D1, G1 SB 295/13 – JPR CONSTITUTIONAL AMENDMENT

5lr1738

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Introduced and read first time: February 13, 2015 Assigned to: Judiciary and Ways and Means

# A BILL ENTITLED

# 1 AN ACT concerning

# 2 Circuit Court Judges – Election, Qualifications, and Term of Office

- 3 FOR the purpose of proposing an amendment to the Maryland Constitution relating to the 4 selection and tenure of circuit court judges; altering the method of filling vacancies  $\mathbf{5}$ in the office of a judge of a circuit court; providing for retention elections following 6 an appointment to fill a vacancy in the office of a judge of a circuit court; altering the 7 term of office of circuit court judges; altering certain qualifications for appointment 8 of circuit court judges; providing for a transitional period during which the terms of 9 certain amendments are effective; repealing certain obsolete provisions; making 10 stylistic changes; generally relating to the selection, election, appointment, 11 qualification, tenure, and term of office for judges of the circuit courts; and 12submitting this amendment to the qualified voters of the State for their adoption or 13rejection.
- 14 BY proposing an amendment to the Maryland Constitution
- 15 Article IV Judiciary Department
- 16 Section 2, 3, 5A, 11, and 21(a)
- 17 BY proposing a repeal of the Maryland Constitution
- 18 Article IV Judiciary Department
- 19 Section 5; 18B and the part "Part IIA Interim Provisions"; and 21A
- 20 BY proposing an addition to the Maryland Constitution
- 21 Article XVIII Provisions of Limited Duration
- 22 Section 6
- 23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 24 (Three–fifths of all the members elected to each of the two Houses concurring), That it be
- 25 proposed that the Maryland Constitution read as follows:

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



### 1

#### Article IV - Judiciary Department

2 2.

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3 The Judges of all of the said Courts shall be citizens of the State of Maryland, and 4 gualified voters under this Constitution, and shall have resided therein not less than five years, and not less than six months next preceding their [election, or] appointment[, as the  $\mathbf{5}$ case may be,] in the city, county, district, judicial circuit, intermediate appellate judicial 6 7circuit or appellate judicial circuit for which they may be [, respectively, elected or] 8 appointed. They shall be not less than thirty years of age at the time of their [election or] 9 appointment, and shall be selected from those who have been admitted to practice law in 10 this State, and who are most distinguished for integrity, wisdom and sound legal 11 knowledge.

12 3.

13Except for the Judges of the District Court, the Judges of the several Courts other 14 than the Court of Appeals or any intermediate courts of appeal shall, subject to the 15provisions of Section 5 of this Article of the Constitution, be elected in Baltimore City and in each county, by the qualified voters of the city and of each county, respectively, all of the 1617said Judges to be elected at the general election to be held on the Tuesday after the first 18 Monday in November, as now provided for in the Constitution. Each of the said Judges 19 shall hold his office for the term of fifteen years from the time of his election, and until his 20successor is elected and qualified, or until he shall have attained the age of seventy years, 21whichever may first happen, and be reeligible thereto until he shall have attained the age 22of seventy years, and not after.] In case of the inability of any [of said Judges] CIRCUIT 23COURT JUDGE to discharge [his] THE JUDGE'S duties with efficiency, by reason of 24continued sickness, or of physical or mental infirmity, it shall be in the power of the General 25Assembly, two-thirds of the members of each House concurring, with the approval of the 26Governor to retire said Judge from office.

27 [5.

28Upon every occurrence or recurrence of a vacancy through death, resignation, 29removal, disqualification by reason of age or otherwise, or expiration of the term of fifteen 30 years of any judge of a circuit court, or creation of the office of any such judge, or in any 31 other way, the Governor shall appoint a person duly qualified to fill said office, who shall 32hold the same until the election and qualification of his successor. His successor shall be 33 elected at the first biennial general election for Representatives in Congress after the 34expiration of the term of fifteen years (if the vacancy occurred in that way) or the first such 35 general election after one year after the occurrence of the vacancy in any other way than 36 through expiration of such term. Except in case of reappointment of a judge upon expiration 37of his term of fifteen years, no person shall be appointed who will become disqualified by 38 reason of age and thereby unable to continue to hold office until the prescribed time when 39 his successor would have been elected.]

# 1 **[**5A.**]** 5.

2 (a) A vacancy in the office of a judge of A CIRCUIT COURT OR an appellate court, 3 whether occasioned by the death, resignation, removal, retirement, disqualification by 4 reason of age, or rejection by the voters of an incumbent, the creation of the office of a judge, 5 or otherwise, shall be filled as provided in this section.

6 (b) Upon the occurrence of a vacancy the Governor shall appoint, by and with the 7 advice and consent of the Senate, a person duly qualified to fill [said office] THE VACANCY 8 who shall hold the [same] OFFICE until the election for continuance in office as provided 9 in subsections (c) [and], (d), AND (E) OF THIS SECTION.

10 (c) The continuance in office of a judge of the Court of Appeals, FOLLOWING AN 11 APPOINTMENT TO FILL A VACANCY, is subject to approval or rejection by the registered 12 voters of the appellate judicial circuit from which [he] THE JUDGE was appointed at the 13 next general election following the expiration of [one] 1 year from the date of the occurrence 14 of the vacancy which [he] THE JUDGE was appointed to fill, and at the general election 15 next occurring every [ten] 10 years thereafter.

16 (d) The continuance in office of a judge of the Court of Special Appeals, 17 FOLLOWING AN APPOINTMENT TO FILL A VACANCY, is subject to approval or rejection 18 by the registered voters of the geographical area prescribed by law at the next general 19 election following the expiration of [one] 1 year from the date of the occurrence of the 20 vacancy which [he] THE JUDGE was appointed to fill, and at the general election next 21 occurring every [ten] 10 years thereafter.

(E) THE CONTINUANCE IN OFFICE OF A JUDGE OF A CIRCUIT COURT, FOLLOWING AN APPOINTMENT TO FILL A VACANCY, IS SUBJECT TO APPROVAL OR REJECTION BY THE REGISTERED VOTERS OF BALTIMORE CITY OR THE COUNTY FROM WHICH THE JUDGE WAS APPOINTED AT THE NEXT GENERAL ELECTION FOLLOWING THE EXPIRATION OF 1 YEAR FROM THE DATE OF THE OCCURRENCE OF THE VACANCY THAT THE JUDGE WAS APPOINTED TO FILL, AND AT THE GENERAL ELECTION NEXT OCCURRING EVERY 10 YEARS THEREAFTER.

[(e)] (F) The approval or rejection by the registered voters of a judge as provided for in subsections (c) [and], (d), AND (E) OF THIS SECTION shall be a vote for the judge's retention in office for a term of [ten] 10 years or [his] THE JUDGE'S removal. The judge's name shall be on the appropriate ballot, without opposition, and the voters shall vote yes or no for [his] THE JUDGE'S retention in office. If the voters reject the retention in office of a judge, or if the vote is tied, the office becomes vacant [ten] 10 days after certification of the election returns.

36 [(f)] (G) An appellate OR CIRCUIT court judge shall retire when [he] THE 37 JUDGE attains [his seventieth birthday] THE AGE OF 70 YEARS.

1 [(g)] (H) A member of the General Assembly who is otherwise qualified for 2 appointment to judicial office is not disqualified by reason of [his] THE MEMBER'S 3 membership in a General Assembly which proposed or enacted any constitutional 4 amendment or statute affecting the method of selection[. Continuance], CONTINUANCE in 5 office, or retirement or removal of a judge, the creation or abolition of a court, an increase 6 or decrease in the number of judges of any court, or an increase or decrease in the salary, 7 [pension] PENSION, or other allowances of any judge.

8 11.

9 The election for Judges, hereinbefore provided, and all elections for Clerks, Registers 10 of Wills, and other officers, provided in this Constitution, except State's Attorneys, shall be 11 certified, and the returns made, by the Clerks of the Circuit Courts of the Counties, and 12the Clerk of the Superior Court of Baltimore City, respectively,] to the Governor, who shall 13issue commissions to the different persons for the offices to which they shall have been, 14 respectively, elected; and in all such elections for officers other than judges of an appellate 15**OR CIRCUIT** court, the person having the greatest number of votes, shall be declared to be 16 elected.

17

[Part IIA – Interim Provisions]

18 **[**18B.

19 (a) For the purpose of implementing the amendments to this article, dealing with 20 the selection and tenure of appellate court judges, the following provisions shall govern.

(b) Each judge of an appellate court who is in office for an elected term on the effective date of these amendments, unless he dies, resigns, retires, or is otherwise lawfully removed, shall continue in office until the general election next after the end of his elected term, or until his seventieth birthday, whichever first occurs. His continuance in office is then subject to the provisions of section 5A(c) and (d) of this article, applicable to judges of that court, but in no event shall any judge continue in office after his seventieth birthday.

(c) Each judge of a court specified in subsection (b) who is in office on the effective date of these amendments, but who has not been elected to that office by the voters, shall, within fifteen days after the effective date of these amendments, be reappointed to that office. His continuance in office is then subject to the provisions of section 5A(c) and (d) of this article, applicable to judges of that court, but in no event shall any judge continue in office after his seventieth birthday.]

33 21.

(a) Subject to the provisions of subsection (b) OF THIS SECTION, the General
 Assembly shall determine by law the number of judges of the circuit court in BALTIMORE

1 **CITY AND** each county and circuit. These judges shall be selected in accordance with 2 [Sections 3 and 5] **PART II** of this Article.

3 **[**21A.

If the amendments to sections 3 and 21 of Article IV proposed by House Bill 972, Senate Bill 390 (1976) and the amendments to those sections proposed by House Bill 1048 (1976) are ratified by the voters at the election in November 1976, the amendments to those sections proposed in House Bill 972, Senate Bill 390 (1976) shall take effect.]

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# Article XVIII – Provisions of Limited Duration

9 **6.** 

10 (A) FOR THE PURPOSE OF IMPLEMENTING THE AMENDMENTS TO ARTICLE IV OF THE MARYLAND CONSTITUTION PROPOSED BY HOUSE BILL OF 2015 11 12(5LR1738) CONCERNING JUDGES OF THE CIRCUIT COURTS, THE FOLLOWING 13PROVISIONS SHALL GOVERN. IN ACCORDANCE WITH ARTICLE XIV, SECTION 1A OF THE MARYLAND CONSTITUTION, THIS SECTION SHALL EXPIRE WHEN ALL OF THE 1415JUDGES OF THE CIRCUIT COURTS HAVE COMPLETED ALL OF THE TERMS FOR WHICH 16 THE JUDGES ARE RETAINED IN OFFICE UNDER SUBSECTIONS (B) AND (C) OF THIS 17SECTION OR HAVE VACATED THEIR OFFICES FOR ANY REASON.

18 EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE FOR AN ELECTED **(B)** 19TERM ON THE EFFECTIVE DATE OF THESE AMENDMENTS, UNLESS THE JUDGE DIES, 20RESIGNS, RETIRES, OR IS OTHERWISE LAWFULLY REMOVED, SHALL CONTINUE IN OFFICE UNTIL THE NEXT GENERAL ELECTION AFTER THE END OF THE ELECTED 2122TERM OR UNTIL THE JUDGE ATTAINS THE AGE OF 70 YEARS, WHICHEVER OCCURS 23FIRST. CONTINUANCE OF THE JUDGE IN OFFICE IS THEN SUBJECT TO THE 24PROVISIONS OF ARTICLE IV, SECTION 5 OF THE MARYLAND CONSTITUTION, BUT IN NO EVENT SHALL ANY JUDGE CONTINUE IN OFFICE AFTER ATTAINING THE AGE OF 252670 YEARS.

(C) EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE ON THE EFFECTIVE
DATE OF THESE AMENDMENTS, BUT WHO HAS NOT BEEN ELECTED TO THAT OFFICE
BY THE VOTERS, SHALL, WITHIN 15 DAYS AFTER THE EFFECTIVE DATE OF THESE
AMENDMENTS, BE REAPPOINTED TO THAT OFFICE. CONTINUANCE OF THE JUDGE IN
OFFICE IS THEN SUBJECT TO THE PROVISIONS OF ARTICLE IV, SECTION 5 OF THE
MARYLAND CONSTITUTION, BUT IN NO EVENT SHALL ANY JUDGE CONTINUE IN
OFFICE AFTER ATTAINING THE AGE OF 70 YEARS.

34 SECTION 2. AND BE IT FURTHER ENACTED, That the General Assembly 35 determines that the amendment to the Maryland Constitution proposed by this Act affects

1 multiple jurisdictions and that the provisions of Article XIV, § 1 of the Maryland 2 Constitution concerning local approval of constitutional amendments do not apply.

3 SECTION 3. AND BE IT FURTHER ENACTED, That the aforegoing section proposed as an amendment to the Maryland Constitution shall be submitted to the 4 qualified voters of the State at the next general election to be held in November 2016 for  $\mathbf{5}$ 6 their adoption or rejection pursuant to Article XIV of the Maryland Constitution. At that 7 general election, the vote on this proposed amendment to the Constitution shall be by 8 ballot, and upon each ballot there shall be printed the words "For the Constitutional 9 Amendment" and "Against the Constitutional Amendment," as now provided by law. Immediately after the election, all returns shall be made to the Governor of the vote for and 10 11 against the proposed amendment, as directed by Article XIV of the Maryland Constitution, 12and further proceedings had in accordance with Article XIV.