D2 5lr0531 CF 5lr0969

By: Charles County Delegation

Introduced and read first time: February 13, 2015

Assigned to: Appropriations

## A BILL ENTITLED

## 1 AN ACT concerning

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## Charles County Sheriff - Arbitration of Collective Bargaining Disputes

FOR the purpose of establishing procedures for arbitration of collective bargaining disputes involving the exclusive representative of sworn law enforcement officers in the Charles County Sheriff's Office; authorizing any party to a certain collective bargaining agreement to declare a bargaining impasse under certain circumstances; establishing a certain method for selecting an arbitrator; requiring the parties to submit certain memoranda to the arbitrator on or before a certain date; requiring the arbitrator to hold a closed hearing; establishing certain authority and duties of the arbitrator; requiring the arbitrator to issue a certain report on or before a certain date; requiring the arbitrator to consider only certain criteria when making a certain determination; prohibiting the arbitrator from taking certain actions; requiring the parties to execute a collective bargaining agreement incorporating the last final offer selected by the arbitrator; establishing a certain method of distributing the costs of the arbitration; authorizing the parties to reach a voluntary settlement on unresolved issues at any time; authorizing any party to file a certain complaint in the Circuit Court for Charles County within a certain period of time; prohibiting the filing of a certain complaint from staying the implementation of a certain report or part of the report; requiring certain collective bargaining agreements to be made with the County Commissioners of Charles County, in addition to the Sheriff; authorizing sworn law enforcement officers in Charles County to collectively bargain with respect to certain matters; authorizing a certain sworn law enforcement officer or correctional officer in Charles County to discuss certain matters with the employer without the intervention of the exclusive representative only under certain circumstances; requiring the county or the Office of the Sheriff to give certain notice to the exclusive representative under certain circumstances; altering the time period during which an exclusive bargaining agreement for law enforcement officers may be valid; and generally relating to the arbitration of collective bargaining disputes and the Charles County Sheriff's Office.

BY repealing and reenacting, with amendments,



1 2 3 4	Article – Courts and Judicial Proceedings Section 2–309(j)(5) Annotated Code of Maryland (2013 Replacement Volume and 2014 Supplement)				
5 6	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:				
7	Article - Courts and Judicial Proceedings				
8	2–309.				
9 10 11	• , , , , , , , , , , , , , , , , , , ,	-	aragraph applies to all full—time, merit system sworn law ional officers in the Charles County Sheriff's Office at a		
12 13	(ii) Tharles County Sheriff's O	_	aragraph does not apply to the following employees in the		
14 15			Sworn law enforcement officers or correctional officers in ce at a rank of lieutenant or above;		
16	2	2. ]	Employees in appointed positions;		
17	5	3. (	Civilian merit system employees;		
18	4	1. ]	Full–time reduced hours employees;		
19	5	5. ]	Part–time employees;		
20	6	3. (	Contractual employees;		
21	7	7. <u> </u>	Γemporary employees;		
22	8	3. ]	Emergency employees; or		
23 24	county policies and procedu		Employees whose employment is administered under the anual.		
25 26	(iii) 1 subject to this paragraph h		A sworn law enforcement officer or correctional officer right to:		
27 28			Γake part in or refrain from taking part in forming, ing in any employee organization or its lawful activities;		
29 30	collective bargaining; and	3. ]	Be represented by an exclusive representative, if any, in		

$\frac{1}{2}$	C. Engage in other concerted activities for the purpose of collective bargaining.
3 4 5 6 7	2. Sworn law enforcement officers and correctional officers subject to this paragraph may seek recognition in order to organize and bargain collectively in good faith with the Sheriff or the Sheriff's designee AND, IN THE CASE OF SWORN LAW ENFORCEMENT OFFICERS, THE COUNTY COMMISSIONERS OF CHARLES COUNTY, concerning the following matters:
8 9 10	A. [Compensation] FOR CORRECTIONAL OFFICERS, COMPENSATION, excluding salary, wages, and those benefits determined, offered, administered, controlled, or managed by the County Commissioners of Charles County;
11 12 13	B. FOR SWORN LAW ENFORCEMENT OFFICERS, COMPENSATION, INCLUDING SALARY, WAGES, AND THOSE BENEFITS DETERMINED, OFFERED, ADMINISTERED, CONTROLLED, OR MANAGED BY THE COUNTY COMMISSIONERS OF CHARLES COUNTY;
5	C. Leave, holidays, and vacations; and
16	[C.] <b>D.</b> Hours, working conditions, and job security.
17 18 19	3. <b>A.</b> A [sworn law enforcement officer or] correctional officer who is a member of a bargaining unit with an exclusive representative may discuss any matter with the employer without the intervention of the exclusive representative.
20 21 22 23 24 25 26	B. A SWORN LAW ENFORCEMENT OFFICER WHO IS A MEMBER OF A BARGAINING UNIT WITH AN EXCLUSIVE REPRESENTATIVE MAY DISCUSS ANY MATTER WITH THE EMPLOYER WITHOUT THE INTERVENTION OF THE EXCLUSIVE REPRESENTATIVE IF THE RESOLUTION OR ADJUSTMENT OF ANY DISPUTE BETWEEN A SWORN LAW ENFORCEMENT OFFICER AND THE EMPLOYER IS NOT INCONSISTENT WITH THE TERMS OF A COLLECTIVE BARGAINING AGREEMENT IN EFFECT.
27 28 29 30	C. If the resolution or adjustment concerns a matter between a sworn law enforcement officer and the employer, the county or the Office of the Sheriff shall provide prompt notice of the resolution or adjustment to the exclusive representative, if any.

4. A sworn law enforcement officer or correctional officer who is not a member of a bargaining unit with an exclusive representative may be required to pay a proportional service fee for costs associated with the administration and enforcement of any agreement that benefits the affected employees. An exclusive representative shall

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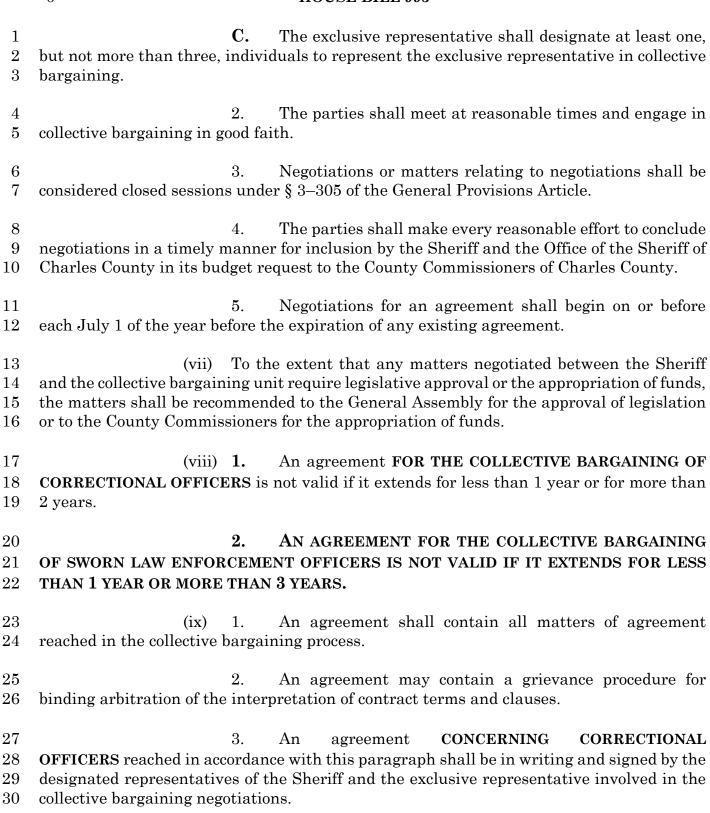
be selected in accordance with the procedures set forth in subparagraph (v) of this 1 2 paragraph. 3 5. This paragraph does not require that sworn law enforcement officers and correctional officers be represented by the same exclusive 4 5 representative. 6 [The] SUBJECT TO APPLICABLE LAWS AND REGULATIONS, (iv) THE Sheriff and the Office of the Sheriff for Charles County, AND, REGARDING SWORN 7 LAW ENFORCEMENT OFFICERS, THE COUNTY COMMISSIONERS OF CHARLES 8 9 **COUNTY,** through their appropriate officers and employees, may: Determine the: 10 1 11 A. Mission; 12 В. Budget; 13 C. Organization; 14 Numbers, types, and grades of employees assigned; D. 15 Ε. Work projects, tours of duty, and methods, means, and personnel by which its operations are conducted; 16 F. 17 Technology needs; G. Internal security practices; and 18 19 Η. Relocation of its facilities: 20 2. Maintain and improve the efficiency and effectiveness of 21 governmental operations; 223. Determine the services to be rendered, operations to be 23performed, and technology to be used; 24Determine the overall methods, processes, means, and classes of work or personnel by which governmental operations are to be conducted; 2526 5. Hire, direct, supervise, and assign employees; 27 6. A. Promote, demote, discipline, discharge, retain, and 28 lay off employees, PROVIDED THAT, IN MATTERS CONCERNING LAW ENFORCEMENT OFFICERS, THE COUNTY COMMISSIONERS, THE SHERIFF, AND THE OFFICE OF THE 29

SHERIFF SHALL COMPLY WITH ANY STATUTORY REQUIREMENTS, INCLUDING THE

LAW ENFORCEMENT OFFICERS' BILL OF RIGHTS, AND ANY REQUIREMENTS 1 2 ESTABLISHED UNDER ANY APPLICABLE COLLECTIVE BARGAINING AGREEMENT; and 3 Terminate employment because of lack of funds, lack of В. 4 work, a determination by the employer that continued work would be inefficient or 5 nonproductive, or for other legitimate reasons; 6 7. Set the qualifications of employees for appointment and 7 promotions; 8 Set standards of conduct; 8. 9 9. Adopt office rules, regulations, and procedures; 10 10. Provide a system of merit employment according to a 11 standard of business efficiency; and 12 Take actions, not otherwise specified in this paragraph, to 11. 13 carry out the mission of the Office of the Sheriff of Charles County. 14 (v) 1. Except as provided in subsubparagraph 2 of this 15 subparagraph, an exclusive representative may not be recognized by the Sheriff unless that representative is selected and certified by the Department of Labor, Licensing, and 16 Regulation. 17 18 2. Any petition to be recognized that is submitted on behalf 19 of the sworn law enforcement officers shall be accompanied by a showing of interest 20 supported by at least 51% of the sworn law enforcement officers indicating their desire to 21be exclusively represented by the petitioner for the purpose of collective bargaining. 22Any petition to be recognized that is submitted on behalf of the correctional officers shall be accompanied by a showing of interest supported by at 23least 51% of the correctional officers indicating their desire to be exclusively represented 2425 by the petitioner for the purpose of collective bargaining. 26 (vi) 1. A. The Sheriff may designate at least one, but not more than three, individuals to represent the Sheriff in collective bargaining CONCERNING 27 28CORRECTIONAL OFFICERS. 29 В. THE COUNTY COMMISSIONERS OF CHARLES COUNTY 30 AND THE SHERIFF MAY DESIGNATE AT LEAST ONE, BUT NOT MORE THAN THREE, INDIVIDUALS TO REPRESENT THE COUNTY COMMISSIONERS AND THE SHERIFF IN 31

COLLECTIVE BARGAINING CONCERNING SWORN LAW ENFORCEMENT OFFICERS.

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4. AN AGREEMENT CONCERNING SWORN LAW
ENFORCEMENT OFFICERS REACHED IN ACCORDANCE WITH THIS PARAGRAPH SHALL
BE IN WRITING AND SIGNED BY THE DESIGNATED REPRESENTATIVES OF THE
COUNTY COMMISSIONERS OF CHARLES COUNTY AND THE SHERIFF AND THE

- 1 EXCLUSIVE REPRESENTATIVE INVOLVED IN THE COLLECTIVE BARGAINING
- 2 NEGOTIATIONS.
- 3 5. An agreement CONCERNING CORRECTIONAL
- 4 **OFFICERS** is not effective until it is ratified by the Sheriff and a majority of the votes cast
- 5 by the employees in the bargaining unit.
- 6. AN AGREEMENT CONCERNING SWORN LAW
- 7 ENFORCEMENT OFFICERS IS NOT EFFECTIVE UNTIL IT IS RATIFIED BY THE COUNTY
- 8 COMMISSIONERS OF CHARLES COUNTY, THE SHERIFF, AND A MAJORITY OF THE
- 9 VOTES CAST BY THE EMPLOYEES IN THE BARGAINING UNIT.
- 10 [5.] 7. A modification to an existing agreement
- 11 CONCERNING CORRECTIONAL OFFICERS is not valid unless it is in writing and ratified
- 12 by the Sheriff and a majority of the votes cast by the employees in the bargaining unit.
- 8. A MODIFICATION TO AN EXISTING AGREEMENT
- 14 CONCERNING SWORN LAW ENFORCEMENT OFFICERS IS NOT VALID UNLESS IT IS IN
- 15 WRITING AND RATIFIED BY THE COUNTY COMMISSIONERS OF CHARLES COUNTY,
- 16 THE SHERIFF, AND A MAJORITY OF THE VOTES CAST BY THE EMPLOYEES IN THE
- 17 BARGAINING UNIT.
- 18 (x) 1. If the exclusive representative of the sworn
- 19 LAW ENFORCEMENT OFFICERS AND THE REPRESENTATIVES OF THE COUNTY
- 20 COMMISSIONERS OF CHARLES COUNTY AND THE SHERIFF HAVE NOT REACHED AN
- 21 AGREEMENT ON OR BEFORE DECEMBER 1 OR ANY LATER DATE DETERMINED BY
- 22 MUTUAL AGREEMENT OF THE PARTIES ON A COLLECTIVE BARGAINING AGREEMENT
- 23 THAT WOULD SUCCEED THE EXISTING AGREEMENT:
- A. ANY PARTY MAY DECLARE A BARGAINING IMPASSE;
- 25 AND
- B. THE PARTIES SHALL SELECT AN ARBITRATOR BY
- 27 ALTERNATIVE STRIKING OF NAMES FROM A LIST OF ARBITRATORS PROVIDED TO
- 28 THE PARTIES BY THE FEDERAL MEDIATION AND CONCILIATION SERVICE OR UNDER
- 29 THE LABOR ARBITRATION RULES OF THE AMERICAN ARBITRATION ASSOCIATION
- 30 TO BE COMPLETED WITHIN 3 DAYS OF THE PARTIES' RECEIPT OF THE LIST.
- 31 2. The party declaring a bargaining impasse
- 32 UNDER ITEM 1A OF THIS SUBPARAGRAPH SHALL CHOOSE THE SOURCES OF THE LIST
- 33 OF ARBITRATORS UNDER ITEM 1B OF THIS SUBPARAGRAPH.

- 3. On or before January 1 or any later date
- 2 DETERMINED BY MUTUAL AGREEMENT OF THE PARTIES, THE ARBITRATOR SHALL
- 3 DIRECT THE PARTIES TO SUBMIT:
- 4 A. A JOINT MEMORANDUM LISTING ALL ITEMS TO WHICH
- 5 THE PARTIES PREVIOUSLY AGREED; AND
- B. A SEPARATE PROPOSED MEMORANDUM OF EACH
- 7 PARTY'S LAST FINAL OFFER PRESENTED IN NEGOTIATIONS ON ALL ITEMS TO WHICH
- 8 THE PARTIES PREVIOUSLY DID NOT AGREE.
- 9 4. A. ON OR BEFORE JANUARY 15 OR ANY LATER
- 10 DATE DETERMINED BY MUTUAL AGREEMENT OF THE PARTIES, THE ARBITRATOR
- 11 SHALL HOLD A CLOSED HEARING ON THE PARTIES' PROPOSALS AT A TIME, DATE,
- 12 AND PLACE WITHIN CHARLES COUNTY SELECTED BY THE ARBITRATOR.
- B. AT THE HEARING, EACH PARTY SHALL SUBMIT
- 14 EVIDENCE OR MAKE ORAL AND WRITTEN ARGUMENTS IN SUPPORT OF THE PARTY'S
- 15 LAST FINAL OFFER.
- 16 **5.** THE ARBITRATOR MAY:
- A. GIVE NOTICE AND HOLD HEARINGS IN ACCORDANCE
- 18 WITH THE MARYLAND ADMINISTRATIVE PROCEDURE ACT;
- B. Administer oaths and take testimony and
- 20 OTHER EVIDENCE; AND
- 21 C. ISSUE SUBPOENAS.
- 22 6. ON OR BEFORE FEBRUARY 15 OR ANY LATER DATE
- 23 DETERMINED BY MUTUAL AGREEMENT OF THE PARTIES, THE ARBITRATOR SHALL
- 24 ISSUE A REPORT SELECTING THE LAST FINAL OFFER SUBMITTED BY THE PARTIES
- 25 THAT THE ARBITRATOR DETERMINES TO BE MORE REASONABLE WHEN VIEWED AS A
- 26 WHOLE.
- 27 The detailed of the second of the second
- 28 REASONABLE UNDER SUBSUBPARAGRAPH 6 OF THIS SUBPARAGRAPH, THE
- 29 ARBITRATOR SHALL CONSIDER ONLY:
- A. PAST COLLECTIVE BARGAINING AGREEMENTS
- 31 BETWEEN THE PARTIES, INCLUDING THE PAST BARGAINING HISTORY THAT LED TO
- 32 THE COLLECTIVE BARGAINING AGREEMENT AND THE PRECOLLECTIVE BARGAINING

- 1 HISTORY OF EMPLOYEE WAGES, HOURS, BENEFITS, AND OTHER WORKING
- 2 CONDITIONS:
- B. A COMPARISON OF WAGES, HOURS, BENEFITS, AND
- 4 OTHER CONDITIONS OF EMPLOYMENT OF LAW ENFORCEMENT OFFICERS EMPLOYED
- 5 IN OTHER JURISDICTIONS IN THE STATE;
- 6 C. A COMPARISON OF WAGES, HOURS, BENEFITS, AND
- 7 OTHER CONDITIONS OF EMPLOYMENT OF LAW ENFORCEMENT OFFICERS FROM THE
- 8 PRIMARY POLICE OR SHERIFF'S DEPARTMENTS IN ALL COUNTIES WITHIN THE
- 9 STATE;
- D. THE COSTS OF THE RESPECTIVE PROPOSALS OF THE
- 11 PARTIES;
- 12 E. THE ABILITY OF THE SHERIFF AND CHARLES
- 13 COUNTY TO FINANCE ANY ECONOMIC ADJUSTMENTS REQUIRED UNDER THE
- 14 PROPOSED COLLECTIVE BARGAINING AGREEMENT;
- F. THE ANNUAL INCREASE OR DECREASE IN CONSUMER
- 16 PRICES FOR GOODS AND SERVICES AS REFLECTED IN THE MOST RECENT CONSUMER
- 17 PRICE INDEX FOR THE WASHINGTON-ARLINGTON-ALEXANDRIA,
- 18 DC-VA-MD-WV METROPOLITAN STATISTICAL AREA PUBLISHED BY THE
- 19 FEDERAL BUREAU OF LABOR STATISTICS AND THE COST OF LIVING IN THE SAME
- 20 STATISTICAL AREAS AS COMPARED TO THE NATIONAL AVERAGE AND TO OTHER
- 21 COMPARABLE METROPOLITAN AREAS;
- 22 G. RECRUITMENT AND RETENTION DATA;
- H. THE SPECIAL NATURE OF THE WORK PERFORMED BY
- 24 THE EMPLOYEES IN THE BARGAINING UNIT, INCLUDING HAZARDS OF EMPLOYMENT,
- 25 PHYSICAL REQUIREMENTS, EDUCATIONAL QUALIFICATIONS, JOB TRAINING AND
- 26 SKILLS, SHIFT ASSIGNMENTS, AND THE DEMANDS PLACED ON THOSE EMPLOYEES AS
- 27 COMPARED TO OTHER CHARLES COUNTY OR SHERIFF EMPLOYEES;
- 28 I. The interest and welfare of the public and
- 29 THE EMPLOYEES IN THE BARGAINING UNIT; AND
- J. STIPULATIONS OF THE PARTIES REGARDING ANY OF
- 31 THE ITEMS UNDER THIS SUBSUBPARAGRAPH.
- 32 8. THE ARBITRATOR MAY NOT:

- 1 RECEIVE OR CONSIDER THE HISTORY OF COLLECTIVE
- 2 BARGAINING RELATED TO THE IMMEDIATE DISPUTE, INCLUDING ANY OFFERS OF
- 3 SETTLEMENT NOT CONTAINED IN THE LAST FINAL OFFER SUBMITTED TO THE
- 4 ARBITRATOR, UNLESS THE PARTIES MUTUALLY AGREE OTHERWISE;
- 5 В. COMPROMISE OR ALTER THE LAST FINAL OFFER
- 6 THAT THE ARBITRATOR SELECTS, UNLESS THE PARTIES MUTUALLY AGREE
- 7 OTHERWISE; OR
- 8 **C**. SELECT AN OFFER IN WHICH THE CONDITIONS OF
- 9 EMPLOYMENT OR THE COMPENSATION, SALARIES, FEES, OR WAGES TO BE PAID ARE
- 10 UNREASONABLE.
- 9. THE LAST FINAL OFFER SELECTED BY THE 11 Α.
- 12 ARBITRATOR, AS INTEGRATED WITH THE ITEMS ON WHICH THE PARTIES
- 13 PREVIOUSLY AGREED, SHALL CONSTITUTE THE FINAL AGREEMENT BETWEEN THE
- PARTIES WITHOUT FURTHER RATIFICATION BY THE PARTIES. 14
- В. THE PARTIES SHALL EXECUTE A COLLECTIVE 15
- BARGAINING AGREEMENT INCORPORATING THE LAST OFFER SELECTED BY THE 16
- 17 ARBITRATOR.
- 10. CHARLES 18 COUNTY, THE SHERIFF,
- EXCLUSIVE REPRESENTATIVE SHALL SHARE THE COSTS OF THE SERVICES OF THE 19
- 20 ARBITRATOR, WITH THE EXCLUSIVE REPRESENTATIVE PAYING HALF OF THE COSTS
- AND CHARLES COUNTY AND THE SHERIFF SHARING HALF OF THE COSTS. 21
- 2211. NOTHING IN THIS SUBPARAGRAPH SHALL BE
- 23CONSTRUED TO PROHIBIT THE PARTIES FROM REACHING A VOLUNTARY
- 24SETTLEMENT ON ANY UNRESOLVED ISSUES AT ANY TIME BEFORE OR AFTER THE
- 25ISSUANCE OF THE DECISION BY THE ARBITRATOR.
- 26 **12.** Α. WITHIN 30 CALENDAR DAYS AFTER RECEIPT OF
- 27 ISSUED  $\mathbf{BY}$ THE ARBITRATOR IN ACCORDANCE
- SUBSUBPARAGRAPH 6 OF THIS SUBPARAGRAPH, THE COUNTY COMMISSIONERS, 28
- THE SHERIFF, OR THE EXCLUSIVE REPRESENTATIVE MAY FILE A COMPLAINT IN THE 29
- CIRCUIT COURT FOR CHARLES COUNTY CHALLENGING THE REPORT, OR ANY PART 30
- OF THE REPORT, ON THE GROUNDS ESTABLISHED IN § 3-223(B) OR § 3-224(B) OF 31
- 32THIS ARTICLE.
- 33 В. THE FILING OF A COMPLAINT UNDER **THIS**
- 34SUBSUBPARAGRAPH DOES NOT STAY THE IMPLEMENTATION OF THE REPORT OR
- 35 ANY PART OF THE REPORT.

1	(XI) This paragraph does not authorize a sworn law en	nforcement
2	officer or correctional officer to engage in a strike as defined in § 3-303 of	f the State
3	Personnel and Pensions Article.	

- [(xi)] (XII) Nothing in this paragraph shall be construed as subjecting disciplinary matters or the disciplinary process to negotiation as part of the collective bargaining process EXCEPT AS AUTHORIZED BY THE LAW ENFORCEMENT OFFICERS' BILL OF RIGHTS.
- 8 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 9 October 1, 2015.