

HOUSE BILL 27

E4

(4lr0864)

ENROLLED BILL

— Judiciary/Judicial Proceedings —

Introduced by **Delegates M. Washington, A. Kelly, and B. Robinson**

Read and Examined by Proofreaders:

Proofreader.

Proofreader.

Sealed with the Great Seal and presented to the Governor, for his approval this

_____ day of _____ at _____ o'clock, _____ M.

Speaker.

CHAPTER _____

1 AN ACT concerning

2 **Correctional Services – Healthy Births for Incarcerated Women Act**

3 FOR the purpose of prohibiting the use of a physical restraint on an inmate while the
4 inmate is in labor or during delivery except under certain circumstances;
5 requiring the medical professional responsible for the care of a certain inmate to
6 determine when the inmate’s health allows the inmate to be returned to a
7 correctional facility after giving birth; prohibiting, with certain exceptions, a
8 physical restraint from being used on a certain inmate; ~~requiring a correctional~~
9 ~~facility to document certain use of a physical restraint~~; requiring the
10 Department of Public Safety and Correctional Services and the managing
11 official of a local correctional facility or the managing official of a certain
12 transport agency to develop a certain policy for use at each correctional facility;
13 ~~requiring~~ authorizing the managing official of a local correctional facility to take
14 certain actions when a certain representation concerning an inmate is made;
15 requiring the Department of Juvenile Services to adopt certain regulations

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.

Italics indicate opposite chamber/conference committee amendments.



1 ~~relating to the use of physical restraints on certain individuals; requiring the~~
 2 ~~Secretary of Public Safety and Correctional Services and the managing official~~
 3 ~~of each local correctional facility to provide a certain report~~ *reports* ~~to the~~
 4 ~~Governor and the General Assembly on or before a certain date~~ *each calendar*
 5 ~~year for a certain period; declaring the findings of the General Assembly,~~
 6 defining certain terms; and generally relating to pregnant inmates and the use
 7 of physical restraints.

8 BY repealing and reenacting, with amendments,
 9 Article – Correctional Services
 10 Section 9–601
 11 Annotated Code of Maryland
 12 (2008 Replacement Volume and 2013 Supplement)

13 BY adding to
 14 Article – Correctional Services
 15 Section 11–206
 16 Annotated Code of Maryland
 17 (2008 Replacement Volume and 2013 Supplement)

18 BY repealing and reenacting, without amendments,
 19 Article – Human Services
 20 Section 9–237(a)
 21 Annotated Code of Maryland
 22 (2007 Volume and 2013 Supplement)

23 BY repealing and reenacting, with amendments,
 24 Article – Human Services
 25 Section 9–237(c)
 26 Annotated Code of Maryland
 27 (2007 Volume and 2013 Supplement)

28 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
 29 MARYLAND, That the Laws of Maryland read as follows:

30 **Article – Correctional Services**

31 9–601.

32 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE
 33 MEANINGS INDICATED.

34 (2) “LABOR” MEANS, AS DETERMINED BY THE MEDICAL
 35 PROFESSIONAL RESPONSIBLE FOR THE CARE OF THE INMATE OR DETAINEE,
 36 THE PERIOD OF TIME BEFORE A BIRTH DURING WHICH CONTRACTIONS ARE OF

1 SUFFICIENT FREQUENCY, INTENSITY, AND DURATION TO BRING ABOUT
2 EFFACEMENT AND PROGRESSIVE DILATION OF THE CERVIX.

3 (3) "PHYSICAL RESTRAINT" MEANS A RESTRAINT OR
4 ~~MECHANICAL DEVICE USED TO CONTROL OR BIND THE MOVEMENT OF ANY PART~~
5 ~~OF AN INDIVIDUAL'S BODY OR LIMBS, INCLUDING FLEX CUFFS, SOFT~~
6 ~~RESTRAINTS, HARD METAL HANDCUFFS, A BLACK BOX, CHUBB CUFFS, LEG~~
7 ~~IRONS, BELLY CHAINS, TETHER CHAINS, SECURITY CHAINS, OR A CONVEX~~
8 ~~SHIELD.~~

9 (4) "POSTPARTUM RECOVERY" MEANS, THE PERIOD
10 IMMEDIATELY FOLLOWING DELIVERY AS DETERMINED BY THE MEDICAL
11 PROFESSIONAL RESPONSIBLE FOR THE CARE OF THE INMATE, ~~THE PERIOD~~
12 ~~IMMEDIATELY FOLLOWING DELIVERY,~~ INCLUDING THE ENTIRE PERIOD DURING
13 WHICH THE INMATE IS IN THE HOSPITAL OR INFIRMARY AFTER A BIRTH.

14 ~~(B) THE GENERAL ASSEMBLY FINDS THAT:~~

15 ~~(1) THE USE OF PHYSICAL RESTRAINT ON A PREGNANT WOMAN~~
16 ~~CAN POSE UNDUE HEALTH RISKS TO THE WOMAN AND HER PREGNANCY;~~

17 ~~(2) THE MAJORITY OF FEMALE INMATES IN THE STATE ARE~~
18 ~~NONVIOLENT OFFENDERS;~~

19 ~~(3) THE USE OF PHYSICAL RESTRAINTS ON INMATES INCREASES~~
20 ~~THE POTENTIAL FOR PHYSICAL HARM TO THE INMATE FROM AN ACCIDENTAL~~
21 ~~TRIP OR FALL, WHICH COULD NEGATIVELY IMPACT THE PREGNANCY OF A~~
22 ~~PREGNANT INMATE;~~

23 ~~(4) FREEDOM FROM THE USE OF PHYSICAL RESTRAINTS IS~~
24 ~~ESPECIALLY CRITICAL DURING LABOR, DELIVERY, AND POSTPARTUM~~
25 ~~RECOVERY BECAUSE WOMEN OFTEN NEED TO MOVE DURING LABOR AND~~
26 ~~RECOVERY, INCLUDING MOVING THEIR LEGS AS PART OF THE BIRTHING~~
27 ~~PROCESS;~~

28 ~~(5) THE USE OF PHYSICAL RESTRAINTS ON A PREGNANT WOMAN~~
29 ~~CAN INTERFERE WITH THE MEDICAL STAFF'S ABILITY TO APPROPRIATELY~~
30 ~~ASSIST IN CHILDBIRTH OR TO CONDUCT SUDDEN EMERGENCY PROCEDURES;~~

31 ~~(6) THE AMERICAN MEDICAL ASSOCIATION, THE FEDERAL~~
32 ~~BUREAU OF PRISONS, THE U.S. MARSHALS SERVICE, THE AMERICAN~~
33 ~~CORRECTIONAL ASSOCIATION, THE AMERICAN CONGRESS OF OBSTETRICIANS~~
34 ~~AND GYNECOLOGISTS, AND THE AMERICAN PUBLIC HEALTH ASSOCIATION~~
35 ~~OPPOSE THE USE OF PHYSICAL RESTRAINTS ON WOMEN DURING LABOR;~~

1 ~~DELIVERY, AND POSTPARTUM RECOVERY BECAUSE IT IS UNNECESSARY AND~~
 2 ~~DANGEROUS TO A WOMAN'S HEALTH AND WELL BEING; AND~~

3 ~~(7) INTERNATIONAL HUMAN RIGHTS BODIES HAVE EXPRESSED~~
 4 ~~CONCERN ABOUT POLICIES THAT PERMIT THE USE OF PHYSICAL RESTRAINTS~~
 5 ~~ON PREGNANT AND BIRTHING WOMEN.~~

6 [(a)] ~~(C)~~ (B) If a representation is made to the managing official of a
 7 correctional facility in the Department that an inmate in the correctional facility is
 8 pregnant and about to give birth, the managing official:

9 (1) a reasonable time before the anticipated birth, shall make an
 10 investigation; and

11 (2) if the facts require, shall recommend through the Maryland Parole
 12 Commission that the Governor exercise executive clemency.

13 [(b)] ~~(D)~~ (C) Without notice, the Governor may:

14 (1) parole the inmate;

15 (2) commute the inmate's sentence; or

16 (3) suspend the execution of the inmate's sentence for a definite period
 17 or from time to time.

18 [(c)] ~~(E)~~ (D) If the Governor suspends the execution of an inmate's
 19 sentence, the managing official of the correctional facility:

20 (1) a reasonable time before the anticipated birth, shall have the
 21 inmate transferred from the correctional facility to another facility that provides
 22 comfortable accommodations, maintenance, and medical care under supervision and
 23 safeguards that the managing official determines necessary to prevent the inmate's
 24 escape from custody; and

25 (2) shall require the inmate to be returned to the correctional facility
 26 as soon after giving birth as the inmate's health allows, **AS DETERMINED BY THE**
 27 **MEDICAL PROFESSIONAL RESPONSIBLE FOR THE CARE OF THE INMATE.**

28 ~~(F)~~ (E) **A PHYSICAL RESTRAINT MAY NOT BE USED ON AN INMATE**
 29 **WHILE THE INMATE IS IN LABOR OR DURING DELIVERY, EXCEPT AS**
 30 **DETERMINED BY THE MEDICAL PROFESSIONAL RESPONSIBLE FOR THE CARE OF**
 31 **THE INMATE.**

1 ~~(G)~~ (F) (1) SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, A
2 PHYSICAL RESTRAINT MAY NOT BE USED ON AN INMATE KNOWN TO BE
3 PREGNANT OR IN POSTPARTUM RECOVERY.

4 (2) A PHYSICAL RESTRAINT MAY BE USED ON AN INMATE KNOWN
5 TO BE PREGNANT OR IN POSTPARTUM RECOVERY IF:

6 (I) THE MANAGING OFFICIAL OF A CORRECTIONAL
7 FACILITY, THE MANAGING OFFICIAL'S DESIGNEE, OR A LOCAL SHERIFF MAKES
8 AN INDIVIDUALIZED DETERMINATION, ~~CONTEMPORANEOUSLY~~ WHICH SHALL BE
9 RECORDED ON THE TRANSPORT OR MEDICAL RECORD OF THE INMATE, THAT A
10 PHYSICAL RESTRAINT ~~MUST BE USED~~ IS REQUIRED TO ENSURE THE SAFETY AND
11 SECURITY OF THE INMATE, THE STAFF OF THE CORRECTIONAL FACILITY OR
12 MEDICAL FACILITY, OTHER INMATES, OR THE PUBLIC ACCORDING TO POLICIES
13 AND PROCEDURES ADOPTED BY THE DEPARTMENT AND THE MANAGING
14 OFFICIAL OF A LOCAL CORRECTIONAL FACILITY OR THE MANAGING OFFICIAL
15 OF THE AGENCY DESIGNATED TO TRANSPORT INMATES; AND

16 (II) THE PHYSICAL RESTRAINT IS THE LEAST RESTRICTIVE
17 NECESSARY AND DOES NOT INCLUDE WAIST OR LEG RESTRAINTS.

18 (3) NOTWITHSTANDING PARAGRAPH (2) OF THIS SUBSECTION, IF
19 A DOCTOR, NURSE, OR OTHER HEALTH PROFESSIONAL TREATING AN INMATE
20 KNOWN TO BE PREGNANT OR IN POSTPARTUM RECOVERY REQUESTS THAT
21 PHYSICAL RESTRAINTS NOT BE USED, THE CORRECTIONAL OFFICER OR OTHER
22 LAW ENFORCEMENT OFFICER ACCOMPANYING THE INMATE SHALL
23 IMMEDIATELY REMOVE ALL PHYSICAL RESTRAINTS.

24 (4) ~~IF A PHYSICAL RESTRAINT IS USED ON AN INMATE UNDER~~
25 ~~THIS SUBSECTION, THE CORRECTIONAL FACILITY SHALL DOCUMENT THE USE~~
26 ~~OF PHYSICAL RESTRAINTS, INCLUDING:~~

27 (I) ~~THE TYPE OF PHYSICAL RESTRAINT USED;~~

28 (II) ~~THE CIRCUMSTANCES THAT NECESSITATED THE USE OF~~
29 ~~THE PHYSICAL RESTRAINT; AND~~

30 (III) ~~THE LENGTH OF TIME THE PHYSICAL RESTRAINT WAS~~
31 ~~USED~~ THE DEPARTMENT AND THE MANAGING OFFICIAL OF EACH LOCAL
32 CORRECTIONAL FACILITY OR THE MANAGING OFFICIAL OF THE AGENCY
33 DESIGNATED TO TRANSPORT INMATES SHALL DEVELOP A POLICY FOR USE AT
34 EACH CORRECTIONAL FACILITY THAT:

1 (I) REQUIRES A PHYSICAL RESTRAINT USED ON A
 2 PREGNANT INMATE DURING TRANSPORT TO BE THE LEAST RESTRICTIVE
 3 NECESSARY; AND

4 (II) ESTABLISHES A METHOD FOR REPORTING THE USE OF
 5 PHYSICAL RESTRAINTS ON PREGNANT INMATES, INCLUDING REFERENCE TO
 6 THE CIRCUMSTANCES THAT REQUIRED USE OF THE PHYSICAL RESTRAINTS.

7 [(d)] ~~(H)~~ (G) (1) The expenses of an inmate's accommodation, maintenance,
 8 and medical care incurred as a result of the inmate's transfer under subsection [(c)(1)]
 9 ~~(E)(1)~~ (D)(1) of this section shall be paid:

10 (i) by the inmate;

11 (ii) by relatives or friends of the inmate; or

12 (iii) from any available fund that may be used to pay the hospital
 13 expenses of an inmate in the correctional facility.

14 (2) If money is not available under any of the sources identified in
 15 paragraph (1) of this subsection to pay the specified expenses:

16 (i) the county from which the inmate was committed is
 17 responsible for payment of the expenses; and

18 (ii) the managing official of the correctional facility to which the
 19 inmate was committed shall collect payment in accordance with Title 16 of the Health
 20 – General Article.

21 [(e)] ~~(H)~~ (H) (1) After receiving proof from the father or other relative of the
 22 child of the ability to properly care for the child, the Department may order that the
 23 father or other relative take custody of the child.

24 (2) The father or other relative of the child that receives custody under
 25 paragraph (1) of this subsection shall maintain and care for the child at the father's or
 26 other relative's expense until the inmate is released from the correctional facility or
 27 the child, as provided by law, is adopted.

28 (3) If the father or other relative of the child is unable to properly
 29 maintain and care for the child, the Department shall place the child in the care of the
 30 Department of Human Resources.

31 [(f)] ~~(J)~~ (I) Notwithstanding any other provision of this section, the Department
 32 may allow an inmate to participate in programming and to retain custody of the
 33 newborn child in or out of custody if:

1 (1) the environment and program is consistent with the best interests
2 of the child and consistent with public safety; and

3 (2) the custody is not inconsistent with the parental rights of any
4 individual who is not detained or confined in a correctional facility.

5 **11-206.**

6 (A) IF A REPRESENTATION IS MADE TO THE MANAGING OFFICIAL OF A
7 LOCAL CORRECTIONAL FACILITY THAT AN INMATE IN THE CUSTODY OF THE
8 MANAGING OFFICIAL IS PREGNANT, THE MANAGING OFFICIAL ~~SHALL~~ MAY:

9 (1) BEFORE THE ANTICIPATED BIRTH, HAVE THE INMATE
10 TRANSFERRED FROM THE LOCAL CORRECTIONAL FACILITY TO ANOTHER
11 FACILITY THAT PROVIDES COMFORTABLE ACCOMMODATIONS, MAINTENANCE,
12 AND MEDICAL CARE UNDER SUPERVISION AND SAFEGUARDS THAT THE
13 MANAGING OFFICIAL DETERMINES NECESSARY TO PREVENT THE INMATE'S
14 ESCAPE FROM CUSTODY; AND

15 (2) RETURN THE INMATE TO THE LOCAL CORRECTIONAL
16 FACILITY AS SOON AFTER GIVING BIRTH AS THE INMATE'S HEALTH ALLOWS, AS
17 DETERMINED BY THE MEDICAL PROFESSIONAL RESPONSIBLE FOR THE CARE OF
18 THE INMATE.

19 (B) THE USE OF PHYSICAL RESTRAINTS ON AN INMATE DURING A
20 TRANSFER MADE UNDER THIS SECTION SHALL BE IN ACCORDANCE WITH §
21 9-601 OF THIS ARTICLE.

22 **Article – Human Services**

23 **9-237.**

24 (a) The Department shall adopt regulations that set standards for juvenile
25 detention facilities operated by the Department and by private agencies under
26 contract with the Department.

27 (c) The standards shall include provisions establishing:

28 (1) a policy that eliminates the unnecessary use of detention and that
29 prioritizes diversion and appropriate nonsecure alternatives;

30 (2) criteria for the placement of a child in a particular juvenile
31 detention facility;

1 (3) population limits for each juvenile detention facility that may not
2 be exceeded except in emergency circumstances;

3 (4) a requirement that staffing ratios and levels of services be
4 maintained during emergencies;

5 (5) specifications for the architectural structure of a juvenile detention
6 facility;

7 (6) staff qualifications and training, including training in recognizing
8 and reporting child abuse and neglect;

9 (7) the ratio of staff to children in a juvenile detention facility;

10 (8) the rights of children in a juvenile detention facility, including the
11 right to privacy, visitors, telephone use, and mail delivery;

12 (9) prohibitions against the use of excessive force against a child;
13 [and]

14 (10) internal auditing and monitoring of programs and facilities in the
15 juvenile services system; AND

16 (11) ~~PROHIBITIONS AGAINST THE USE OF PHYSICAL RESTRAINT OF~~
17 ~~A PREGNANT JUVENILE EXCEPT UNDER CIRCUMSTANCES IN WHICH THE USE OF~~
18 ~~PHYSICAL RESTRAINTS ON A PREGNANT INMATE WOULD BE AUTHORIZED~~
19 ~~UNDER § 9-601 OF THE CORRECTIONAL SERVICES ARTICLE~~ RESTRAINTS ON AN
20 INDIVIDUAL KNOWN TO BE IN THE THIRD TRIMESTER OF PREGNANCY OR
21 DURING LABOR, DELIVERY, OR POSTPARTUM RECOVERY, INCLUDING DURING
22 ALL TRANSPORTS, UNLESS A FACILITY SUPERINTENDENT OR THE FACILITY
23 SUPERINTENDENT'S DESIGNEE DETERMINES THAT A PHYSICAL RESTRAINT IS
24 NECESSARY TO PROTECT THE INDIVIDUAL FROM HARMING HERSELF OR
25 OTHERS OR TO PREVENT THE INDIVIDUAL'S ESCAPE FROM CUSTODY.

26 SECTION 2. AND BE IT FURTHER ENACTED, That, on or before 30 days
27 before the end of each ~~fiscal year~~ calendar year until December 31, 2017, the Secretary
28 of Public Safety and Correctional Services ~~and the managing official of each local~~
29 ~~correctional facility in which a pregnant inmate has been physically restrained during~~
30 ~~the previous fiscal year~~ shall submit a report to the Governor and, in accordance with
31 § 2-1246 of the State Government Article, the General Assembly on ~~each instance of~~
32 ~~the use of physical restraints, including the documentation required to be recorded in~~
33 ~~accordance with this Act~~ the following information:

34 (a) ~~each instance of the use of physical restraints;~~

1 ~~(b) the use of restraints on inmates in the second or third trimester of~~
2 ~~pregnancy or during labor, delivery, or postpartum recovery for the time period~~
3 ~~between January 1 and November 30 for the reporting year;~~

4 ~~(c) an explanation and text of the Pregnancy Management Manual and~~
5 ~~current policy statement regarding physical restraints used on inmates;~~

6 ~~(d) a listing of physical restraints and whether the physical restraint is~~
7 ~~considered to be least restrictive, moderately restrictive, or most restrictive;~~

8 ~~(e) for the Patuxent Institution, Maryland Correctional Institution for~~
9 ~~Women, and Baltimore City Women's Detention Center;~~

10 ~~(1) the number of times a physical restraint was used on a woman in~~
11 ~~the facility; and~~

12 ~~(2) a description of the setting in which the physical restraint was~~
13 ~~used, the reason for the use of the physical restraint, the length of time that the~~
14 ~~woman was restrained, and the type of restraint used, including the use of waist~~
15 ~~chains and leg irons; and~~

16 ~~(f) a description of corrective actions implemented by the Department for~~
17 ~~any deficiencies identified with following established procedures regarding the use of~~
18 ~~physical restraints on pregnant inmates *the number of times physical restraints were*~~
19 ~~*used on a pregnant inmate during labor, delivery, and postpartum recovery during the*~~
20 ~~*previous calendar year in each State and local correctional facility.*~~

21 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
22 July 1, 2014.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.