# **SENATE BILL 399**

D3, J1 5lr1040

By: Senators Pugh and Muse

Introduced and read first time: February 6, 2015

Assigned to: Judicial Proceedings

#### A BILL ENTITLED

### 1 AN ACT concerning

2

### Health Care Malpractice Claims - Use of Clinical Practice Guidelines

3 FOR the purpose of requiring the Director of the Health Care Alternative Dispute 4 Resolution Office to maintain a record of the names of physicians willing to serve as 5 members of an independent medical review panel; establishing certain qualifications 6 for eligibility to serve on a panel; establishing procedures for selection of the 7 members of a panel; requiring a claim for damages due to medical injury to be 8 referred to the Director to select a panel if a defendant asserts as a defense that 9 certain clinical practice guidelines apply and the defendant acted in accordance with the guidelines; requiring the parties to the claim to send certain information to the 10 11 Director; requiring a panel to make a certain written finding; requiring a panel to 12 make certain determinations; providing that certain determinations made by a panel 13 establish certain rebuttable presumptions; requiring the Secretary of Health and Mental Hygiene to adopt regulations establishing clinical practice guidelines for 14 15 obstetrical and gynecological services; requiring the Secretary to consult with certain 16 medical professional organizations; requiring the Secretary to review and update the 17 guidelines at least annually; defining a certain term; providing for the termination 18 of this Act; and generally relating to clinical practice guidelines and health care 19 malpractice claims.

## 20 BY renumbering

- 21 Article Courts and Judicial Proceedings
- 22 Section 3–2A–03A
- 23 to be Section 3–2A–03C
- 24 Annotated Code of Maryland
- 25 (2013 Replacement Volume and 2014 Supplement)
- 26 BY adding to
- 27 Article Courts and Judicial Proceedings
- 28 Section 3–2A–03A and 3–2A–03B
- 29 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



- 1 (2013 Replacement Volume and 2014 Supplement)
- 2 BY adding to
- 3 Article Health General
- 4 Section 2–701 and 2–702 to be under the new subtitle "Subtitle 7. Clinical Practice
- 5 Guidelines"
- 6 Annotated Code of Maryland
- 7 (2009 Replacement Volume and 2014 Supplement)
- 8 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 9 That Section(s) 3–2A–03A of Article Courts and Judicial Proceedings of the Annotated
- 10 Code of Maryland be renumbered to be Section(s) 3–2A–03C.
- SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read
- 12 as follows:

13

- **Article Courts and Judicial Proceedings**
- 14 **3–2A–03A.**
- 15 (A) THE DIRECTOR SHALL MAINTAIN A RECORD OF THE NAMES OF
- 16 PHYSICIANS WILLING TO SERVE AS MEMBERS OF AN INDEPENDENT MEDICAL
- 17 REVIEW PANEL.
- 18 (B) TO BE ELIGIBLE TO SERVE ON AN INDEPENDENT MEDICAL REVIEW
- 19 PANEL, A PHYSICIAN SHALL:
- 20 (1) BE AN EXPERIENCED PHYSICIAN CERTIFIED BY THE AMERICAN
- 21 BOARD OF OBSTETRICS AND GYNECOLOGY; AND
- 22 (2) FOR AT LEAST 2 YEARS BEFORE APPOINTMENT TO A PANEL, HAVE
- 23 BEEN IN ACTIVE MEDICAL PRACTICE, DEVOTED A SUBSTANTIAL PORTION OF THE
- 24 PHYSICIAN'S TIME TO TEACHING AT AN ACCREDITED MEDICAL SCHOOL, OR HAVE
- 25 BEEN ENGAGED IN UNIVERSITY-BASED RESEARCH IN OBSTETRICS AND
- 26 GYNECOLOGY.
- 27 (C) (1) WITHIN 20 DAYS AFTER A CASE IS REFERRED UNDER §
- 28 3-2A-03B OF THIS SUBTITLE, THE DIRECTOR SHALL DELIVER TO EACH PARTY A
- 29 LIST OF THE NAMES OF 20 PHYSICIANS CHOSEN AT RANDOM FROM THE RECORD OF
- 30 NAMES MAINTAINED BY THE DIRECTOR UNDER SUBSECTION (A) OF THIS SECTION.
- 31 TOGETHER WITH A BRIEF BIOGRAPHICAL STATEMENT ABOUT EACH OF THE
- 32 PHYSICIANS.
- 33 (2) (I) BEFORE DELIVERING THE LIST, THE DIRECTOR SHALL
- 34 INQUIRE OF THE PHYSICIANS SELECTED WHETHER THEY HAVE A PERSONAL OR

- 1 ECONOMIC RELATIONSHIP WITH ANY OF THE PARTIES OR THEIR COUNSEL, OR ANY
- 2 CASES IN WHICH THEY ARE A PARTY BEFORE THE OFFICE, THAT CAN FORM THE
- 3 BASIS OF ANY PARTIALITY ON THEIR PART.
- 4 (II) IF, IN THE JUDGMENT OF THE DIRECTOR, A PHYSICIAN
- 5 SELECTED HAS A PERSONAL OR ECONOMIC RELATIONSHIP WITH A PARTY, THAT
- 6 PHYSICIAN'S NAME SHALL BE REPLACED BY ANOTHER CHOSEN AT RANDOM.
- 7 (3) THE BIOGRAPHICAL STATEMENTS SENT TO THE PARTIES UNDER
- 8 THIS SUBSECTION SHALL HAVE BEEN UPDATED WITHIN 2 YEARS BEFORE DELIVERY
- 9 OF THE LIST.
- 10 (D) (1) (I) WITHIN 15 DAYS AFTER DELIVERY OF THE LIST, A PARTY
- 11 MAY OBJECT IN WRITING, STATING THE REASONS FOR OBJECTION, TO THE
- 12 INCLUSION OF ANY PHYSICIAN ON THE LIST.
- 13 (II) IF THE DIRECTOR FINDS A REASONABLE BASIS FOR THE
- 14 OBJECTION, THE DIRECTOR SHALL REPLACE THE NAME OF THE PHYSICIAN WITH
- 15 THE NAME OF ANOTHER PHYSICIAN.
- 16 (III) WITHIN 30 DAYS AFTER DELIVERY OF THE INITIAL LIST OR,
- 17 IF A PHYSICIAN IS REPLACED, WITHIN 30 DAYS AFTER DELIVERY OF THE
- 18 REPLACEMENT LIST, EACH PARTY SHALL STRIKE FROM THE LIST ANY NAME OR
- 19 NAMES THAT ARE UNACCEPTABLE AND RETURN A COPY OF THE LIST WITH THE
- 20 PARTY'S STRIKES TO THE DIRECTOR.
- 21 (IV) THE DIRECTOR MAY REQUIRE THAT SUBSEQUENT STRIKES
- 22 BE MADE IN A LESSER PERIOD OF TIME.
- 23 (V) A PARTY MAY NOT STRIKE MORE THAN SIX NAMES FROM
- 24 THE LIST.
- 25 **(2)** IF:
- 26 (I) THE CLAIM IS AGAINST MORE THAN ONE HEALTH CARE
- 27 PROVIDER, WHETHER DIRECTLY BY A CLAIMANT OR AS A RESULT OF A THIRD-PARTY
- 28 CLAIM, THE HEALTH CARE PROVIDERS CLAIMED AGAINST SHALL BE TREATED AS A
- 29 SINGLE PARTY AND SHALL EXERCISE THEIR STRIKES JOINTLY;
- 30 (II) THERE IS MORE THAN ONE CLAIMANT, THE CLAIMANTS
- 31 SHALL BE TREATED AS A SINGLE PARTY AND SHALL EXERCISE THEIR STRIKES
- 32 **JOINTLY**;

- 1 (III) WITHIN THE TIME PERIOD SPECIFIED IN PARAGRAPH (1) OF
- 2 THIS SUBSECTION, MULTIPLE CLAIMANTS OR MULTIPLE HEALTH CARE PROVIDERS
- 3 FAIL TO AGREE ON THEIR STRIKES, THEY SHALL NOTIFY THE DIRECTOR OF THEIR
- 4 DISAGREEMENT AND THE DIRECTOR MAY MAKE THE STRIKES ON THEIR BEHALF;
- 5 AND
- 6 (IV) ANY PARTY FAILS TO RETURN A COPY OF THE LIST WITH
- 7 THE PARTY'S STRIKES WITHIN THE TIME PERIOD SPECIFIED IN PARAGRAPH (1) OF
- 8 THIS SUBSECTION, THE DIRECTOR MAY MAKE THE STRIKES FOR THAT PARTY.
- 9 (E) (1) THE DIRECTOR SHALL COMPARE THE LISTS RETURNED BY THE
- 10 PARTIES AND THE LISTS FROM WHICH THE DIRECTOR HAS STRICKEN NAMES UNDER
- 11 SUBSECTION (D) OF THIS SECTION AND SHALL SELECT THE FIRST THREE MUTUALLY
- 12 AGREEABLE PHYSICIANS AS THE PANEL MEMBERS.
- 13 (2) (I) THE DIRECTOR SHALL ESTABLISH BY REGULATION
- 14 PROCEDURES FOR SELECTION OF ALTERNATES TO SERVE IN PLACE OF PANEL
- 15 MEMBERS UNABLE TO SERVE AFTER APPOINTMENT.
- 16 (II) PROCEDURES FOR THE SELECTION OF ALTERNATE PANEL
- 17 MEMBERS SHALL REQUIRE THAT ALTERNATE PANEL MEMBERS BE CHOSEN AT
- 18 RANDOM FROM THE LIST PREPARED BY THE DIRECTOR UNDER SUBSECTION (A) OF
- 19 THIS SECTION, AND MAY NOT BE CONFINED TO THE TIME LIMITATIONS IN
- 20 SUBSECTION (D)(1) OF THIS SECTION.
- 21 (III) THE DIRECTOR MAY REQUIRE THE ATTENDANCE OF AN
- 22 APPROPRIATE ALTERNATE AT ANY PANEL MEETING UNDER THIS SUBTITLE.
- 23 (F) A MEMBER OF AN INDEPENDENT MEDICAL REVIEW PANEL WHO ACTS IN
- 24 GOOD FAITH AND WITHIN THE PANEL'S DUTIES IS IMMUNE FROM CIVIL LIABILITY
- 25 FOR GIVING INFORMATION TO THE PANEL OR OTHERWISE PARTICIPATING IN ITS
- 26 ACTIVITIES.
- 27 **3–2A–03B.**
- 28 (A) (1) IF A DEFENDANT IN A CLAIM UNDER THIS SUBTITLE ASSERTS AS A
- 29 DEFENSE THAT THE CLINICAL PRACTICE GUIDELINES ADOPTED BY THE SECRETARY
- 30 OF HEALTH AND MENTAL HYGIENE UNDER § 2–702 OF THE HEALTH GENERAL
- 31 ARTICLE APPLY TO THE ALLEGED ACTS OR OMISSIONS OF THE DEFENDANT GIVING
- 32 RISE TO THE CLAIM AND THAT THE DEFENDANT ACTED IN ACCORDANCE WITH THE
- 33 CLINICAL PRACTICE GUIDELINES, THE ARBITRATION PANEL OR COURT, AFTER
- 34 COMPLETION OF DISCOVERY, SHALL REFER THE CLAIM TO THE DIRECTOR TO

- 1 SELECT AN INDEPENDENT MEDICAL REVIEW PANEL UNDER § 3–2A–03A OF THIS
- 2 SUBTITLE.
- 3 (2) WITHIN 30 DAYS AFTER THE CASE IS REFERRED TO AN
- 4 INDEPENDENT MEDICAL REVIEW PANEL, EACH PARTY SHALL SEND TO THE
- 5 DIRECTOR COPIES OF THE FOLLOWING INFORMATION OBTAINED BY DISCOVERY
- 6 UNDER THE MARYLAND RULES:
- 7 (I) TRANSCRIPTS OF DEPOSITIONS;
- 8 (II) WRITTEN INTERROGATORIES;
- 9 (III) DOCUMENTS PRODUCED;
- 10 (IV) RECORDS OF PHYSICAL EXAMINATIONS; AND
- 11 (V) RESPONSES TO REQUESTS FOR ADMISSION OF FACTS AND
- 12 GENUINENESS OF DOCUMENTS.
- 13 (B) WITHIN 60 DAYS AFTER ALL MEMBERS OF AN INDEPENDENT MEDICAL
- 14 REVIEW PANEL HAVE BEEN SELECTED, THE PANEL SHALL COMPLETE A REVIEW OF
- 15 THE INFORMATION SENT TO THE DIRECTOR UNDER SUBSECTION (A) OF THIS
- 16 SECTION AND SHALL MAKE A WRITTEN FINDING UNDER THIS SECTION.
- 17 (C) THE INDEPENDENT MEDICAL REVIEW PANEL SHALL DETERMINE, AS TO
- 18 EACH DEFENDANT, WHETHER:
- 19 (1) THE CLINICAL PRACTICE GUIDELINES ADOPTED BY THE
- 20 SECRETARY OF HEALTH AND MENTAL HYGIENE UNDER § 2-702 OF THE
- 21 HEALTH GENERAL ARTICLE APPLY TO THE ALLEGED ACTS OR OMISSIONS OF THE
- 22 DEFENDANT GIVING RISE TO THE CLAIM; AND
- 23 (2) THE DEFENDANT ACTED IN ACCORDANCE WITH THE CLINICAL
- 24 PRACTICE GUIDELINES.
- 25 (D) THE DIRECTOR SHALL SEND A COPY OF THE INDEPENDENT MEDICAL
- 26 REVIEW PANEL'S WRITTEN FINDING TO THE ARBITRATION PANEL OR COURT THAT
- 27 REFERRED THE CLAIM AND TO ALL PARTIES.
- 28 (E) (1) IF THE INDEPENDENT MEDICAL REVIEW PANEL DETERMINES
- 29 THAT THE CLINICAL PRACTICE GUIDELINES APPLY TO THE ALLEGED ACTS OR
- 30 OMISSIONS OF THE DEFENDANT GIVING RISE TO THE CLAIM AND THAT THE
- 31 DEFENDANT ACTED IN ACCORDANCE WITH THE GUIDELINES, THERE IS A

- 1 REBUTTABLE PRESUMPTION THAT THE DEFENDANT COMPLIED WITH THE
- 2 STANDARD OF CARE.
- 3 (2) IF THE INDEPENDENT MEDICAL REVIEW PANEL DETERMINES
- 4 THAT THE CLINICAL PRACTICE GUIDELINES APPLY TO THE ALLEGED ACTS OR
- 5 OMISSIONS OF THE DEFENDANT GIVING RISE TO THE CLAIM AND THAT THE
- 6 DEFENDANT DID NOT ACT IN ACCORDANCE WITH THE GUIDELINES, THERE IS A
- 7 REBUTTABLE PRESUMPTION THAT THE DEFENDANT DEPARTED FROM THE
- 8 STANDARD OF CARE.

#### 9 Article - Health - General

- 10 SUBTITLE 7. CLINICAL PRACTICE GUIDELINES.
- 11 **2–701.**
- 12 IN THIS SUBTITLE, "CLINICAL PRACTICE GUIDELINES" MEANS
- 13 SYSTEMATICALLY DEVELOPED STATEMENTS BASED ON THE REVIEW OF CLINICAL
- 14 EVIDENCE TO ASSIST A HEALTH CARE PROVIDER IN DETERMINING THE
- 15 APPROPRIATE HEALTH CARE IN SPECIFIC CLINICAL CIRCUMSTANCES.
- 16 **2–702.**
- 17 (A) ON OR BEFORE JANUARY 1, 2016, THE SECRETARY SHALL ADOPT
- 18 REGULATIONS ESTABLISHING CLINICAL PRACTICE GUIDELINES FOR OBSTETRICAL
- 19 AND GYNECOLOGICAL SERVICES.
- 20 (B) THE SECRETARY SHALL DEVELOP THE GUIDELINES IN CONSULTATION
- 21 WITH APPROPRIATE MEDICAL PROFESSIONAL ORGANIZATIONS.
- 22 (C) THE SECRETARY SHALL REVIEW AND UPDATE THE GUIDELINES AT
- 23 LEAST ANNUALLY.
- SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July
- 25 1, 2015. It shall remain effective for a period of 8 years and 6 months and, at the end of
- 26 December 31, 2023, with no further action required by the General Assembly, this Act shall
- 27 be abrogated and of no further force and effect.