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## By: **Delegates Hixson, Harper, and Stukes** Introduced and read first time: February 24, 2014 Assigned to: Rules and Executive Nominations

# A BILL ENTITLED

# 1 AN ACT concerning

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# **Communications Tax Reform Act of 2014**

- 3 FOR the purpose of repealing the public service company franchise tax on the gross 4 receipts of telephone companies; repealing the boxing and wrestling tax on  $\mathbf{5}$ certain telecasts; imposing the sales and use tax on certain communications 6 services; establishing the sales and use tax rate for certain communications 7 services; requiring that the revenue from the sales and use tax on 8 communications services be distributed to the Rural Broadband Assistance 9 Fund and the General Fund of the State in a certain manner; exempting from the sales and use tax certain personal property used to conduct certain 10 activities related to the dissemination and production of a communications 11 12service; defining certain terms; providing for the termination of certain 13 provisions of this Act; and generally relating to the taxation of consumers and 14providers of communications services.
- 15 BY repealing and reenacting, without amendments,
- 16 Article Economic Development
- 17 Section 5–1101
- 18 Annotated Code of Maryland
- 19 (2008 Volume and 2013 Supplement)
- 20 BY repealing and reenacting, with amendments,
- 21 Article Economic Development
- 22 Section 5–1102
- 23 Annotated Code of Maryland
- 24 (2008 Volume and 2013 Supplement)
- 25 BY repealing and reenacting, with amendments,
- 26 Article Tax General
- 27 Section 2–1302.1, 6–101, 6–104, 8–401, 8–402, 8–409, and 11–101(m)
- 28 Annotated Code of Maryland



1	(2010 Replacement Volume and 2013 Supplement)
$2 \\ 3 \\ 4 \\ 5 \\ 6$	BY repealing and reenacting, without amendments, Article – Tax – General Section 8–403(a) Annotated Code of Maryland (2010 Replacement Volume and 2013 Supplement)
$7\\ 8\\ 9\\ 10\\ 11$	BY repealing Article – Tax – General Section 8–406(c) and 8–407 Annotated Code of Maryland (2010 Replacement Volume and 2013 Supplement)
$12 \\ 13 \\ 14 \\ 15 \\ 16$	BY adding to Article – Tax – General Section 11–101(c–1), 11–104(j), and 11–210(f) Annotated Code of Maryland (2010 Replacement Volume and 2013 Supplement)
$\begin{array}{c} 17\\18\end{array}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
19	Article – Economic Development
20	5-1101.
21	(a) In this subtitle the following words have the meanings indicated.
$\frac{22}{23}$	(b) "Board" means the Maryland Rural Broadband Coordination Board established under Title 13, Subtitle 5 of this article.
$\frac{24}{25}$	(c) "Fund" means the Rural Broadband Assistance Fund established under § $5-1102$ of this subtitle.
26	5-1102.
27	(a) There is a Rural Broadband Assistance Fund in the Department.
$28 \\ 29$	(b) The purpose of the Fund is to assist in the establishment of broadband communication services in rural and underserved areas of the State.
30	(c) The Department shall administer the Fund.
$\frac{31}{32}$	(d) (1) The Fund is a special, nonlapsing fund that is not subject to reversion under § $7-302$ of the State Finance and Procurement Article.

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1 (2) The Treasurer shall hold the Fund separately, and the Comptroller 2 shall account for the Fund.

- 3 (e) The Fund consists of:
- 4

(1) money appropriated in the State budget to the Fund;

5 (2) money appropriated in the State budget to the Maryland Economic 6 Development Assistance Fund under Subtitle 3 of this title for the purpose of assisting 7 in the establishment of broadband communication services in rural and underserved 8 areas of the State;

9

(3) federal money allocated or granted to the Fund; [and]

10 (4) REVENUE FROM THE SALES AND USE TAX ON 11 COMMUNICATIONS SERVICES DISTRIBUTED TO THE FUND UNDER § 2–1302.1(C) 12 OF THE TAX – GENERAL ARTICLE; AND

13[(4)](5)any other money from any source accepted for the benefit of14the Fund.

15 (f) The Fund may be used only for planning, construction, and maintenance 16 of broadband communication services and equipment in rural and underserved areas 17 and related activities.

18 (g) (1) The Treasurer shall invest the money in the Fund in the same 19 manner as other State money may be invested.

20 (2) Any investment earnings of the Fund shall be credited to the 21 General Fund of the State.

22 (h) The Department shall make payments from the Fund within 30 days 23 after notice of a decision of the Board under § 13–504(3) of this article.

24 SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland 25 read as follows:

26

Article – Tax – General

 $27 \quad 2-1302.1.$ 

(a) Except as [otherwise] provided in SUBSECTION (B) OF this section, after
 making the distributions required under §§ 2–1301 and 2–1302 of this subtitle, of the
 sales and use tax collected on short-term vehicle rentals under § 11–104(c) of this
 article the Comptroller shall distribute:

HOUSE	BILL	1492
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$\frac{1}{2}$	(1) 45% to the Transportation Trust Fund established under § 3–216 of the Transportation Article; and							
3	(2)	the remainder to the Chesapeake Bay 2010 Trust Fund.						
$4 \\ 5 \\ 6 \\ 7$	(b) For each fiscal year beginning on or before July 1, 2014, after the distribution required under subsection (a)(1) of this section, the Comptroller shall distribute the remainder of the sales and use tax collected on short-term vehicle rentals under $11-104(c)$ of this article as follows:							
8	(1)	(1) to the General Fund of the State[:						
9		(i)	\$15,169,444 for the fiscal year beginning July 1, 2011;					
10		(ii)	\$10,076,582 for the fiscal year beginning July 1, 2012;					
11		(iii)	\$6,535,845 for the fiscal year beginning July 1, 2013; and					
12		(iv)]	\$3,049,199 for the fiscal year beginning July 1, 2014; and					
13	(2)	the re	emainder to the Chesapeake Bay 2010 Trust Fund.					
$\begin{array}{c} 14\\ 15\\ 16\end{array}$	AND 2-1302 OF THIS SUBTITLE, OF THE SALES AND USE TAX COLLECTED ON COMMUNICATIONS SERVICES UNDER § 11-104(J) OF THIS ARTICLE, THE							
10 17								
		SHALL						
17	Comptroller (1)	SHALL FOR I	DISTRIBUTE:					
17 18 19 20	Comptroller (1) ESTABLISHED U	SHALL FOR I	DISTRIBUTE: EACH FISCAL YEAR BEGINNING BEFORE JULY 1, 2020: 7.5% TO THE RURAL BROADBAND ASSISTANCE FUND					
17 18 19 20 21 22	COMPTROLLER (1) ESTABLISHED U AND STATE; AND (2)	SHALL FOR (I) JNDER (II) FOR	DISTRIBUTE: EACH FISCAL YEAR BEGINNING BEFORE JULY 1, 2020: 7.5% TO THE RURAL BROADBAND ASSISTANCE FUND § 5–1102 OF THE ECONOMIC DEVELOPMENT ARTICLE;					
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	COMPTROLLER (1) ESTABLISHED U AND STATE; AND (2)	SHALL FOR (I) JNDER (II) FOR	DISTRIBUTE: EACH FISCAL YEAR BEGINNING BEFORE JULY 1, 2020: 7.5% TO THE RURAL BROADBAND ASSISTANCE FUND § 5–1102 OF THE ECONOMIC DEVELOPMENT ARTICLE; THE REMAINDER TO THE GENERAL FUND OF THE EACH FISCAL YEAR BEGINNING ON OR AFTER JULY 1,					
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> </ol>	COMPTROLLER (1) ESTABLISHED U AND STATE; AND (2) 2020, ALL REVE 6–101.	SHALL FOR : (I) JNDER (II) FOR NUE TO	DISTRIBUTE: EACH FISCAL YEAR BEGINNING BEFORE JULY 1, 2020: 7.5% TO THE RURAL BROADBAND ASSISTANCE FUND § 5–1102 OF THE ECONOMIC DEVELOPMENT ARTICLE; THE REMAINDER TO THE GENERAL FUND OF THE EACH FISCAL YEAR BEGINNING ON OR AFTER JULY 1,					

1	(c) "Telecast" means[:							
2		(1)]	a closed circuit telecast[;					
3		(2)	a subscription television broadcast; or					
4		(3)	a pay-per-view cable or satellite television broadcast].					
5	6–104.							
6	<b>[</b> (a) <b>]</b>	The b	xing and wrestling tax rate is:					
7 8	view a telec	(1) ast of a	[except as provided in subsection (b) of this section,] for charges to boxing or wrestling contest, 10% of the gross receipts;					
9 10	admission to	(2) o a box	except as provided in item (3) of this subsection, for charges for ng or wrestling contest, the greater of:					
11			(i) 10% of the gross receipts; or					
12			(ii) \$200; and					
$\begin{array}{c} 13\\14 \end{array}$	the gross re-	(3) ceipts i	for charges for admission to a boxing or wrestling contest, 5% of the contest is conducted by:					
15			(i) the Maryland National Guard; or					
$\begin{array}{c} 16 \\ 17 \end{array}$	or the Amer	ican L	(ii) in Allegany County, a post of the Veterans of Foreign Wars gion.					
18 19 20 21	receipts sub	ject to ing an	arges to view a telecast of a boxing or wrestling contest, if gross the boxing and wrestling tax are also subject to the sales and use wrestling tax rate shall be set so the total tax rate does not exceed eipts.]					
22	8-401.							
23	(a)	In thi	subtitle the following words have the meanings indicated.					
$24 \\ 25 \\ 26$	(b) company in delivery.		ered for final consumption" means delivered by a public service ice area as measured at the customer meter or other point of final					
27	(c)	(1)	"Gross receipts" means total operating revenue.					

	6 HOUSE BILL 1492						
1	(2) "Gross receipts" includes[:						
2		(i) <b>]</b>	gross or total earnings and total receipts[;				
$3 \\ 4 \\ 5$			for a telephone company, the full amount of approved and tate tariff charges for telephone lifeline service without the 201(c) of the Public Utilities Article; and				
$     \begin{array}{c}       6 \\       7 \\       8 \\       9 \\       10     \end{array} $	(iii) for a telecommunications company providing interstate long distance telecommunications service, the gross charges from the sale of long distance telecommunications service that originates or terminates in the State and for which a charge is made to a service address located in the State, regardless of where the amount is billed or paid].						
11	(3)	"Gross	s receipts" does not include:				
$\frac{12}{13}$	activity other than	(i) an ele	any revenue that a public service company derives from an ctric[,] OR gas[, or telephone] business; or				
14		(ii)	net uncollectible revenue.				
$\begin{array}{c} 15\\ 16\end{array}$	(4) the State, gross rec	-	a public service company engaged in a telephone business in loes not include:				
17 18 19	another public serv or product for resal		gross charges from the sale by the public service company to mpany subject to the tax imposed by this subtitle of a service				
$20 \\ 21 \\ 22$	Internet access ser Internet; or	(ii) vice by	gross charges from the sale by the public service company of y which a connection is provided between a computer and the				
$\begin{array}{c} 23\\ 24\\ 25 \end{array}$	obtained by using a this article.	(iii) a prep	gross charges from the sale of telecommunications service aid telephone calling arrangement, as defined in § 11–101 of				
$\begin{array}{c} 26 \\ 27 \end{array}$	· / <b>-</b>		a public service company engaged in the transmission, f electricity or gas in the State:				
28		(i)	"gross receipts" includes:				
29 30 31		-	1. except as provided in item (ii)2 and 3 of this for the transmission, distribution, or delivery of electricity or ution or delivery–related services; and				

$     \begin{array}{c}       1 \\       2 \\       3 \\       4 \\       5     \end{array} $	2. competitive transition charges, intangible transition charges, and any other surcharge or other cost-recovery mechanism authorized for recovery of transition costs or the costs of demand side management or other energy conservation programs, universal service or other public purpose programs, or consumer education programs; and
6	(ii) "gross receipts" does not include:
7 8	1. gross charges from the sale of electricity or natural gas;
9 10 11 12	2. gross charges from the transmission, distribution, or delivery of electricity or natural gas to another public service company subject to the tax imposed under § $8-402$ of this subtitle if the buyer intends to resell the electricity or natural gas; or
$13 \\ 14 \\ 15$	3. gross charges from an interstate transmission network or from the transmission, distribution, or delivery of electricity or natural gas to a customer located in another state.
$16 \\ 17 \\ 18$	(d) ["Long distance telecommunications service" means telecommunications service for a telecommunication that does not originate and terminate in the same local calling area.
19	(e)] "Production activity" has the meaning stated in § 11–101 of this article.
20	[(f)] (E) "Public service company" means a person[:
21	(1) engaged in a telephone business in the State; or
$\begin{array}{c} 22\\ 23 \end{array}$	(2)] engaged in the transmission, distribution, or delivery of electricity or natural gas in the State.
24	8–402.
$\frac{25}{26}$	(a) A franchise tax, measured by gross receipts, is imposed, for each calendar year, on each public service company[:
27	(1) engaged in a telephone business in the State; or
28 29	(2)] engaged in the transmission, distribution, or delivery of electricity or natural gas in the State.
30 31	(b) The tax imposed under subsection (a) of this section does not apply to a public service company that is:

	8 HOUSE BILL 1492
1	(1) a county;
2	(2) a municipal corporation; or
3	(3) a nonprofit electric cooperative.
4	8–403.
$5\\6$	(a) The rate of the franchise tax imposed under § $8-402$ of this subtitle is $2\%$ of gross receipts derived from business in the State.
7	8–406.
	[(c) (1) To prevent actual multiple taxation of the sale of interstate long distance telecommunications service, a long distance telecommunications company, upon proof that it has paid a properly due excise, sales and use, or gross receipts tax in another state on a sale the gross receipts from which are subject to taxation under this subtitle, shall be allowed a credit against the public service company franchise tax for the amount paid.
$\begin{array}{c} 14 \\ 15 \end{array}$	(2) The credit permitted under this subsection may not exceed the tax imposed under this subtitle.]
16	[8-407.
17 18 19 20	A telephone company may claim a credit against the public service company franchise tax equal to all approved and applicable federal and State tariff charges for telephone lifeline service not billed to eligible subscribers as provided in § 8–201 of the Public Utilities Article.]
21	8–409.
$22 \\ 23 \\ 24$	[(a) The public service company franchise tax with respect to gross receipts from telecommunications service shall be added to and disclosed as an element of the public service company's charge to the customer for the service.
$\begin{array}{c} 25\\ 26 \end{array}$	(b)] A public service company may surcharge its customers for the public service company franchise tax imposed under § 8–402.1 of this subtitle.
27	11–101.
28	(C-1) "COMMUNICATIONS SERVICE" MEANS:
29 30	(1) LOCAL EXCHANGE OR INTEREXCHANGE TELEPHONE SERVICE THAT IS SUBJECT TO REGULATION BY THE PUBLIC SERVICE COMMISSION;

1 **CELLULAR TELEPHONE** SERVICE OR **OTHER MOBILE** (2)  $\mathbf{2}$ **TELECOMMUNICATIONS SERVICE; "900"**, **"915".** 3 (3) **"976"**, AND **"900"**-TYPE OTHER 4 **TELECOMMUNICATIONS SERVICE;**  $\mathbf{5}$ (4) CUSTOM CALLING SERVICE PROVIDED IN CONNECTION WITH 6 **BASIC TELEPHONE SERVICE;** 7 (5) **TELEPHONE ANSWERING SERVICE;** 8 (6) **PREPAID TELEPHONE CALLING ARRANGEMENTS;** VOICE OVER INTERNET PROTOCOL SERVICE, AS DEFINED IN § 9 (7) 10 8-601 OF THE PUBLIC UTILITIES ARTICLE; 11 (8) **PAY-PER-VIEW TELEVISION SERVICE;** (9) 12 **CABLE TELEVISION SERVICE;** 13(10) SATELLITE TELEVISION SERVICE; 14(11) SATELLITE RADIO SERVICE; 15(12) EQUIPMENT RENTED OR SOLD BY A CABLE TELEVISION PROVIDER OR SATELLITE TELEVISION PROVIDER TO A SUBSCRIBER THAT IS 16 17NECESSARY TO RECEIVE TELEVISION SERVICE, INCLUDING A CABLE BOX OR A 18 SATELLITE DISH; OR 19(13) AUDIO OR AUDIOVISUAL CONTENT STREAMED THROUGH THE 20INTERNET, INCLUDING TELEVISION, MOTION PICTURES, OR RADIO. 21"Taxable service" means: (m) 22fabrication, printing, or production of tangible personal property by (1)23special order; 24commercial cleaning or laundering of textiles for a buyer who is (2)25engaged in a business that requires the recurring service of commercial cleaning or laundering of the textiles: 2627cleaning of a commercial or industrial building; (3)cellular telephone or other mobile telecommunications service; 28(4)

HOUSE	BILL	1492
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$\frac{1}{2}$	service;	(5)	"900",	"976",	"915",	and	other	"900"–type	telecommunications
$\frac{3}{4}$	service;	(6)	custor	n calling	g service	e prov	ided in	connection	with basic telephone
5		(7)	a tele	phone ai	nswerin	g serv	ice;		
6	(8) pay per view television service;]								
7		(4)	A CON	AMUNIC	ATIONS	S SER	VICE;		
8		<b>[</b> (9) <b>]</b>	(5)	credit r	eporting	<u>;</u> ;			
9		<b>[</b> (10) <b>]</b>	(6)	a secur	ity servi	ce, in	cluding	:	
10			(i)	a detect	tive, gua	ard, or	r armor	ed car servi	ce; and
11			(ii)	a secur	ity syste	ems se	ervice;		
12 13 14	[(11)] (7) a transportation service for transmission, distribution, or delivery of electricity or natural gas, if the sale or use of the electricity or natural gas is subject to the sales and use tax; <b>OR</b>								
15		<b>[</b> (12)	a prep	aid tele	phone c	alling	arrang	gement; or	
16 17 18	12–107(b)(1 restaurant,		ne Code	to cons		-			under Article 2B, § from or provided by a
19	11–104.								
20 21	(J) 4% OF THE				SE TAX I	RATE	FOR A	COMMUNI	CATIONS SERVICE IS
22	11–210.								
23 24 25 26		ING,	NS A TRANS	PERSON SMITTIN	N PRING IG, MC	CIPAL ONITO	LY EN RING,	IGAGED IN SWITCHI	CATIONS SERVICE THE BUSINESS OF NG, ROUTING, OR

1 (2) THE SALES AND USE TAX DOES NOT APPLY TO A SALE OF 2 TANGIBLE PERSONAL PROPERTY TO A COMMUNICATIONS SERVICE PROVIDER IF 3 THE PROPERTY IS:

4 **(I)** USED AND DIRECTLY PREDOMINANTLY IN THE  $\mathbf{5}$ DISTRIBUTION, TRANSMISSION, MONITORING, SWITCHING, ROUTING, OR 6 **PRODUCTION OF A TAXABLE COMMUNICATIONS SERVICE; OR** 

(II) INTEGRAL OR NECESSARY FOR THE INSTALLATION,
OPERATION, OR MAINTENANCE OF THE PROPERTY DESCRIBED IN ITEM (I) OF
THIS PARAGRAPH.

10 SECTION 3. AND BE IT FURTHER ENACTED, That Section 1 of this Act 11 takes effect July 1, 2014, and shall remain effective until the taking effect of the 12 termination provision specified in Section 3 of Chapter 269 of the Acts of the General 13 Assembly of 2006. If that termination provision takes effect, Section 1 of this Act shall 14 be abrogated and of no further force and effect. This Act may not be interpreted to 15 have any effect on that termination provision.

SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effectJuly 1, 2014.