

Department of Legislative Services  
Maryland General Assembly  
2013 Session

**FISCAL AND POLICY NOTE**

Senate Bill 597 (Senator Montgomery, *et al.*)  
Budget and Taxation

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**Creation of a State Debt - Montgomery County - Olney Theatre Center**

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This bill authorizes the issuance of general obligation (GO) bonds to provide a grant to a recipient for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, and/or capital equipping of a specified facility.

The bill takes effect June 1, 2013.

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**Fiscal Summary**

**State Effect:** If adopted in whole or part, this grant will be part of the total GO debt authorization for FY 2014. The Spending Affordability Committee (SAC) recommended a GO debt authorization of \$1.075 billion for FY 2014. The Maryland Consolidated Capital Bond Loan (MCCBL) of 2013, referred to as the capital budget, provides GO debt authorizations totaling \$1.103 billion. The additional \$28.0 million over the SAC recommendation comes from the deauthorization of prior year authorizations for projects which are now completed or cancelled.

**Local Effect:** None, unless the recipient is a local government.

**Small Business Effect:** None.

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## Analysis

### **Current Law/Background:**

*Bond Sales and Debt Service:* The State last sold bonds on March 6, 2013, which included \$500 million in new money bonds in support of the State's capital program. Those bonds were sold in separate series with a combined true interest cost of 2.3% over 15 years. Actual annual debt service cost will be determined by the coupon rate achieved at the time the bonds were issued which ranged from 3.0% to 5.0% for an average coupon rate of 4.18%. Therefore, State debt service is estimated to cost \$50.6 million annually based on the average coupon rate.

GO bonds authorized in a given year are not all issued the year in which they are authorized. The State Treasurer's Office estimates that just over half of the GO bonds authorized in a year are typically issued within the first two fiscal years. The Capital Debt Affordability Committee assumes bonds authorized in a given year will be fully issued over five years; specific issuances are 31% in the first year, 25% in the second year, 20% in the third year, 15% in the fourth year, and 9% in the fifth year. This delay in issuance results in a substantial lag between the time GO bonds are authorized and the time the bonds affect debt outstanding and debt service levels.

*Legislative Initiatives:* As introduced by the Governor, the MCCBL of 2013 earmarks \$15 million for legislative initiatives. However, because the General Assembly can both reduce and add to the capital budget, the budget committees may consider bond bill requests during the 2013 session in excess of the amount earmarked in the MCCBL as introduced by the Governor.

The bills listed below authorize the issuance of GO bonds to provide grants to various recipients for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, and/or capital equipping of various facilities.

Most bills require either a "hard" or "soft" match as noted. Where no match is required, the term "grant" is indicated. A "hard" match means the recipient provides a dollar-for-dollar match of the State funds and does not expend the matching funds until after the effective date of the authorizing act. A "soft" match is any other type of match. Soft matches include the use of the value of the real property as the match, in-kind contributions such as materials or construction services, or funds expended prior to the effective date of the bill. A match key is provided immediately below the list of projects.

The list is organized into two categories: statewide bond bills and local bond bills. Within the local bond bill category the projects are sorted first by the county in which the project is located and then alphabetically by project title. Most projects have both a House and a Senate bill.

### 2013 Session Bond Bills Introduced

| <u>HB</u>               | <u>Sponsor</u> | <u>SB</u> | <u>Sponsor</u> | <u>Project</u>   | <u>County</u>  | <u>Request</u> | <u>Match</u> |
|-------------------------|----------------|-----------|----------------|--|----------------|----------------|--------------|
| <b>Statewide</b>        |                |           |                |  |                |                |              |
| 611                     | Beitzel        | 423       | Edwards        | Adventure Sports Center International Site                     | Statewide      | 1,000,000      | Hard         |
| 996                     | Rudolph        | 895       | Astle          | Maryland Artificial Reef Initiative                            | Statewide      | 200,000        | Hard         |
| <b>Local Bond Bills</b> |                |           |                |  |                |                |              |
| 449                     | Delegation     | 393       | Edwards        | Allegany County Animal Shelter Adoption and Care Center        | Allegany       | 250,000        | Hard         |
| 463                     | Delegation     | 440       | Edwards        | Friends Aware Facility   | Allegany       | 500,000        | Hard         |
| 1358                    | Love           | 663       | Conway         | Camp Woodlands Tee Pee Project                                 | Anne Arundel   | 200,000        | Soft(all)    |
| 64                      | Busch          | 874       | Astle          | Mayo Civic Association Community Hall                          | Anne Arundel   | 25,000         | Hard         |
| 2                       | Sophocleus     | 88        | DeGrange       | Meade High School Concession Stand                             | Anne Arundel   | 50,000         | Soft(1,2)    |
| 1437                    | Love           | 1015      | Astle          | MTR Land Enhancement Project                                   | Anne Arundel   | 200,000        | Soft(1,3)    |
| 580                     | Beidle         | 352       | DeGrange       | National Electronics Museum                                    | Anne Arundel   | 200,000        | Soft(2)      |
| 1357                    | Costa          | 912       | Astle          | Southern Middle School and Southern High School Improvements   | Anne Arundel   | 200,000        | Hard         |
| 84                      | Busch          | 110       | Astle          | William Paca House Restoration                                 | Anne Arundel   | 250,000        | Grant        |
| 1461                    | Clippinger     | 96        | Ferguson       | Baltimore Curriculum Project                                   | Baltimore City | 200,000        | Soft(2)      |
| 998                     | B. Robinson    | 231       | Pugh           | Baltimore Design School  | Baltimore City | 200,000        | Hard         |
| 1039                    | Clippinger     | 883       | Ferguson       | Baltimore Museum of Industry Capital Improvements              | Baltimore City | 250,000        | Soft(1,3)    |
|                         |                | 997       | Jones-Rodwell  | Carroll's Hundred Archaeology Project                          | Baltimore City | 250,000        | Soft(U,2)    |
| 982                     | Clippinger     | 95        | Ferguson       | Chesapeake Shakespeare Company's Downtown Theatre              | Baltimore City | 500,000        | Hard         |
| 988                     | Hammen         | 884       | Ferguson       | Creative Alliance Project                                      | Baltimore City | 250,000        | Soft(3)      |
| 1493                    | Hammen         | 1047      | Ferguson       | Education Based Latino Outreach ADA/Elevator Project           | Baltimore City | 600,000        | Soft(all)    |
| 1379                    | Haynes         | 1053      | Jones-Rodwell  | Fayette Street Outreach Community Center                       | Baltimore City | 350,000        | Grant        |
|                         |                | 968       | Jones-Rodwell  | Garrett-Jacobs Mansion Access and Safety Project               | Baltimore City | 100,000        | Soft(3)      |
| 399                     | Tarrant        | 287       | Pugh           | Institutes for Behavior Resources                              | Baltimore City | 150,000        | Hard         |
| 1367                    | Glenn          | 913       | McFadden       | LAMB Community Resource Center                                 | Baltimore City | 500,000        | Soft(U,all)  |
| 1446                    | Clippinger     | 529       | Ferguson       | Leadenhall Community Outreach Center                           | Baltimore City | 250,000        | Soft(all)    |
| 710                     | B. Robinson    | 493       | Pugh           | Learn'In to Live Again Project                                 | Baltimore City | 105,000        | Soft(2,3)    |
| 745                     | Carter         | 552       | Gladden        | Liberty Rec and Tech Center                                    | Baltimore City | 200,000        | Soft(U,2,3)  |
| 1497                    | Anderson       | 938       | Conway         | Mattie B. Uzzle Outreach Center                                | Baltimore City | 150,000        | Soft(1,2)    |
| 1495                    | Anderson       | 1030      | Conway         | Morgan State University Athletic Facility Renovations          | Baltimore City | 200,000        | Hard         |
| 1181                    | Glenn          | 870       | McFadden       | Mount Pleasant Family Life Center                              | Baltimore City | 300,000        | Soft(all)    |
| 1180                    | Glenn          | 892       | McFadden       | New Creation Christian Academy Day Care Playground             | Baltimore City | 100,000        | Soft(1,2)    |
| 744                     | Carter         | 328       | Gladden        | Park Heights Women and Children's Center                       | Baltimore City | 450,000        | Hard         |
| 582                     | Jones          | 308       | McFadden       | Patricia and Arthur Modell Performing Arts Center at the Lyric | Baltimore City | 350,000        | Hard         |

|      |                |      |            |   |                |           |             |
|------|----------------|------|------------|---|----------------|-----------|-------------|
| 1445 | Clippinger     | 435  | Ferguson   | Ralph J. Young Early Childhood Center                                 | Baltimore City | 500,000   | Soft(2)     |
| 81   | McIntosh       | 1035 | Conway     | Rebirth Community Center  | Baltimore City | 250,000   | Soft(U,1)   |
| 243  | McIntosh       | 288  | Conway     | Revitalization of Hobbs Fitness Center                                | Baltimore City | 111,000   | Soft(2)     |
| 398  | Tarrant        | 232  | Pugh       | Skatepark of Baltimore at Roosevelt Park                              | Baltimore City | 150,000   | Soft(1,2)   |
| 80   | McIntosh       | 765  | Conway     | Stone House Preservation and Rehabilitation                           | Baltimore City | 275,000   | Soft(2,3)   |
| 1189 | Clippinger     | 97   | Ferguson   | Veditz Center of Maryland   | Baltimore City | 30,000    | Soft(1,3)   |
| 970  | Oaks           | 330  | Gladden    | Wayland Village II  | Baltimore City | 1,000,000 | Hard        |
| 248  | Morhaim        | 291  | Zirkin     | Baltimore County Humane Society                                       | Baltimore      | 35,000    | Soft(2)     |
| 1439 | Malone         | 924  | Kasemeyer  | Catonsville Clubhouse Renovations                                     | Baltimore      | 65,000    | Soft(2)     |
| 415  | DeBoy          | 187  | Kasemeyer  | CCBC Catonsville Historic Mansion Preservation                        | Baltimore      | 150,000   | Hard        |
| 1041 | Malone         | 909  | Kasemeyer  | Comet Booster Club Bleachers and Press Box                            | Baltimore      | 125,000   | Hard        |
| 93   | Jones          | 134  | Kelley     | Diversified Housing Development                                       | Baltimore      | 120,000   | Hard        |
| 297  | Olszewski      | 340  | Stone      | Dundalk Youth Services Arts Center                                    | Baltimore      | 250,000   | Soft(2)     |
| 92   | Jones          | 133  | Kelley     | Easter Seals Adult Day Services Center Expansion                      | Baltimore      | 250,000   | Hard        |
| 417  | DeBoy          | 186  | Kasemeyer  | Good Shepherd Center Cooling Tower                                    | Baltimore      | 450,000   | Hard        |
| 615  | Bromwell       | 612  | Klausmeier | Kingsville Volunteer Fire Company                                     | Baltimore      | 500,000   | Soft(1,3)   |
| 271  | Lafferty       | 347  | Brochin    | Limekilns and Log House Stabilization Project at Cromwell Valley Park | Baltimore      | 150,000   | Soft(U,2,3) |
| 418  | DeBoy          | 99   | Kasemeyer  | Little Sisters of the Poor - St. Martin's Home                        | Baltimore      | 250,000   | Soft(all)   |
| 1411 | DeBoy          | 996  | Kasemeyer  | Maryland Food Bank Improvements                                       | Baltimore      | 500,000   | Hard        |
| 614  | Bromwell       | 616  | Klausmeier | Perry Hall High School Stadium Scoreboard                             | Baltimore      | 55,000    | Hard        |
| 79   | Nathan-Pulliam | 135  | Kelley     | Youth in Transition School  | Baltimore      | 350,000   | Hard        |
|      |                | 113  | Miller     | North Beach Pier Improvements   | Calvert        | 250,000   | Soft(all)   |
| 705  | Rudolph        |      |            | Boys & Girls Club of Cecil County Northeast Renovation Project        | Cecil          | 50,000    | Soft(2,3)   |
| 1034 | Rudolph        |      |            | Cecil Inn Renovations   | Cecil          | 100,000   | Soft(2)     |
| 995  | Delegation     | 868  | Middleton  | Children's Aid Society Building Addition                              | Charles        | 100,000   | Soft(2)     |
| 997  | Delegation     | 867  | Middleton  | Melwood Recreation Center   | Charles        | 105,000   | Hard        |
| 692  | Cane           | 527  | Colburn    | Chesapeake Grove Senior Housing and Intergenerational Center          | Dorchester     | 250,000   | Soft(1)     |
| 1477 | Cane           | 1021 | Colburn    | Sailwinds Wharf Development Project                                   | Dorchester     | 2,000,000 | Soft(all)   |
| 617  | Clagett        | 363  | Young      | Color on the Creek Improvements                                       | Frederick      | 20,000    | Soft(2,3)   |
| 121  | Clagett        | 323  | Brinkley   | Culler Lake Stormwater Management                                     | Frederick      | 250,000   | Soft(2)     |
| 119  | Clagett        | 322  | Brinkley   | Mental Health Association Building                                    | Frederick      | 250,000   | Soft(2,3)   |
| 1422 | Afzali         | 1019 | Brinkley   | Oakdale High School Concession Stand Construction                     | Frederick      | 50,000    | Soft(2,3)   |
| 120  | Clagett        | 177  | Young      | The Jane Hanson National Memorial                                     | Frederick      | 35,000    | Soft(2)     |

|      |            |      |                        |  |            |           |             |
|------|------------|------|------------------------|--|------------|-----------|-------------|
| 571  | James      |      |                        | Havre de Grace Opera House Renovations                         | Harford    | 1,200,000 | Soft(3)     |
| 260  | James      | 219  | Glassman               | Humane Society Animal Shelter                                  | Harford    | 500,000   | Hard        |
| 411  | DeBoy      | 301  | Glassman               | Maryland STEM Lab at Broad Creek Memorial Scout Reservation    | Harford    | 400,000   | Soft(1,2)   |
| 462  | Delegation | 561  | Howard County Senators | Blandair Regional Park   | Howard     | 250,000   | Hard        |
| 461  | Delegation | 558  | Howard County Senators | Domestic Violence Center                                       | Howard     | 200,000   | Hard        |
| 456  | Delegation | 559  | Howard County Senators | Historic Belmont Property Restoration                          | Howard     | 250,000   | Hard        |
| 457  | Delegation | 562  | Howard County Senators | Middle Patuxent Environmental Area                             | Howard     | 150,000   | Soft(2)     |
| 460  | Delegation | 560  | Howard County Senators | The Arc's Homewood Road Renovation                             | Howard     | 100,000   | Hard        |
| 1404 | Delegation | 992  | Howard County Senators | Vantage House Retirement Community Renovations                 | Howard     | 75,000    | Soft(2)     |
| 1007 | Barve      | 744  | Forehand               | Bohrer Park Miniature Golf Course                              | Montgomery | 150,000   | Hard        |
| 1361 | Hixson     | 1003 | Raskin                 | Easter Seals Inter-Generational Center Expansion               | Montgomery | 250,000   | Hard        |
| 607  | Kaiser     | 594  | Montgomery             | Falling Green at OBG Park Renovations                          | Montgomery | 75,000    | Soft(all)   |
| 512  | Gilchrist  | 324  | Forehand               | Identity House Expansion                                       | Montgomery | 130,000   | Soft(3)     |
| 976  | Kramer     | 452  | Manno                  | Jewish Foundation for Group Homes Renovations                  | Montgomery | 250,000   | Soft(3)     |
| 842  | Gutierrez  | 712  | Madaleno               | Ken-Gar Community Center                                       | Montgomery | 100,000   | Soft(all)   |
| 973  | Gutierrez  | 723  | Madaleno               | Kids International Discovery Museum                            | Montgomery | 50,000    | Hard        |
| 610  | Luedtke    | 596  | Montgomery             | Laytonsville District Volunteer Fire Station                   | Montgomery | 300,000   | Soft(3)     |
| 1391 | Hixson     | 944  | Raskin                 | Maryland Youth Ballet Institutional Capacity Building          | Montgomery | 300,000   | Soft(all)   |
| 1401 | Kramer     | 921  | Manno                  | Melvin J. Berman Hebrew Academy Restorations                   | Montgomery | 100,000   | Soft(U,1,2) |
| 1226 | Simmons    | 1027 | Forehand               | Metropolitan Ballet Theatre Relocation and Expansion           | Montgomery | 100,000   | Soft(2,3)   |
| 609  | Kaiser     | 597  | Montgomery             | Olney Theatre Center   | Montgomery | 500,000   | Soft(1)     |
| 839  | Dumais     | 1025 | Garagiola              | Potomac Community Resources Home                               | Montgomery | 100,000   | Hard        |
| 5    | Hixson     | 184  | Raskin                 | Pyramid Atlantic Art Center Space at the Silver Spring Library | Montgomery | 500,000   | Soft(1)     |
| 299  | Barkley    | 336  | King                   | RCI Group Home Renovations                                     | Montgomery | 100,000   | Hard        |
| 747  | Simmons    | 209  | Forehand               | Rockville Emergency Management and Maintenance Facility        | Montgomery | 340,000   | Hard        |
| 1402 | Kramer     | 922  | Manno                  | Silver Spring Learning Center Expansion                        | Montgomery | 300,000   | Hard        |

|      |            |      |            |  |                 |           |             |
|------|------------|------|------------|--|-----------------|-----------|-------------|
| 841  | Gutierrez  | 638  | Manno      | St. Luke's House and Threshold Services United Renovations                         | Montgomery      | 100,000   | Hard        |
| 1444 | Kramer     | 960  | Manno      | St. Luke's House Property Renovations and Repairs                                  | Montgomery      | 200,000   | Soft(3)     |
| 6    | Hixson     | 517  | Raskin     | Takoma Park Silver Spring Shared Use Community Kitchen                             | Montgomery      | 250,000   | Soft(1)     |
| 177  | Gutierrez  | 448  | Madaleno   | The Writer's Center  | Montgomery      | 250,000   | Soft(2)     |
| 1050 | Lee        | 221  | Raskin     | University Gardens Senior Apartments   | Montgomery      | 450,000   | Hard        |
| 939  | Lee        | 402  | Frosh      | Wasserman Residence Phase 2 Renovations  | Montgomery      | 500,000   | Hard        |
| 602  | Zucker     | 598  | Montgomery | West Fairland Local Park Renovations   | Montgomery      | 330,000   | Soft(all)   |
| 696  | Gaines     | 439  | Pinsky     | Berwyn Heights Town Administration Building and Senior Center Power Improvements   | Prince George's | 80,000    | Hard        |
| 1378 | Proctor    | 1017 | Miller     | Bethel Recreation Center   | Prince George's | 100,000   | Grant       |
| 110  | Hubbard    | 123  | Peters     | Bowie Lions Club Renovation  | Prince George's | 25,000    | Hard        |
| 193  | Frush      | 13   | Rosapepe   | Chesapeake Math and IT Academy Gymnasium   | Prince George's | 250,000   | Soft(2)     |
| 1005 | Summers    | 1002 | Ramirez    | Cheverly American Legion Post 108  | Prince George's | 40,000    | Soft(U,2,3) |
| 168  | Ivey       | 716  | Ramirez    | Cheverly UMC Kitchen and Public Accessibility Project                              | Prince George's | 150,000   | Hard        |
| 1261 | Davis      | 890  | Currie     | City of District Heights Senior Day Facility Expansion                             | Prince George's | 250,000   | Soft(1)     |
| 1381 | Swain      | 953  | Benson     | City of Seat Pleasant Public Works Facility  | Prince George's | 500,000   | Hard        |
| 519  | Proctor    | 1050 | Rosapepe   | College Park Aviation Museum   | Prince George's | 600,000   | Hard(U)     |
|      |            | 112  | Miller     | Eagle Harbor Artesian Well Restoration   | Prince George's | 50,000    | Grant       |
| 1447 | Walker     | 1020 | Muse       | Glassmanor Recreational Center Renovations   | Prince George's | 200,000   | Soft(1)     |
| 109  | Hubbard    | 102  | Peters     | Holy Trinity Episcopal Day School Air-Supported Structure (Athletic & Arts Center) | Prince George's | 50,000    | Hard        |
| 1526 | Swain      | 1045 | Benson     | Lake Arbor Capital Improvements  | Prince George's | 300,000   | Soft(1)     |
| 1525 | Swain      | 1044 | Benson     | Lake Arbor Center Water and Sewage Connection Project                              | Prince George's | 450,000   | Soft(1)     |
| 1371 | Barnes     |      |            | Laurel Armory-Anderson & Murphy Community Center Improvements                      | Prince George's | 350,000   | Hard        |
| 132  | Barnes     |      |            | Laurel Boys and Girls Club Renovation  | Prince George's | 200,000   | Soft(1)     |
| 1370 | Barnes     |      |            | Laurel Park Path System Improvements   | Prince George's | 350,000   | Hard        |
| 1472 | Valderrama | 549  | Peters     | Multi-use Fields   | Prince George's | 4,000,000 | Soft(all)   |
|      |            | 1041 | Muse       | National Philippine Multi-Cultural Center  | Prince George's | 250,000   | Soft(all)   |
| 606  | Griffith   | 733  | Currie     | New Revival Center of Renewal  | Prince George's | 150,000   | Hard        |
| 1065 | Braveboy   | 1014 | Currie     | Olde Mill Community and Teaching Center  | Prince George's | 150,000   | Soft(all)   |
| 1498 | Vaughn     |      | Benson     | Palmer Park Boys & Girls Club  | Prince George's | 50,000    | Soft(1,3)   |
| 566  | Howard     | 966  | Benson     | Peppermill Village Community   | Prince George's | 200,000   | Hard        |

|      |                 |      |          |   |                 |                     |           |
|------|-----------------|------|----------|---|-----------------|---------------------|-----------|
|      |                 | 381  | Muse     | Center Renovations<br>Potomac High School Stadium and<br>Track Construction | Prince George's | 1,500,000           | Grant     |
| 105  | Pena-<br>Melnyk |      | Rosapepe | Pregnancy Aid Center  | Prince George's | 100,000             | Hard      |
| 1479 | Gaines          | 1023 | Pinsky   | Prince George's Arts and Humanities<br>Council Creative Business Incubator  | Prince George's | 75,000              | Soft(2)   |
| 608  | Gaines          | 551  | Pinsky   | Riverdale Park Town Hall Youth and<br>Community Wing                        | Prince George's | 500,000             | Hard      |
| 169  | Ivey            | 718  | Ramirez  | St. Ann's Security Renovations  | Prince George's | 40,000              | Soft(2)   |
| 1468 | Eckardt         | 1007 | Pipkin   | Kennard High School Restoration<br>Project                                  | Queen Anne's    | 300,000             | Soft(1,2) |
| 1467 | Eckardt         | 33   | Pipkin   | Wye River Upper School  | Queen Anne's    | 500,000             | Hard      |
| 42   | Cane            | 20   | Colburn  | Easton Head Start Center  | Talbot          | 150,000             | Hard      |
| 847  | Cane            | 882  | Colburn  | Oxford Community Center   | Talbot          | 100,000             | Hard      |
| 1450 | Donoghue        |      |          | Antietam Fire Company Renovations   | Washington      | 85,000              | Soft(3)   |
|      |                 | 299  | Edwards  | Lockhouse 44, Lock 44, and Western<br>MD Railroad Lift Bridge               | Washington      | 175,000             | Soft(2,3) |
| 1451 | Donoghue        |      |          | Municipal Electrical Light Plant<br>Project                                 | Washington      | 300,000             | Hard      |
| 1165 | Conway          | 941  | Mathias  | YMCA of the Chesapeake  | Wicomico        | 500,000             | Hard      |
| 1164 | Conway          | 773  | Mathias  | Diakonia Housing Expansion  | Worcester       | 350,000             | Soft(2,3) |
|      |                 |      |          |   |                 | <b>\$39,826,000</b> |           |

Match Key:  
1 = Real Property  
2 = In-kind contributions  
3 = Prior Expenditures  
4 = Unequal

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### Additional Information

**Prior Introductions:** None.

**Cross File:** HB 609 (Delegate Kaiser, *et al.*) - Appropriations.

**Information Source(s):** Department of Legislative Services

**Fiscal Note History:** First Reader - March 7, 2013  
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