPECIFIED IN THE CODE OF MARYLAND REGULATIONS OR UNDER FEDERAL 10 LAW, THE DEPARTMENT PROMPTLY SHALL SEND A NOTICE TO THE APPLICANT 11 AND THE REPRESENTATIVE OF THE APPLICANT OF THE RIGHT OF THE 12 APPLICANT TO APPEAL FOR FAILURE OF THE DEPARTMENT TO ACT WITH 13 REASONABLE PROMPTNESS.

14(C)(1)THEDEPARTMENTSHALLRENDERANELIGIBILITY15DETERMINATION FOR AN APPLICANT AT AN ADMINISTRATIVE HEARING HELD16FOR FAILURE TO ACT WITH REASONABLE PROMPTNESS, UNLESS:

17(I)THE DEPARTMENT NEEDS ADDITIONAL INFORMATION18FROM THE APPLICANT TO MAKE THE ELIGIBILITY DETERMINATION; AND

19(II) THE APPLICANT DOES NOT HAVE THE ADDITIONAL20INFORMATION NEEDED AT THE HEARING.

21(2) **(I)** IF DEPARTMENT THE NEEDS ADDITIONAL 22INFORMATION ТО MAKE AN **ELIGIBILITY DETERMINATION** AT AN ADMINISTRATIVE HEARING HELD FOR FAILURE TO ACT WITH REASONABLE 2324**PROMPTNESS, THE DEPARTMENT SHALL:** 

251.PROVIDE TO THE APPLICANT AT THE HEARING A26DETAILED LIST OF ALL INFORMATION THAT IS NEEDED; AND

27 **2.** GIVE THE APPLICANT **30** DAYS TO PROVIDE THE 28 INFORMATION BEFORE THE DEPARTMENT RENDERS AN ELIGIBILITY 29 DETERMINATION.

30 (II) THE DEPARTMENT SHALL RENDER AN ELIGIBILITY
 31 DETERMINATION FOR THE APPLICANT WITHIN 30 DAYS AFTER RECEIVING THE
 32 ADDITIONAL INFORMATION REQUESTED.

1 (D) (1) THE DEPARTMENT AND THE DEPARTMENT OF HUMAN 2 RESOURCES SHALL SUBMIT BUDGET ESTIMATES TO THE GOVERNOR THAT 3 ENABLE THE DEPARTMENT AND THE DEPARTMENT OF HUMAN RESOURCES TO 4 ACHIEVE TIMELY AND ACCURATE ELIGIBILITY DETERMINATIONS WITHIN THE 5 TIMELINES ESTABLISHED UNDER THE CODE OF MARYLAND REGULATIONS AND 6 FEDERAL LAW.

7 (2) A BUDGET ESTIMATE REQUIRED UNDER THIS SUBSECTION
8 SHALL BE CONSIDERED AN ESTIMATE PRESCRIBED BY LAW UNDER ARTICLE III,
9 § 52(12) OF THE MARYLAND CONSTITUTION.

10 (E) ON OR BEFORE THE FIRST DAY OF EACH MONTH, THE DEPARTMENT 11 AND THE DEPARTMENT OF HUMAN RESOURCES SHALL REPORT TO THE 12 GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1246 OF THE STATE 13 GOVERNMENT ARTICLE, ON:

14(1)THE NUMBER OF APPLICATIONS PENDING FOR THE PROGRAM15AND THE LENGTH OF TIME EACH APPLICATION HAS BEEN PENDING;

16 (2) THE NUMBER OF APPLICATIONS THAT WERE APPROVED IN 17 THE PREVIOUS MONTH;

18 (3) THE NUMBER OF APPLICATIONS THAT WERE DENIED IN THE
 19 PREVIOUS MONTH AND THE REASONS FOR THE DENIALS;

20 (4) THE NUMBER OF PROGRAM RECIPIENTS WHO PREVIOUSLY
 21 APPLIED FOR A REDETERMINATION AND WHOSE BENEFITS WERE TERMINATED
 22 IN THE PREVIOUS MONTH AND THE REASONS FOR THE TERMINATIONS; AND

23(5) THE MEASURES TAKEN BY THE DEPARTMENT AND THE24DEPARTMENT OF HUMAN RESOURCES TO:

25 (I) STREAMLINE THE APPLICATION PROCESS FOR 26 LONG-TERM CARE SERVICES THROUGH THE PROGRAM; AND

27 (II) ELIMINATE DELAYS IN PROCESSING APPLICATIONS FOR
 28 LONG-TERM CARE SERVICES THROUGH THE PROGRAM.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
 July 1, 2011.