

# SENATE BILL 254

E4, L1, L6

4r0632  
CF 4r1597

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By: **Senator Glassman (Chair, Workgroup to Study the Laws and Policies Related to the Distribution of Money to Volunteer and Career Companies) and Senators Astle, Brinkley, Colburn, Dyson, Edwards, Feldman, Getty, Hershey, Jacobs, Jennings, Kasemeyer, Kelley, King, Kittleman, Klausmeier, Manno, Mathias, Middleton, Miller, Montgomery, Peters, Pugh, Ramirez, Raskin, Reilly, Robey, Rosapepe, Shank, Simonaire, Stone, Young, and Zirkin**

Introduced and read first time: January 17, 2014

Assigned to: Budget and Taxation

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## A BILL ENTITLED

1 AN ACT concerning

2 **Public Safety – Fire, Rescue, and Ambulance Funds – Distribution**

3 FOR the purpose of repealing a provision of law prohibiting the Director of the  
4 Maryland Emergency Management Agency from requiring that capital  
5 equipment purchased with State money have a useful life expectancy of greater  
6 than 1 year; authorizing the Senator William H. Amoss Fire, Rescue, and  
7 Ambulance Fund to be used to acquire land for a specified purpose; authorizing  
8 the Senator William H. Amoss Fire, Rescue, and Ambulance Fund to be used to  
9 install certain systems and to acquire telecommunication devices, computers,  
10 equipment, and machinery under specified circumstances; requiring the  
11 Treasurer to make certain payments by a certain date; repealing a prohibition  
12 against certain State money being used to acquire certain alarm systems;  
13 repealing a prohibition against certain State money being used to refinance debt  
14 or another obligation incurred before a certain date; requiring that certain  
15 funds be distributed to volunteer fire, rescue, and ambulance companies based  
16 on need; requiring a county to consider certain factors when determining need  
17 for purposes of distributing certain funds to volunteer fire, rescue, and  
18 ambulance companies; requiring a county to distribute certain money to fire,  
19 rescue, and ambulance companies, departments, or stations located in qualified  
20 municipalities; providing that a county shall be deemed in compliance with a  
21 certain requirement if it has participated in the Maryland Fire Incident  
22 Reporting System and Ambulance Information System during a certain year;  
23 requiring that the State Fire Marshal and the Executive Director of the  
24 Maryland Institute for Emergency Medical Services Systems make certain  
25 certifications to the Director of the Maryland Emergency Management Agency

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 by a certain date; requiring the State Fire Marshal and the Executive Director  
2 of the Maryland Institute for Emergency Medical Services Systems to adopt  
3 policies and procedures for determining whether a county has participated in  
4 certain reporting systems; authorizing the Director of the Maryland Emergency  
5 Management Agency to withhold certain money from a county if certain  
6 requirements are not met; requiring the Director of the Maryland Emergency  
7 Management Agency to withhold certain money from a county if certain  
8 requirements are not met; specifying how certain penalties are to be  
9 determined; making a technical correction; providing that a certain  
10 maintenance of effort requirement does not apply to a county if the county  
11 requests and is granted a waiver from the requirement based on a certain  
12 determination; requiring a county to take certain actions in order to qualify for  
13 a certain waiver; requiring the Director of the Maryland Emergency  
14 Management Agency to provide a preliminary assessment of a certain waiver  
15 request to the Board of Public Works; requiring the Board of Public Works to  
16 consider certain factors when making a determination regarding a certain  
17 waiver request; requiring the Board of Public Works to respond to a certain  
18 waiver request by a certain date; providing a formula for calculating  
19 maintenance of effort if a waiver is granted; authorizing a county to request a  
20 waiver to rebase the maintenance of effort calculation under certain  
21 circumstances; requiring the Board of Public Works to establish certain policies  
22 and procedures relating to rebasing a maintenance of effort calculation;  
23 providing a formula to rebase the maintenance of effort calculation; providing  
24 that money distributed from the Senator William H. Amoss Fire, Rescue, and  
25 Ambulance Fund may be accounted for in a format developed by the Director of the  
26 Maryland Emergency Management Agency; requiring that money that remains  
27 unencumbered or unexpended after a certain period of time be deposited into the  
28 William H. Amoss Fire, Rescue, and Ambulance Fund rather than the General  
29 Fund; prohibiting a volunteer company from entering into a certain legal obligation  
30 to encumber money received from the William H. Amoss Fire, Rescue, and  
31 Ambulance Fund without prior approval from the county; providing that money  
32 received from the William H. Amoss Fire, Rescue, and Ambulance Fund be placed  
33 in a special fund under certain circumstances; authorizing the Comptroller to set  
34 off shared revenues that are due to a county under certain circumstances; requiring  
35 that certain encumbrances of a volunteer company be considered an encumbrance  
36 of the county; authorizing a county or municipality to hold money distributed from  
37 the William H. Amoss Fire, Rescue, and Ambulance Fund in a bank account with  
38 other county or municipal funds; requiring a certain report to include specified  
39 information; authorizing a county to withhold money from a fire, a rescue, or an  
40 ambulance company under certain circumstances; authorizing a county to  
41 reallocate money distributed from the Senator William H. Amoss Fire, Rescue, and  
42 Ambulance Fund to compliant fire, rescue, and ambulance companies; providing  
43 that certain withheld money reverts to the William H. Amoss Fire, Rescue, and  
44 Ambulance Fund rather than the General Fund; defining certain terms; altering a  
45 certain definition; and generally relating to the distribution of money from the  
46 Senator William H. Amoss Fire, Rescue, and Ambulance Fund.

47 BY repealing and reenacting, with amendments,

1 Article – Public Safety  
2 Section 8–101, 8–102, 8–103, 8–104, 8–105, and 8–106  
3 Annotated Code of Maryland  
4 (2011 Replacement Volume and 2013 Supplement)

5 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF  
6 MARYLAND, That the Laws of Maryland read as follows:

7 **Article – Public Safety**

8 8–101.

9 (a) In this subtitle the following words have the meanings indicated.

10 **(B) (1) “ADMINISTRATIVE COSTS” MEANS ANY COSTS THAT ARE FOR**  
11 **ADMINISTRATIVE FUNCTIONS, INCLUDING:**

12 **(I) BILLING AND COLLECTION EXPENSES;**

13 **(II) PROMOTION AND MARKETING EXPENSES;**

14 **(III) TAXES, FEES, AND ASSESSMENTS;**

15 **(IV) LEGAL EXPENSES; AND**

16 **(V) OTHER GENERAL AND ADMINISTRATIVE COSTS AS**  
17 **DETERMINED BY THE DIRECTOR.**

18 **(2) “ADMINISTRATIVE COSTS” DOES NOT INCLUDE:**

19 **(I) ACCOUNTING AND FINANCIAL REPORTING EXPENSES,**  
20 **INCLUDING THE COSTS OF AUDITING THE FUND IN ACCORDANCE WITH § 8–104**  
21 **OF THIS SUBTITLE; OR**

22 **(II) COMPUTER SOFTWARE, IF USED EXCLUSIVELY FOR FIRE**  
23 **PROTECTION, RESCUE, AND AMBULANCE SERVICES.**

24 **(C) “BANK ACCOUNT” MEANS A CHECKING OR SAVINGS ACCOUNT THAT**  
25 **IS MAINTAINED IN A FINANCIAL INSTITUTION WHOSE DEPOSITS ARE INSURED**  
26 **BY THE FEDERAL DEPOSIT INSURANCE CORPORATION.**

27 **(D) “CAPITAL EQUIPMENT” MEANS ANY EQUIPMENT ITEM OR**  
28 **FURNISHING THAT HAS:**

29 **(1) A USEFUL LIFE GREATER THAN 1 YEAR; AND**

1           **(2) A PROCUREMENT COST OF AT LEAST \$100 PER UNIT.**

2           **(E) “CAPITAL EXPENDITURE” MEANS REVENUES APPROPRIATED FOR:**

3           **(1) THE ACQUISITION OF LAND, BUILDINGS, OR CAPITAL**  
4 **EQUIPMENT; OR**

5           **(2) NEW CONSTRUCTION.**

6           **(F) (1) “COMPUTER SOFTWARE” MEANS ANY PROGRAM THAT IS USED**  
7 **TO CAUSE A COMPUTER TO PERFORM A SPECIFIC TASK OR SET OF TASKS.**

8           **(2) “COMPUTER SOFTWARE” INCLUDES:**

9           **(I) SYSTEM AND APPLICATION PROGRAMS; AND**

10           **(II) DATABASE STORAGE AND MANAGEMENT PROGRAMS.**

11           **[(b)] (G) “Director” means the Director of the Maryland Emergency**  
12 **Management Agency.**

13           **(H) “ENCUMBER” MEANS TO CREATE A LEGAL OBLIGATION THAT**  
14 **REQUIRES A PORTION OF AN APPROPRIATION TO BE RESERVED TO PAY MONEY**  
15 **IN THE FUTURE.**

16           **[(c)] (I) (1) “Expenditures for fire protection” means:**

17                           **(i) revenues appropriated or to be appropriated by a county for**  
18 **fire protection, rescue, and ambulance services; and**

19                           **(ii) the proceeds of any county bonds used to finance facilities**  
20 **that house equipment for fire protection, rescue, and ambulance services.**

21           **(2) “Expenditures for fire protection” includes:**

22                           **(I) REVENUES APPROPRIATED BY A COUNTY TO**  
23 **VOLUNTEER FIRE, RESCUE, AND AMBULANCE COMPANIES;**

24                           **(II) ACCOUNTING AND FINANCIAL REPORTING EXPENSES,**  
25 **INCLUDING THE COSTS OF AUDITING THE FUND IN ACCORDANCE WITH § 8–104**  
26 **OF THIS SUBTITLE; AND**

27                           **(III) the costs of training personnel.**

1           (3)    “Expenditures for fire protection” does not include:

2                   (i)    salaries, workers’ compensation, fringe benefits, or other  
3 personnel costs;

4                   (ii)   administrative costs; [or]

5                   **(III) CAPITAL EXPENDITURES; OR**

6                   [(iii)] **(IV)** in Carroll County, appropriations for loans to a  
7 volunteer fire, rescue, or ambulance company, secured by mortgages, notes, or other  
8 evidence of indebtedness of the volunteer fire, rescue, or ambulance company, if the  
9 appropriations derive from the proceeds of bonds used to finance facilities that house  
10 equipment for fire protection, rescue, and ambulance services.

11           **[(d)] (J)**    “Fund” means the Senator William H. Amoss Fire, Rescue, and  
12 Ambulance Fund.

13           **(K)    “LEGAL OBLIGATION” INCLUDES:**

14                   **(1)    A PURCHASE ORDER;**

15                   **(2)    A WRITTEN AGREEMENT FOR THE PURCHASE OF GOODS AND**  
16 **SERVICES;**

17                   **(3)    A WRITTEN AGREEMENT BETWEEN A COUNTY AND A**  
18 **VOLUNTEER FIRE, RESCUE, OR AMBULANCE COMPANY; AND**

19                   **(4)    A WRITTEN AGREEMENT BETWEEN A COUNTY AND A VENDOR.**

20           **[(e)] (L)**    (1)    “Qualified municipal corporation” means a municipal  
21 corporation in the State whose expenditures for fire protection from municipal sources  
22 exceed \$25,000.

23                   (2)    “Qualified municipal corporation” does not include Baltimore City.

24           **(M)    “REHABILITATE”, WITH REGARD TO A FACILITY, DOES NOT INCLUDE**  
25 **PURCHASING OFFICE EQUIPMENT OR INCURRING ADMINISTRATIVE EXPENSES.**

26           **(N)    “ROUTINE MAINTENANCE COSTS” MEANS EXPENDITURES FOR**  
27 **ACTIVITIES THAT ARE:**

28                   **(1)    NORMALLY ESTABLISHED BY A MANUFACTURER OR AN**  
29 **INDUSTRY TRADE ASSOCIATION;**

1           **(2) PLANNED AND PERFORMED AT REGULAR INTERVALS; AND**

2           **(3) NECESSARY TO EXTEND THE USEFUL LIFE OR TO PREVENT**  
3 **THE PREMATURE FAILURE OF BUILDING COMPONENTS OR EQUIPMENT.**

4 8–102.

5           (a) There is a Senator William H. Amoss Fire, Rescue, and Ambulance Fund.

6           (b) The purposes of the Fund are to promote:

7                   (1) the delivery of effective and high quality fire protection, rescue,  
8 and ambulance services in the State;

9                   (2) increased financial support for fire, rescue, and ambulance  
10 companies by counties; and

11                   (3) the continued financial viability of volunteer fire, rescue, and  
12 ambulance companies given the greatly increased costs of equipment.

13           (c) (1) The Director shall administer the Fund.

14                   (2) Subject to paragraph (3) of this subsection, the Director may adopt  
15 procedures to carry out this subtitle, including additional auditing and reporting  
16 requirements.

17                   (3) The Director may not[:

18                           (i)] impose training or operational requirements as a  
19 precondition to receipt of money, except as otherwise expressly provided in this  
20 subtitle[; or

21                           (ii) require that capital equipment purchased with State money  
22 have a useful life expectancy of greater than 1 year].

23           (d) The Fund consists of:

24                   (1) money appropriated in the State budget to the Fund; and

25                   (2) revenue distributed to the Fund under § 16–609 of the Business  
26 Regulation Article.

27           (e) (1) As authorized by the Director, the Treasurer shall make payments  
28 out of the Fund to each county on warrant of the Comptroller.

1           (2) The Treasurer shall make the payments required under this  
2 subsection to the appropriate county [in approximately equal amounts] on or about  
3 [August 15,] November 15[, February 15, and May 15].

4           (f) (1) State money provided under this section may only be used to:

5                   (i) acquire or rehabilitate fire or rescue equipment, including  
6 ambulances;

7                   (ii) acquire or rehabilitate capital equipment used in connection  
8 with fire or rescue equipment; [and]

9                   (iii) rehabilitate facilities used primarily to house fire fighting  
10 equipment, ambulances, and rescue vehicles;

11                   **(IV) INSTALL LIFE SAFETY AND FIRE PROTECTION SYSTEMS**  
12 **AT A FIRE, A RESCUE, OR AN AMBULANCE FACILITY;**

13                   **(V) ACQUIRE LAND THAT IS ADJACENT TO AN EXISTING**  
14 **FIRE, RESCUE, OR AMBULANCE FACILITY FOR THE PURPOSE OF**  
15 **REHABILITATING THAT FACILITY;**

16                   **(VI) ACQUIRE WIRELESS TELECOMMUNICATIONS DEVICES,**  
17 **COMPUTERS, AND RELATED COMPUTER EQUIPMENT IF USED EXCLUSIVELY FOR**  
18 **FIRE PROTECTION, RESCUE, AND AMBULANCE SERVICES; AND**

19                   **(VII) ACQUIRE MACHINERY AND EQUIPMENT IF USED**  
20 **EXCLUSIVELY FOR FIRE PROTECTION, RESCUE, AND AMBULANCE SERVICES.**

21           (2) State money provided under this section may not be used:

22                   (i) for administrative costs;

23                   (ii) for compensation or fringe benefits to employees or members  
24 of county governments, or fire, rescue, or ambulance companies;

25                   (iii) for travel or meal expenses;

26                   (iv) for fuel, utility, or routine maintenance costs of facilities or  
27 equipment;

28                   (v) to acquire new or replacement fire hydrants[,] **OR WATER**  
29 **MAINS** [water mains, or emergency alarm systems not installed at a fire, rescue, or  
30 ambulance facility];

- 1 (vi) for insurance;
- 2 (vii) for fund-raising activities;
- 3 (viii) [to refinance debt or another obligation incurred before July  
4 1, 1985;
- 5 (ix)] to replace or repair eligible items to the extent that  
6 insurance proceeds are available;
- 7 [(x)] (IX) for costs associated with the “9-1-1” emergency  
8 telephone system; or
- 9 [(xi)] (X) for land or interests in land, **EXCEPT AS PROVIDED**  
10 **IN PARAGRAPH (1)(V) OF THIS SUBSECTION.**

11 8-103.

12 (a) Subject to subsection (c) of this section, each county shall receive an  
13 initial allocation of money based on a percentage to be determined in the following  
14 manner:

15 (1) the Director of Assessments and Taxation shall certify to the  
16 Director each county’s total percentage of land use property tax accounts, including  
17 vacant unimproved properties, relative to the statewide total of all land use property  
18 tax accounts for the first completed fiscal year immediately preceding the fiscal year  
19 for which money is to be allocated;

20 (2) except as provided in item (3) of this subsection, the percentage  
21 determined in item (1) of this subsection shall then be applied for each county to any  
22 amount included in the State budget for the purposes of this subtitle; and

23 (3) each county shall receive an allocation of at least 2% of the total  
24 Fund as appropriated in the State budget, in addition to the amount that is  
25 distributed to fire, rescue, and ambulance companies, departments, or stations located  
26 in qualified municipal corporations in accordance with subsection (c) of this section.

27 (b) (1) In accordance with the formula provided in paragraph (2) of this  
28 subsection, each county shall distribute a minimum percentage of funds that the  
29 county receives from the Fund to volunteer fire, rescue, and ambulance companies.

30 (2) The percentage of funds required to be distributed by each county  
31 under paragraph (1) of this subsection shall be equal to the same total percentage of  
32 funds distributed by each county to volunteer fire, rescue, and ambulance companies  
33 from the Fund in fiscal year 2011 or at least 51% of the allocation received by each  
34 county under subsection (a) of this section, whichever is greater.



1            [(3) Subject to § 2–1246 of the State Government Article, the Director  
2 shall report by December 31 of each year to the General Assembly on the funds  
3 distributed by each county under paragraph (2) of this subsection to volunteer fire,  
4 rescue, and ambulance companies.]

5            **(3) EACH COUNTY SHALL DISTRIBUTE THE MONEY PROVIDED**  
6 **UNDER THIS SUBSECTION ON THE BASIS OF NEED, AS DETERMINED BY THE**  
7 **COUNTY, TO VOLUNTEER FIRE, RESCUE, AND AMBULANCE COMPANIES.**

8            **(4) IN DETERMINING NEED UNDER THIS SUBSECTION, THE**  
9 **COUNTY SHALL CONSIDER:**

10            **(I) THE FAILURE TO MEET MINIMUM STANDARDS**  
11 **ESTABLISHED BY THE COUNTY OR THE MARYLAND STATE FIREMEN’S**  
12 **ASSOCIATION;**

13            **(II) THE EXISTENCE OR POTENTIAL EXISTENCE OF AN**  
14 **EMERGENCY SITUATION AS DESCRIBED IN § 8–203 OF THIS TITLE;**

15            **(III) THE AGE AND CONDITION OF EXISTING FACILITIES AND**  
16 **EQUIPMENT;**

17            **(IV) THE LACK OF AVAILABILITY OF MUTUAL AID;**

18            **(V) ANY SERVICE PROBLEMS ASSOCIATED WITH**  
19 **DEMOGRAPHIC CONDITIONS;**

20            **(VI) A COMPANY’S INABILITY TO RAISE MONEY TO PAY FOR**  
21 **AN ITEM; AND**

22            **(VII) ANY OTHER RELEVANT FACTORS.**

23            **[(4) (5) This subsection does not apply to:**

24            (i) Baltimore City; or

25            (ii) distributions made to fire, rescue, and ambulance  
26 companies, departments, or stations located in qualified municipal corporations in  
27 accordance with subsection (c) of this section.

28            (c) (1) Subject to paragraph (6) of this subsection, each county shall  
29 distribute the money provided under this subtitle on the basis of need to fire, rescue,

1 and ambulance companies, departments, or stations in the county, including  
2 companies, departments, or stations:

3 (i) located in municipal corporations; or

4 (ii) located outside the State if the company, department, or  
5 station:

6 1. has been a member of the Maryland State Firemen's  
7 Association for at least the past 10 years; and

8 2. has a first due response area in the State.

9 (2) Each county shall determine need in accordance with procedures  
10 that the county uses to adopt its budget.

11 (3) In determining need under this subsection, the county shall  
12 consider:

13 (i) the failure to meet minimum standards established by the  
14 county or the Maryland State Firemen's Association;

15 (ii) the existence or potential existence of an emergency  
16 situation as described in § 8-203 of this title;

17 (iii) the age and condition of existing facilities and equipment;

18 (iv) the lack of availability of mutual aid;

19 (v) any service problems associated with demographic  
20 conditions; and

21 (vi) any other relevant factors.

22 (4) In addition to consideration of the factors in paragraph (3) of this  
23 subsection, for a volunteer company the county shall consider the company's inability  
24 to raise money to pay for the item.

25 (5) Notwithstanding paragraphs (3) and (4) of this subsection, each  
26 county shall give the highest funding priority to the failure to meet minimum  
27 standards or the existence of an emergency situation as described in § 8-203 of this  
28 title.

29 (6) **(I) IN THIS PARAGRAPH, "EXPENDITURES OF THE**  
30 **QUALIFIED MUNICIPAL CORPORATION" INCLUDES REVENUES APPROPRIATED**  
31 **TO VOLUNTEER FIRE, RESCUE, AND AMBULANCE COMPANIES.**

1                   **(II)** Distribution of money to fire, rescue, and ambulance  
2 companies, departments, or stations located in qualified municipal corporations in a  
3 county in the aggregate may not be less than 50% of the proportion that the  
4 expenditures of the qualified municipal corporation bear to total aggregate  
5 expenditures for fire protection in that county.

6                   **(III) A COUNTY SHALL DISTRIBUTE THE MONEY ALLOCATED**  
7 **UNDER THIS PARAGRAPH TO FIRE, RESCUE, AND AMBULANCE COMPANIES,**  
8 **DEPARTMENTS, OR STATIONS LOCATED IN QUALIFIED MUNICIPALITIES.**

9                   (7) **(I)** To receive money under this subsection, each county shall  
10 participate in the Maryland Fire Incident Reporting System and Ambulance  
11 Information System.

12                   **(II) A COUNTY SHALL BE DEEMED IN COMPLIANCE WITH**  
13 **SUBPARAGRAPH (I) OF THIS PARAGRAPH IF THE COUNTY HAS PARTICIPATED IN**  
14 **THE MARYLAND FIRE INCIDENT REPORTING SYSTEM AND AMBULANCE**  
15 **INFORMATION SYSTEM DURING THE IMMEDIATELY PRECEDING FISCAL YEAR**  
16 **FOR WHICH MONEY IS TO BE ALLOCATED.**

17                   **(III) THE STATE FIRE MARSHAL SHALL:**

18                   1. **ADOPT POLICIES AND PROCEDURES FOR**  
19 **DETERMINING IF A COUNTY HAS PARTICIPATED IN THE MARYLAND FIRE**  
20 **INCIDENT REPORTING SYSTEM; AND**

21                   2. **CERTIFY TO THE DIRECTOR BY JULY 1 OF EACH**  
22 **YEAR WHETHER A COUNTY HAS PARTICIPATED IN THE MARYLAND FIRE**  
23 **INCIDENT REPORTING SYSTEM DURING THE IMMEDIATELY PRECEDING FISCAL**  
24 **YEAR.**

25                   **(IV) THE EXECUTIVE DIRECTOR OF THE MARYLAND**  
26 **INSTITUTE FOR EMERGENCY MEDICAL SERVICES SYSTEMS SHALL:**

27                   1. **ADOPT POLICIES AND PROCEDURES FOR**  
28 **DETERMINING IF A COUNTY HAS PARTICIPATED IN THE AMBULANCE**  
29 **INFORMATION SYSTEM; AND**

30                   2. **CERTIFY TO THE DIRECTOR BY JULY 1 OF EACH**  
31 **YEAR WHETHER A COUNTY HAS PARTICIPATED IN THE AMBULANCE**  
32 **INFORMATION SYSTEM DURING THE IMMEDIATELY PRECEDING FISCAL YEAR.**

1 (a) (1) (i) The money distributed under this subtitle shall be used by  
2 each county for the purposes listed in § 8–102(f)(1) of this subtitle as an addition to  
3 and may not be substituted for any money appropriated from sources other than the  
4 Fund.

5 (ii) In each fiscal year, each county shall make expenditures for  
6 fire protection from sources other than the Fund in an amount that is at least equal to  
7 the average amount of the expenditures for fire protection during the 3 preceding  
8 fiscal years.

9 [(iii) Except as provided in paragraph (2) of this subsection, a  
10 county that fails to satisfy the requirements of this subsection may not receive money  
11 under this subtitle for that fiscal year.]

12 (2) (I) [For each fiscal year, each county that fails to satisfy the  
13 requirements of paragraph (1) of this subsection may receive money under this  
14 subtitle subject to a penalty equal to the percentage by which the county fails to meet  
15 the county's maintenance of effort for that fiscal year.] **THE DIRECTOR MAY  
16 WITHHOLD MONEY ALLOCATED FOR THE NEXT FISCAL YEAR FROM A COUNTY IF  
17 THE COUNTY DOES NOT COMPLY WITH THE REQUIREMENTS OF PARAGRAPH (1)  
18 OF THIS SUBSECTION.**

19 (II) **THE PENALTY IMPOSED UNDER SUBPARAGRAPH (I) OF  
20 THIS PARAGRAPH SHALL BE EQUAL TO THE PERCENTAGE BY WHICH THE  
21 COUNTY FAILED TO MEET THE COUNTY'S MAINTENANCE OF EFFORT UNDER  
22 PARAGRAPH (1)(II) OF THIS SUBSECTION DURING THE PRECEDING FISCAL  
23 YEAR.**

24 (3) (I) **THE DIRECTOR SHALL AUTOMATICALLY WITHHOLD  
25 MONEY ALLOCATED TO A COUNTY FROM THE FUND IF:**

26 1. **THE COUNTY FAILS TO COMPLY WITH THE  
27 REQUIREMENTS OF PARAGRAPH (1) OF THIS SUBSECTION FOR TWO  
28 CONSECUTIVE FISCAL YEARS; AND**

29 2. **NO WAIVER HAS BEEN GRANTED BY THE BOARD  
30 OF PUBLIC WORKS OR THE GENERAL ASSEMBLY IN ACCORDANCE WITH  
31 SUBSECTION (D) OF THIS SECTION.**

32 (II) **THE PENALTY IMPOSED UNDER SUBPARAGRAPH (I) OF  
33 THIS PARAGRAPH SHALL BE EQUAL TO THE PERCENTAGE BY WHICH THE  
34 COUNTY FAILED TO MEET THE COUNTY'S MAINTENANCE OF EFFORT UNDER  
35 PARAGRAPH (1)(II) OF THIS SUBSECTION DURING THE PRECEDING FISCAL  
36 YEAR.**

1 (b) (1) Each county shall make expenditures for fire protection from its  
2 own sources that are at least equal to the amount of State money to be received.

3 (2) A county may receive less than the amount initially allocated.

4 (3) In determining the amount of expenditures for fire protection made  
5 by a county, before certification, the Director shall review the financial information of  
6 the county for the first completed fiscal year before the fiscal year for which State  
7 money is appropriated.

8 (4) Money received from the [Emergency Assistance Trust Fund]  
9 **VOLUNTEER COMPANY ASSISTANCE FUND** under § 8–203 of this title or other  
10 State money may not be used as the match required under this subsection.

11 (c) (1) Money not distributed to a county because the requirements of  
12 subsections (a) and (b) of this section are not satisfied shall be distributed to the  
13 counties that meet the requirements of subsections (a) and (b) of this section in  
14 accordance with this subsection.

15 (2) (i) Subject to subparagraph (ii) of this paragraph, each county  
16 that meets the requirements of subsections (a) and (b) of this section shall receive an  
17 allocation of the money distributed under paragraph (1) of this subsection based on a  
18 percentage to be determined in accordance with § 8–103(a) of this subtitle.

19 (ii) For purposes of determining the percentage allocated to each  
20 county under this subsection, the property tax accounts of each county that fails to  
21 satisfy the requirements of subsection (a) or (b) of this section shall be excluded from  
22 the statewide total.

23 (3) Each county shall distribute money provided under this subsection  
24 in accordance with § 8–103(c) of this subtitle.

25 **(D) (1) THE MAINTENANCE OF EFFORT REQUIREMENT IN**  
26 **SUBSECTION (A)(1)(II) OF THIS SECTION DOES NOT APPLY TO A COUNTY IF THE**  
27 **COUNTY REQUESTS AND IS GRANTED A WAIVER FROM THE REQUIREMENT**  
28 **BASED ON A DETERMINATION THAT THE COUNTY'S FISCAL CONDITION**  
29 **SIGNIFICANTLY IMPEDES THE COUNTY'S ABILITY TO FUND THE MAINTENANCE**  
30 **OF EFFORT REQUIREMENT.**

31 **(2) (I) IN ORDER TO QUALIFY FOR A WAIVER FOR A FISCAL**  
32 **YEAR, A COUNTY SHALL:**

33 **1. SEEK A WAIVER FROM THE GENERAL ASSEMBLY**  
34 **BY LEGISLATION DURING THE LEGISLATIVE SESSION PRECEDING THE FISCAL**  
35 **YEAR IN WHICH THE WAIVER IS REQUESTED; OR**

1                   **2. MAKE A REQUEST FOR A WAIVER TO THE BOARD**  
2 **OF PUBLIC WORKS BY JUNE 30 OF THE PRIOR FISCAL YEAR.**

3                   **(II) THE DIRECTOR SHALL PROVIDE A PRELIMINARY**  
4 **ASSESSMENT OF A WAIVER REQUEST TO THE BOARD OF PUBLIC WORKS.**

5                   **(3) WHEN CONSIDERING WHETHER TO GRANT A COUNTY'S**  
6 **WAIVER REQUEST, THE BOARD OF PUBLIC WORKS SHALL CONSIDER THE**  
7 **FOLLOWING FACTORS:**

8                   **(I) EXTERNAL ENVIRONMENTAL FACTORS SUCH AS A LOSS**  
9 **OF A MAJOR EMPLOYER OR INDUSTRY AFFECTING THE COUNTY OR A BROAD**  
10 **ECONOMIC DOWNTURN AFFECTING MORE THAN ONE COUNTY;**

11                   **(II) THE COUNTY'S TAX BASE;**

12                   **(III) THE COUNTY'S MAINTENANCE OF EFFORT**  
13 **REQUIREMENT RELATIVE TO THE COUNTY'S STATUTORY ABILITY TO RAISE**  
14 **REVENUES;**

15                   **(IV) THE COUNTY'S HISTORY OF EXCEEDING THE REQUIRED**  
16 **MAINTENANCE OF EFFORT AMOUNT UNDER SUBSECTION (A)(1)(II) OF THIS**  
17 **SECTION;**

18                   **(V) SIGNIFICANT REDUCTIONS IN STATE AID TO THE**  
19 **COUNTY AND MUNICIPALITIES OF THE COUNTY FOR THE FISCAL YEAR FOR**  
20 **WHICH A WAIVER IS REQUESTED OR NEW COSTS IMPOSED ON THE COUNTY OR**  
21 **MUNICIPALITIES OF THE COUNTY DUE TO A CHANGE IN STATE LAW,**  
22 **REGULATION, OR POLICY; AND**

23                   **(VI) THE NUMBER OF WAIVERS THE COUNTY HAS RECEIVED**  
24 **IN THE PAST 5 YEARS.**

25                   **(4) THE BOARD OF PUBLIC WORKS SHALL INFORM THE COUNTY**  
26 **WHETHER THE WAIVER FOR A FISCAL YEAR IS APPROVED OR DENIED IN WHOLE**  
27 **OR PART NO LATER THAN 60 DAYS AFTER RECEIPT OF AN APPLICATION OR**  
28 **AUGUST 30 OF THE FISCAL YEAR IN WHICH THE WAIVER IS REQUESTED,**  
29 **WHICHEVER IS LATER.**

30                   **(5) IF A COUNTY IS GRANTED A WAIVER FROM THE MAINTENANCE**  
31 **OF EFFORT PROVISION IN SUBSECTION (A)(1)(II) OF THIS SECTION BY EITHER**  
32 **THE BOARD OF PUBLIC WORKS OR THE GENERAL ASSEMBLY FOR ANY FISCAL**  
33 **YEAR, THE MAINTENANCE OF EFFORT CALCULATION FOR THE NEXT FISCAL**

1 YEAR SHALL BE CALCULATED BASED ON THE THREE MOST RECENT FISCAL  
2 YEARS IN WHICH THE COUNTY MET THE MAINTENANCE OF EFFORT  
3 REQUIREMENT.

4 (6) (I) IF A COUNTY IS GRANTED A WAIVER FROM THE  
5 MAINTENANCE OF EFFORT CALCULATION IN SUBSECTION (A)(1)(II) OF THIS  
6 SECTION BY EITHER THE BOARD OF PUBLIC WORKS OR THE GENERAL  
7 ASSEMBLY FOR 5 CONSECUTIVE FISCAL YEARS, THE COUNTY MAY REQUEST A  
8 WAIVER FROM THE BOARD OF PUBLIC WORKS TO REBASE THE MAINTENANCE  
9 OF EFFORT CALCULATION.

10 (II) THE BOARD OF PUBLIC WORKS SHALL ESTABLISH  
11 POLICIES AND PROCEDURES FOR:

12 1. REQUESTING A WAIVER TO REBASE THE  
13 MAINTENANCE OF EFFORT CALCULATION; AND

14 2. DETERMINING WHETHER TO GRANT A WAIVER TO  
15 REBASE THE MAINTENANCE OF EFFORT CALCULATION.

16 (III) IF A WAIVER TO REBASE THE MAINTENANCE OF EFFORT  
17 CALCULATION UNDER THIS PARAGRAPH IS GRANTED, THE MAINTENANCE OF  
18 EFFORT CALCULATION SHALL BE REBASED TO THE AVERAGE AMOUNT OF  
19 EXPENDITURES FOR FIRE PROTECTION FROM SOURCES OTHER THAN THE FUND  
20 DURING THE 3 PRECEDING FISCAL YEARS.

21 (7) A WAIVER GRANTED BY EITHER THE BOARD OF PUBLIC  
22 WORKS OR THE GENERAL ASSEMBLY MAY NOT RELIEVE A COUNTY OF THE  
23 REQUIREMENT UNDER SUBSECTION (B)(1) OF THIS SECTION.

24 [(d)] (E) (1) The money distributed under this subtitle and allocated to a  
25 county shall be [accounted for and]:

26 (I) audited in accordance with the procedures for accounting  
27 and auditing of other governmental revenues; OR

28 (II) ACCOUNTED FOR IN A FORMAT DEVELOPED BY THE  
29 DIRECTOR.

30 (2) Money not expended by the county by the end of a fiscal year shall  
31 be placed in a special fund for expenditure in the next succeeding fiscal year.

1           (3) (i) Money distributed under this subtitle that remains  
2 unencumbered or unexpended by the county after the second fiscal year shall be  
3 repaid to the Director for deposit in the [General Fund] FUND.

4           (ii) The Comptroller may set off any shared revenues due to a  
5 county instead of repayment under this subsection.

6           **(4) A VOLUNTEER FIRE, RESCUE, OR AMBULANCE COMPANY MAY  
7 NOT ENTER INTO A LEGAL OBLIGATION TO ENCUMBER MONEY RECEIVED UNDER  
8 THIS SUBTITLE WITH A DURATION OF MORE THAN 2 YEARS WITHOUT PRIOR  
9 APPROVAL FROM THE COUNTY.**

10          **(5) (I) IF A WRITTEN AGREEMENT BETWEEN A COUNTY AND A  
11 VOLUNTEER FIRE, RESCUE, OR AMBULANCE COMPANY TO ENCUMBER MONEY  
12 BECOMES NULL AND VOID, THE MONEY SHALL BE PLACED IN A SPECIAL FUND  
13 FOR EXPENDITURE BY THE COUNTY IN THE NEXT SUCCEEDING FISCAL YEAR.**

14          **(II) MONEY DISTRIBUTED UNDER THIS PARAGRAPH THAT  
15 REMAINS UNENCUMBERED OR UNEXPENDED BY THE COUNTY AFTER THE  
16 SECOND FISCAL YEAR SHALL BE REPAID TO THE DIRECTOR FOR DEPOSIT IN  
17 THE FUND.**

18          **(III) THE COMPTROLLER MAY SET OFF ANY SHARED  
19 REVENUES DUE TO A COUNTY INSTEAD OF REPAYMENT UNDER THIS  
20 PARAGRAPH.**

21          **(6) IF A VOLUNTEER FIRE, RESCUE, OR AMBULANCE COMPANY  
22 CREATES A LEGAL OBLIGATION TO ENCUMBER MONEY RECEIVED FROM THE  
23 FUND, THE DIRECTOR SHALL CONSIDER THE LEGAL OBLIGATION TO BE AN  
24 ENCUMBRANCE OF THE COUNTY FOR PURPOSES OF THIS SUBTITLE.**

25          **[(4)] (7) (i)** Money distributed under this subtitle to be expended  
26 by a volunteer or municipal fire, rescue, or ambulance company shall be:

27                   1. maintained in a separate BANK account; and  
28                   2. [shall be] EXCEPT AS PROVIDED IN  
29 SUBPARAGRAPH (II) OF THIS PARAGRAPH, audited in the same manner as other  
30 money of the volunteer or municipal company is audited.

31          **(II) MONEY DISTRIBUTED UNDER THIS SUBTITLE TO A  
32 VOLUNTEER OR MUNICIPAL FIRE, RESCUE, OR AMBULANCE COMPANY MAY BE  
33 ACCOUNTED FOR IN A FORMAT DEVELOPED BY THE DIRECTOR.**



1                    [(ii)] (III) Copies of the audit of the separate BANK account  
2 shall be submitted to the respective county government and to the Maryland  
3 Emergency Management Agency.

4                    (8) (I) A COUNTY OR MUNICIPALITY MAY HOLD MONEY  
5 DISTRIBUTED UNDER THIS SUBTITLE TO A FIRE, RESCUE, OR AMBULANCE  
6 COMPANY IN THE COUNTY OR MUNICIPALITY'S BANK ACCOUNT.

7                    (II) MONEY HELD BY A COUNTY OR MUNICIPALITY UNDER  
8 SUBPARAGRAPH (I) OF THIS PARAGRAPH MAY BE MAINTAINED IN A BANK  
9 ACCOUNT WITH OTHER COUNTY OR MUNICIPAL FUNDS.

10                    (III) MONEY HELD BY A COUNTY OR MUNICIPALITY UNDER  
11 SUBPARAGRAPH (I) OF THIS PARAGRAPH SHALL BE:

12                    1. AUDITED IN ACCORDANCE WITH THE  
13 PROCEDURES FOR ACCOUNTING AND AUDITING OF OTHER GOVERNMENTAL  
14 REVENUES; OR

15                    2. ACCOUNTED FOR IN A FORMAT DEVELOPED BY  
16 THE DIRECTOR.

17 8–105.

18                    (a) (1) On or before December 31 of each year, each county shall submit to  
19 the Director a report for the preceding fiscal year [that states:] IN THE FORMAT  
20 PROVIDED BY THE DIRECTOR.

21                    (2) THE REPORT REQUIRED UNDER PARAGRAPH (1) OF THIS  
22 SUBSECTION SHALL INCLUDE:

23                    (i) the amount of money distributed to each recipient and the  
24 purpose of expenditure of this money categorized as provided in § 8–102(f)(1) of this  
25 subtitle;

26                    (ii) the amount and disposition of any unencumbered or  
27 unexpended money;

28                    (iii) the amount of expenditures for fire protection by the county,  
29 including the amount of money distributed to volunteer fire, rescue, and ambulance  
30 companies from sources other than the Fund; and

31                    (iv) the nature and estimated dollar amount of any in-kind  
32 contributions made by the county to volunteer fire, rescue, and ambulance companies.

1            ~~[(2)]~~ **(3)**     Each county shall provide a copy of the report required  
2 under paragraph (1) of this subsection, subject to § 2–1246 of the State Government  
3 Article, to the Department of Legislative Services.

4            (b)    **(1)**     Each year the Director shall report to the Governor and, subject to  
5 § 2–1246 of the State Government Article, to the General Assembly on the information  
6 provided by the counties on the distribution of money provided under this subtitle,  
7 including an assessment of the extent to which the purposes of this subtitle are being  
8 achieved.

9            **(2)**     **THE REPORT UNDER PARAGRAPH (1) OF THIS SUBSECTION**  
10 **SHALL STATE THE AMOUNT OF MONEY DISTRIBUTED BY EACH COUNTY UNDER §**  
11 **8–103(B) OF THIS SUBTITLE TO VOLUNTEER FIRE, RESCUE, AND AMBULANCE**  
12 **COMPANIES.**

13 8–106.

14            (A)    **(1)**     **AFTER NOTICE AND AN OPPORTUNITY FOR A HEARING, A**  
15 **COUNTY MAY WITHHOLD MONEY ALLOCATED FOR THE NEXT FISCAL YEAR FROM**  
16 **A FIRE, RESCUE, OR AMBULANCE COMPANY THAT DOES NOT COMPLY WITH THE**  
17 **PROVISIONS OF THIS SUBTITLE.**

18            **(2)**     **THE FAILURE OF A FIRE, RESCUE, OR AMBULANCE COMPANY**  
19 **TO COMPLY WITH THIS SUBTITLE MAY RESULT IN THE FORFEITURE OF THE**  
20 **ALLOCATED MONEY, IN WHOLE OR IN PART.**

21            **(3)**     **MONEY FORFEITED BY A FIRE, RESCUE, OR AMBULANCE**  
22 **COMPANY UNDER PARAGRAPH (2) OF THIS SUBSECTION SHALL BE**  
23 **REALLOCATED BY THE COUNTY TO COMPLIANT FIRE, RESCUE, AND AMBULANCE**  
24 **COMPANIES.**

25            ~~[(a)]~~ **(B)**    (1)     The Director may withhold money allocated for the next  
26 fiscal year under this subtitle from a county if the county does not comply with this  
27 subtitle.

28            (2)     After notice and an opportunity for a hearing, failure of a county to  
29 comply with this subtitle may result in the forfeiture of the allocated money, in whole  
30 or in part.

31            ~~[(b)]~~ **(C)**     Money withheld under this section reverts to the ~~[General Fund]~~  
32 **FUND.**

33            SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
34 July 1, 2014.