SENATE BILL 212

D5 SB 449/13 - JPR

By: Senators Madaleno, Raskin, Manno, Benson, Conway, Currie, Feldman, Ferguson, Forehand, Frosh, Gladden, Jones-Rodwell, Kasemeyer, Kelley, King, Kittleman, McFadden, Montgomery, Pinsky, Pugh, Ramirez, Robey, Rosapepe, Young, and Zirkin

Introduced and read first time: January 16, 2014

Assigned to: Judicial Proceedings

A BILL ENTITLED

1 AN ACT concerning

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Fairness for All Marylanders Act of 2014

3 FOR the purpose of prohibiting discrimination based on gender identity with regard to 4 public accommodations, housing, and employment; prohibiting discrimination 5 based on gender identity by certain licensed or regulated persons; prohibiting 6 discrimination based on sexual orientation or gender identity with regard to the 7 leasing of property for commercial usage or in the provision of certain services 8 or facilities; altering a certain exception for employers that relates to standards 9 concerning dress and grooming; providing that an employer is immune from 10 certain liability for certain acts to verify the gender identity of any employee or applicant in response to a certain charge; making certain remedies and 11 procedures regarding discrimination applicable to discrimination based on 12 13 sexual orientation and gender identity; requiring certain State personnel 14 actions to be made without regard to gender identity or sexual orientation; 15 defining the term "gender identity"; making certain conforming changes; 16 making certain legislative findings and declarations; and generally relating to discrimination based on sexual orientation and gender identity. 17

18 BY renumbering

- 19 Article State Government
- Section 20–101(e) and (f), respectively
- 21 to be Section 20–101(f) and (g), respectively
- 22 Annotated Code of Maryland
- 23 (2009 Replacement Volume and 2013 Supplement)

24 BY adding to

- 25 Article State Government
- 26 Section 20–101(e) and 20–102

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



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$\frac{1}{2}$	Annotated Code of Maryland (2009 Replacement Volume and 2013 Supplement)							
3	BY repealing and reenacting, without amendments,							
4	Article – State Government							
5	Section 20–301 and 20–303							
6	Annotated Code of Maryland							
7	(2009 Replacement Volume and 2013 Supplement)							
8	BY repealing and reenacting, with amendments,							
9	Article – State Government							
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11	20-606(a) through (e) , $20-608$, $20-702(a)$, $20-704(a)(2)$, $20-705$,							
12	20–707(b) and (c), and 20–1103(b)							
13	Annotated Code of Maryland							
14	(2009 Replacement Volume and 2013 Supplement)							
15	BY repealing and reenacting, with amendments,							
16	Article – State Personnel and Pensions							
17	Section 2–302							
18	Annotated Code of Maryland							
19	(2009 Replacement Volume and 2013 Supplement)							
20	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF							
21	MARYLAND, That Section(s) 20–101(e) and (f), respectively, of Article – State							
22	Government of the Annotated Code of Maryland be renumbered to be Section(s)							
23	20–101(f) and (g), respectively.							
24	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland							
25	read as follows:							
26	Article - State Government							
27	20–101.							
28	(E) "GENDER IDENTITY" MEANS A GENDER-RELATED IDENTITY,							
29	APPEARANCE, EXPRESSION, OR BEHAVIOR OF AN INDIVIDUAL REGARDLESS OF							
30	THE INDIVIDUAL'S ASSIGNED SEX AT BIRTH.							
31	20–102.							
32	THE GENERAL ASSEMBLY FINDS AND DECLARES THAT:							
33	(1) THERE IS A NEED TO PROHIBIT DISCRIMINATION ON THE							
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BASIS OF RACE, COLOR, RELIGION, ANCESTRY, NATIONAL ORIGIN, AGE, SEX,

MARITAL STATUS, DISABILITY, SEXUAL ORIENTATION, AND GENDER IDENTITY IN

- 1 THE AREAS OF EMPLOYMENT, HOUSING, CREDIT, AND PUBLIC
- 2 ACCOMMODATIONS;
- 3 (2) THE STATE HAS THE RESPONSIBILITY TO ACT TO ASSURE
- 4 THAT EVERY INDIVIDUAL WITHIN THE STATE IS AFFORDED AN EQUAL
- 5 OPPORTUNITY TO ENJOY A FULL AND PRODUCTIVE LIFE, AND THE FAILURE TO
- 6 PROVIDE SUCH EQUAL OPPORTUNITY, WHETHER BECAUSE OF DISCRIMINATION,
- 7 PREJUDICE, OR INTOLERANCE, THREATENS THE WELFARE OF THE STATE AND
- 8 ITS INHABITANTS;
- 9 (3) MANY RESIDENTS OF THE STATE HAVE ENCOUNTERED
- 10 PREJUDICE ON ACCOUNT OF THEIR RACE, COLOR, RELIGION, ANCESTRY,
- 11 NATIONAL ORIGIN, AGE, SEX, MARITAL STATUS, DISABILITY, SEXUAL
- 12 ORIENTATION, OR GENDER IDENTITY, AND THIS PREJUDICE HAS SEVERELY
- 13 LIMITED OR ACTUALLY PREVENTED ACCESS TO BASIC NECESSITIES OF LIFE,
- 14 LEADING TO DEPRIVATION AND SUFFERING;
- 15 (4) THE OPPORTUNITY TO OBTAIN EMPLOYMENT, HOUSING,
- 16 CREDIT, AND PUBLIC ACCOMMODATIONS WITHOUT DISCRIMINATION IS HEREBY
- 17 RECOGNIZED AS AND DECLARED TO BE A CIVIL RIGHT; AND
- 18 (5) THESE FINDINGS ARE INTENDED TO CODIFY THE PRINCIPLES
- 19 OF JUSTICE AND EQUAL OPPORTUNITY AND TO ENSURE THAT THE PUBLIC
- 20 UNDERSTANDS THAT DISCRIMINATION ON THE BASIS OF RACE, COLOR,
- 21 RELIGION, ANCESTRY, NATIONAL ORIGIN, AGE, SEX, MARITAL STATUS,
- 22 DISABILITY, SEXUAL ORIENTATION, OR GENDER IDENTITY IS EXPRESSLY
- 23 **PROHIBITED.**
- 24 20–301.

- In this subtitle, "place of public accommodation" means:
- 26 (1) an inn, hotel, motel, or other establishment that provides lodging 27 to transient guests;
- 28 (2) a restaurant, cafeteria, lunchroom, lunch counter, soda fountain, or
- 29 other facility principally engaged in selling food or alcoholic beverages for consumption
- 30 on or off the premises, including a facility located on the premises of a retail
- 31 establishment or gasoline station;
- 32 (3) a motion picture house, theater, concert hall, sports arena,
- 33 stadium, or other place of exhibition or entertainment;
 - (4) a retail establishment that:

1		(i)	is operated by a public or private entity; and						
2 3	transportation; an	(ii) d	offers	goods,	services,	entertainment,	recreation,	or	
4	(5) an establishment:								
5 6	(i) 1. that is physically located within the premises of any other establishment covered by this subtitle; or								
7 8	2. within the premises of which any other establishment covered by this subtitle is physically located; and								
9 10	establishment.	(ii)	that h	nolds itse	elf out as	serving patrons	of the cove	ered	
11	20–302.								
12 13 14 15 16	This subtitle does not prohibit the proprietor or employees of any establishment from denying service to any person for failure to conform to the usual and regular requirements, standards, and regulations of the establishment, provided that the denial is not based on discrimination on the grounds of race, sex, age, color, creed, national origin, marital status, sexual orientation, GENDER IDENTITY , or disability.								
17	20–303.								
18	This subtitle does not apply:								
19 20 21 22	(1) to a private club or other establishment that is not open to the public, except to the extent that the facilities of the private club or other establishment are made available to the customers or patrons of an establishment within the scope of this subtitle;								
23	(2)	with	respect	to sex dis	criminatio	n, to a facility tha	t is:		
24		(i)	unique	ely privat	e and perso	onal in nature; an	d		
25		(ii)	design	ed to acco	ommodate o	only a particular s	sex; and		
26 27	(3) within a building t		establi	shment p	providing lo	odging to transier	nt guests loca	ıted	
28		(i)	contair	ns not mo	ore than fiv	e rooms for rent o	r hire; and		
29 30	proprietor's reside	(ii) nce.	is occu	upied by	the propri	etor of the estab	olishment as	the	

1 20-304.

An owner or operator of a place of public accommodation or an agent or employee of the owner or operator may not refuse, withhold from, or deny to any person any of the accommodations, advantages, facilities, or privileges of the place of public accommodation because of the person's race, sex, age, color, creed, national origin, marital status, sexual orientation, **GENDER IDENTITY**, or disability.

7 20–401.

This subtitle does not prohibit any person that is licensed or regulated by the Department of Labor, Licensing, and Regulation from refusing, withholding from, or denying accommodations, advantages, facilities, privileges, sales, or services to any person for failure to conform to the usual and regular requirements, standards, and regulations of the licensed or regulated person, provided that the denial is not based on discrimination on the grounds of race, sex, color, creed, national origin, marital status, sexual orientation, age, **GENDER IDENTITY**, or disability.

15 20-402.

A person that is licensed or regulated by a unit in the Department of Labor, Licensing, and Regulation listed in § 2–108 of the Business Regulation Article may not refuse, withhold from, or deny any person any of the accommodations, advantages, facilities, privileges, sales, or services of the licensed or regulated person or discriminate against any person because of the person's race, sex, creed, color, national origin, marital status, sexual orientation, age, **GENDER IDENTITY**, or disability.

22 20–501.

An owner or operator of commercial property, an agent or employee of the owner or operator of commercial property, or a person that is licensed or regulated by the State may not discriminate against an individual in the terms, conditions, or privileges of the leasing of property for commercial use, or in the provision of services or facilities in connection with the leasing of property for commercial use, because of the individual's race, color, religion, sex, age, disability, marital status, **SEXUAL ORIENTATION, GENDER IDENTITY,** or national origin.

30 20–602.

It is the policy of the State, in the exercise of its police power for the protection of the public safety, public health, and general welfare, for the maintenance of business and good government, and for the promotion of the State's trade, commerce, and manufacturers:

(1) to assure all persons equal opportunity in receiving employment and in all labor management—union relations, regardless of race, color, religion,

- 1 ancestry or national origin, sex, age, marital status, sexual orientation, GENDER
- 2 **IDENTITY,** or disability unrelated in nature and extent so as to reasonably preclude
- 3 the performance of the employment; and
- 4 (2) to that end, to prohibit discrimination in employment by any
- 5 person.
- 6 20-603.
- 7 This subtitle does not require:

State or any community, section, or other area; or

- 8 an employer, employment agency, labor organization, or joint (1) labor-management committee subject to this subtitle to grant preferential treatment 9 10 to any individual or group on the basis of the race, color, religion, sex, age, national origin, GENDER IDENTITY, sexual orientation, or disability of the individual or group 11 12 because an imbalance may exist with respect to the total number or percentage of 13 individuals of any race, color, religion, sex, age, national origin, GENDER IDENTITY, 14 or sexual orientation or individuals with disabilities employed by the employer, 15 referred or classified for employment by the employment agency or labor organization, 16 admitted to membership or classified by the labor organization, or admitted to, or employed in, any apprenticeship or other training program, compared to the total 17 18 number or percentage of individuals of that race, color, religion, sex, age, national origin, GENDER IDENTITY, or sexual orientation or individuals with disabilities in the 19 20 State or any community, section, or other area, or in the available work force in the
- 22 (2) an employer to reasonably accommodate an employee's religion or 23 disability if the accommodation would cause undue hardship on the conduct of the 24 employer's business.
- 25 20–605.

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- 26 (a) Notwithstanding any other provision of this subtitle, this subtitle does 27 not prohibit:
- 28 (2)an employer from establishing standards concerning an 29 employee's dress and grooming, if the standards are directly related to the nature of 30 the employment of the employee AND REQUIRING AN EMPLOYEE TO ADHERE TO REASONABLE WORKPLACE APPEARANCE, GROOMING, AND DRESS STANDARDS 31 32 THAT ARE DIRECTLY RELATED TO THE NATURE OF THE EMPLOYMENT OF THE 33 EMPLOYEE AND THAT ARE NOT PRECLUDED BY ANY PROVISION OF STATE OR 34 FEDERAL LAW, AS LONG AS THE EMPLOYER ALLOWS ANY EMPLOYEE TO APPEAR, 35 GROOM, AND DRESS CONSISTENT WITH THE EMPLOYEE'S GENDER IDENTITY;
- 36 20–606.

(a) An employer may not:

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- 2 (1) fail or refuse to hire, discharge, or otherwise discriminate against 3 any individual with respect to the individual's compensation, terms, conditions, or 4 privileges of employment because of:
- 5 (i) the individual's race, color, religion, sex, age, national origin, 6 marital status, sexual orientation, **GENDER IDENTITY**, genetic information, or 7 disability unrelated in nature and extent so as to reasonably preclude the performance 8 of the employment; or
- 9 (ii) the individual's refusal to submit to a genetic test or make 10 available the results of a genetic test;
- 11 (2) limit, segregate, or classify its employees or applicants for 12 employment in any way that would deprive or tend to deprive any individual of 13 employment opportunities or otherwise adversely affect the individual's status as an 14 employee because of:
- 15 (i) the individual's race, color, religion, sex, age, national origin, 16 marital status, sexual orientation, **GENDER IDENTITY**, genetic information, or 17 disability unrelated in nature and extent so as to reasonably preclude the performance 18 of the employment; or
- 19 (ii) the individual's refusal to submit to a genetic test or make 20 available the results of a genetic test;
- 21 (3) request or require genetic tests or genetic information as a 22 condition of hiring or determining benefits; or
- 23 (4) fail or refuse to make a reasonable accommodation for the known disability of an otherwise qualified employee.

(b) An employment agency may not:

- (1) fail or refuse to refer for employment or otherwise discriminate against any individual because of the individual's race, color, religion, sex, age, national origin, marital status, sexual orientation, **GENDER IDENTITY**, or disability unrelated in nature and extent so as to reasonably preclude the performance of the employment; or
- (2) classify or refer for employment any individual on the basis of the individual's race, color, religion, sex, age, national origin, marital status, sexual orientation, **GENDER IDENTITY**, or disability unrelated in nature and extent so as to reasonably preclude the performance of the employment.
 - (c) A labor organization may not:

- (1) exclude or expel from its membership, or otherwise discriminate against, any individual because of the individual's race, color, religion, sex, age, national origin, marital status, sexual orientation, **GENDER IDENTITY**, or disability unrelated in nature and extent so as to reasonably preclude the performance of the employment;
- (2) limit, segregate, or classify its membership, or classify or fail or refuse to refer for employment any individual, in any way that would deprive or tend to deprive the individual of employment opportunities, limit the individual's employment opportunities, or otherwise adversely affect the individual's status as an employee or as an applicant for employment because of the individual's race, color, religion, sex, age, national origin, marital status, sexual orientation, **GENDER IDENTITY**, or disability unrelated in nature and extent so as to reasonably preclude the performance of the employment; or
- (3) cause or attempt to cause an employer to discriminate against an individual in violation of this section.
 - (d) An employer, labor organization, or joint labor—management committee controlling apprenticeship or other training or retraining programs, including on—the—job training programs, may not discriminate against any individual in admission to, or employment in, any program established to provide apprenticeship or other training or retraining because of the individual's race, color, religion, sex, age, national origin, marital status, sexual orientation, **GENDER IDENTITY**, or disability unrelated in nature and extent so as to reasonably preclude the performance of the employment.
 - (e) (1) Except as provided in paragraph (2) of this subsection, an employer, labor organization, or employment agency may not print or cause to be printed or published any notice or advertisement relating to employment by the employer, membership in or any classification or referral for employment by the labor organization, or any classification or referral for employment by the employment agency that indicates any preference, limitation, specification, or discrimination based on race, color, religion, sex, age, national origin, marital status, sexual orientation, **GENDER IDENTITY**, or disability.
 - (2) A notice or advertisement may indicate a preference, limitation, specification, or discrimination based on religion, sex, age, national origin, marital status, or disability if religion, sex, age, national origin, marital status, or disability is a bona fide occupational qualification for employment.
- 36 20–608.

An employer shall be immune from liability under this title or under the common law arising out of reasonable acts taken by the employer to verify the sexual

- orientation **OR GENDER IDENTITY** of any employee or applicant in response to a charge filed against the employer on the basis of sexual orientation **OR GENDER IDENTITY**.
- 4 20-702.
- 5 (a) It is the policy of the State:
- 6 (1) to provide for fair housing throughout the State to all, regardless of race, color, religion, sex, familial status, national origin, marital status, sexual orientation, **GENDER IDENTITY**, or disability; and
- 9 (2) to that end, to prohibit discriminatory practices with respect to 10 residential housing by any person, in order to protect and insure the peace, health, 11 safety, prosperity, and general welfare of all.
- 12 20-704.
- 13 (a) This subtitle does not apply to:
- 14 (2) with respect to discrimination on the basis of sex, sexual 15 orientation, **GENDER IDENTITY**, or marital status:
- 16 (i) the rental of rooms in any dwelling, if the owner maintains 17 the dwelling as the owner's principal residence; or
- 18 (ii) the rental of any apartment in a dwelling that contains not 19 more than five rental units, if the owner maintains the dwelling as the owner's 20 principal residence.
- 21 20–705.
- Except as provided in §§ 20–703 and 20–704 of this subtitle, a person may not:
- 23 (1) refuse to sell or rent after the making of a bona fide offer, refuse to 24 negotiate for the sale or rental of, or otherwise make unavailable or deny, a dwelling to 25 any person because of race, color, religion, sex, disability, marital status, familial 26 status, sexual orientation, **GENDER IDENTITY**, or national origin;
- 27 (2) discriminate against any person in the terms, conditions, or 28 privileges of the sale or rental of a dwelling, or in the provision of services or facilities 29 in connection with the sale or rental of a dwelling, because of race, color, religion, sex, 30 disability, marital status, familial status, sexual orientation, **GENDER IDENTITY**, or 31 national origin;

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- 1 (3) make, print, or publish, or cause to be made, printed, or published, 2 any notice, statement, or advertisement with respect to the sale or rental of a dwelling 3 that indicates any preference, limitation, or discrimination based on race, color, 4 religion, sex, disability, marital status, familial status, sexual orientation, **GENDER** 5 **IDENTITY,** or national origin, or an intention to make any preference, limitation, or 6 discrimination;
 - (4) represent to any person, because of race, color, religion, sex, disability, marital status, familial status, sexual orientation, **GENDER IDENTITY**, or national origin, that any dwelling is not available for inspection, sale, or rental when the dwelling is available; or
- 11 (5) for profit, induce or attempt to induce any person to sell or rent 12 any dwelling by representations regarding the entry or prospective entry into the 13 neighborhood of a person of a particular race, color, religion, sex, disability, marital 14 status, familial status, sexual orientation, **GENDER IDENTITY**, or national origin.
- 15 20–707.
- (b) (1) A person whose business includes engaging in residential real estate—related transactions may not discriminate against any person in making available a transaction, or in the terms or conditions of a transaction, because of race, color, religion, sex, disability, marital status, familial status, sexual orientation, GENDER IDENTITY, or national origin.
- 21 (2) Paragraph (1) of this subsection does not prohibit a person engaged 22 in the business of furnishing appraisals of real property from taking into consideration 23 factors other than race, color, religion, sex, disability, marital status, familial status, 24 sexual orientation, **GENDER IDENTITY**, or national origin.
- 25 (c) A person may not, because of race, color, religion, sex, disability, marital status, familial status, sexual orientation, **GENDER IDENTITY**, or national origin:
- 27 (1) deny a person access to, or membership or participation in, a 28 multiple–listing service, real estate brokers' organization, or other service, 29 organization, or facility relating to the business of selling or renting dwellings; or
- 30 (2) discriminate against a person in the terms or conditions of 31 membership or participation.
- 32 20–1103.
- 33 (b) Whether or not acting under color of law, a person may not, by force or 34 threat of force, willfully injure, intimidate, interfere with, or attempt to injure, 35 intimidate, or interfere with:

- 1 any person because of race, color, religion, sex, disability, marital (1) 2 status, familial status, sexual orientation, GENDER IDENTITY, or national origin and 3 because the person is or has been: 4 selling, purchasing, renting, financing, (i) occupying. 5 contracting or negotiating for the sale, purchase, rental, financing, or occupation of 6 any dwelling; or 7 applying for or participating in any service, organization, or (ii) 8 facility relating to the business of selling or renting dwellings; 9 (2)any person because the person is or has been, or in order to 10 intimidate the person or any other person or any class of persons from: participating, without discrimination on account of race, 11 (i) color, religion, sex, disability, marital status, familial status, sexual orientation, 12 GENDER IDENTITY, or national origin, in any of the activities, services, organizations, 13 or facilities described in item (1) of this subsection; or 14 15 affording another person or class of persons the opportunity 16 or protection to participate in any of the activities, services, organizations, or facilities described in item (1) of this subsection; or 17 18 any person because the person is or has been, or in order to 19 discourage the person or any other person from: 20 lawfully aiding or encouraging other persons to participate, without discrimination on account of race, color, religion, sex, disability, marital 2122status, familial status, sexual orientation, GENDER IDENTITY, or national origin, in 23any of the activities, services, organizations, or facilities described in item (1) of this 24subsection; or 25 participating lawfully in speech or peaceful assembly (ii) opposing any denial of the opportunity to participate in any of the activities, services, 2627organizations, or facilities described in item (1) of this subsection. 28 Article - State Personnel and Pensions
- 29 2-302.
- 30 (a) The State recognizes and honors the value and dignity of every person and understands the importance of providing employees and applicants for employment with a fair opportunity to pursue their careers in an environment free of discrimination or harassment prohibited by law.

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1 (b) Except as provided in paragraph (2) of this subsection or by other (1) 2 law, all personnel actions concerning a State employee or applicant for employment in 3 State government shall be made without regard to: 4 (i) age; 5 (ii) ancestry; 6 (iii) color; 7 (iv) creed: 8 (V) GENDER IDENTITY; [(v)] (VI) 9 marital status; [(vi)] **(VII)** 10 mental or physical disability; 11 [(vii)] **(VIII)** national origin; 12 [(viii)] **(IX)** race; 13 [(ix)](X)religious affiliation, belief, or opinion; [or] 14 [(x)] (XI) sex; OR 15 (XII) SEXUAL ORIENTATION. 16 A personnel action may be taken with regard to age, sex, or 17 disability to the extent that age, sex, or physical or mental qualification is required by law or is a bona fide occupational qualification. 18 19 Each State employee is expected to assume personal responsibility 20 and leadership in ensuring fair employment practices and equal employment 21opportunity in Maryland State government. 22Employment discrimination and harassment by State managers. supervisors, or other employees is prohibited. 2324A State employee who violates this subtitle is subject to 25 disciplinary action by the employee's appointing authority, including the termination of State employment. 26

The Equal Employment Opportunity Program in Title 5, Subtitle 2 of this

article governs all employees of any unit in the Executive Branch of State government,

including a unit with an independent personnel system.

- 1 (e) (1) At least annually, the Secretary shall report on the Equal 2 Employment Opportunity Program established in § 5–202 of this article to the Joint 3 Committee on Fair Practices and State Personnel Oversight.
- 4 (2) The head of a personnel system in the Legislative and Judicial 5 branches may report periodically on equal employment opportunity programs and 6 policies in effect in that personnel system to the Joint Committee on Fair Practices 7 and State Personnel Oversight.
- 8 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 9 October 1, 2014.