HOUSE BILL 681

C8 3lr2119

By: Delegates Fisher, Afzali, Dwyer, George, Myers, and Serafini

Introduced and read first time: February 1, 2013

Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

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Invest Maryland Program - Alteration of Program Requirements

3 FOR the purpose of repealing the requirements of the Invest Maryland Program 4 regarding the allocation and use of designated capital by certain venture firms, 5 the Enterprise Fund, the Rural Maryland Council, and the Maryland Small 6 Business Development Financing Authority; repealing the Maryland Venture 7 Fund Authority in the Department of Business and Economic Development; 8 repealing all duties of the Authority; repealing all requirements of the Program 9 relating to venture firms; repealing certain Program reporting requirements; requiring the Department to allocate designated capital in certain equal 10 amounts to the economic development unit of each county; requiring the 11 12Department to include in a certain annual Program report certain information 13 on designated capital distributed to county economic development units; and 14 generally relating to altering the requirements of the Invest Maryland Program.

15 BY repealing

- 16 Article – Economic Development
- 17 Section 6-504 through 6-508 and the part "Part II. Maryland Venture Fund
- Authority"; and 6-517 through 6-523 and the part "Part IV. Venture 18
- Firms and Investments" 19
- 20 Annotated Code of Maryland
- (2008 Volume and 2012 Supplement) 21

22 BY renumbering

- 23 Article – Economic Development
- 24Section 6-511 through 6-514 and the part "Part III. Designated Capital"; and 25 6-526 through 6-529 and the part "Part V. Miscellaneous", respectively
- to be Section 6-504 through 6-507 and the part "Part II. Designated Capital"; 26
- 27 and 6-511 through 6-514 and the part "Part III. Miscellaneous",
- 28 respectively
- 29 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1	(2008 Volume and 2012 Supplement)			
2 3 4 5 6	BY repealing and reenacting, with amendments, Article – Economic Development Section 6–501 Annotated Code of Maryland (2008 Volume and 2012 Supplement)			
7 8 9 10 11 12	BY repealing and reenacting, with amendments, Article – Economic Development Section 6–504 through 6–506, 6–511, and 6–514 Annotated Code of Maryland (2008 Volume and 2012 Supplement) (As enacted by Section 2 of this Act)			
13 14 15 16 17	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That Section(s) 6–504 through 6–508 and the part "Part II. Maryland Venture Fund Authority"; and 6–517 through 6–523 and the part "Part IV. Venture Firms and Investments" of Article – Economic Development of the Annotated Code of Maryland be repealed.			
18 19 20 21 22 23	SECTION 2. AND BE IT FURTHER ENACTED, That Section(s) 6–511 through 6–514 and the part "Part III. Designated Capital"; and 6–526 through 6–529 and the part "Part V. Miscellaneous", respectively, of Article – Economic Development of the Annotated Code of Maryland be renumbered to be Section(s) 6–504 through 6–507 and the part "Part II. Designated Capital"; and 6–511 through 6–514 and the part "Part III. Miscellaneous", respectively.			
24 25	SECTION 3. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:			
26	Article – Economic Development			
27	Part I. Definitions.			
28	6-501.			
29	(a) In this subtitle the following words have the meanings indicated.			
30	(b) (1) "Affiliate" means:			
31 32 33	(i) a person who, directly or indirectly, beneficially owns, controls, or holds power to vote 15% or more of the outstanding voting securities or other voting ownership interests of a venture firm or an insurance company; or			
34 35	(ii) a person, 15% or more of whose outstanding voting securities or other voting ownership interests is directly or indirectly beneficially			

1 owned, controlled, or held with power to vote by a venture firm or an insurance 2 company. 3 (2)"Affiliate" does not include an insurance company that becomes a purchaser in accordance with an allocation of investment tax credits under the 4 5 Program solely by reason of the allocation. "Allocation amount" means the total amount of tax credits allocated to a 6 7 purchaser. 8 (d) "Allocation date" means the date on which tax credits are allocated to a 9 purchaser under [$\S 6-513$] $\S 6-506$ of this subtitle. 10 "Authority" means the Maryland Venture Fund Authority established under § 6–504 of this subtitle. 11 12 "Designated capital" means the amount of money that a purchaser invests under the Program. 13 14 (g) "Enterprise Fund" means the Enterprise Fund under Title 5, Subtitle 6 of this article. 15 "Financing Authority" means the Maryland Small Business Development 16 Financing Authority under Title 5, Subtitle 5 of this article. 17 18 (i) **(F)** "Insurance premium tax liability" means: 19 any liability incurred by an insurance company under Title 6, 20 Subtitle 1 of the Insurance Article as of October 1, 2011; or 21if the liability referred to in item (1) of this subsection is eliminated (2)22or reduced, any other tax liability that has been imposed by the State on the insurance 23company as of October 1, 2011, not to exceed the amount of the liability eliminated or 24reduced. 25[(i)] **(G)** "Premium tax credit" means a credit against insurance premium 26tax liability offered to a purchaser under the Program. 27 "Program" means the Invest Maryland Program under this [(k)] **(H)** subtitle. 2829 [(l)] (I) "Purchaser" means:

an insurance company that:

is authorized to do business in the State;

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(1)

(i)

1		(ii)	has insurance premium tax liability; and
2 3	premium tax credi	(iii) ts und	contributes designated capital to purchase an allocation of er the Program; or
4	(2)	a hole	ding company that:
5 6	do business in the	(i) State;	has at least one insurance company subsidiary authorized to and
7 8	these subsidiaries.	(ii)	is contributing designated capital on behalf of one or more of
9 10	-	•	lified business" means a business that, at the time of the first ess under the Program:
11 12 13	(1) intends to mainta investment under	in its	its principal business operations located in the State and principal business operations in the State after receiving an ogram;
14	(2)	has a	greed to use the qualified investment primarily to:
15		(i)	support business operations in the State; or
16 17	business operation	(ii) as in th	in the case of a start-up company, establish and support to State;
18	(3)	has n	ot more than 250 employees; and
19	(4)	is not	primarily engaged in:
20		(i)	retail sales;
21		(ii)	real estate development;
22		(iii)	the business of insurance, banking, or lending; or
23 24	attorneys, or physi	(iv) icians.	the provision of professional services by accountants,
25 26	[(n) (1) venture firm in con	_	lified distribution" means a distribution or payment by a on with:
27 28 29	syndicating the ve		the reasonable costs and expenses of organizing and firm, including fees paid for professional services, up to a punt of \$125,000;

1 2 3	(ii) reasonable and necessary fees paid for ongoing professional services, including legal and accounting services, related to the operation of the venture firm, up to a maximum aggregate amount of \$50,000 in a single year; and		
4 5	(iii) a yearly management fee in an amount that does not exceed 2.5% of the designated capital allocated to the venture firm.		
6	(2) "Qualified distribution" does not include:		
7 8	(i) any amount paid to a purchaser or an affiliate of a purchaser; or		
9 10	(ii) any costs and expenses related to lobbying or government relations.		
11 12 13 14	(o)] (K) (1) "Qualified investment" means the direct or indirect investment of cash by [the Enterprise Fund or the Financing Authority] A COUNTY ECONOMIC DEVELOPMENT UNIT in a qualified business [for the purchase of any of the following:		
15	(i) a share of stock or other equity interest;		
16	(ii) a debt instrument that is convertible into equity; or		
17 18	(iii) an equity participation instrument such as an option or warrant.		
19 20	(2) A qualified investment includes the direct or indirect investment of cash by a venture firm based on the investment criteria set forth in this subtitle.		
21 22 23 24	(p) "Venture firm" means a partnership, corporation, trust, or limited liability company, whether organized on a profit or a not-for-profit basis, that is certified by the Department as meeting the criteria established under § 6–518 of this subtitle].		
25	Part II. Designated Capital.		
26	6-504.		
27 28	(a) All designated capital from purchasers shall be deposited into the Enterprise Fund to be invested as provided in this subtitle.		

The Department shall allocate designated capital [as follows:

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(b)

- 67% to one or more venture firms to fund the making of qualified 1 (1) 2 investments based on the criteria set forth in this subtitle; and
- 3 (2) 33% to the Enterprise Fund, to be allocated:
- 4 \$250,000 to the Rural Maryland Council for its operational (i) 5 expenses;
- 6 75% of the remaining amount to fund the making of (ii) 7 qualified investments in qualified businesses under the existing policies and procedures of the Enterprise Fund under Title 5, Subtitle 6 of this article; and 8
- 9 25% of the remaining amount to the Financing Authority 10 Equity Participation Investment Program, to be invested in qualified businesses in accordance with the policies and procedures of the Financing Authority under Title 5, 11 12 Subtitle 5, Part V of this article IN EQUAL YEARLY AMOUNTS TO THE ECONOMIC DEVELOPMENT UNIT OF EACH COUNTY. 13
 - It is the goal of the State that a portion of the designated capital received under subsection (b)(2)(ii) of this section be used to make qualified investments in qualified businesses located in rural areas of the State.
 - As soon as practicable after the Department receives each installment of designated capital, the Department and each venture firm that has been allocated designated capital shall enter into a contract under which the allocated amount of designated capital will be transferred by the Department to the venture firm for investment as provided in this subtitle.
- 22 The Department shall secure the commitment of the purchasers in accordance with $[\S 6-512] \S 6-505$ of this subtitle. 23
- 246-505.

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- 25 The [Authority] **DEPARTMENT** shall obtain the services of an independent third party to conduct a bidding process in order to secure purchasers for 26 27the Program as provided in this section.
- 28 Using the procedures adopted by the independent third party, each (b) potential purchaser shall make a timely and irrevocable offer, subject only to the Department's issuance to the purchaser of tax credit certificates, to make specified contributions of designated capital to the Department on the dates specified in [§ 6–513(a)] **§ 6–506(A)** of this subtitle.
 - The offer shall include: (c)

- 1 (1) the requested amount of tax credits, which may not be less than 2 \$1,000,000; 3 the potential purchaser's specified contribution for each tax credit dollar requested, which may not be less than the greater of: 4 5 (i) 70% of the requested dollar amount of tax credits; or 6 the percentage of the requested dollar amount of tax credits 7 that the Secretary, on the recommendation of the independent third party, determines to be consistent with market conditions as of the offer date; and 8 9 (3) any other information the independent third party requires. 10 The deadline for submission of applications for tax credits is (d) (1) 11 February 1, 2012. 12 Each potential purchaser shall receive a written notice from the (2)13 Department not later than May 1, 2012, indicating whether or not it has been approved as a purchaser and, if so, the amount of tax credits allocated. 14 15 The maximum amount of premium tax credits that may be allocated under this subtitle for all years in which premium tax credits are allocated is 16 17 \$100,000,000. 18 6-506.19 Designated capital committed by a purchaser shall be paid to the 20 Enterprise Fund of the Department in three equal yearly installments due on June 1 21of 2012, 2013, and 2014. 22On receipt of each installment of designated capital, the Department 23 shall issue to each purchaser a tax credit certificate representing a fully vested credit 24against insurance premium tax liability equal to one-third of the total premium tax 25 credits allocated to the purchaser. 26 The Department shall issue tax credit certificates to purchasers in 27 accordance with the bidding process selected by the independent third party on behalf of the [Authority under § 6-512] **DEPARTMENT UNDER § 6-505** of this subtitle. 28 The tax credit certificate shall state: 29 (d) 30 (1) the total amount of premium tax credits that the purchaser may
 - (2) the amount of designated capital that the purchaser has contributed in return for the issuance of the tax credit certificate;

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claim;

$\frac{1}{2}$	purchaser;	3) the dates on which the tax credits will be available for use by the
3	(4	4) any penalties or other remedies for noncompliance;
4	(5) the procedures to be used for transferring the tax credits; and
5	((3) any other requirements the Department considers necessary.
6 7 8	` ' '	1) A tax credit certificate may not be issued to any purchaser that a contribution of designated capital within the time the Department
9 10 11 12	within the time the amount o	A purchaser that fails to make a contribution of designated capital ne the Department specifies shall be subject to a penalty equal to 10% of designated capital that remains unpaid, payable to the Departments after demand by the Department.
13 14 15 16	capital among if the initial	The Department may offer to reallocate the defaulted designated the other purchasers, so that the result after reallocation is the same as allocation had been performed without considering the premium taxon to the defaulting purchaser.
17 18 19 20	by another properties to by another properties by	If the reallocation of designated capital results in the contribution our chaser or purchasers of the amount of designated capital not the defaulting purchaser, then the Department may waive the penalty or this subsection.
21 22 23 24	capital within transferring th	5) (i) A purchaser that fails to make a contribution of designated the time specified may avoid the imposition of the penalty by the allocation of tax credits to a new or existing purchaser within 30 days late of the defaulted installment.
25 26 27	•	(ii) Any transferee of an allocation of tax credits of a defaulting der this section shall agree to make the required contribution of pital within 30 days after the date of the transfer.
28 29 30	insurance or r	6) (i) The Department in its sole discretion may purchase make other financial arrangements in order to ensure the availability of the designated capital committed by purchasers.

other similar financial arrangement under this paragraph in the annual report

(ii)

required under [§ 6–529] § 6–514 of this subtitle.

The Department shall disclose any purchase of insurance or

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1	6–511.
2 3 4	(a) In any case under the insurance law of the State in which the assets of a purchaser are examined or considered, the designated capital shall be treated as an admitted asset, subject to the same financial rating as that held by the State.
5 6	(b) The Department shall submit the following to the Maryland Insurance Administration:
7 8 9	(1) the names, addresses, and amount of designated capital to be contributed and premium tax credits earned by each successful bidder within 30 days after the close of the bidding process under [§ 6–512] § 6–505 of this subtitle;
10 11	(2) a copy of the tax credit certificate issued to each purchaser within 30 days after the issuance of the certificate under [§ 6–513] § 6–506 of this subtitle;
12	(3) the occurrence of a default by a purchaser; and
13	(4) the transfer of premium tax credits by a purchaser.
14	6–514.
15 16 17 18	(a) (1) On or before January 1, 2013, and January 1 of each subsequent year, the Department shall submit a report on the implementation of the Program to the Governor and, in accordance with § 2–1246 of the State Government Article, the Senate Budget and Taxation Committee and the House Ways and Means Committee.
19 20	(2) The Department shall publish the report on the Department's Web site in a publicly available format.
21 22	(3) The report published on the Web site is not required to include any proprietary or confidential information.
23	(b) The report shall include:
24 25	(1) with respect to each purchaser of premium tax credits under the Program:
26	(i) the name of the purchaser of premium tax credits;
27 28	(ii) the amount of premium tax credits allocated to the purchaser;
29	(iii) the amount of designated capital the purchaser contributed

for the issuance of the tax credit certificate; and

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(4)

$\frac{1}{2}$	under [§ 6–514] §	(iv) 6–507	the amount of any tax credits that have been transferred of this subtitle; \mathbf{AND}
3 4	[(2) designated capital		respect to each venture firm that has received an allocation of
5		(i)	the name and address of the venture firm;
6 7	under the Program	(ii) n;	the names of the individuals making qualified investments
8 9	previous year;	(iii)	the amount of designated capital received during the
10		(iv)	the cumulative amount of designated capital received;
11 12	the end of the prev	(v) rious ca	the amount of designated capital remaining uninvested at alendar year;
13 14	designated capital	(vi) and th	the names and locations of qualified businesses receiving a mount of each qualified investment;
15 16 17	including the inve	estmen	the annual performance of each qualified investment, at's fair market value as calculated according to generally ciples; and
18 19	distribution taken		the amount of any qualified distribution or nonqualified the prior year, including any management fee;
20	(3)	with 1	respect to the Enterprise Fund:
21 22	previous year;	(i)	the amount of designated capital received during the
23		(ii)	the cumulative amount of designated capital received;
24 25	the end of the prec	(iii) eding (the amount of designated capital remaining uninvested at calendar year;
26 27	designated capital	(iv) and th	the names and locations of qualified businesses receiving te amount of each qualified investment; and
28 29 30			the annual performance of each qualified investment, 's fair market value as calculated under Financial Accounting ncial Accounting Standards Board;

with respect to the Financing Authority:

1 2 3	(i) the amount of designated capital received during the previous year and the amount allocated to the Equity Participation Investment Program;
4	(ii) the cumulative amount of designated capital received;
5 6	(iii) the amount of designated capital remaining uninvested at the end of the preceding calendar year;
7 8	(iv) the names and locations of qualified businesses receiving designated capital and the amount of each qualified investment; and
9 10 11	(v) the annual performance of each qualified investment, including the investment's fair market value as calculated under generally accepted accounting principles; and
12 13	(5) with respect to the qualified businesses in which venture firms, the Enterprise Fund, or the Financing Authority have invested:
14 15	(i) the classification of the qualified businesses according to the industrial sector and the size of the business;
16 17	(ii) the total number of jobs created in the State by the investment and the average wages paid for the jobs; and
18 19	(iii) the total number of jobs retained in the State as a result of the investment and the average wages paid for the jobs.]
20 21	(2) WITH RESPECT TO THE ECONOMIC DEVELOPMENT UNIT OF EACH COUNTY:
22 23	(I) THE AMOUNT OF DESIGNATED CAPITAL RECEIVED DURING THE PREVIOUS YEAR;
24 25	(II) THE CUMULATIVE AMOUNT OF DESIGNATED CAPITAL RECEIVED;
26 27	(III) THE AMOUNT OF DESIGNATED CAPITAL REMAINING UNINVESTED AT THE END OF THE PRECEDING CALENDAR YEAR; AND
28 29 30	(IV) THE NAMES AND LOCATIONS OF QUALIFIED BUSINESSES RECEIVING DESIGNATED CAPITAL AND THE AMOUNT OF EACH QUALIFIED INVESTMENT.

SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect 2 $\,$ June 1, 2013.