P1					4 lr	2359
HB 1427/13 – JUD					CF HE	3559
By: Senator Forehand	Senators	Forehand,	Jacobs,	<del>and Muse</del>	Muse,	and

#### By: Senator Forehand Senators Forehand, Jacobs, and Muse Muse, and <u>Kittleman</u>

Introduced and read first time: January 31, 2014 Assigned to: Judicial Proceedings

Committee Report: Favorable with amendments Senate action: Adopted with floor amendments Read second time: March 13, 2014

### CHAPTER \_\_\_\_\_

## 1 AN ACT concerning

## 2 State Government – Human Trafficking Address Confidentiality Program

- 3 FOR the purpose of requiring the Secretary of State to establish the Human Trafficking Address Confidentiality Program for victims of human trafficking; 4  $\mathbf{5}$ stating the purpose of the Program; establishing eligibility requirements of the 6 Program; establishing application and participation requirements of the 7Program; requiring an applicant to provide a certain release and waiver of 8 future claims against the State; prohibiting false statements in an application; 9 establishing penalties for a violation of certain provisions of this Act; 10 establishing participation cancellation procedures; authorizing a Program 11 participant to request that certain agencies use a substitute address designated 12under the Program as the Program participant's address; establishing a method for certain agencies to apply for a waiver from the requirements of the Program; 13 requiring that a certain address be used for voter registration and 14 election-related purposes; prohibiting certain disclosures of a Program 15participant's address; providing a penalty for certain unauthorized disclosures 16 of a Program participant's address; requiring the Secretary of State to adopt 1718 regulations to carry out this Act; defining certain terms; and generally relating 19to the Human Trafficking Address Confidentiality Program.
- 20 BY repealing and reenacting, with amendments,
- 21 Article Election Law
- 22 Section 3–505
- 23 Annotated Code of Maryland

#### EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



2 SENATE BILL 818
(2010 Replacement Volume and 2013 Supplement)
BY adding to

Article – State Government
Section 7–301 through 7–312 to be under the new subtitle "Subtitle 3. Human Trafficking Address Confidentiality Program"
Annotated Code of Maryland
(2009 Replacement Volume and 2013 Supplement)
SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF

MARYLAND, That the Laws of Maryland read as follows:

Article – Election Law

3–505.

(a) The State Board shall adopt regulations for the retention and storage of

(a) The State Board shall adopt regulations for the retention and storage of
 and reasonable access to original voter registration applications and other voter
 registration records the State Board considers appropriate.

15 (b) (1) Voter registration records stored and retained in a local board 16 office shall be open to public inspection.

17 (2) For the purpose of public inspection, original voter registration 18 records:

(i) subject to § 4–527(b) of the Family Law Article AND §
 7–309(B) OF THE STATE GOVERNMENT ARTICLE and except upon the special order
 of the local board, shall be available at all times when a local board is open; and

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(ii) may not be removed from the office of the local board except:

23 1. on order of a court; or

242.for temporary removal solely for purposes of data25processing.

(c) (1) Consistent with regulations adopted by the State Board, local
boards shall maintain for at least 2 years all records concerning programs to ensure
the accuracy and currency of the statewide voter registration list.

29 (2) Except for records concerning a declination to register or the 30 identity of a voter registration agency through which a particular voter applies for 31 registration, the records described in paragraph (1) of this subsection are accessible 32 under Title 10, Subtitle 6, Part III of the State Government Article (Access to Public 33 Records).

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#### **Article – State Government**

2 SUBTITLE 3. HUMAN TRAFFICKING ADDRESS CONFIDENTIALITY PROGRAM.

3 **7–301.** 

4 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 5 INDICATED.

6 (B) "ACTUAL ADDRESS" MEANS A RESIDENTIAL STREET ADDRESS, 7 SCHOOL ADDRESS, OR WORK ADDRESS OF AN INDIVIDUAL AS SPECIFIED ON THE 8 INDIVIDUAL'S APPLICATION TO BE A PROGRAM PARTICIPANT UNDER THIS 9 SUBTITLE.

10 (C) "DISABLED PERSON" HAS THE MEANING STATED IN § 13–101 OF 11 THE ESTATES AND TRUSTS ARTICLE.

12 (D) "PROGRAM" MEANS THE HUMAN TRAFFICKING ADDRESS 13 CONFIDENTIALITY PROGRAM.

14 **(E) "PROGRAM PARTICIPANT" MEANS AN INDIVIDUAL DESIGNATED AS** 15 **A PROGRAM PARTICIPANT UNDER THIS SUBTITLE.** 

16 (F) "VICTIM OF HUMAN TRAFFICKING" MEANS AN INDIVIDUAL WHO HAS 17 BEEN RECRUITED, HARBORED, TRANSPORTED, PROVIDED, OR OBTAINED FOR 18 LABOR, SERVICES, OR A SEXUAL ACT THROUGH THE USE OF FORCE, FRAUD, OR 19 COERCION.

20 **7–302.** 

21 THE PURPOSE OF THIS SUBTITLE IS TO ENABLE:

(1) STATE AND LOCAL AGENCIES TO RESPOND TO REQUESTS FOR
 PUBLIC RECORDS WITHOUT DISCLOSING THE LOCATION OF A VICTIM OF HUMAN
 TRAFFICKING;

25(2) INTERAGENCY COOPERATION IN PROVIDING ADDRESS26CONFIDENTIALITY FOR VICTIMS OF HUMAN TRAFFICKING; AND

27 (3) STATE AND LOCAL AGENCIES TO ACCEPT A PROGRAM
 28 PARTICIPANT'S USE OF AN ADDRESS DESIGNATED BY THE OFFICE OF THE
 29 SECRETARY OF STATE AS A SUBSTITUTE ADDRESS.

30 **7–303.** 

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THE SECRETARY OF STATE SHALL ESTABLISH AND ADMINISTER A HUMAN 1  $\mathbf{2}$ TRAFFICKING ADDRESS CONFIDENTIALITY PROGRAM FOR VICTIMS OF HUMAN 3 TRAFFICKING. 4 7-304.  $\mathbf{5}$ (A) THE FOLLOWING INDIVIDUALS MAY APPLY TO PARTICIPATE IN THE 6 **PROGRAM:** 7 (1) AN INDIVIDUAL ACTING ON THE INDIVIDUAL'S OWN BEHALF: 8 (2) A PARENT OR GUARDIAN ACTING ON BEHALF OF A MINOR WHO 9 **RESIDES WITH THE PARENT OR GUARDIAN; OR** 10 (3) A GUARDIAN ACTING ON BEHALF OF A DISABLED PERSON. AN APPLICATION TO PARTICIPATE IN THE PROGRAM SHALL BE IN 11 **(B)** THE FORM REQUIRED BY THE SECRETARY OF STATE AND SHALL CONTAIN: 1213(1) A STATEMENT THAT: 14**(I)** THE APPLICANT IS A VICTIM OF HUMAN TRAFFICKING; 15AND 16 (II) THE APPLICANT FEARS FOR THE APPLICANT'S SAFETY 17OR THE SAFETY OF THE APPLICANT'S CHILD; 18 EVIDENCE THAT THE APPLICANT IS A VICTIM OF HUMAN (2) 19**TRAFFICKING, INCLUDING:** 20CERTIFIED LAW ENFORCEMENT, COURT, OR OTHER **(I)** 21FEDERAL OR STATE AGENCY RECORDS OR FILES; 22**(II)** DOCUMENTATION FROM A HUMAN TRAFFICKING 23PREVENTION OR ASSISTANCE PROGRAM; OR 24(III) DOCUMENTATION FROM A RELIGIOUS, MEDICAL, OR 25OTHER PROFESSIONAL FROM WHOM THE APPLICANT HAS SOUGHT ASSISTANCE OR TREATMENT AS A VICTIM OF HUMAN TRAFFICKING; 2627(3) A STATEMENT THAT DISCLOSURE OF THE APPLICANT'S 28ACTUAL ADDRESS WOULD ENDANGER THE APPLICANT'S SAFETY OR THE SAFETY 29OF THE APPLICANT'S CHILD;

1	(4) A KNOWING AND VOLUNTARY DESIGNATION OF THE				
$\frac{2}{3}$	SECRETARY OF STATE AS AGENT FOR PURPOSES OF SERVICE OF PROCESS AND				
ა	RECEIPT OF FIRST-CLASS, CERTIFIED, OR REGISTERED MAIL;				
4	(5) THE MAILING ADDRESS AND TELEPHONE NUMBER AT WHICH				
<b>5</b>	THE APPLICANT MAY BE CONTACTED BY THE SECRETARY OF STATE;				
6	(6) THE ACTUAL ADDRESS THAT THE APPLICANT REQUESTS NOT				
7	BE DISCLOSED BY THE SECRETARY OF STATE BECAUSE IT WOULD INCREASE				
8	THE RISK OF HUMAN TRAFFICKING OR OTHER CRIMES;				
9	(7) A SWORN STATEMENT BY THE APPLICANT THAT, TO THE BEST				
10	OF THE APPLICANT'S KNOWLEDGE, ALL THE INFORMATION CONTAINED IN THE				
11	APPLICATION IS TRUE;				
12	(8) THE SIGNATURE OF THE APPLICANT AND THE DATE ON WHICH				
13	THE APPLICANT SIGNED THE APPLICATION; AND				
14	(9) A VOLUNTARY RELEASE AND WAIVER OF ALL FUTURE CLAIMS				
15	AGAINST THE STATE THAT MAY ARISE FROM PARTICIPATION IN THE PROGRAM				
16	EXCEPT FOR A CLAIM BASED ON GROSS NEGLIGENCE.				
17	(C) (1) (I) ON THE FILING OF A PROPERLY COMPLETED				
17	(C) (1) (I) ON THE FILING OF A PROPERLY COMPLETED APPLICATION AND RELEASE, THE SECRETARY OF STATE SHALL:				
19	1. <b>REVIEW THE APPLICATION AND RELEASE; AND</b>				
20	2. IF THE APPLICATION AND RELEASE ARE				
21	PROPERLY COMPLETED AND ACCURATE, DESIGNATE THE APPLICANT AS A				
22	PROGRAM PARTICIPANT.				
23	(II) AN APPLICANT SHALL BE A PARTICIPANT FOR 4 YEARS				
24	FROM THE DATE OF FILING UNLESS THE PARTICIPATION IS CANCELED OR				
25	WITHDRAWN PRIOR TO THE END OF THE 4–YEAR PERIOD.				
26	(2) A PROGRAM PARTICIPANT MAY WITHDRAW FROM				
27	PARTICIPATION BY FILING A SIGNED, NOTARIZED REQUEST FOR WITHDRAWAL				
28	WITH THE SECRETARY OF STATE.				
29	7–305.				
30	(A) IF AN APPLICANT FALSELY ATTESTS IN AN APPLICATION THAT				
31	DISCLOSURE OF THE APPLICANT'S ACTUAL ADDRESS WOULD ENDANGER THE				
32	APPLICANT'S SAFETY OR THE SAFETY OF THE APPLICANT'S CHILD OR				

1 KNOWINGLY PROVIDES FALSE INFORMATION WHEN APPLYING FOR 2 PARTICIPATION OR RENEWAL OF PARTICIPATION IN THE PROGRAM, THE 3 APPLICANT SHALL NO LONGER BE ALLOWED TO PARTICIPATE IN THE 4 PROGRAM.

5 (B) A PERSON MAY NOT KNOWINGLY MAKE A FALSE ATTESTATION OR 6 KNOWINGLY PROVIDE FALSE INFORMATION IN AN APPLICATION IN VIOLATION 7 OF SUBSECTION (A) OF THIS SECTION.

8 (C) A PERSON WHO VIOLATES SUBSECTION (B) OF THIS SECTION IS 9 GUILTY OF A MISDEMEANOR AND ON CONVICTION IS SUBJECT TO 10 IMPRISONMENT NOT EXCEEDING 6 MONTHS OR A FINE NOT EXCEEDING \$500 OR 11 BOTH.

12 **7–306.** 

(A) IF A PROGRAM PARTICIPANT OBTAINS A LEGAL NAME CHANGE, THE
PROGRAM PARTICIPANT SHALL NOTIFY THE SECRETARY OF STATE WITHIN 30
DAYS AND PROVIDE THE SECRETARY OF STATE WITH A CERTIFIED COPY OF ANY
JUDGMENT OR ORDER EVIDENCING THE CHANGE OR ANY OTHER
DOCUMENTATION THE SECRETARY OF STATE CONSIDERS TO BE SUFFICIENT
EVIDENCE OF THE CHANGE.

19 (B) IF A PROGRAM PARTICIPANT MAKES A CHANGE IN ADDRESS OR 20 TELEPHONE NUMBER FROM AN ADDRESS OR A TELEPHONE NUMBER LISTED ON 21 THE PROGRAM PARTICIPANT'S APPLICATION, THE PROGRAM PARTICIPANT 22 SHALL NOTIFY THE SECRETARY OF STATE AT LEAST 7 DAYS BEFORE THE 23 CHANGE OCCURS.

24 **7–307.** 

25 (A) THE SECRETARY OF STATE SHALL CANCEL THE PARTICIPATION OF 26 A PROGRAM PARTICIPANT IF:

(1) THE PROGRAM PARTICIPANT FAILS TO NOTIFY THE
 SECRETARY OF STATE OF ANY LEGAL NAME CHANGE OR CHANGE IN ADDRESS
 OR TELEPHONE NUMBER IN THE MANNER REQUIRED BY § 7–306 OF THIS
 SUBTITLE;

31(2) THE PROGRAM PARTICIPANT FILES A REQUEST FOR32WITHDRAWAL OF PARTICIPATION UNDER § 7–304(C)(2) OF THIS SUBTITLE;

1(3) THE PROGRAM PARTICIPANT SUBMITS FALSE INFORMATION2IN APPLYING FOR PARTICIPATION IN THE PROGRAM IN VIOLATION OF § 7–3053OF THIS SUBTITLE; OR

4 (4) THE SECRETARY OF STATE FORWARDS MAIL TO THE 5 PROGRAM PARTICIPANT AND THE MAIL IS RETURNED AS UNDELIVERABLE.

6 (B) THE SECRETARY OF STATE SHALL SEND NOTICE OF ANY 7 CANCELLATION OF PARTICIPATION IN THE PROGRAM TO THE PARTICIPANT AND 8 SHALL SET FORTH THE REASON FOR CANCELLATION.

9 (C) A PROGRAM PARTICIPANT MAY APPEAL ANY CANCELLATION 10 DECISION BY FILING AN APPEAL WITH THE SECRETARY OF STATE WITHIN **30** 11 DAYS AFTER THE DATE OF THE NOTICE OF CANCELLATION IN ACCORDANCE 12 WITH PROCEDURES DEVELOPED BY THE SECRETARY OF STATE.

13 (D) AN INDIVIDUAL WHO CEASES TO BE A PROGRAM PARTICIPANT IS 14 RESPONSIBLE FOR NOTIFYING ANY PERSON WHO USES THE SUBSTITUTE 15 ADDRESS DESIGNATED BY THE SECRETARY OF STATE THAT THE SUBSTITUTE 16 ADDRESS IS NO LONGER VALID.

17 **7–308.** 

18(A) A PROGRAM PARTICIPANT MAY MAKE A REQUEST TO ANY STATE OR19LOCAL AGENCY TO USE A SUBSTITUTE ADDRESS DESIGNATED BY THE20SECRETARY OF STATE AS THE PROGRAM PARTICIPANT'S ADDRESS.

(B) SUBJECT TO SUBSECTION (C) OF THIS SECTION, WHEN A PROGRAM
PARTICIPANT HAS MADE A REQUEST TO A STATE OR LOCAL AGENCY UNDER
SUBSECTION (A) OF THIS SECTION, THE STATE OR LOCAL AGENCY SHALL USE
THE SUBSTITUTE ADDRESS DESIGNATED BY THE SECRETARY OF STATE AS A
PROGRAM PARTICIPANT'S ADDRESS.

(C) (1) A STATE OR LOCAL AGENCY THAT HAS A BONA FIDE
STATUTORY OR ADMINISTRATIVE REQUIREMENT FOR USING A PROGRAM
PARTICIPANT'S ACTUAL ADDRESS MAY APPLY TO THE SECRETARY OF STATE
FOR A WAIVER FROM THE REQUIREMENTS OF THE PROGRAM.

30 (2) IF THE SECRETARY OF STATE APPROVES THE WAIVER, THE 31 STATE OR LOCAL AGENCY SHALL USE THE PROGRAM PARTICIPANT'S ACTUAL 32 ADDRESS ONLY FOR THE REQUIRED STATUTORY OR ADMINISTRATIVE 33 PURPOSES.

34 **7–309.** 

1 (A) (1) EACH LOCAL BOARD OF ELECTIONS SHALL USE A PROGRAM 2 PARTICIPANT'S ACTUAL ADDRESS FOR ALL ELECTION–RELATED PURPOSES.

3 (2) A PROGRAM PARTICIPANT MAY NOT USE THE SUBSTITUTE 4 ADDRESS DESIGNATED BY THE SECRETARY OF STATE AS THE PROGRAM 5 PARTICIPANT'S ADDRESS FOR VOTER REGISTRATION PURPOSES.

6 (B) A LOCAL BOARD OF ELECTIONS MAY NOT MAKE A PROGRAM 7 PARTICIPANT'S ADDRESS CONTAINED IN VOTER REGISTRATION RECORDS 8 AVAILABLE FOR PUBLIC INSPECTION OR COPYING EXCEPT:

9 (1) ON REQUEST BY A LAW ENFORCEMENT AGENCY FOR LAW 10 ENFORCEMENT PURPOSES; AND

11 (2) AS DIRECTED BY A COURT ORDER TO DISCLOSE THE ADDRESS.

12 **7–310.** 

(A) EXCEPT AS OTHERWISE PROVIDED BY THIS SUBTITLE, A RECORD OF
 A PROGRAM PARTICIPANT'S ACTUAL ADDRESS AND TELEPHONE NUMBER
 MAINTAINED BY THE SECRETARY OF STATE OR A STATE OR LOCAL AGENCY IS
 NOT A PUBLIC RECORD WITHIN THE MEANING OF § 10–611 OF THIS ARTICLE.

17 (B) THE SECRETARY OF STATE MAY NOT DISCLOSE A PROGRAM 18 PARTICIPANT'S ACTUAL ADDRESS OR TELEPHONE NUMBER OR SUBSTITUTE 19 ADDRESS EXCEPT AS PROVIDED IN SUBSECTION (C) OF THIS SECTION AND:

20(1)(I)ON REQUEST BY A LAW ENFORCEMENT AGENCY FOR21LAW ENFORCEMENT PURPOSES; AND

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(II) AS DIRECTED BY A COURT ORDER; OR

(2) ON REQUEST BY A STATE OR LOCAL AGENCY TO VERIFY A
 PROGRAM PARTICIPANT'S PARTICIPATION IN THE PROGRAM OR SUBSTITUTE
 ADDRESS FOR USE UNDER § 7–308 OF THIS SUBTITLE.

(C) THE SECRETARY OF STATE SHALL NOTIFY THE APPROPRIATE
COURT OF A PROGRAM PARTICIPANT'S PARTICIPATION IN THE PROGRAM AND
OF THE SUBSTITUTE ADDRESS DESIGNATED BY THE SECRETARY OF STATE IF
THE PROGRAM PARTICIPANT:

30 (1) IS SUBJECT TO A COURT ORDER OR AN ADMINISTRATIVE 31 ORDER;

1 (2) IS INVOLVED IN A COURT ACTION OR AN ADMINISTRATIVE 2 ACTION; OR

3 (3) IS A WITNESS OR A PARTY IN A CIVIL OR CRIMINAL 4 PROCEEDING.

5 **7–311.** 

6 (A) A PERSON MAY NOT KNOWINGLY AND INTENTIONALLY OBTAIN A 7 PROGRAM PARTICIPANT'S ACTUAL ADDRESS OR TELEPHONE NUMBER FROM 8 THE SECRETARY OF STATE OR ANY AGENCY WITHOUT AUTHORIZATION TO 9 OBTAIN THE INFORMATION.

10 (B) (1) THIS SUBSECTION APPLIES ONLY WHEN AN EMPLOYEE OF 11 THE SECRETARY OF STATE:

12 (I) OBTAINS A PROGRAM PARTICIPANT'S ACTUAL ADDRESS 13 OR TELEPHONE NUMBER DURING THE COURSE OF THE EMPLOYEE'S OFFICIAL 14 DUTIES; AND

(II) AT THE TIME OF DISCLOSURE, HAS SPECIFIC
KNOWLEDGE THAT THE ACTUAL ADDRESS OR TELEPHONE NUMBER BELONGS TO
A PROGRAM PARTICIPANT.

18 (2) AN EMPLOYEE OF THE SECRETARY OF STATE OR ANY STATE 19 OR LOCAL AGENCY MAY NOT KNOWINGLY AND INTENTIONALLY DISCLOSE A 20 PROGRAM PARTICIPANT'S ACTUAL ADDRESS OR TELEPHONE NUMBER TO 21 ANOTHER PERSON UNLESS THE DISCLOSURE IS AUTHORIZED BY LAW.

22 (C) A PERSON WHO VIOLATES THIS SECTION IS GUILTY OF A 23 MISDEMEANOR AND ON CONVICTION IS SUBJECT TO A FINE NOT EXCEEDING 24 \$2,500.

25 **7–312.** 

26 THE SECRETARY OF STATE SHALL ADOPT REGULATIONS TO CARRY OUT 27 THE PROVISIONS OF THIS SUBTITLE.

28 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
 29 October 1, 2014.