### **HOUSE BILL 1412**

F1, Q2, Q3 EMERGENCY BILL 2lr0686

## By: Delegates Bohanan, Kaiser, Jones, Conway, Hixson, Branch, Guzzone, Luedtke, and Morhaim

Introduced and read first time: February 27, 2012 Assigned to: Rules and Executive Nominations

Re-referred to: Ways and Means and Appropriations, February 28, 2012

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 19, 2012

CHAPTER

1 AN ACT concerning

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#### Education – Maintenance of Effort

FOR the purpose of authorizing a county governing body, for a certain purpose and under certain circumstances, to set a property tax rate that is higher than the rate authorized under the county's charter or to collect more property tax revenues than are authorized under the county's charter, notwithstanding any provision of a the county charter that places certain limits on that county's property tax rate or revenues; requiring a county to appropriate to the local board of education certain revenues under certain circumstances; prohibiting a county from reducing certain funding to the local board of education under certain circumstances; requiring the Comptroller to make certain distributions under certain circumstances to a county board; authorizing a county governing body, for a certain purpose under certain circumstances for a certain time, to set an income tax rate that is higher than the rate authorized under certain provisions of law; establishing a certain penalty for a county that does not fund the local share of the foundation program or the maintenance of effort requirement; excluding the cost of debt service incurred for school construction projects from a certain calculation; requiring a county to apply to the State Board of Education for a waiver from the maintenance of effort requirement under certain circumstances; establishing a penalty for a county that fails to apply for a waiver and fails to fund the maintenance of effort requirement; establishing the following years' required maintenance of effort amount under certain circumstances; establishing the application procedure for a maintenance

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



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of effort waiver; requiring the State Superintendent of Schools to make a preliminary assessment of a waiver application; requiring the State Board to hold a public hearing; establishing certain factors that the State Board shall consider when deciding whether to grant a waiver request; requiring the Department to consult with certain State agencies when making certain calculations; requiring the State Board to grant a waiver under certain circumstances; limiting the amount of a waiver that the State Board may grant under certain circumstances; authorizing a county to request a rebasing waiver under certain circumstances; requiring the State Board to consider certain factors when deciding whether to grant a rebasing waiver; requiring the Comptroller to withhold from a county a certain amount under certain circumstances and distribute the amount to the county board; establishing a certain assessment under certain circumstances; requiring the maintenance of effort amount to increase by a certain amount under certain circumstances; requiring the Comptroller to withhold certain funds from certain counties for a certain fiscal year; requiring counties to apply for a waiver from the maintenance of effort requirement for a certain fiscal year under certain circumstances waiving the penalty for not meeting the maintenance of effort requirement in a certain year; establishing the maintenance of effort amount for a certain fiscal year for certain counties; requiring counties to provide a certain report under certain circumstances; establishing the required maintenance of effort amount for a certain year; requiring the Superintendent to make a certain report annually; defining certain terms; providing for the application of certain provisions of this Act; providing for the effective date of certain provisions of this Act; making this Act an emergency measure; and generally relating to local funding of education.

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     BY repealing and reenacting, with amendments,
           Article – Education
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           Section 5–104, 5–202(d), and 5–213
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           Annotated Code of Maryland
           (2008 Replacement Volume and 2011 Supplement)
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     BY adding to
33
           Article – Education
           Section 5–213.1
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           Annotated Code of Maryland
36
           (2008 Replacement Volume and 2011 Supplement)
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     BY repealing and reenacting, without amendments,
38
           Article – Tax – General
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Annotated Code of Maryland

Article - Tax - General

BY repealing and reenacting, with amendments,

Section 2–604, 2–605(a), 2–606(a), and 2–607(a)

(2010 Replacement Volume and 2011 Supplement)

1	Section 2–608(a) <del>and 10–106</del>
2	Annotated Code of Maryland
3	(2010 Replacement Volume and 2011 Supplement)
4	BY adding to
5	Article - Education
6	Section 5-213.1
7	Annotated Code of Maryland
8	(2008 Replacement Volume and 2011 Supplement)
9	BY repealing and reenacting, with amendments,
10	Article – Education
11	Section $5-202(d)(1)$
12	Annotated Code of Maryland
13	(2008 Replacement Volume and 2011 Supplement)
14	(As enacted by Section $\frac{3}{2}$ of this Act)
15	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
16	MARYLAND, That the Laws of Maryland read as follows:
17	Article – Education
18	5–104.
19	(a) Each county council or board of county commissioners shall levy and
$\frac{1}{20}$	collect a tax on the assessable property of the county which, together with other local
21	revenue available, including income tax revenues and bond money, and together with
22	estimated revenues and funds from all sources, will produce the amounts necessary to
23	meet the appropriations made in the approved annual budget of the county board.
24	(b) (1) Local funds provided for appropriations shall be paid in accordance
25	with the expenditure requirements, as certified by the county board, to the treasurer
26	of the county board on a monthly basis.
27	(2) Appropriations for school construction, permanent improvements,
28	and repairs for special purposes may be required to be paid more frequently on the
29	order of the president and secretary of the county board to the county commissioners,
30	county council, or the county executive.
31	(c) (1) Notwithstanding any other provision in this article, this subsection
32	applies to Wicomico County.
33	(2) The Wicomico County Council annually shall pay to the Wicomico

County Board the amount of the budget of the county board that has been approved by

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the County Council:

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1		(ii)	At the times on which the County Council and county boar
2	mutually agree.		

- 3 (3) Taxes levied under this section shall be retained by the county and any annual deficiencies in the tax are the responsibility of Wicomico County.
  - (D) (1) NOTWITHSTANDING ANY PROVISION OF A COUNTY CHARTER THAT PLACES A LIMIT ON THAT COUNTY'S PROPERTY TAX RATE OR REVENUES AND SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, A COUNTY GOVERNING BODY MAY SET A PROPERTY TAX RATE THAT IS HIGHER THAN THE RATE AUTHORIZED UNDER THE COUNTY'S CHARTER OR COLLECT MORE PROPERTY TAX REVENUES THAN THE REVENUES AUTHORIZED UNDER THE COUNTY'S CHARTER FOR THE SOLE PURPOSE OF FUNDING THE APPROVED BUDGET OF THE COUNTY BOARD.
- 13 (2) If the county governing body sets a county property
  14 TAX RATE THAT IS GREATER THAN THE RATE AUTHORIZED UNDER THE
  15 COUNTY'S CHARTER OR COLLECTS MORE PROPERTY TAX REVENUES THAN THE
  16 REVENUES AUTHORIZED UNDER THE COUNTY'S CHARTER, THE COUNTY:
- 17 (I) MAY NOT REDUCE FUNDING PROVIDED TO THE COUNTY
  18 BOARD FROM ANY OTHER LOCAL REVENUE SOURCE BELOW THE FUNDING
  19 LEVEL IN THE CURRENT COUNTY BUDGET; AND
- 20 (II) SHALL APPROPRIATE TO THE COUNTY BOARD ALL PROPERTY TAX REVENUES EXCEEDING THE AMOUNT THAT WOULD HAVE BEEN AVAILABLE IF THE COUNTY CHARTER LIMITATION HAD APPLIED.
- 23 **(3)** A COUNTY THAT USES THE AUTHORITY ON OR BEFORE 24DECEMBER 31 OF ANY YEAR IN WHICH A COUNTY SETS A PROPERTY TAX RATE AS PROVIDED IN THIS SUBSECTION, THE COUNTY SHALL REPORT TO THE 2526 GOVERNOR AND, IN ACCORDANCE WITH § 2–1246 OF THE STATE GOVERNMENT ARTICLE, THE GENERAL ASSEMBLY, ON OR BEFORE DECEMBER 31 OF EACH 27 28 YEAR THE AUTHORITY IS USED ON THE PROPERTY TAX RATE SET, THE 29 ADDITIONAL AMOUNT OF REVENUES GENERATED, BY THE ADDITIONAL 30 PROPERTY TAX AND THE APPROPRIATION OF THE FUNDS IN ACCORDANCE WITH 31 THIS SUBSECTION ADDITIONAL REVENUES.
- 32 SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland 33 read as follows:

#### Article - Tax - General

1	From the income tax revenue from individuals, the Comptroller shall distribute
	ne amount necessary to pay refunds relating to income tax from individuals to the
H	ncome tax refund account.
2	<del>-605.</del>
	(a) After making the distribution required under § 2-604 of this subtitle,
	com the remaining income tax revenue from individuals, the Comptroller shall
d	istribute the cost of administering the income tax laws to an administrative cost
a	<del>ecount.</del>
2	<del>-606.</del>
	(a) After making the distributions required under §§ 2-604 and 2-605 of this
	ubtitle, from the remaining income tax revenue from individuals, the Comptroller
S	hall distribute to an unallocated individual revenue account the income tax revenue:
	(1) with respect to which an income tax return is not filed; and
	(2) that is attributable to:
	(i) income tax withheld from salary, wages, or other
e	ompensation for personal services under Title 10 of this article; or
	(ii) estimated income tax payments by individuals.
2	<del>-607.</del>
	(a) After making the distributions required under §§ 2-604 through 2-606 of
ŧl	nis subtitle, from the remaining income tax revenue from individuals, the
	comptroller shall distribute to each special taxing district that received an income tax
	evenue distribution in fiscal year 1977 and to each municipal corporation an amount
	nat, based on the certification of the Comptroller as to State income tax liability and
	ounty income tax liability of the residents of the district or municipal corporation,
e	<del>quals the greater of:</del>
	(1) subject to subsection (b) of this section, 17% of the county income
ŧ	ax liability of those residents; or
	(2) 0.37% of the Maryland taxable income of those residents.
2	<del>-608.</del>
	(a) (1) AFTER MAKING THE DISTRIBUTIONS REQUIRED UNDER §§
<u> </u>	-604 THROUGH 2-607 OF THIS SUBTITLE, IF IT IS DETERMINED THAT A

COUNTY HAS NOT MET THE LOCAL FUNDING REQUIREMENTS FOR EDUCATION

1	UNDER § 5-202(D) OF THE EDUCATION ARTICLE, THE COMPTROLLER SHALL
2	DISTRIBUTE TO THE COUNTY BOARD OF EDUCATION AN AMOUNT EQUAL TO THE
3	AMOUNT CALCULATED UNDER § 5-213 OR § 5-213.1 OF THE EDUCATION
4	ARTICLE.
5	(2) After making the distributions required under §§ 2-604 through
	1 00
6	2-607 of this subtitle AND PARAGRAPH (1) OF THIS SUBSECTION, the Comptroller
7	shall distribute to each county the remaining income tax revenue from individuals
8	attributable to the county income tax for that county.
9	<del>10–106.</del>
10	(a) (1) [Each] EXCEPT AS PROVIDED IN SUBSECTION (C) OF THIS
11	SECTION, EACH county shall set, by ordinance or resolution, a county income tax
12	equal to at least 1% but not more than the percentage of an individual's Maryland
13	taxable income as follows:
14	(i) 3.05% for a taxable year beginning after December 31, 1998
15	but before January 1, 2001;
10	suc sciolo sulfually 1, 2001,
16	(ii) 3.10% for a taxable year beginning after December 31, 2000
17	but before January 1, 2002; and
18	(iii) 3.20% for a taxable year beginning after December 31, 2001.
4.0	
19	(2) A county income tax rate continues until the county changes the
20	rate by ordinance or resolution.
21	(3) (i) A county may not increase its county income tax rate above
22	2.6% until after the county has held a public hearing on the proposed act, ordinance,
$\frac{-}{23}$	or resolution to increase the rate.
24	(ii) The county shall publish at least once each week for 2
25	successive weeks in a newspaper of general circulation in the county:
	shoots if a money of general or of the tree country,
26	1. notice of the public hearing; and
27	2. a fair summary of the proposed act, ordinance, or
28	resolution to increase the county income tax rate above 2.6%.
29	(4) Notwithstanding paragraph (1) or (2) of this subsection, in Howard
30	County, the county income tax rate may be changed only by ordinance and not by
31	resolution.
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32	(b) [If]-Except as provided in subsection (c) of this section, if a

county changes its county income tax rate, the county shall:

1	(1) increase or decrease the rate in increments of one one-hundredth
2	of a percentage point, effective on January 1 of the year that the county designates;
3	<del>and</del>
4	
4	(2) give the Comptroller notice of the rate change and the effective
5	date of the rate change on or before July 1 prior to its effective date.
6	(c) (1) Notwithstanding subsections (a) and (b) of this
7	SECTION, AND SUBJECT TO PARAGRAPHS (2) AND (3) OF THIS SUBSECTION, A
8	COUNTY GOVERNING BODY MAY SET AN INCOME TAX RATE THAT IS HIGHER
9	THAN THE RATE AUTHORIZED IN THIS SECTION FOR THE SOLE PURPOSE OF
10	FUNDING THE APPROVED BUDGET OF THE COUNTY BOARD OF EDUCATION.
11	(2) If the county governing body sets a county income
12	TAX RATE THAT IS GREATER THAN THE RATE AUTHORIZED IN THIS SECTION,
13	THE COUNTY:
14	(I) MAY NOT REDUCE FUNDING PROVIDED TO THE COUNTY
15	BOARD OF EDUCATION FROM ANY OTHER LOCAL REVENUE SOURCE BELOW THE
16	FUNDING LEVEL IN THE CURRENT COUNTY BUDGET; AND
17	(II) SHALL APPROPRIATE TO THE COUNTY BOARD OF
18	EDUCATION ALL INCOME TAX REVENUES EXCEEDING THE AMOUNT THAT WOULD
19	HAVE BEEN AVAILABLE IF THE COUNTY'S INCOME TAX RATE WAS SET AT THE
20	RATE AUTHORIZED IN THIS SECTION OR THE COUNTY'S CHARTER LIMITATION
21	HAD APPLIED.
00	(9) A COUNTY MAY NOT CET A COUNTY INCOME TAY DATE THAT IS
22	(3) A COUNTY MAY NOT SET A COUNTY INCOME TAX RATE THAT IS
23	GREATER THAN THE RATE AUTHORIZED IN THIS SECTION FOR MORE THAN 3
24	<del>CONSECUTIVE YEARS.</del>
25	(4) A COUNTY THAT USES THE AUTHORITY PROVIDED IN THIS
26	SUBSECTION SHALL REPORT TO THE GOVERNOR AND, IN ACCORDANCE WITH §
$\frac{27}{27}$	2-1246 OF THE STATE GOVERNMENT ARTICLE, THE GENERAL ASSEMBLY, ON
28	OR BEFORE DECEMBER 31 OF EACH YEAR THE AUTHORITY IS USED ON THE
29	INCOME TAX RATE SET, THE AMOUNT OF REVENUES GENERATED BY THE
30	ADDITIONAL INCOME TAX AND THE APPROPRIATION OF THE FUNDS IN
31	ACCORDANCE WITH THIS SUBSECTION.
32	SECTION 3 AND REIT FURTHER ENACTED That the Laws of Maryland

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- 2 (d) (1) (I) [To be eligible to receive the State share of the foundation 3 program:
- 4 (i) The SUBJECT TO § 5-213.1 OF THIS SUBTITLE, THE county governing body shall levy AND APPROPRIATE an annual tax sufficient to provide an amount of revenue for elementary and secondary public education purposes equal to the local share of the foundation program [; and].
- 8 (ii) [The] SUBJECT TO § 5-213 OF THIS SUBTITLE, THE 9 county governing body shall appropriate local funds to the school operating budget in 10 an amount no less than the product of the county's full—time equivalent enrollment for 11 the current fiscal year and the local appropriation on a per pupil basis for the prior 12 fiscal year.
  - (2) Except as provided in paragraph (3) of this subsection, for purposes of this subsection, the local appropriation on a per pupil basis for the prior fiscal year for a county is derived by dividing the county's highest local appropriation to its school operating budget for the prior fiscal year by the county's full—time equivalent enrollment for the prior fiscal year. For example, the calculation of the foundation aid for fiscal year 2003 shall be based on the highest local appropriation for the school operating budget for a county for fiscal year 2002. Program shifts between a county operating budget and a county school operating budget may not be used to artificially satisfy the requirements of this paragraph.
- 22 (3) For purposes of this subsection, for fiscal year 1997 and each subsequent fiscal year, the calculation of the county's highest local appropriation to its school operating budget for the prior fiscal year shall exclude:
- 25 (i) A nonrecurring cost that is supplemental to the regular school operating budget, if the exclusion qualifies under regulations adopted by the State Board: [and]
- 28 (ii) A cost of a program that has been shifted from the county 29 school operating budget to the county operating budget; AND

# 30 (III) THE COST OF DEBT SERVICE INCURRED FOR SCHOOL 31 CONSTRUCTION PROJECTS.

(4) The county board must present satisfactory evidence to the county government that any appropriation under paragraph (3)(i) of this subsection is used only for the purpose designated by the county government in its request for approval.

1 2 3	(5) Any appropriation that is not excluded under paragraph (3)(i) of this subsection as a qualifying nonrecurring cost shall be included in calculating the county's highest local appropriation to its school operating budget.
4 5	(6) Qualifying nonrecurring costs, as defined in regulations adopted by the State Board, shall include but are not limited to:
6	(i) Computer laboratories;
7	(ii) Technology enhancement;
8	(iii) New instructional program start-up costs; and
9	(iv) Books other than classroom textbooks.
10 11 12 13 14	(7) (I) SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH, IF A COUNTY'S ABILITY TO FUND THE MAINTENANCE OF EFFORT REQUIREMENT IN PARAGRAPH (1)(II) OF THIS SUBSECTION IS IMPEDED, THE COUNTY SHALL APPLY UNDER PARAGRAPH (8) OF THIS SUBSECTION TO THE STATE BOARD FOR A WAIVER.
15 16 17	(II) IF A COUNTY FAILS TO APPLY TO THE STATE BOARD FOR A WAIVER FROM THE MAINTENANCE OF EFFORT REQUIREMENT AND FAILS TO MEET THE MAINTENANCE OF EFFORT REQUIREMENT:
18 19	1.  The county shall be assessed in accordance with § 5-213 of this subtitle; and
20 21 22 23 24	2. THE MINIMUM APPROPRIATION OF LOCAL FUNDS REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL BE CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE PRIOR FISCAL YEAR IN WHICH THE COUNTY MET THE MAINTENANCE OF EFFORT REQUIREMENT UNDER PARAGRAPH (1)(II) OF THIS SUBSECTION.
25 26 27 28 29	[(7)] (8) (i) The [provisions] MAINTENANCE OF EFFORT REQUIREMENT IN PARAGRAPH (1)(II) of this subsection [do] DOES not apply to a county if the county <u>REQUESTS AND</u> is granted a [temporary waiver or partial] waiver from the [provisions] REQUIREMENT by the State Board [of Education] based on:
30 31 32	1. [a] A determination UNDER THIS PARAGRAPH that the county's fiscal condition significantly impedes the county's ability to fund the maintenance of effort requirement;

	10 HOUSE BILL 1412
1 2 3	2. SUBJECT TO PARAGRAPH (9) OF THIS SUBSECTION, AN AGREEMENT BETWEEN THE COUNTY AND THE COUNTY BOARD TO REDUCE RECURRING COSTS; OR
4 5 6	3. SUBJECT TO PARAGRAPH (10) OF THIS SUBSECTION, A DETERMINATION THAT A COUNTY'S ABILITY TO MEET THE MAINTENANCE OF EFFORT REQUIREMENT IS PERMANENTLY IMPEDED.
7 8	(ii) [After a public hearing, the State Board of Education may grant a waiver under this paragraph in accordance with its regulations.
9 10 11 12	(iii)] In order to qualify for [the] A waiver [under this paragraph] for a fiscal year, a county shall make a request for a waiver to the State Board [of Education by April 1] BY THE EARLIER OF THE SEVENTH DAY FOLLOWING THE END OF THE LEGISLATIVE REGULAR SESSION OR APRIL 20 of the prior fiscal year.
13 14 15 16	(III) THE STATE SUPERINTENDENT SHALL PROVIDE A PRELIMINARY ASSESSMENT OF A WAIVER REQUEST TO THE STATE BOARD BEFORE A PUBLIC HEARING HELD IN ACCORDANCE WITH SUBPARAGRAPH (IV) OF THIS PARAGRAPH.
17 18 19	(IV) BEFORE ACTING ON A REQUEST FOR A WAIVER, THE STATE BOARD SHALL HOLD A PUBLIC HEARING IN ACCORDANCE WITH REGULATIONS ADOPTED BY THE STATE BOARD.
20 21 22	(V) EXCEPT AS PROVIDED IN PARAGRAPH (9) OF THIS SUBSECTION, WHEN CONSIDERING WHETHER TO GRANT A COUNTY'S WAIVER REQUEST, THE STATE BOARD SHALL CONSIDER THE FOLLOWING FACTORS:
23 24 25	1. EXTERNAL ENVIRONMENTAL FACTORS SUCH AS A LOSS OF A MAJOR EMPLOYER OR INDUSTRY AFFECTING A COUNTY OR A BROAD ECONOMIC DOWNTURN AFFECTING MORE THAN ONE COUNTY;
26	2. A COUNTY'S TAX BASE;
27 28	3. RATE OF INFLATION RELATIVE TO GROWTH OF STUDENT POPULATION IN A COUNTY;
29	4. MAINTENANCE OF EFFORT REQUIREMENT

31 **5.** A COUNTY'S HISTORY OF EXCEEDING THE 32

RELATIVE TO A COUNTY'S STATUTORY ABILITY TO RAISE REVENUES;

REQUIRED MAINTENANCE OF EFFORT AMOUNT UNDER PARAGRAPH (1)(II) OF

33 THIS SUBSECTION;

- 6. AN AGREEMENT BETWEEN A COUNTY AND A COUNTY BOARD THAT A WAIVER SHOULD BE GRANTED;
- 7. SIGNIFICANT REDUCTIONS IN STATE AID TO A
  4 COUNTY AND MUNICIPALITIES OF THE COUNTY FOR THE FISCAL YEAR FOR
  5 WHICH A WAIVER IS REQUESTED; AND
- 6 8. The number of waivers a county has 7 received in the past 5 years; and
- 8 <u>9. The history of compensation adjustments</u> 9 For employees of the county board and county government.
- [(iv)] (VI) The State Board [of Education] shall inform the county whether the waiver for a fiscal year is approved or denied in whole or in part [by May 15 of the prior fiscal year] NO LATER THAN 30 DAYS AFTER RECEIPT OF AN APPLICATION OR MAY 20 OF THE PRIOR FISCAL YEAR, WHICHEVER IS EARLIER.
- (v) (VII) 15 [If the State Board of Education grants] **EXCEPT AS** 16 PROVIDED IN PARAGRAPHS (9) AND (10) OF THIS SUBSECTION, IF a county IS 17 GRANTED a [temporary waiver or partial] waiver from the provisions of this subsection BY EITHER THE STATE BOARD OR THE GENERAL ASSEMBLY for any 18 19 fiscal year, the minimum appropriation of local funds required under this subsection 20 If or the county to be eligible to receive the State share of the foundation program for the next fiscal year shall be calculated based on the per pupil local appropriation for 2122the prior fiscal year [or the second prior fiscal year, whichever is greater] IN WHICH 23THE COUNTY MET THE MAINTENANCE OF EFFORT REQUIREMENT UNDER PARAGRAPH (1)(II) OF THIS SUBSECTION. 24
- 25 (9) (I) THIS PARAGRAPH APPLIES TO A COUNTY THAT 26 REQUESTS A WAIVER UNDER PARAGRAPH (8)(I)2 OF THIS SUBSECTION.
- 27 (II) <u>1.</u> THE STATE BOARD SHALL GRANT A WAIVER 28 REQUEST IN THE AMOUNT THAT HAS BEEN AGREED ON BY  $\frac{A}{2}$  THE COUNTY AND COUNTY BOARD THAT IS ATTRIBUTABLE TO REDUCTIONS IN RECURRING COSTS.
- 30
  2. IF THE REDUCTION IN RECURRING COSTS
  31 INCLUDES REDUCTIONS IN PERSONNEL OR PERSONNEL COSTS, THEN THE
  32 STATE BOARD SHALL GRANT A WAIVER REQUEST IN THE AMOUNT THAT HAS
  33 BEEN MUTUALLY AGREED ON BY THE COUNTY, COUNTY BOARD, AND EXCLUSIVE
  34 EMPLOYEE REPRESENTATIVE.

1	(III) THE AMOUNT OF THE AGREED ON WAIVER MAY BE LESS
2	THAN THE ENTIRE AMOUNT OF THE REDUCTION IN RECURRING COSTS.
3	(IV) THE AMOUNT OF THE AGREED ON WAIVER MAY NOT:
4	1. EXCEED THE ENTIRE AMOUNT OF THE
5	REDUCTION IN RECURRING COSTS; OR
6	2. REDUCE A COUNTY'S EDUCATION
7 8	APPROPRIATION BELOW THE AMOUNT REQUIRED IN PARAGRAPH (1)(I) OF THIS SUBSECTION.
9	(V) THE MINIMUM APPROPRIATION OF LOCAL FUNDS
10	REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL BE
11	CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE
12	CURRENT FISCAL YEAR APPROVED BY THE STATE BOARD UNDER THIS
13	PARAGRAPH.
14	(10) (I) IN THIS PARAGRAPH THE FOLLOWING TERMS HAVE THE
15	MEANINGS INDICATED.
16	1. "EDUCATION APPROPRIATION" INCLUDES ANY
17	MONEY REDIRECTED TO A COUNTY BOARD UNDER § 5–213 OR § 5–213.1 OF THIS
18	SUBTITLE.
19	2. "EDUCATION EFFORT" MEANS A COUNTY'S
20	EDUCATION APPROPRIATION DIVIDED BY THE COUNTY'S WEALTH.
21	3. "5-YEAR MOVING AVERAGE" MEANS THE
22	AVERAGE OF THE 5 YEARS BEFORE THE WAIVER YEAR.
23	4. "WAIVER YEAR" MEANS THE FISCAL YEAR FOR
24	WHICH A WAIVER FROM THE MAINTENANCE OF EFFORT REQUIREMENT IN
25	PARAGRAPH (1)(II) OF THIS SUBSECTION IS REQUESTED.
26	(II) THIS PARAGRAPH APPLIES TO A COUNTY THAT HAS:
27	1. RECEIVED A WAIVER UNDER PARAGRAPH (8)(I)1
28	OF THIS SUBSECTION FROM THE MAINTENANCE OF EFFORT REQUIREMENT; AND
29	2. A REQUIRED COUNTY EDUCATION
30	APPROPRIATION UNDER PARAGRAPH (1)(II) OF THIS SUBSECTION FOR THE
31	WAIVER YEAR THAT EXCEEDS 100% OF THE STATEWIDE 5-YEAR MOVING
32	AVERAGE OF EDUCATION EFFORT TIMES A COUNTY'S LOCAL WEALTH.

- 1 (III) A COUNTY THAT SATISFIES THE REQUIREMENTS UNDER
- 2 SUBPARAGRAPH (II) OF THIS PARAGRAPH MAY REQUEST A REBASING WAIVER
- 3 FROM THE STATE BOARD.
- 4 (IV) WHEN CONSIDERING WHETHER TO GRANT A COUNTY'S
- 5 WAIVER REQUEST UNDER THIS PARAGRAPH, THE STATE BOARD SHALL
- 6 CONSIDER THE FOLLOWING FACTORS:
- 7 1. WHETHER A COUNTY HAS SUBMITTED
- 8 SUFFICIENT EVIDENCE THAT THE FACTORS IN PARAGRAPH (8)(V) OF THIS
- 9 SUBSECTION WILL AFFECT A COUNTY'S ONGOING ABILITY TO MEET THE
- 10 MAINTENANCE OF EFFORT REQUIREMENT;
- 2. WHETHER A COUNTY IS AT ITS MAXIMUM TAXING
- 12 AUTHORITY UNDER THE LAW;
- 3. WHETHER A COUNTY'S EDUCATION
- 14 APPROPRIATION IS COMMENSURATE WITH A COUNTY'S WEALTH;
- 4. Whether a county's history of exceeding
- 16 THE REQUIRED MAINTENANCE OF EFFORT HAS MADE MEETING THE
- 17 MAINTENANCE OF EFFORT REQUIREMENT IN FUTURE YEARS UNSUSTAINABLE;
- 18 AND
- 5. Whether a county has received a rebasing
- 20 WAIVER IN THE PAST 5 YEARS.
- 21 (V) IF THE STATE BOARD GRANTS A REBASING WAIVER
- 22 UNDER THIS PARAGRAPH, THE AMOUNT OF THE WAIVER FOR ANY FISCAL YEAR
- 23 IS LIMITED TO THE LESSER OF:
- 24 1. AN AMOUNT THAT WOULD RESULT IN A COUNTY'S
- 25 EDUCATION EFFORT FOR THE WAIVER YEAR FALLING BELOW THE LEVEL
- 26 ESTABLISHED IN SUBPARAGRAPH (II)2 OF THIS PARAGRAPH; OR
- 27 2. A. FOR A COUNTY WITH A 5-YEAR MOVING
- 28 AVERAGE FOR EDUCATION EFFORT THAT IS LESS THAN OR EQUAL TO 110% OF
- 29 THE STATEWIDE 5-YEAR MOVING AVERAGE OF EDUCATION EFFORT, 1% OF THE
- 30 COUNTY'S REQUIRED MAINTENANCE OF EFFORT REQUIREMENT;
- 31 B. FOR A COUNTY WITH A 5-YEAR MOVING AVERAGE
- 32 FOR EDUCATION EFFORT THAT IS MORE THAN 110% AND LESS THAN OR EQUAL

- 1 TO 120% OF THE STATEWIDE 5-YEAR MOVING AVERAGE OF EDUCATION EFFORT,
- 2 2% OF THE COUNTY'S REQUIRED MAINTENANCE OF EFFORT REQUIREMENT; OR
- 3 C. FOR A COUNTY WITH A 5-YEAR MOVING AVERAGE
- 4 FOR EDUCATION EFFORT THAT IS MORE THAN 120% OF THE 5-YEAR MOVING
- 5 STATEWIDE AVERAGE OF EDUCATION EFFORT, 3% OF THE COUNTY'S REQUIRED
- 6 MAINTENANCE OF EFFORT REQUIREMENT.
- 7 (VI) 1. IF THE STATE BOARD GRANTS A REBASING
- 8 WAIVER UNDER THIS PARAGRAPH, THE MINIMUM APPROPRIATION OF LOCAL
- 9 FUNDS REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL
- 10 BE CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE
- 11 CURRENT FISCAL YEAR APPROVED BY THE STATE BOARD UNDER THIS
- 12 PARAGRAPH.
- 2. If the State Board grants a rebasing
- 14 WAIVER TO BE IMPLEMENTED OVER A MULTIYEAR PERIOD, WHICH MAY NOT
- 15 EXCEED 3 YEARS, IN EACH YEAR THE MINIMUM APPROPRIATION OF LOCAL
- 16 FUNDS REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL
- 17 BE CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE
- 18 CURRENT FISCAL YEAR APPROVED BY THE STATE BOARD UNDER THIS
- 19 PARAGRAPH.
- 20 (VII) IF THE STATE BOARD DOES NOT GRANT A WAIVER
- 21 UNDER THIS PARAGRAPH, THE MINIMUM APPROPRIATION OF LOCAL FUNDS
- 22 REQUIRED UNDER THIS SUBSECTION FOR THE NEXT FISCAL YEAR SHALL BE
- 23 CALCULATED BASED ON THE PER PUPIL LOCAL APPROPRIATION FOR THE PRIOR
- 24 FISCAL YEAR IN WHICH THE COUNTY MET THE MAINTENANCE OF EFFORT
- 25 REQUIREMENT UNDER PARAGRAPH (1)(II) OF THIS SUBSECTION.
- 26 (VIII) NOTHING IN THIS PARAGRAPH PRECLUDES A COUNTY
- 27 FROM ALSO REQUESTING A WAIVER FROM THE MAINTENANCE OF EFFORT
- 28 REQUIREMENT UNDER PARAGRAPHS (8) OR PARAGRAPH (9) OF THIS
- 29 SUBSECTION FOR THE SAME FISCAL YEAR AS THE WAIVER REQUESTED UNDER
- 30 THIS PARAGRAPH.
- 31 (11) IN MAKING THE CALCULATIONS REQUIRED UNDER THIS
- 32 SUBSECTION, THE DEPARTMENT SHALL CONSULT WITH THE DEPARTMENT OF
- 33 BUDGET AND MANAGEMENT AND THE DEPARTMENT OF LEGISLATIVE
- 34 **SERVICES.**
- 35 (12) (I) A COUNTY SHALL SUBMIT TO THE SUPERINTENDENT
- 36 THE COUNTY'S APPROVED BUDGET NO LATER THAN 7 DAYS AFTER APPROVAL
- 37 OF THE BUDGET OR JUNE 30, WHICHEVER IS EARLIER.

- 1 (II) NO LATER THAN 15 DAYS AFTER RECEIPT OF THE
  2 COUNTY'S APPROVED BUDGET THE SUPERINTENDENT SHALL CERTIFY
  3 WHETHER THE COUNTY HAS MET THE FUNDING REQUIREMENTS ESTABLISHED
  4 UNDER THIS SUBSECTION AND SHALL NOTIFY THE COUNTY AND COUNTY BOARD
  5 OF THAT CERTIFICATION.
- 6 (13) ON OR BEFORE DECEMBER 31 OF EACH YEAR THE 7 DEPARTMENT SHALL REPORT TO THE GOVERNOR AND, IN ACCORDANCE WITH § 8 2–1246 OF THE STATE GOVERNMENT ARTICLE, THE GENERAL ASSEMBLY, ON 9 ALL WAIVER REQUESTS, MAINTENANCE OF EFFORT CALCULATIONS MADE BY THE DEPARTMENT AND THE COUNTY, THE DEPARTMENT'S DECISIONS 10 REGARDING WAIVER REQUESTS, THE DEPARTMENT'S CERTIFICATION OF 11 WHETHER A COUNTY HAS MET THE REQUIREMENT, AND ANY OTHER 12INFORMATION RELATING TO A COUNTY'S REQUEST FOR A WAIVER AND THE 13 DEPARTMENT'S MAINTENANCE OF EFFORT DECISIONS. 14
- 15 5–213.
- 16 (a) After notification from the State Superintendent that a county is not complying with the provisions of the State program of public education, the State 18 Comptroller shall withhold any installment due the county from the General State 19 School Fund.
- 20 (b) (1) If the Superintendent finds that a county [is not complying with the maintenance of local effort provisions of § 5–202 of this subtitle or that a county] fails to meet the requirements of Subtitle 4 of this title, the Superintendent shall notify the county of such noncompliance.
- 24 (2) If a county disputes the finding within 30 days of the issuance of such notice, the dispute shall be promptly referred to the State Board of Education which shall make a final determination.
- 27 (3) Upon receipt of certification of noncompliance by the 28 Superintendent or the State Board, [as the case may be,] the Comptroller shall 29 suspend, until notification of compliance is received[:
- 30 (i) For noncompliance with Subtitle 4 of this title], payment of any funds due the county for the current fiscal year, as provided under § 5–202 of this subtitle which are appropriated in the General State School Fund, to the extent that the State's aid due the county in the current fiscal year under that section in the Fund exceeds the amount which the county received in the prior fiscal year [; and
- 35 (ii) For noncompliance with § 5–202(d) of this subtitle, payment 36 of any funds due the county for the following fiscal year, as provided under § 5–202 of

- this subtitle, which are appropriated in the General State School Fund, in the amount
- 2 that the State's aid due the county in the current fiscal year under that section in the
- 3 Fund exceeded the amount that the county received in the prior fiscal year].
- 4 (C) (1) IF THE SUPERINTENDENT FINDS THAT A COUNTY IS NOT 5 COMPLYING WITH THE MAINTENANCE OF LOCAL EFFORT PROVISIONS OF § 5–202(D)(1)(II) OF THIS SUBTITLE, THE SUPERINTENDENT SHALL NOTIFY THE 7 COUNTY OF SUCH NONCOMPLIANCE.
- 8 (2) If A COUNTY DISPUTES THE FINDING WITHIN 30 15 DAYS
  9 AFTER THE ISSUANCE OF A NOTICE UNDER PARAGRAPH (1) OF THIS
  10 SUBSECTION, THE DISPUTE SHALL BE REFERRED PROMPTLY TO THE STATE
  11 BOARD, WHICH SHALL MAKE A FINAL DETERMINATION.
- 12 **(3) (I)** ON WITHIN 15 DAYS OF RECEIPT OF CERTIFICATION OF NONCOMPLIANCE BY THE SUPERINTENDENT OR THE STATE BOARD AND 13 SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH, THE COMPTROLLER 14 SHALL, UNDER § 2-608 OF THE TAX - GENERAL ARTICLE, WITHHOLD INCOME 15 16 TAX REVENUE FROM THE COUNTY SO THAT THE TOTAL AMOUNT WITHHELD IS 17 EQUAL TO THE AMOUNT BY WHICH A COUNTY FAILED TO MEET THE 18 MAINTENANCE OF EFFORT REQUIREMENT.
- 19 (II) THE COMPTROLLER SHALL DISTRIBUTE THE AMOUNT 20 WITHHELD UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH DIRECTLY TO THE 21 COUNTY BOARD.
- 22 **5–213.1.**

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- 23 (A) IF THE SUPERINTENDENT FINDS THAT A COUNTY IS NOT 24 COMPLYING WITH THE LOCAL SHARE OF THE FOUNDATION FLOOR REQUIRED 25 UNDER § 5–202(D)(1)(I) OF THIS SUBTITLE, THE SUPERINTENDENT SHALL 26 NOTIFY THE COUNTY OF SUCH NONCOMPLIANCE.
- 27 (B) IF A COUNTY DISPUTES THE FINDING WITHIN 30 15 DAYS OF THE
  28 ISSUANCE OF A NOTICE UNDER SUBSECTION (A) OF THIS SECTION, THE DISPUTE
  29 SHALL BE REFERRED PROMPTLY TO THE STATE BOARD, WHICH SHALL MAKE A
  30 FINAL DETERMINATION.
  - (C) (1) ON WITHIN 15 DAYS OF RECEIPT OF CERTIFICATION OF NONCOMPLIANCE BY THE SUPERINTENDENT OR THE STATE BOARD AND SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, THE COMPTROLLER SHALL, UNDER § 2–608 OF THE TAX GENERAL ARTICLE, WITHHOLD INCOME TAX REVENUE FROM THE COUNTY SO THAT THE TOTAL AMOUNT WITHHELD IS EQUAL TO THE STATE SHARE OF THE FOUNDATION PROGRAM PLUS THE

DIFFERENCE BETWEEN THE AMOUNT APPROPRIATED BY THE COUNTY UNDER § 1 2 5-202(D)(1)(I) AND THE LOCAL SHARE OF THE FOUNDATION PROGRAM. 3 THE COMPTROLLER SHALL DISTRIBUTE THE AMOUNT 4 WITHHELD UNDER PARAGRAPH (1) OF THIS SUBSECTION DIRECTLY TO THE 5 COUNTY BOARD. 6 Article - Tax - General 7 2-604.8 From the income tax revenue from individuals, the Comptroller shall distribute 9 the amount necessary to pay refunds relating to income tax from individuals to the 10 income tax refund account. 11 2-605.After making the distribution required under § 2–604 of this subtitle, 12(a) 13 from the remaining income tax revenue from individuals, the Comptroller shall distribute the cost of administering the income tax laws to an administrative cost 14 15 account. 16 2-606.17 After making the distributions required under §§ 2–604 and 2–605 of this (a) subtitle, from the remaining income tax revenue from individuals, the Comptroller 18 19 shall distribute to an unallocated individual revenue account the income tax revenue: 20(1) with respect to which an income tax return is not filed; and 21(2)that is attributable to: 22income tax withheld from salary, wages, or other (i) 23compensation for personal services under Title 10 of this article; or 24estimated income tax payments by individuals. (ii) 25 2-607.26 After making the distributions required under §§ 2–604 through 2–606 of (a) 27 this subtitle, from the remaining income tax revenue from individuals, the 28Comptroller shall distribute to each special taxing district that received an income tax revenue distribution in fiscal year 1977 and to each municipal corporation an amount 29 30 that, based on the certification of the Comptroller as to State income tax liability and county income tax liability of the residents of the district or municipal corporation, 31 32 equals the greater of:

OF:

1 subject to subsection (b) of this section, 17% of the county income (1)2 tax liability of those residents; or 3 (2)0.37% of the Maryland taxable income of those residents. 4 2-608.**(1)** AFTER MAKING THE DISTRIBUTIONS REQUIRED UNDER §§ 5 (a) 6 2-604 THROUGH 2-607 OF THIS SUBTITLE, IF IT IS DETERMINED THAT A 7 COUNTY HAS NOT MET THE LOCAL FUNDING REQUIREMENTS FOR EDUCATION 8 UNDER § 5-202(D) OF THE EDUCATION ARTICLE, THE COMPTROLLER SHALL 9 DISTRIBUTE TO THE COUNTY BOARD OF EDUCATION AN AMOUNT EQUAL TO THE AMOUNT CALCULATED UNDER § 5-213 OR § 5-213.1 OF THE EDUCATION 10 ARTICLE. 11 12**(2)** After making the distributions required under §§ 2–604 through 2-607 of this subtitle AND PARAGRAPH (1) OF THIS SUBSECTION, the Comptroller 13 shall distribute to each county the remaining income tax revenue from individuals 14 attributable to the county income tax for that county. 15 16 SECTION 4. 3. AND BE IT FURTHER ENACTED, That the Laws of Maryland 17 read as follows: 18 Article - Education 19 5-202.20 Subject to § 5–213.1 of this subtitle, the county governing (d) (1) body shall levy and appropriate an annual tax sufficient to provide an amount of 2122 revenue for elementary and secondary public education purposes equal to the local 23share of the foundation program. 24(ii) 1. [Subject] EXCEPT ASPROVIDED ITEM 25SUBSUBPARAGRAPH 2 OF THIS SUBPARAGRAPH AND SUBJECT to § 5–213 of this subtitle, the county governing body shall appropriate local funds to the school 2627 operating budget in an amount no less than the product of the county's full-time 28equivalent enrollment for the current fiscal year and the local appropriation on a per 29pupil basis for the prior fiscal year. 2. 30 **IF** IN EACH FISCAL YEAR IF A COUNTY'S EDUCATION EFFORT, AS DEFINED IN PARAGRAPH (10) OF THIS SUBSECTION, IS 31 32BELOW 100% OF THE STATEWIDE 5-YEAR MOVING AVERAGE OF EDUCATION 33 EFFORT, THE REQUIRED MAINTENANCE OF EFFORT AMOUNT FOR THE COUNTY

SHALL BE ADJUSTED BY INCREASING THE PER PUPIL AMOUNT BY THE LESSER

1	A. A COUNTY'S INCREASE IN THE LOCAL WEALTH
2	PER PUPIL;
3	B. THE STATEWIDE AVERAGE INCREASE IN LOCAL
4	WEALTH PER PUPIL; OR
5	C. 2.5%.
6	SECTION 5. AND BE IT FURTHER ENACTED, That, notwithstanding any
7	other provision of law, for any county that does not meet the maintenance of effort
8	funding requirement under § 5-202(d) of the Education Article in fiscal year 2012 and
9	does not receive a waiver from the State Board of Education under Section 6 of this
10	Act, as authorized under § 2-608(a) of the Tax - General Article as amended by this
11	Act, the Comptroller shall withhold income tax revenue from the county in fiscal year
$\overline{12}$	2013 in an amount equal to any increase in State aid provided to the county board of
13	education under § 5–202 of the Education Article in fiscal year 2012.
14	SECTION 6. AND BE IT FURTHER ENACTED, That, notwithstanding any
15	other provision of law, any county that does not meet the maintenance of effort
16	funding requirement under § 5-202(d) of the Education Article in fiscal year 2012, and
17	that is eligible to apply for a fiscal year 2013 rebasing waiver under § 5–202(d)(10) of
18	the Education Article as amended by this Act, shall apply to the State Board of
19	Education for a maintenance of effort waiver for fiscal years 2012 and 2013.
20	SECTION 7. AND BE IT FURTHER ENACTED, That, except as provided in
21	Section 6 of this Act, the required maintenance of effort amount under § 5-202(d) of
22	the Education Article for each county for fiscal year 2013 shall be calculated based on
23	the per pupil amount required for the county to meet maintenance of effort in fiscal
24	<del>vear 2012.</del>
25	SECTION 4. AND BE IT FURTHER ENACTED, That, notwithstanding any
26	other provision of law, no penalty shall be applied to any county that did not meet the
27	maintenance of effort requirement in fiscal 2012.
28	SECTION 5. AND BE IT FURTHER ENACTED, That, notwithstanding any
29	other provision of law, for a county that does not meet the maintenance of effort
30	funding requirement under § 5–202(d) of the Education Article in fiscal year 2012 and
31	has a county income tax rate of 3.2%, the maintenance of effort funding requirement
32	for fiscal year 2013 shall be based on the local funds appropriated to the school
33	operating budget for fiscal year 2012.
34	SECTION 6. AND BE IT FURTHER ENACTED, That, except as provided in
35	Section 5 of this Act, the required fiscal year 2013 maintenance of effort amount under
36	§ 5–202(d) of the Education Article for a county that did not meet the maintenance of
37	effort requirement in fiscal year 2012 shall be calculated based on the per pupil

amount required for the county to meet maintenance of effort in fiscal year 2012.

$\frac{1}{2}$	SECTION $\$$ 7. AND BE IT FURTHER ENACTED, That Section 1 of this Act shall be applicable to all taxable years beginning after June 30, 2012.
3 4	SECTION 9. AND BE IT FURTHER ENACTED, That Section 2 of this Act shall be applicable to all taxable years beginning after December 31, 2011.
5 6	SECTION <u>40.</u> <u>8.</u> AND BE IT FURTHER ENACTED, That Section <u>4</u> <u>3</u> of this Act shall take effect July 1, 2014.
7 8 9 10 11	SECTION 11. 9. AND BE IT FURTHER ENACTED, That this Act is an emergency measure, is necessary for the immediate preservation of the public health or safety, has been passed by a yea and nay vote supported by three–fifths of all the members elected to each of the two Houses of the General Assembly, and, except as provided in Section 10 8 of this Act, shall take effect from the date it is enacted.
	Approved:
	Governor.
	Speaker of the House of Delegates.
	President of the Senate.