By: **Senator Conway** Introduced and read first time: January 31, 2014 Assigned to: Finance

A BILL ENTITLED

1 AN ACT concerning

2 Maryland Insurance Administration – Individual Sureties – Regulation

3 FOR the purpose of requiring certain individual sureties to register each year with the 4 Maryland Insurance Administration in a certain manner and for certain $\mathbf{5}$ purposes; specifying the contents of the initial and renewal registration 6 application forms; establishing a certain registration fee; providing for the 7 review and approval or denial of a registration application; providing that a 8 registration is effective as of a certain date; providing for the expiration date of 9 a registration; prohibiting individual sureties who are not registered from issuing or soliciting certain surety bonds for certain purposes; providing for the 10 suspension or revocation of a registration for good cause shown in accordance 11 12with certain provisions of law; requiring certain individual sureties to comply 13 with a certain provision in order to make issuance or solicitation of certain 14surety bonds or insurance under certain circumstances not to be punishable as a 15fraudulent insurance act; defining a certain term; altering the termination provision of certain provisions of law relating to security requirements for 16 17procurement; requiring the Administration to study certain issues relating to 18 the regulation of individual sureties; requiring the Administration to submit a 19report to certain committees of the General Assembly on or before a certain date 20containing the results of its study and recommendations; authorizing an 21individual surety to solicit and issue surety bonds in accordance with certain 22provisions of law without first registering with the Administration until a 23certain date; providing for the application of this Act; providing for the 24termination of this Act; and generally relating to individual sureties and 25security requirements for procurement.

- 26 BY repealing and reenacting, without amendments,
- 27 Article Insurance
- 28 Section 4–205(c)
- 29 Annotated Code of Maryland
- 30 (2011 Replacement Volume and 2013 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.





$egin{array}{c} 1 \\ 2 \\ 3 \\ 4 \\ 5 \end{array}$	BY adding to Article – Insurance Section 21–104 Annotated Code of Maryland (2011 Replacement Volume and 2013 Supplement)			
6 7 8 9 10	BY repealing and reenacting, with amendments, Article – Insurance Section 27–406.1 Annotated Code of Maryland (2011 Replacement Volume and 2013 Supplement)			
11 12 13 14	BY repealing and reenacting, with amendments, Chapter 299 of the Acts of the General Assembly of 2006, as amended by Chapter 266 of the Acts of the General Assembly of 2008 Section 4			
$\begin{array}{c} 15\\ 16\end{array}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:			
17	Article – Insurance			
18	4–205.			
19 20	(c) Any of the following acts in the State, effected by mail or otherwise, is considered to be doing an insurance business in the State:			
21	(1) making or proposing to make, as an insurer, an insurance contract;			
$22 \\ 23 \\ 24$	(2) making or proposing to make, as guarantor or surety insurer, a contract of guaranty or suretyship as a vocation and not merely incidental to another legitimate business or activity of the guarantor or surety insurer;			
25	(3) taking or receiving an application for insurance;			
$\frac{26}{27}$	(4) receiving or collecting premiums, commissions, membership fees, assessments, dues, or other consideration for insurance;			
$\frac{28}{29}$	(5) issuing or delivering an insurance contract to a resident of the State or a person authorized to do business in the State;			
30 31 32 33	(6) except as provided in subsection (d) of this section, with respect to a subject of insurance resident, located, or to be performed in the State, directly or indirectly acting as an insurance producer for, or otherwise representing or helping on behalf of another, an insurer or other person to:			

$\frac{1}{2}$	of insurance;	(i)	solicit, negotiate, procure, or effect insurance or the renewal
3		(ii)	disseminate information about coverage or rates;
4		(iii)	forward an application;
5		(iv)	deliver a policy or insurance contract;
6		(v)	inspect risks;
7		(vi)	fix rates;
8		(vii)	investigate or adjust claims or losses;
9 10	the insurance cont	. ,	transact matters arising out of an insurance contract after ecomes effective; or
$\begin{array}{c} 11 \\ 12 \end{array}$	person to transact	(ix) insura	in any other manner represent or help an insurer or other ince business;
$\frac{13}{14}$	(7) doing an insurance		any kind of insurance business specifically recognized as less under statutes relating to insurance;
$15 \\ 16 \\ 17$	(8) substantially equi evade the statutes	valent	or proposing to do any insurance business that is to any act listed in this subsection in a manner designed to ng to insurance; or
18	(9)	as an	insurer transacting any other business in the State.
19	21–104.		
20	(A) IN TH	IIS SE	CTION, "INDIVIDUAL SURETY" MEANS A PERSON THAT:
$\begin{array}{c} 21 \\ 22 \end{array}$	(1) INSURANCE; AND	ISSU	ES SURETY BONDS OR CONTRACTS OF SURETY
$\frac{23}{24}$	(2) THE COMMISSION		S NOT HAVE A CERTIFICATE OF AUTHORITY ISSUED BY
25 26 27	SOLICITS A BID,	PERFO	ION APPLIES TO AN INDIVIDUAL SURETY THAT ISSUES OR PRMANCE, OR PAYMENT BOND UNDER § 13–207, § 13–216, PATE FINANCE AND PROCUREMENT ARTICLE.

(C) 1 (1) EACH INDIVIDUAL SURETY SHALL REGISTER EACH YEAR WITH $\mathbf{2}$ THE ADMINISTRATION UNDER THIS SECTION ON A FORM THE ADMINISTRATION 3 **PROVIDES.** 4 (2) THE INITIAL REGISTRATION FORM SHALL INCLUDE: $\mathbf{5}$ **(I)** THE NAME, ADDRESS, TELEPHONE NUMBER, AND OTHER 6 **CONTACT INFORMATION FOR THE INDIVIDUAL SURETY; (II)** 7 THE TYPES OF SURETY BONDS AND CONTRACTS OF 8 SURETY INSURANCE THE INDIVIDUAL SURETY INTENDS TO WRITE AND THE 9 AGGREGATE VALUE OF EACH TYPE OF BOND AND CONTRACT; 10 (III) THE TYPES OF PROCUREMENT **PROJECTS**, 11 CONTRACTORS, AND SUBCONTRACTORS FOR WHICH THE INDIVIDUAL SURETY 12INTENDS TO PROVIDE SURETY BONDS AND CONTRACTS OF SURETY INSURANCE; 13 AND 14 (IV) ANY OTHER INFORMATION THE ADMINISTRATION 15CONSIDERS NECESSARY FOR REGULATION OF INDIVIDUAL SURETIES. 16 (3) THE RENEWAL REGISTRATION FORM SHALL INCLUDE: 17**(I)** THE INFORMATION REQUIRED UNDER PARAGRAPH (2) 18 **OF THIS SUBSECTION;** 19 **(II)** THE TYPES OF SURETY BONDS AND CONTRACTS OF 20SURETY INSURANCE THE INDIVIDUAL SURETY WROTE DURING THE PRECEDING YEAR AND THE AGGREGATE VALUE OF EACH TYPE OF BOND AND CONTRACT; 2122(III) THE TYPES OF PROCUREMENT **PROJECTS**, 23CONTRACTORS, AND SUBCONTRACTORS FOR WHICH THE INDIVIDUAL SURETY 24PROVIDED SURETY BONDS AND CONTRACTS OF SURETY INSURANCE DURING 25THE PRECEDING YEAR; 26(IV) THE TYPES AND AGGREGATE VALUE OF CAPITAL THE 27INDIVIDUAL SURETY HAS RESERVED FOR USE AS SECURITY FOR SURETY BONDS AND CONTRACTS OF SURETY INSURANCE DURING THE PRECEDING YEAR; AND 2829**(**V**)** ANY OTHER FINANCIAL INFORMATION THAT THE 30 **ADMINISTRATION REQUIRES PERTINENT TO THE CAPACITY OF THE INDIVIDUAL** 31SURETY TO SECURE SURETY BONDS AND CONTRACTS OF SURETY INSURANCE.

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1	(4) THE ANNUAL REGISTRATION FEE IS \$100.
2	(D) (1) THE ADMINISTRATION SHALL REVIEW THE APPLICATION FOR
3	REGISTRATION BASED ON INFORMATION IN THE APPLICATION AND OTHER
4	AVAILABLE INFORMATION.
5	(2) BEFORE APPROVING OR DENYING AN APPLICATION FOR
6	REGISTRATION, THE ADMINISTRATION MAY REQUEST ADDITIONAL
7	INFORMATION FROM THE APPLICANT.
8	(3) (I) THE ADMINISTRATION SHALL APPROVE OR DENY THE
9	APPLICATION FOR REGISTRATION WITHIN 60 DAYS AFTER RECEIVING THE
10	APPLICATION AND ANY REQUIRED ADDITIONAL INFORMATION.
11	(II) IF THE ADMINISTRATION DOES NOT APPROVE OR DENY
12	AN APPLICATION FOR REGISTRATION OR REQUEST ADDITIONAL INFORMATION
13	WITHIN THE 60–DAY PERIOD, THE APPLICATION IS DEEMED APPROVED.
14	(4) A REGISTRATION IS EFFECTIVE AS OF THE DATE AN
15	APPLICATION FOR REGISTRATION IS:
16	(I) APPROVED BY THE ADMINISTRATION UNDER
10	PARAGRAPH (3)(I) OF THIS SUBSECTION; OR
11	
18	(II) DEEMED APPROVED UNDER PARAGRAPH (3)(II) OF THIS
19	SUBSECTION.
20	(E) UNLESS A REGISTRATION IS RENEWED, THE REGISTRATION
21	EXPIRES ON THE FIRST ANNIVERSARY OF ITS EFFECTIVE DATE.
22	(F) AN INDIVIDUAL SURETY MAY NOT ISSUE OR SOLICIT A BID,
$\frac{22}{23}$	(F) AN INDIVIDUAL SURETY MAY NOT ISSUE OR SOLICIT A BID, PERFORMANCE, OR PAYMENT BOND UNDER § 13–207, § 13–216, OR § 17–104 OF
$\frac{25}{24}$	THE STATE FINANCE AND PROCUREMENT ARTICLE IF THE INDIVIDUAL SURETY
25	HAS NOT REGISTERED WITH THE ADMINISTRATION UNDER THIS SECTION.
26	(G) THE ADMINISTRATION MAY REVOKE OR SUSPEND A REGISTRATION
27	FOR GOOD CAUSE SHOWN IN ACCORDANCE WITH TITLE 4 OF THIS ARTICLE.
28	27-406.1.
29	(a) In this section, "individual surety" means a person that:
30	(1) issues surety bonds or contracts of surety insurance; and

$\frac{1}{2}$	(2) does not have a certificate of authority issued by the Commissioner.
$\frac{3}{4}$	(b) It is a fraudulent insurance act for an individual surety to solicit or issue a surety bond or contract of surety insurance except as provided in:
$5 \\ 6$	(1) § 21–104 OF THIS ARTICLE AND §§ 13–207 and 17–104 of the State Finance and Procurement Article; and
$7 \\ 8$	(2) for an uncompensated person, §§ 5–203 and 5–204 of the Criminal Procedure Article.
9 10	Chapter 299 of the Acts of 2006, as amended by Chapter 266 of the Acts of 2008
11 12 13 14	SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2006. It shall remain effective for a period of [8] 13 years and, at the end of September 30, [2014] 2019, with no further action required by the General Assembly, this Act shall be abrogated and of no further force and effect.
15	SECTION 2. AND BE IT FURTHER ENACTED, That:
16 17 18 19	(a) The Maryland Insurance Administration shall further study and report on the optimal method to regulate the activities of individual sureties who are involved in issuing and soliciting bid, performance, and payment bonds under §§ 13–207, 13–216, and 17–104 of the State Finance and Procurement Article.
20	(b) The study shall assess:
$\begin{array}{c} 21 \\ 22 \end{array}$	(1) the benefits and costs associated with different levels of regulation, including registration, licensure, and certification;
$23 \\ 24 \\ 25$	(2) the anticipated costs to the State of each form of regulation and different means of covering those costs, including a flat fee for application and a sliding scale based on the book of business of the individual surety;
$\frac{26}{27}$	(3) appropriate reserve levels and other financial safeguards for other parties in contracts and transactions involving individual sureties;
28 29 30	(4) appropriate enforcement mechanisms for the regulatory structures proposed, including penalties and procedures tailored to best practices of the individual surety industry; and
$\frac{31}{32}$	(5) any other pertinent matter that the Administration considers appropriate to include.

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1 (c) On or before January 14, 2015, the Administration, in accordance with § 2 2–1246 of the State Government Article, shall submit a report of its study and 3 recommendations, including proposed legislative and regulatory changes to accomplish 4 the recommendations, to the Senate Finance Committee, the Senate Education, 5 Health, and Environmental Affairs Committee, the House Economic Matters 6 Committee, and the House Health and Government Operations Committee.

5 SECTION 3. AND BE IT FURTHER ENACTED, That, notwithstanding the 5 provisions of §§ 21–104 and 27–406.1(b)(1) of the Insurance Article, as enacted by 5 Section 1 of this Act, until January 1, 2015, an individual surety may continue to 5 solicit and issue surety bonds in accordance with §§ 13–207, 13–216, and 17–104 of the 5 State Finance and Procurement Article without first registering with the Maryland 5 Insurance Administration.

SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect
July 1, 2014. It shall remain effective for a period of 5 years and 3 months and, at the
end of September 30, 2019, with no further action required by the General Assembly,
this Act shall be abrogated and of no further force and effect.