F1, F3 4lr2496 CF 4lr1827

By: Senators Raskin, Brochin, Currie, Feldman, Forehand, Frosh, Getty, Jennings, Kelley, King, Klausmeier, Madaleno, Manno, Montgomery, Muse, Pinsky, Ramirez, Rosapepe, and Stone

Introduced and read first time: January 31, 2014

Assigned to: Budget and Taxation

A BILL ENTITLED

1 AN ACT concerning

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Supplemental Public School Construction Matching Fund Program

FOR the purpose of establishing the Supplemental Public School Construction Matching Fund Program; providing for the purpose of the Program and requiring the Department of Budget and Management to implement and administer the Program; establishing certain requirements a county must meet to be eligible for the Program; requiring the Department to provide to each county that is eligible for the Program up to a certain amount of State funding each fiscal year to be used for certain purposes related to the cost of public school construction projects and public school capital improvements in the county; requiring that certain funding provided under the Program shall be pledged or used for certain purposes; requiring that certain funding provided under the Program shall end at certain times; specifying that certain bonds issued in accordance with this Act are not a debt, liability, moral obligation, or pledge of the faith and credit or taxing power of the State; requiring certain projects to be approved by the Department and the Interagency Committee on School Construction before certain funding may be released; requiring a qualifying county, the Department, and the Interagency Committee on School Construction to enter into a certain memorandum of understanding regarding certain projects before certain funding may be released; specifying the requirements of the memorandum of understanding; specifying that funding provided under the Program is supplemental to public school construction funding from other sources; establishing the Supplemental Public School Construction Fund as a continuing, nonlapsing fund; specifying the contents of the Fund and the uses of the Fund; exempting the Fund from a certain provision of law requiring interest on State money in special funds to accrue to the General Fund of the State; altering the distribution of certain State lottery revenues and requiring the Comptroller to distribute certain State lottery



$\frac{1}{2}$	revenues into the Fund; defining certain terms; and generally relating to the Supplemental Public School Construction Matching Fund Program.
3 4 5 6 7 8	BY adding to Article – Education Section 5–3A–01 through 5–3A–04 to be under the new subtitle "Subtitle 3A. Supplemental Public School Construction Matching Fund Program" Annotated Code of Maryland (2008 Replacement Volume and 2013 Supplement)
9 10 11 12 13	BY repealing and reenacting, without amendments, Article – State Finance and Procurement Section 6–226(a)(2)(i) Annotated Code of Maryland (2009 Replacement Volume and 2013 Supplement)
14 15 16 17 18	BY repealing and reenacting, with amendments, Article – State Finance and Procurement Section 6–226(a)(2)(ii)76. and 77. Annotated Code of Maryland (2009 Replacement Volume and 2013 Supplement)
19 20 21 22 23	BY adding to Article – State Finance and Procurement Section 6–226(a)(2)(ii)78. Annotated Code of Maryland (2009 Replacement Volume and 2013 Supplement)
24 25 26 27 28	BY repealing and reenacting, with amendments, Article – State Government Section 9–120 Annotated Code of Maryland (2009 Replacement Volume and 2013 Supplement)
29 30	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
31	Article – Education
32 33	SUBTITLE 3A. SUPPLEMENTAL PUBLIC SCHOOL CONSTRUCTION MATCHING FUND PROGRAM.
34	5-3A-01.
35 36	(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.

- "FUND" THE SUPPLEMENTAL **PUBLIC** 1 (B) **MEANS** SCHOOL 2 CONSTRUCTION FUND ESTABLISHED UNDER § 5–3A–04 OF THIS SUBTITLE.
- 3 "PROGRAM" MEANS THE SUPPLEMENTAL PUBLIC SCHOOL CONSTRUCTION MATCHING FUND PROGRAM ESTABLISHED UNDER § 5-3A-02 4 OF THIS SUBTITLE. 5
- 6 (D) "QUALIFYING COUNTY" MEANS A COUNTY THAT:
- 7 HAS AT LEAST 100,000 FULL-TIME EQUIVALENT STUDENTS 8 ENROLLED IN THE PUBLIC SCHOOL SYSTEM IN FISCAL YEAR 2014; AND
- 9 CONSISTENTLY MAINTAINS A BOND RATING OF AAA FROM AT **(2)** 10 LEAST TWO OF THE FOLLOWING RATING AGENCIES:
- FITCH; 11 (I)
- 12 (II) MOODY'S; AND
- 13 (III) STANDARD & POOR'S.
- "QUALIFYING COUNTY BOND" MEANS A NOTE, AN INTERIM 14 CERTIFICATE, A REFUNDING BOND, AND ANY EVIDENCE OF OBLIGATION ISSUED 15
- UNDER THIS SUBTITLE BY OR ON BEHALF OF A QUALIFYING COUNTY TO 16
- FINANCE THE COST OF PUBLIC SCHOOL CONSTRUCTION PROJECTS AND PUBLIC 17 SCHOOL CAPITAL IMPROVEMENTS IN THE QUALIFYING COUNTY.
- 5-3A-02. 19

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- 20 **(1)** THERE SUPPLEMENTAL PUBLIC SCHOOL \mathbf{IS} \mathbf{A} CONSTRUCTION MATCHING FUND PROGRAM. 21
- 22OF THE PROGRAM IS **(2)** THE PURPOSE TO 23SUPPLEMENTAL STATE FUNDING TO EACH QUALIFYING COUNTY TO ASSIST WITH FUNDING THE COST OF PUBLIC SCHOOL CONSTRUCTION PROJECTS AND 24PUBLIC SCHOOL CAPITAL IMPROVEMENTS IN THE QUALIFYING COUNTY. 25
- 26 THE PROGRAM SHALL BE IMPLEMENTED AND ADMINISTERED 27 BY THE DEPARTMENT OF BUDGET AND MANAGEMENT IN ACCORDANCE WITH 28THIS SUBTITLE.

- 1 (B) THE DEPARTMENT OF BUDGET AND MANAGEMENT SHALL PROVIDE 2 TO EACH QUALIFYING COUNTY THAT MEETS THE REQUIREMENTS OF 3 SUBSECTION (C) OF THIS SECTION UP TO \$20,000,000 OF STATE FUNDING EACH 4 FISCAL YEAR TO BE USED:
- 5 (1) TO PAY UP TO ONE-THIRD OF THE COST OF DEBT SERVICE ON
 6 BONDS ISSUED BY OR ON BEHALF OF EACH QUALIFYING COUNTY TO FUND THE
 7 COST OF PUBLIC SCHOOL CONSTRUCTION PROJECTS AND PUBLIC SCHOOL
 8 CAPITAL IMPROVEMENTS IN EACH QUALIFYING COUNTY; OR
- 9 (2) TO PROVIDE STATE FUNDING TO PAY THE COST OF PUBLIC SCHOOL CONSTRUCTION PROJECTS AND PUBLIC SCHOOL CAPITAL IMPROVEMENTS IN EACH QUALIFYING COUNTY AT A RATIO OF \$1 OF STATE FUNDING FOR EVERY \$2 OF QUALIFYING COUNTY FUNDING.
- 13 (C) TO BE ELIGIBLE FOR THE PROGRAM, A QUALIFYING COUNTY SHALL 14 FILE AN APPLICATION FOR THE PROGRAM WITH THE DEPARTMENT OF BUDGET 15 AND MANAGEMENT ON OR BEFORE JUNE 30, 2019, THAT INCLUDES:
- 16 (1) APPROPRIATE DOCUMENTATION EVIDENCING THAT THE COUNTY MEETS THE REQUIREMENTS OF A QUALIFYING COUNTY UNDER § 5–3A–01(D) OF THIS SUBTITLE;
- 19 (2) A PLAN FOR THE PUBLIC SCHOOL CONSTRUCTION PROJECTS
 20 AND PUBLIC SCHOOL CAPITAL IMPROVEMENTS FOR WHICH THE COUNTY IS
 21 REQUESTING ASSISTANCE FROM THE PROGRAM;
- 22 (3) If the qualifying county is requesting assistance 23 WITH DEBT SERVICE COSTS, A PLEDGE TO ISSUE QUALIFYING COUNTY BONDS 24 ON OR BEFORE JUNE 30, 2020, THAT MATURE WITHIN A PERIOD NOT TO EXCEED 25 20 YEARS AFTER THEIR DATE OF ISSUANCE; AND
- 26 (4) If the qualifying county is requesting assistance 27 WITH STATE FUNDING TO FUND PUBLIC SCHOOL CONSTRUCTION COSTS, A 28 PLEDGE TO MATCH EVERY \$1 OF STATE FUNDING WITH \$2 OF QUALIFYING 29 COUNTY FUNDING.
- 30 **(D) (1)** THE STATE FUNDING PROVIDED UNDER SUBSECTION (B)(1) 31 OF THIS SECTION:
- 32 (I) SHALL BE PLEDGED TO THE PAYMENT OF DEBT 33 SERVICE ON BONDS ISSUED BY OR ON BEHALF OF EACH QUALIFYING COUNTY TO

- 1 FUND THE COST OF PUBLIC SCHOOL CONSTRUCTION PROJECTS AND PUBLIC
- 2 SCHOOL CAPITAL IMPROVEMENTS IN EACH QUALIFYING COUNTY; AND
- 3 (II) SHALL END WHEN THE BONDS THAT HAVE BEEN ISSUED
- 4 TO FUND THE COST OF PUBLIC SCHOOL CONSTRUCTION PROJECTS AND PUBLIC
- 5 SCHOOL CAPITAL IMPROVEMENTS IN THE QUALIFYING COUNTY UNDER THIS
- 6 SECTION ARE NO LONGER OUTSTANDING AND UNPAID.
- 7 (2) THE STATE FUNDING PROVIDED UNDER SUBSECTION (B)(2)
- 8 OF THIS SECTION:
- 9 (I) SHALL BE USED TO FUND THE COST OF PUBLIC SCHOOL
- 10 CONSTRUCTION PROJECTS AND PUBLIC SCHOOL CAPITAL IMPROVEMENTS IN
- 11 EACH QUALIFYING COUNTY; AND
- 12 (II) SHALL END NO LATER THAN 20 YEARS AFTER THE
- 13 FUNDING WAS FIRST RECEIVED UNDER THIS SECTION.
- 14 (E) A QUALIFYING COUNTY BOND ISSUED IN ACCORDANCE WITH THIS
- 15 SUBTITLE:
- 16 (1) IS NOT A DEBT, LIABILITY, OR PLEDGE OF THE FAITH AND
- 17 CREDIT OR THE TAXING POWER OF THE STATE;
- 18 (2) MAY NOT GIVE RISE TO ANY PECUNIARY LIABILITY OF THE
- 19 STATE; AND
- 20 (3) IS NOT DIRECTLY, INDIRECTLY, OR CONTINGENTLY A MORAL
- OR OTHER OBLIGATION OF THE STATE TO LEVY OR PLEDGE ANY TAX OR TO
- 22 MAKE AN APPROPRIATION TO PAY THE BOND.
- 23 **5–3A–03.**
- 24 (A) (1) PROJECTS FUNDED UNDER THIS SUBTITLE MUST BE
- 25 APPROVED BY THE DEPARTMENT OF BUDGET AND MANAGEMENT AND THE
- 26 Interagency Committee on School Construction before any release
- 27 OF FUNDING UNDER THIS SUBTITLE.
- 28 (2) A QUALIFYING COUNTY, THE DEPARTMENT OF BUDGET AND
- 29 MANAGEMENT, AND THE INTERAGENCY COMMITTEE ON SCHOOL
- 30 CONSTRUCTION SHALL ENTER INTO A MEMORANDUM OF UNDERSTANDING
- 31 WITH RESPECT TO PROCEDURES REQUIRED UNDER PARAGRAPH (1) OF THIS
- 32 SUBSECTION BEFORE ANY RELEASE OF FUNDING UNDER THIS SUBTITLE.

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- 1 (3) THE ELIGIBLE COSTS AND STATE AND LOCAL COST-SHARE
 2 PERCENTAGES SET FORTH IN REGULATION DO NOT APPLY TO PROJECTS
 3 FUNDED UNDER THIS SUBTITLE IN A QUALIFYING COUNTY.
 - (B) THE MEMORANDUM OF UNDERSTANDING SHALL:
- 5 (1) IDENTIFY THE ELIGIBLE COSTS AND STATE AND LOCAL COST-SHARE PERCENTAGES THAT WILL BE APPLICABLE TO PROJECTS FINANCED UNDER THIS SUBTITLE IN A QUALIFYING COUNTY;
- 8 (2) REQUIRE A QUALIFYING COUNTY THAT RECEIVES STATE
 9 FUNDING IN ACCORDANCE WITH § 5–3A–02(B)(1) OF THIS SUBTITLE TO
 10 DEPOSIT FUNDS IN THE SUPPLEMENTAL PUBLIC SCHOOL CONSTRUCTION
 11 FUND ESTABLISHED UNDER § 5–3A–04 OF THIS SUBTITLE TO PAY AT LEAST
 12 TWO-THIRDS OF THE COST OF DEBT SERVICE ON QUALIFYING COUNTY BONDS;
- 13 (3) REQUIRE A QUALIFYING COUNTY THAT RECEIVES STATE
 14 FUNDING IN ACCORDANCE WITH § 5–3A–02(B)(2) OF THIS SUBTITLE TO PLEDGE
 15 TO MATCH EVERY \$1 OF STATE FUNDING WITH \$2 OF QUALIFYING COUNTY
 16 FUNDING AND TO IDENTIFY THE SOURCE OF FUNDING FOR THE MATCH; AND
- 17 (4) PROVIDE ANY OTHER PROVISIONS NECESSARY TO 18 IMPLEMENT THE FUNDING OF PROJECTS UNDER THIS SUBTITLE.
- 19 (C) THE STATE FUNDING PROVIDED UNDER THIS SUBTITLE IS
 20 SUPPLEMENTAL TO AND IS NOT INTENDED TO TAKE THE PLACE OF FUNDING
 21 THAT WOULD OTHERWISE BE APPROPRIATED FOR PUBLIC SCHOOL
 22 CONSTRUCTION PURPOSES IN A QUALIFYING COUNTY FROM ANY OTHER
 23 SOURCE.
- 24 **5–3A–04.**
- 25 (A) (1) THERE IS A SUPPLEMENTAL PUBLIC SCHOOL 26 CONSTRUCTION FUND.
- 27 (2) THE FUND IS A CONTINUING, NONLAPSING FUND THAT SHALL
 28 BE AVAILABLE IN PERPETUITY TO IMPLEMENT THIS SUBTITLE CONCERNING
 29 QUALIFYING COUNTY PUBLIC SCHOOL CONSTRUCTION PROJECTS AND PUBLIC
 30 SCHOOL CAPITAL IMPROVEMENTS.
- 31 (3) THE DEPARTMENT OF BUDGET AND MANAGEMENT SHALL 32 USE THE FUND AS A REVOLVING FUND FOR CARRYING OUT THIS SUBTITLE

- 1 CONCERNING QUALIFYING COUNTY PUBLIC SCHOOL CONSTRUCTION PROJECTS
- 2 AND PUBLIC SCHOOL CAPITAL IMPROVEMENTS.
- 3 (B) THE MONEY ON DEPOSIT IN THE FUND SHALL BE PLEDGED TO AND
- 4 USED TO PAY THE FOLLOWING RELATING TO QUALIFYING COUNTY PUBLIC
- 5 SCHOOL CONSTRUCTION PROJECTS AND PUBLIC SCHOOL CAPITAL
- 6 IMPROVEMENTS:
- 7 (1) DEBT SERVICE ON QUALIFYING COUNTY BONDS;
- 8 (2) DEBT SERVICE RESERVES UNDER A TRUST AGREEMENT;
- 9 (3) ALL REASONABLE CHARGES AND EXPENSES RELATED TO 10 QUALIFYING COUNTY BORROWING; AND
- 11 (4) COSTS INCURRED FOR PUBLIC SCHOOL CONSTRUCTION
- 12 PROJECTS AND PUBLIC SCHOOL CAPITAL IMPROVEMENTS BY A QUALIFYING
- 13 COUNTY THAT RECEIVES STATE FUNDING IN ACCORDANCE WITH §
- 14 **5–3A–02(B)(2)** OF THIS SUBTITLE.
- 15 (C) THE FUND CONSISTS OF:
- 16 (1) MONEY DEPOSITED IN THE FUND;
- 17 (2) REVENUES COLLECTED OR RECEIVED IN ACCORDANCE WITH
- 18 § 9–120 OF THE STATE GOVERNMENT ARTICLE;
- 19 (3) MONEY DEPOSITED BY A QUALIFYING COUNTY IN
- 20 ACCORDANCE WITH THE REQUIREMENTS OF THE MEMORANDUM OF
- 21 UNDERSTANDING UNDER § 5–3A–03 OF THIS SUBTITLE; AND
- 22 (4) ANY ADDITIONAL MONEY MADE AVAILABLE FROM ANY PUBLIC
- 23 SOURCE FOR THE PURPOSES ESTABLISHED FOR THE FUND.
- 24 (D) (1) THE STATE TREASURER SHALL INVEST THE MONEY OF THE
- 25 Fund in the same manner as other State money may be invested.
- 26 (2) ANY INVESTMENT EARNINGS SHALL BE CREDITED TO THE
- 27 **FUND.**
- 28 (3) NO PART OF THE FUND MAY REVERT OR BE CREDITED TO THE
- 29 GENERAL FUND OR ANY SPECIAL FUND OF THE STATE.

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Article - State Finance and Procurement

1 2 6-226.3 **(2)** (a) (i) Notwithstanding any other provision of law, and unless 4 inconsistent with a federal law, grant agreement, or other federal requirement or with the terms of a gift or settlement agreement, net interest on all State money allocated 5 6 by the State Treasurer under this section to special funds or accounts, and otherwise 7 entitled to receive interest earnings, as accounted for by the Comptroller, shall accrue 8 to the General Fund of the State. 9 (ii) The provisions of subparagraph (i) of this paragraph do not apply to the following funds: 10 76. Baltimore City Public School Construction 11 the 12 Financing Fund; [and] 13 77. the Spay/Neuter Fund; AND **78.** SUPPLEMENTAL **PUBLIC** 14 THE SCHOOL 15 CONSTRUCTION FUND. 16 Article - State Government 9-120.17 18 The Comptroller shall distribute, or cause to be distributed, the State 19 Lottery Fund to pay: 20 on a pro rata basis for the daily and nondaily State lottery games, 21the expenses of administering and operating the State lottery, as authorized under 22this subtitle and the State budget; and 23then, except as provided in § 10-113.1 of the Family Law Article and § 11-618 of the Criminal Procedure Article, the holder of each winning ticket or 2425share. 26 By the end of the month following collection, the Comptroller shall (b) (1) 27 deposit or cause to be deposited: 28 into the Maryland Stadium Facilities Fund established (i) 29 under § 7-312 of the State Finance and Procurement Article from the money that 30 remains in the State Lottery Fund, after the distribution under subsection (a) of this

section, an amount not to exceed \$20,000,000 in any fiscal year;

1	(ii) after June 30, 2014, into the Maryland Veterans Trust Fund
2	10% of the money that remains in the State Lottery Fund from the proceeds of sales of
3	tickets from instant ticket lottery machines by veterans' organizations under §
4	9–112(d) of this subtitle, after the distribution under subsection (a) of this section;

- 5 (iii) after June 30, 2014, into the Baltimore City Public School Construction Financing Fund established under § 10–656 of the Economic 7 Development Article the money that remains in the State Lottery Fund from the 8 proceeds of all lotteries after the distributions under subsection (a) of this section and 9 items (i) and (ii) of this paragraph, an amount equal to \$20,000,000 in each fiscal year that bonds are outstanding and unpaid, to be paid in two installments with at least \$10,000,000 paid no later than December 1 of each fiscal year; [and]
- (IV) AFTER JUNE 30, 2015, INTO THE SUPPLEMENTAL 12 13 PUBLIC SCHOOL CONSTRUCTION FUND ESTABLISHED UNDER § 5-3A-04 OF 14 THE EDUCATION ARTICLE THE MONEY THAT REMAINS IN THE STATE LOTTERY FUND FROM THE PROCEEDS OF ALL LOTTERIES AFTER THE DISTRIBUTIONS 15 16 UNDER SUBSECTION (A) OF THIS SECTION AND ITEMS (I), (II), AND (III) OF THIS 17 PARAGRAPH, AN AMOUNT EQUAL TO \$20,000,000 FOR EACH QUALIFYING COUNTY THAT RECEIVES FUNDING UNDER TITLE 5, SUBTITLE 3A OF THE 18 EDUCATION ARTICLE FOR EACH FISCAL YEAR, TO BE PAID IN TWO 19 INSTALLMENTS WITH AT LEAST \$10,000,000 PAID NO LATER THAN DECEMBER 1 20 21OF EACH FISCAL YEAR; AND
- [(iv)] (V) into the General Fund of the State the money that remains in the State Lottery Fund from the proceeds of all lotteries after the distributions under subsection (a) of this section and items (i), (ii), [and] (iii), AND (IV) of this paragraph.
- 26 (2) The money paid into the General Fund under this subsection is 27 available in the fiscal year in which the money accumulates in the State Lottery Fund.
- 28 (c) The regulations of the Agency shall apportion the money in the State 29 Lottery Fund in accordance with subsection (b) of this section.
- 30 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 31 July 1, 2014.