

Department of Legislative Services
Maryland General Assembly
2014 Session

FISCAL AND POLICY NOTE

Senate Bill 491

(Senator Jones-Rodwell)

Budget and Taxation

Creation of a State Debt - Baltimore City - Everyman Theatre

This bill authorizes the issuance of general obligation (GO) bonds to provide a grant to a recipient for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, or capital equipping of a specified facility.

The bill takes effect June 1, 2014.

Fiscal Summary

State Effect: If adopted in whole or part, this grant will be part of the total GO debt authorization for FY 2015. The Spending Affordability Committee (SAC) recommended a GO debt authorization of \$1.160 billion for FY 2015. The Maryland Consolidated Capital Bond Loan (MCCBL) of 2014, referred to as the capital budget, provides GO debt authorizations totaling \$1.166 billion. The additional \$6.0 million over the SAC recommendation comes from the deauthorization of prior year authorizations for projects which are now completed or cancelled.

Local Effect: None, unless the recipient is a local government.

Small Business Effect: None.

Analysis

Current Law/Background:

Bond Sales and Debt Service: The State last sold bonds on March 5, 2014, which included \$500 million in new bonds comprising \$450 million in tax exempt and \$50 million in taxable bonds in support of the State's capital program. The bonds were

sold in separate series with a combined true interest cost of 2.77% over 15 years. The actual annual debt service cost is predicated upon the coupon rate achieved at the time the bonds were issued, which ranged from 0.7% to 5.0% for an average coupon rate of 4.14%. Therefore, annual State debt service is estimated to cost \$45.5 million based on the average coupon rate.

GO bonds authorized in a given year are not all issued the year in which they are authorized. The State Treasurer's Office estimates that just over half of the GO bonds authorized in a year are typically issued within the first two fiscal years. The Capital Debt Affordability Committee assumes bonds authorized in a given year will be fully issued over five years; specific issuances are 31% in the first year, 25% in the second year, 20% in the third year, 15% in the fourth year, and 9% in the fifth year. This delay in issuance results in a substantial lag between the time GO bonds are authorized and the time the bonds affect debt outstanding and debt service levels.

Legislative Initiatives: As introduced by the Governor, the MCCBL of 2014 earmarks \$15 million for legislative initiatives. However, because the General Assembly can both reduce and add to the capital budget, the budget committees may consider bond bill requests during the 2014 session in excess of the amount earmarked in the MCCBL as introduced by the Governor.

The bills listed below authorize the issuance of GO bonds to provide grants to various recipients for the acquisition, planning, design, construction, expansion, repair, restoration, renovation, reconstruction, and/or capital equipping of various facilities.

Most bills require either a "hard" or "soft" match as noted. Where no match is required, the term "grant" is indicated. A "hard" match means the recipient provides a dollar-for-dollar match of the State funds and does not expend the matching funds until after the effective date of the authorizing act. A "soft" match is any other type of match. Soft matches include the use of the value of the real property as the match, in-kind contributions such as materials or construction services, or funds expended prior to the effective date of the bill. A match key is provided immediately below the list of projects.

The list is organized into two categories: statewide bond bills and local bond bills. Within the local bond bill category, the projects are sorted first by the county in which the project is located and then alphabetically by project title. Most projects have both a House and a Senate bill.

2014 Session Bond Bills Introduced

| <u>SB</u> | <u>Sponsor</u> | <u>HB</u> | <u>Sponsor</u> | <u>Project</u> | <u>County</u> | <u>Request</u> | <u>Match</u> |
|-------------------------|----------------|-----------|----------------|--|----------------|----------------|--------------|
| Statewide | | | | | | | |
| 839 | Colburn | 768 | Cane | Benedictine School | Statewide | 250,000 | Soft(3) |
| 1050 | Klausmeier | 1487 | Love | Camp Whippoorwill Living Shoreline Project | Statewide | 250,000 | Soft(all) |
| 1087 | Mathias | 1131 | Conway | Delmar Public Library | Statewide | 250,000 | Soft(all) |
| 1045 | Kasemeyer | 1469 | DeBoy | Maryland Food Bank Creating Capacity While Serving Communities Project | Statewide | 500,000 | Hard |
| 965 | McFadden | 1477 | Stukes | Prince Hall Grand Lodge | Statewide | 300,000 | Grant |
| Local Bond Bills | | | | | | | |
| 599 | Edwards | 689 | Delegation | Allegany County Animal Shelter Adoption and Care Center | Allegany | 250,000 | Soft(3) |
| 531 | Edwards | 516 | Delegation | Friends Aware Facility | Allegany | 250,000 | Soft(all) |
| 906 | Astle | 8 | Busch | 1 Martin Street Renovation | Anne Arundel | 250,000 | Hard |
| 907 | Astle | 107 | Busch | 206 West Social Enterprise Project | Anne Arundel | 250,000 | Hard |
| 488 | Astle | 493 | Busch | Annapolis Police Department Firing Range | Anne Arundel | 250,000 | Hard |
| 1067 | Astle | 1470 | Busch | Bestgate Park | Anne Arundel | 150,000 | Soft(all) |
| 22 | DeGrange | 1387 | Sophocleus | Calvary Food Bank | Anne Arundel | 75,000 | Soft(1) |
| 1009 | Astle | 1514 | Costa | Captain Avery Museum Window Repair and Restoration | Anne Arundel | 38,000 | Soft(2) |
| 81 | DeGrange | 7 | Beidle | Chesapeake Arts Center | Anne Arundel | 150,000 | Grant |
| 878 | DeGrange | 586 | Beidle | Hospice of the Chesapeake Renovation Phase II | Anne Arundel | 500,000 | Soft(all) |
| 328 | Astle | 1375 | Costa | Mayo Civic Association Project | Anne Arundel | 50,000 | Grant |
| 945 | Astle | 627 | Costa | Southern High Softball Field Improvements | Anne Arundel | 46,000 | Hard |
| 1089 | Astle | 984 | Costa | Southern Middle School and Southern High School Improvements | Anne Arundel | 100,000 | Hard |
| 349 | Astle | 1372 | Costa | The Arc of the Central Chesapeake Region - Moreland Parkway Facility | Anne Arundel | 500,000 | Hard |
| 497 | Conway | 474 | McIntosh | 4500 Harford Road Development Project | Baltimore City | 500,000 | Soft(U,2,3) |
| 971 | Jones-Rodwell | 1395 | Stukes | Arena Players Project | Baltimore City | 750,000 | Soft(1) |
| 501 | Pugh | 886 | Conaway | Baltimore Design School | Baltimore City | 200,000 | Hard |
| 942 | Ferguson | 848 | McHale | Baltimore Museum of Industry Capital Improvements | Baltimore City | 500,000 | Soft(1) |

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|------|---------------|------|---------------|--|----------------|---------|-------------|
| 1012 | Conway | 1391 | M. Washington | BARCO North Avenue Arts Building | Baltimore City | 250,000 | Soft(all) |
| 836 | Ferguson | 1121 | Clippinger | Chesapeake Shakespeare Company's Downtown Theatre | Baltimore City | 500,000 | Hard |
| 499 | Pugh | 820 | B. Robinson | Coppin Heights Urban Revitalization Project - Phase I | Baltimore City | 140,000 | Hard |
| 744 | Ferguson | 191 | Hammen | Creative Alliance Project | Baltimore City | 250,000 | Soft(1) |
| 1031 | Ferguson | | | DHF Tech Center | Baltimore City | 15,000 | Soft(U,2) |
| 500 | Pugh | 613 | Conaway | Druid Hill Park at Auchentoroly Terrace | Baltimore City | 100,000 | Hard |
| 1019 | McFadden | 1517 | Glenn | East Baltimore Historical Library | Baltimore City | 250,000 | Soft(U,2) |
| 680 | Conway | 1500 | McIntosh | Epiphany House & Micah House Projects | Baltimore City | 53,000 | Soft(U,2,3) |
| 491 | Jones-Rodwell | 1379 | Haynes | Everyman Theatre | Baltimore City | 300,000 | Soft(3) |
| 574 | Jones-Rodwell | 1378 | Haynes | Garrett-Jacobs Mansion | Baltimore City | 300,000 | Soft(2,3) |
| 996 | Gladden | 1413 | Rosenberg | Gaudenzia's Park Heights Facility Renovation | Baltimore City | 500,000 | Hard |
| 855 | Conway | 684 | McIntosh | Greenmount Construction Jobs Training Center | Baltimore City | 200,000 | Soft(U,1,2) |
| 837 | Ferguson | 513 | Hammen | Habitat for Humanity of the Chesapeake | Baltimore City | 250,000 | Hard |
| 492 | Jones-Rodwell | 826 | Haynes | Kappa Alpha Psi Youth and Community Center | Baltimore City | 350,000 | Soft(all) |
| 962 | Ferguson | 1134 | Clippinger | Leadenhall Community Outreach Center | Baltimore City | 250,000 | Soft(all) |
| 175 | Gladden | 400 | Oaks | Orianda Mansion Preservation | Baltimore City | 500,000 | Soft(2) |
| 853 | Conway | 1499 | McIntosh | Rita R. Church Foundation & Teach Educate Assist Mentor Office | Baltimore City | 100,000 | Soft(1,2) |
| 502 | Pugh | 497 | Tarrant | Skatepark of Baltimore at Roosevelt Park | Baltimore City | 150,000 | Soft(1,2) |
| 498 | Conway | 1498 | McIntosh | SS Philip and James Church Hall Renovation and Repair | Baltimore City | 40,000 | Hard |
| 743 | Ferguson | 200 | Hammen | The Peale Center for Baltimore History and Architecture | Baltimore City | 250,000 | Hard |
| | | 1537 | Mitchell | Upton Planning Committee Project | Baltimore City | 50,000 | Soft(U,2) |
| | | 1505 | Haynes | Winchester Street Potter's House | Baltimore City | 500,000 | Soft(all) |
| 1100 | Kasemeyer | | Malone | Arbutus Recreation Center Project | Baltimore | 30,000 | Hard |
| 1042 | Stone | 979 | Olszewski | Chesapeake High Stadium | Baltimore | 87,000 | Hard |
| 150 | Stone | 225 | Olszewski | Dundalk Renaissance Office and Incubator Project | Baltimore | 175,000 | Soft(1,3) |
| | Zirkin | 110 | Cardin | Greenspring Montessori School | Baltimore | 200,000 | Hard |
| 1028 | Zirkin | 828 | Stein | Jewish Community Services Alternative Living Units | Baltimore | 50,000 | Hard |
| 1072 | Klausmeier | 498 | Bromwell | Kingsville Volunteer Fire Company | Baltimore | 500,000 | Soft(3) |

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|------|-------------------------|------|------------|---|------------|---------|-------------|
| 968 | Kasemeyer | 1096 | DeBoy | Leadership Through Athletics | Baltimore | 65,000 | Soft(1) |
| 623 | Brochin | 588 | Aumann | Lutherville Volunteer Fire Company Station Expansion | Baltimore | 250,000 | Hard |
| 943 | Brochin | 507 | Lafferty | Towson High School Stadium | Baltimore | 55,000 | Hard |
| 489 | Kelley | 518 | Jones | Youth in Transition School | Baltimore | 350,000 | Hard |
| 291 | Miller | | | Bayfront Park and Sculptural Garden | Calvert | 100,000 | Soft(all) |
| 597 | Peters | | | End Hunger Warehouse | Calvert | 100,000 | Soft(all) |
| 760 | Colburn | 1374 | Eckardt | Old Caroline High School Phase II | Caroline | 200,000 | Soft(U,all) |
| 559 | Carroll County Senators | 369 | Delegation | The Arc of Carroll County Building Renovation | Carroll | 500,000 | Soft(2) |
| | | 1507 | Rudolph | Department of Parks and Recreation Project | Cecil | 150,000 | Soft(2) |
| | | 1175 | Rudolph | Historic Tome School | Cecil | 150,000 | Soft(all) |
| 526 | Middleton | 611 | Delegation | Lifestyles Homeless Services Center | Charles | 100,000 | Soft(2,3) |
| 528 | Middleton | 519 | Delegation | Lions Camp Merrick | Charles | 150,000 | Soft(1) |
| | Miller | 1095 | Proctor | Piscataway Indian Museum | Charles | 100,000 | Grant |
| 133 | Miller | | | Rich Hill Farm House | Charles | 500,000 | Soft(all) |
| 762 | Colburn | 594 | Eckardt | Chesapeake Grove Senior Housing and Intergenerational Center | Dorchester | 175,000 | Soft(1) |
| 202 | Colburn | 192 | Cane | Choptank River Lighthouse Museum Artifact Acquisition Project | Dorchester | 50,000 | Soft(3) |
| 896 | Brinkley | 892 | Clagett | 15sq Arts Center | Frederick | 600,000 | Soft(1,3) |
| 949 | Young | | | Barbara Hauer Fritchie Foundation Facility | Frederick | 90,000 | Hard |
| | | 267 | Clagett | Culler Lake Stormwater Management Project | Frederick | 375,000 | Soft(2) |
| 992 | Brinkley | | | Forgeman's House Renovation | Frederick | 168,000 | Soft(all) |
| 948 | Young | 1376 | Hogan | Governor Thomas Johnson High School Stadium | Frederick | 50,000 | Grant |
| 400 | Young | 340 | Clagett | Unified Community Connections Adult Day Habilitation Facility | Frederick | 180,000 | Soft(1) |
| 532 | Edwards | 515 | Delegation | Christian Crossing Thrift Shop | Garrett | 190,000 | Soft(all) |
| 598 | Edwards | 987 | Delegation | HART Animal Center | Garrett | 150,000 | Hard |
| | | 1439 | James | Edgewood Community Support Center Facility Completion | Harford | 50,000 | Grant |
| | | 649 | James | Havre de Grace Maritime Museum | Harford | 75,000 | Hard |
| | | 648 | James | Havre de Grace Opera House Renovation | Harford | 250,000 | Soft(3) |
| | | 644 | James | Historical Society of Harford County Facility Restoration | Harford | 200,000 | Soft(2,3) |
| 1052 | Jennings | 1219 | Impallaria | Ladew Topiary Gardens | Harford | 500,000 | Hard |

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|------|------------------------------|------|------------|--|------------|---------|-------------|
| 643 | Howard County Senators | 456 | Delegation | Community Action Council Food Bank Facility | Howard | 250,000 | Hard |
| 427 | Howard County Senators | 466 | Delegation | Day Resource Center | Howard | 575,000 | Hard |
| 426 | Howard County Senators | 449 | Delegation | Head Start Program Retrofitting | Howard | 200,000 | Hard |
| 425 | Howard County Senators | 455 | Delegation | Historic Belmont Property and Historic Garden Restoration | Howard | 125,000 | Hard |
| 424 | Howard County Senators | 470 | Delegation | Shaded Structures for Playgrounds | Howard | 200,000 | Hard |
| 258 | Manno | 496 | Cullison | Ann L. Bronfman Center | Montgomery | 125,000 | Hard |
| 393 | Frosh | 749 | Lee | Bethesda Graceful Growing Together Community Center | Montgomery | 250,000 | Hard |
| 551 | Raskin | 508 | Hixson | Black Box Theater | Montgomery | 100,000 | Grant |
| 954 | Forehand | 1102 | Barve | Casey Community Center | Montgomery | 130,000 | Hard |
| 1073 | Forehand | 744 | Gilchrist | F. Scott Fitzgerald Theater ADA Parking and Access Improvements | Montgomery | 250,000 | Hard |
| 955 | Forehand | 1519 | Gilchrist | Family Services, Inc. Expansion | Montgomery | 150,000 | Hard |
| 663 | Manno | 900 | Kramer | Homecrest House | Montgomery | 60,000 | Soft(2,3) |
| 392 | Frosh | 750 | Lee | Imagination Stage HVAC System | Montgomery | 200,000 | Hard |
| 303 | Raskin | 152 | Hixson | Inter-Generational Center Expansion | Montgomery | 400,000 | Hard |
| 323 | Frosh | 751 | Lee | Jewish Social Service Agency Montrose Office Renovation | Montgomery | 260,000 | Hard |
| 675 | King | 1117 | Barve | MdBio STEM Education Equipment Project | Montgomery | 200,000 | Soft(2,3) |
| 917 | Manno | 1478 | Cullison | Melvin J. Berman Hebrew Academy | Montgomery | 65,000 | Soft(U,all) |
| 957 | Forehand | 1438 | Barve | Metropolitan Ballet Theatre Relocation and Expansion | Montgomery | 60,000 | Hard |
| 780 | Montgomery | 894 | Luedtke | Muslim Community Center | Montgomery | 350,000 | Soft(all) |
| 842 | Montgomery | 981 | Zucker | Olney Theatre Center | Montgomery | 150,000 | Soft(1,3) |
| 187 | Feldman | 780 | A. Miller | Potomac Community Recreation Center | Montgomery | 100,000 | Hard |
| 506 | Feldman | 504 | Dumais | Potomac Community Resources Home | Montgomery | 500,000 | Soft(1) |
| 550 | Raskin | 334 | Hixson | Pyramid Atlantic Art Center | Montgomery | 250,000 | Hard |
| 958 | Forehand | 745 | Gilchrist | Rockville Science Center | Montgomery | 100,000 | Soft(2) |
| 841 | Montgomery | 982 | Zucker | Sandy Spring Museum | Montgomery | 90,000 | Soft(2,3) |
| 783 | Montgomery | 501 | Kaiser | Sandy Spring VFD Station 40 Expansion | Montgomery | 150,000 | Hard |

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|------|----------|------|-----------------|--|-----------------|-----------|-----------|
| 983 | Manno | 899 | Kramer | Second Chance Wildlife Center | Montgomery | 250,000 | Hard |
| 357 | Feldman | 620 | Fraser-Hidalgo | Seneca Store Restoration | Montgomery | 200,000 | Soft(1) |
| 984 | Manno | 706 | Arora | Silver Spring Learning Center Expansion | Montgomery | 150,000 | Hard |
| 1078 | Raskin | 1443 | Hucker | Silver Spring Volunteer Fire Department Station #16 | Montgomery | 2,500,000 | Hard(U) |
| 563 | Madaleno | 983 | Hixson | Strathmore Hall Addition and Mansion Repairs | Montgomery | 3,500,000 | Hard(U) |
| 649 | Madaleno | 1394 | Waldstreicher | The Writer's Center | Montgomery | 300,000 | Hard |
| 304 | Raskin | 317 | Hixson | University Gardens Senior Apartments | Montgomery | 450,000 | Hard |
| 650 | Madaleno | 587 | Waldstreicher | Warner Manor | Montgomery | 400,000 | Soft(1) |
| 517 | Pinsky | 506 | Gaines | Art Works Now Project | Prince George's | 250,000 | Hard |
| 668 | Ramirez | 494 | Summers | Bladensburg Road Economic Development Project | Prince George's | 150,000 | Hard |
| | | 1448 | Valentino-Smith | Bowie Boys and Girls Club Pole Barn Structure | Prince George's | 100,000 | Hard |
| 510 | Peters | 824 | Holmes | Bowie Gymnasium Roof Replacement | Prince George's | 130,000 | Hard |
| 242 | Ramirez | 597 | Niemann | Brentwood Town Center Project | Prince George's | 200,000 | Hard |
| 705 | Benson | 1113 | Swain | Capitol Heights Public Works Facility | Prince George's | 100,000 | Hard(U) |
| 511 | Peters | 654 | Hubbard | Dinosaur Park Improvements | Prince George's | 25,000 | Soft(all) |
| 1047 | Currie | 1464 | Davis | District Heights Family and Youth Services Bureau Facility Project | Prince George's | 250,000 | Soft(1,2) |
| 373 | Currie | 1178 | Walker | Educare Resource Center | Prince George's | 250,000 | Soft(1,2) |
| 402 | Ramirez | 1501 | Ivey | Elizabeth Seton High School Sports Facilities Renovation | Prince George's | 250,000 | Hard |
| 541 | Muse | | Walker | Experience Salubria Project | Prince George's | 80,000 | Hard |
| 704 | Benson | 1128 | Swain | Fairmount Heights Municipal Center | Prince George's | 500,000 | Soft(1) |
| | | 1455 | V. Turner | Forest Heights Town Hall Renovation | Prince George's | 130,000 | Soft(all) |
| 19 | Peters | | | Green Branch Athletic Complex Lacrosse Field Dome | Prince George's | 250,000 | Soft(all) |
| 516 | Pinsky | 502 | Gaines | Historic Greenbelt Theater | Prince George's | 200,000 | Hard |
| 524 | Peters | 819 | Valentino-Smith | Knights of St. John Hall | Prince George's | 60,000 | Soft(all) |
| 406 | Rosapepe | 503 | Barnes | Laurel Armory-Anderson & Murphy Community Center | Prince George's | 150,000 | Hard |
| | Rosapepe | 605 | Pena-Melnyk | Laurel Boys and Girls Club | Prince George's | 200,000 | Soft(1,2) |
| 405 | Rosapepe | 685 | Frush | Laurel Park Path System Improvements | Prince George's | 300,000 | Hard |

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|------|---------|------|----------|--|-----------------|---------|-------------|
| 462 | Pinsky | 505 | Gaines | New Carrollton Playground and Open Space Project | Prince George's | 100,000 | Soft(U,1,2) |
| 1076 | Currie | 663 | Braveboy | Olde Mill Community and Teaching Center | Prince George's | 250,000 | Soft(all) |
| | | 1414 | Vaughn | Palmer Park Boys & Girls Club | Prince George's | 50,000 | Grant |
| 995 | Ramirez | 1460 | Summers | Redevelopment of 4510 41st Avenue and 4516 41st Avenue | Prince George's | 150,000 | Soft(1,2) |
| 518 | Pinsky | 514 | Gaines | Riverdale Welcome Center | Prince George's | 400,000 | Hard(U) |
| 346 | Muse | | | Southern Friendship Health and Wellness Campus | Prince George's | 150,000 | Soft(1,2) |
| 770 | Dyson | 989 | Wood | Firemen's Heritage Museum | St. Mary's | 200,000 | Soft(1,2) |
| 351 | Dyson | 1099 | Bohanan | St. Peter Claver Museum of St. Inigoes, Maryland | St. Mary's | 45,000 | Grant |
| 255 | Colburn | 237 | Cane | Easton Head Start Center | Talbot | 75,000 | Soft(3) |
| 759 | Colburn | 753 | Eckardt | Oyster House Project | Talbot | 100,000 | Hard(U) |
| | | 1468 | Donoghue | Boys and Girls Club of Washington County at Noland Village | Washington | 250,000 | Hard |
| | | 948 | Donoghue | Day-Habilitation Building | Washington | 300,000 | Soft(3) |
| | | 1536 | Donoghue | Deafnet Parking Lot Expansion | Washington | 125,000 | Hard |
| 569 | Shank | 626 | Donoghue | Doey's House Initiative | Washington | 250,000 | Soft(2) |
| | | 1240 | Donoghue | The Maryland Theatre | Washington | 750,000 | Hard |
| 938 | Mathias | 757 | Conway | Tri-County Multi-Purpose Center | Wicomico | 100,000 | Hard |
| 937 | Mathias | 758 | Conway | Willards Lions Club | Wicomico | 55,000 | Grant |
| 549 | Mathias | 752 | Conway | YMCA of the Chesapeake | Wicomico | 300,000 | Hard |

\$38,837,000

Match Key:

- 1 = Real Property
- 2 = In-kind Contributions
- 3 = Prior Expenditures
- 4 = Unequal

Additional Information

Prior Introductions: None.

Cross File: HB 1379 (Delegate Haynes) - Appropriations.

Information Source(s): Department of Legislative Services

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bnd/ljm

Analysis by: Bond Bill Analyst

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