Chapter 457
(House Bill 1456)

AN ACT concerning

Department of Health and Mental Hygiene – Board of Review – Jurisdiction

FOR the purpose of limiting the jurisdiction of the Board of Review of the Department of Health and Mental Hygiene to hear and determine appeals from decisions of the Secretary of Health and Mental Hygiene and units in the Department; authorizing the Board to hear and determine any appeal from a decision of the Secretary in a contested case concerning an individual’s eligibility for or participation in certain programs; excluding from the Board’s review jurisdiction certain Maryland Medical Assistance Program eligibility decisions delegated by the Secretary to the Maryland Health Benefit Exchange; providing that a person aggrieved by a certain adverse determination subject to review by the Board forgo review by the Board and instead petition for judicial review; providing that certain decisions are affirmed if the Board does not issue a decision within a certain period of time after submitting the notice of appeal; providing that any party may seek an appeal from a decision of the Board; repealing certain obsolete provisions of law; requiring the Department to study the continued role of the Board and report its findings and recommendations to the Governor and certain committees of the General Assembly on or before a certain date; providing for the application of this Act; making conforming changes; and generally relating to the jurisdiction of the Board of Review of the Department of Health and Mental Hygiene.

BY repealing and reenacting, with amendments,
Article – Health – General
Section 2–206, 2–207, 10–511, 10–524, 19–330, and 19–732
Annotated Code of Maryland
(2009 Replacement Volume and 2013 Supplement)

BY repealing and reenacting, with amendments,
Article – Health Occupations
Annotated Code of Maryland
(2009 Replacement Volume and 2013 Supplement)

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
Article – Health – General

2–206.

(a) The Board shall make recommendations to the Secretary on the operation and administration of the Department as the Board considers necessary or desirable.

(b) If an advisory board for the Department is not created, the Board shall advise the Secretary on all matters affecting the Department that the Secretary submits to the Board for its consideration.

(c) (1) Except as expressly provided otherwise IN PARAGRAPH (2) OF THIS SUBSECTION, the Board shall hear and determine any appeal from:

(1) A decision of the Secretary or any unit in the Department in a contested case that is subject to judicial review under § 10–222 of the State Government Article;

(2) A decision of the Secretary or any unit in the Department that is subject to judicial review under any provision of law other than §§ 10–125 and 10–222 of the State Government Article; and

(3) An action of or inaction by any unit in the Department for which the Secretary, by rule or regulation, provides for review by the Board. [A DECISION OF THE SECRETARY IN A CONTESTED CASE CONCERNING AN INDIVIDUAL’S ELIGIBILITY FOR OR PARTICIPATION IN THE MARYLAND MEDICAL ASSISTANCE PROGRAM, INCLUDING HOME– AND COMMUNITY–BASED WAIVER SERVICES PROGRAMS AND OTHER DEMONSTRATION WAIVER PROGRAMS.

(2) MARYLAND MEDICAL ASSISTANCE PROGRAM ELIGIBILITY DECISIONS MADE UNDER DELEGATION BY THE SECRETARY TO THE MARYLAND HEALTH BENEFIT EXCHANGE ARE NOT SUBJECT TO REVIEW BY THE BOARD.

(d) The Board shall report at least annually to the Secretary. Its report shall include a summary by categories of appeals heard and determinations made.

(e) A Board member may not vote or otherwise participate in the Board’s consideration of any matter in which the member has a direct or indirect private interest.

2–207.

(a) If any person is aggrieved by [any A decision OF THE SECRETARY THAT IS SUBJECT TO REVIEW BY THE BOARD UNDER § 2–206(C)(1) OF THIS SUBTITLE, action, or inaction on the part of the Secretary or of any unit in the
Department for which an appeal to the Board is provided by this subtitle, that person is entitled to appeal as provided in this section.

[(b) Except as provided in subsection (e)(2) of this section, before beginning an appeal, the person aggrieved shall make known the basis of the complaint to the individual responsible for the decision, action, or inaction complained of, together with a request for review. If, within 30 days after the request, a resolution satisfactory to the complainant does not occur, the complainant may file a statement of complaint in accordance with subsection (c) of this section.

(c) The complainant shall file a detailed written statement of the complaint and all relevant facts and circumstances with the chief executive officer of the Department or unit in the Department to which application for review is made. If there is no chief executive officer, the statement may be filed with any member of the unit’s governing body. The complaint shall be acknowledged promptly in writing, and a copy of the complaint and acknowledgment shall be sent to the Secretary.

(d) (1) The Department or unit then shall investigate the complaint. Subject to extensions of time to which the parties may agree, the Department or unit shall give a written decision and send a copy of it to the complainant within 30 days after the filing of the complaint.

(2) A record shall be kept of each complaint and its disposition. The record shall be open to public inspection during regular business hours.

(e) (1) If the matter is one for which an appeal to the Board is provided by this subtitle, a complainant aggrieved by an adverse decision or action or by inaction within the time required by subsection (d) of this section may file an appeal to the Board.

(2) Subject to § 10–222 of the State Government Article, any party aggrieved by a decision in a contested case for which an appeal is provided to the Board may appeal directly to the Board.]

(B) ANY APPEAL AUTHORIZED BY THIS SUBTITLE MUST BE FILED WITH THE BOARD WITHIN 30 DAYS AFTER THE DATE OF THE DECISION FROM WHICH THE APPEAL IS BEING TAKEN.

[(f)] (C) (1) The Board shall adopt procedural rules and regulations as provided in the Administrative Procedure Act and in all respects shall be governed by that Act. At least 3 members shall sit at each hearing of the Board when it sits as a board of appeal. Decisions shall be by a majority of the members sitting, shall be in writing, and shall state the Board’s reasons. The Board shall keep minutes of its proceedings.
(2) A decision of the Board is a final agency decision for purposes of judicial review under the Administrative Procedure Act [or any other law that permits an appeal to the courts from a decision of a unit in the Department].

(3) A PARTY AGGRIEVED BY A DECISION OF THE SECRETARY NEED NOT EXHAUST THE ADMINISTRATIVE REMEDY BEFORE THE BOARD AS PROVIDED IN THIS SECTION AND MAY PETITION FOR JUDICIAL REVIEW OF THE SECRETARY’S DECISION AS A FINAL AGENCY DECISION UNDER THE ADMINISTRATIVE PROCEDURE ACT.

(4) IF THE BOARD DOES NOT ISSUE A DECISION WITHIN 180 DAYS AFTER SUBMISSION OF THE NOTICE OF APPEAL, THE DECISION OF THE SECRETARY SHALL BE CONSIDERED AFFIRMED.

[(g)] (D) (1) As to any issue for which the taking of evidence is authorized, the chairman or the acting chairman may administer oaths and issue subpoenas and orders for the attendance of witnesses and the production of evidence.

(2) If a person fails to comply with a lawful order or subpoena issued under this subsection, on the petition of the chairman or acting chairman, a court of competent jurisdiction may compel obedience to the order or subpoena or compel testimony or the production of evidence.

[(h)] (E) (1) [Unless there is a special provision of law governing an appeal of a decision of a particular unit, each appeal] ANY PARTY MAY SEEK AN APPEAL FROM A DECISION OF THE BOARD.

(2) APPEALS from a decision of the Board shall be governed by the Administrative Procedure Act.

10–511.

Any person aggrieved by a final decision of the Department in a contested case, as defined in the Administrative Procedure Act, may[):

(1) Appeal that decision to the Board of Review of the Department; and

(2) Take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

10–524.

Any person aggrieved by a final decision of the Secretary in a contested case, as defined in the Administrative Procedure Act, may[):
(1) Appeal that decision to the Board of Review of the Department; and

(2) Take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act to the circuit court for the county where the private group home is located or planned.

19–330.

(a) Except as provided in this section for an action under § 19–329(a) of this subtitle, any person aggrieved by a final decision of the Secretary in a contested case, as defined in the Administrative Procedure Act, may:[

(1) Appeal that decision to the Board of Review of the Department; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) A person aggrieved by a final decision of the Secretary under § 19–329(a) of this subtitle may not appeal.

19–732.

(a) Except as otherwise provided in Title 15, Subtitle 10A of the Insurance Article, a party aggrieved by a final action of the Commissioner under this subtitle has the right to a hearing and the right to appeal from the action of the Commissioner under §§ 2–210 through 2–215 of the Insurance Article.

(b) A party aggrieved by an order of the Secretary under this subtitle may [appeal that order to the Board of Review of the Department and take any further appeal] PETITION FOR JUDICIAL REVIEW AS provided by the [State Government Article] ADMINISTRATIVE PROCEDURE ACT.

Article – Health Occupations

1A–311.

(a) Except as provided in this section for an action under § 1A–309 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined by the Administrative Procedure Act, may[:

(1) Appeal that decision to the Board of Review; and
Take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 1A–309 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.

(2) The appeal shall be made] as provided [for judicial review of final decisions in Title 10, Subtitle 2 of the State Government Article] BY THE ADMINISTRATIVE PROCEDURE ACT.

2–316.

(a) Except as provided in this section for an action under § 2–314 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 2–314 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

(c) An order of the Board may not be stayed pending review.

3–316.

(a) Except as provided in this section for an action under § 3–313 of this subtitle or § 3–5A–11 of this title, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.
(b) [(1)] Any person aggrieved by a final decision of the Board under § 3–313 of this subtitle or § 3–5A–11 of this title may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[].

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

4–319.

(a) Except as provided in this section for an action under § 4–315 of this subtitle, a person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[]:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 4–315 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[].

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

5–313.

(a) Except as otherwise provided in this section for an action under § 5–311 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[]:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 5–311 of this subtitle may not appeal to the Secretary [or the Board of Review] but may take a direct judicial appeal[].

(2) The appeal shall be made pursuant to the provisions on judicial review of final decisions in Title 10, Subtitle 2 of the State Government Article] AS PROVIDED IN THE ADMINISTRATIVE PROCEDURE ACT.

(c) An order of the Board may not be stayed pending review.
(a) Except as provided in this section for an action against any health care professional under § 7–316 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[:]

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any health care professional aggrieved by a final decision of the Board under § 7–316 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.]

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

(c) If a person notes an appeal from an order of suspension or revocation by the Board, the order is stayed.

8–318.

(a) Except as provided in this section for an action under § 8–316 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[:]

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 8–316 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.]

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

(c) A Board decision to deny, suspend, or revoke a license may not be stayed while judicial review is pending.

8–6B–21.
(a) Except as provided in subsection (b) of this section, a person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] A person aggrieved by a final decision of the Board pursuant to § 8–6B–19 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.]

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

(c) An order of the Board may not be stayed pending review.

9–309.

The applicant may [appeal] PETITION FOR JUDICIAL REVIEW OF a decision of the Board that relates to issuing or renewing a license [to the Board of Review as provided in § 9–316(a) of this subtitle], AS PROVIDED IN THE ADMINISTRATIVE PROCEDURE ACT.

9–316.

(a) Except as provided in this section for an action under § 9–314 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 9–314 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.]

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

(c) An order of the Board may not be stayed pending judicial review.
10–317.

(a) Except as provided in this section for an action under § 10–315 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may:[

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 10–315 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

11–318.

(a) Except as provided in this section for an action under § 11–313 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 11–313 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

(c) If an optometrist seeks judicial review of an order of suspension or revocation by the Board, the order shall be stayed until the optometrist’s judicial remedies are exhausted.

12–316.

(a) Except as provided in this section for an action under § 12–313 of this subtitle or § 12–6B–09 of this title, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[:
(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 12–313 of this subtitle or § 12–6B–09 of this title may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

12–412.

(a) Any person whose application for a pharmacy permit has been denied or whose pharmacy permit has been suspended or revoked under this title may[:

(1) Appeal that action to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) If an appeal is taken under this section, the Board may stay its order of suspension or revocation pending the decision of the court.

13–318.

(a) Except as provided in this section for an action under § 13–316 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 13–316 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.
(a) [(1)] Any person aggrieved by a final decision of the Board or a disciplinary panel in a contested case, as defined in the Administrative Procedure Act, may take a direct judicial appeal.

(2) The appeal shall be made as provided [for judicial review of final decisions] in the Administrative Procedure Act.

(b) An order of the Board or a disciplinary panel may not be stayed pending review.

(c) The Board may appeal from any decision that reverses or modifies an order of the Board or a disciplinary panel.

15–313.

(a) (1) Except as otherwise provided under § 10–226 of the State Government Article, before the Board takes any action to deny a license or to reject or modify a delegation agreement or advanced duty, the Board shall give the applicant or licensee the opportunity for a hearing before the Board.

(2) The Board shall give notice and hold the hearing under Title 10, Subtitle 2 of the State Government Article.

(3) The Board may administer oaths in connection with any proceeding under this section.

(4) At least 14 days before the hearing, the hearing notice shall be sent to the last known address of the applicant or licensee.

(b) Any applicant aggrieved under this subtitle by a final decision of the Board denying a license or rejecting or modifying a delegation agreement or advanced duty may:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal allowed under Title 10, Subtitle 2 of the State Government Article PETITION FOR JUDICIAL REVIEW AS ALLOWED BY THE ADMINISTRATIVE PROCEDURE ACT.

16–315.

(a) Except as provided in this section for an action under § 16–311 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may:
(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 16–311 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[.]

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

17–512.

(a) Except as provided in this section for an action under § 17–409 of this title, any person aggrieved by a final decision of the Board in a contested case, as defined in § 10–201 of the State Government Article, may[:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by [Title 10, Subtitle 2 of the State Government Article] THE ADMINISTRATIVE PROCEDURE ACT.

(b) Any person aggrieved by a final decision of the Board under § 17–509 of this subtitle[:

(1) May not appeal to the Board of Review; but

(2) May] MAY take a direct judicial appeal as provided in [Title 10, Subtitle 2 of the State Government Article] THE ADMINISTRATIVE PROCEDURE ACT.

(c) An order of the Board may not be stayed pending judicial review.

(d) The Board may [appeal from] PETITION FOR JUDICIAL REVIEW OF any decision that reverses or modifies its order.

18–316.

(a) Except as provided in this section for an action under § 18–313 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may[:
(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal [PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 18–313 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal [.

(2) The appeal shall be made [for judicial review of final decisions] in the Administrative Procedure Act.

(c) A decision of the Board to deny a license, enforce a suspension of a license for more than 1 year, or revoke a license may not be stayed pending judicial review.

19–313.

(a) Except as provided in this section for an action under § 19–311 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may [:

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal [PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 19–311 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal [.

(2) The appeal shall be made [for judicial review of final decisions] in the Administrative Procedure Act.

20–308.

The applicant may [appeal] PETITION FOR JUDICIAL REVIEW OF a decision of the Board that relates to issuing or renewing a certificate [to the Board of Review as provided in § 20–315(a) of this subtitle] AS ALLOWED BY THE ADMINISTRATION PROCEDURE ACT.

20–315.
(a) Except as provided in this section for an action under § 20–313 of this subtitle, any person aggrieved by a final decision of the Board in a contested case, as defined in the Administrative Procedure Act, may:[

(1) Appeal that decision to the Board of Review; and

(2) Then take any further appeal] PETITION FOR JUDICIAL REVIEW AS allowed by the Administrative Procedure Act.

(b) [(1)] Any person aggrieved by a final decision of the Board under § 20–314 of this subtitle may not appeal to the Secretary [or Board of Review] but may take a direct judicial appeal[

(2) The appeal shall be made] as provided [for judicial review of final decisions] in the Administrative Procedure Act.

SECTION 2. AND BE IT FURTHER ENACTED, That, on or before November 1, 2015, the Department of Health and Mental Hygiene shall study the continued role of the Board of Review of the Department and report its findings and recommendations to the Governor and, in accordance with § 2–1246 of the State Government Article, the General Assembly on whether the appellate jurisdiction of the Board of Review should be further limited.

SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall apply to decisions of the Secretary of Health and Mental Hygiene issued on or after the effective date of this Act.

SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect June 1, 2014.

Approved by the Governor, May 5, 2014.