SENATE BILL 460

C5 5lr2576 CF HB 469

By: Senators Feldman and Klausmeier, Klausmeier, and Middleton

Introduced and read first time: February 6, 2015

Assigned to: Finance

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 18, 2015

CHAPTER

1 AN ACT concerning

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Public Utilities - Electricity - Construction of Overhead Transmission Lines

3 FOR the purpose of altering the scope of persons who may apply for a certificate of public 4 convenience and necessity to begin construction of a certain new overhead 5 transmission line for electricity under certain circumstances to include a person 6 rather than only an electric company; an electric company or a person who is or will 7 be subject to regulation as a public utility by an officer or an agency of the United 8 States; prohibiting the Public Service Commission from issuing a certificate of public 9 convenience and necessity for the construction of a certain overhead transmission 10 line to an applicant other than an electric company under certain circumstances; 11 requiring the Commission to require as an ongoing condition of the certificate of public convenience and necessity that a certain applicant complies with certain 12 13 agreements related to the ongoing operation and maintenance of the overhead 14 transmission line and all obligations imposed by certain entities related to the ongoing operation and maintenance of the overhead transmission line; prohibiting 15 the Commission from authorizing, and prohibiting a certain person from 16 17 undertaking, the construction of a certain new overhead transmission line that is 18 within a certain distance of a public airport runway; providing that, as of a certain 19 date and until the Commission adopts certain regulations, certain Commission rules, 20 regulations, and requirements shall apply to certain persons who may apply to 21obtain a certificate of public convenience and necessity for the construction of an 22overhead transmission line; and generally relating to the construction of overhead 23 transmission lines.

24 BY repealing and reenacting, without amendments,

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



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1 2 3 4	Article – Public Utilities Section 1–101(a), (h), and (u) Annotated Code of Maryland (2010 Replacement Volume and 2014 Supplement)
5 6 7 8 9	BY repealing and reenacting, with amendments, Article – Public Utilities Section 7–207 Annotated Code of Maryland (2010 Replacement Volume and 2014 Supplement)
10	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
12	Article - Public Utilities
.3	1–101.
4	(a) In this division the following words have the meanings indicated.
5	(h) (1) "Electric company" means a person who physically transmits or distributes electricity in the State to a retail electric customer.
17	(2) "Electric company" does not include:
18	(i) the following persons who supply electricity and electricity supply services solely to occupants of a building for use by the occupants:
20 21	1. an owner/operator who holds ownership in and manages the internal distribution system serving the building; or
22 23	2. a lessee/operator who holds a leasehold interest in and manages the internal distribution system serving the building;
24	(ii) any person who generates on-site generated electricity; or
25 26 27	(iii) a person who transmits or distributes electricity within a site owned by the person or the person's affiliate that is incidental to a primarily landlord-tenant relationship.
28 29 30	(u) "Person" means an individual, receiver, trustee, guardian, personal representative, fiduciary, or representative of any kind and any partnership, firm, association, corporation, or other entity.
31	7–207.

In this section and \S 7–208 of this subtitle, "construction" means:

- 1 any physical change at a site, including fabrication, 1. 2 erection, installation, or demolition; or 3 2. the entry into a binding agreement or contractual obligation to purchase equipment exclusively for use in construction in the State or to 4 undertake a program of actual construction in the State which cannot be canceled or 5 modified without substantial loss to the owner or operator of the proposed generating 6 7 station. 8 (ii) "Construction" does not include a change that is needed for the 9 temporary use of a site or route for nonutility purposes or for use in securing geological 10 data, including any boring that is necessary to ascertain foundation conditions. In this section, "qualified generator lead line" means an overhead 11 (2)transmission line that is designed to carry a voltage in excess of 69,000 volts and would 12 13 allow an out-of-state Tier 1 or Tier 2 renewable source to interconnect with a portion of 14 the electric system in Maryland that is owned by an electric company. 15 (b) Unless a certificate of public convenience and necessity for the construction is first obtained from the Commission, a person may not begin construction in 16 17 the State of: 18 1. a generating station; or 19 2.a qualified generator lead line. 20 If a person obtains Commission approval for construction under § 7–207.1 of this subtitle, the Commission shall exempt a person from the requirement to 2122obtain a certificate of public convenience and necessity under this section. 23Notwithstanding subparagraph (i) of this paragraph, a person may not apply to obtain a certificate of public convenience and necessity for construction of 24a qualified generator lead line unless: 2526 1. at least 90 days before the filing of an application for a 27 certificate of public convenience and necessity, the person had in good faith offered the 28 electric company that owns that portion of the electric grid in Maryland to which the 29 qualified generator lead line would interconnect a full and fair opportunity for the electric 30 company to construct the qualified generator lead line; and
- 2. at any time at least 10 days before the filing of an application for a certificate of public convenience and necessity, the electric company:
- A. did not accept from the person a proposal or a negotiated version of the proposal under which the electric company would construct the qualified generator lead line; or

$\frac{1}{2}$	B. stated in writing that the electric company did not intend to construct the qualified generator lead line.
3 4 5 6 7	(2) Unless a certificate of public convenience and necessity for the construction is first obtained from the Commission, and the Commission has found that the capacity is necessary to ensure a sufficient supply of electricity to customers in the State, a person may not exercise a right of condemnation in connection with the construction of a generating station.
8 9 10 11	(3) (i) Except as provided in paragraph (4) of this subsection, unless a certificate of public convenience and necessity for the construction is first obtained from the Commission, [an electric company] A PERSON may not begin construction of an overhead transmission line that is designed to carry a voltage in excess of 69,000 volts or exercise a right of condemnation with the construction.
13 14 15	(ii) For construction related to an existing overhead transmission line, the Commission may waive the requirement in subparagraph (i) of this paragraph for good cause.
16	(III) NOTWITHSTANDING SUBPARAGRAPH (I) OF THIS
7	PARAGRAPH AND SUBJECT TO SUBPARAGRAPH (IV) OF THIS PARAGRAPH, THE
8	COMMISSION MAY ISSUE A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY
9	FOR THE CONSTRUCTION OF AN OVERHEAD TRANSMISSION LINE ONLY IF THE
20	APPLICANT FOR THE CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY:
21	1. IS AN ELECTRIC COMPANY; OR
22	2. IS OR, ON THE START OF COMMERCIAL OPERATION OF
23	THE OVERHEAD TRANSMISSION LINE, WILL BE SUBJECT TO REGULATION AS A
24	PUBLIC UTILITY BY AN OFFICER OR AN AGENCY OF THE UNITED STATES.
25	(IV) THE COMMISSION MAY NOT ISSUE A CERTIFICATE OF
26	PUBLIC CONVENIENCE AND NECESSITY FOR THE CONSTRUCTION OF AN OVERHEAD
27	TRANSMISSION LINE IN THE ELECTRIC DISTRIBUTION SERVICE TERRITORY OF AN
28	ELECTRIC COMPANY TO AN APPLICANT OTHER THAN AN ELECTRIC COMPANY IF:
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	1. THE OVERHEAD TRANSMISSION LINE IS TO BE
	1. THE OVERHEAD TRANSMISSION LINE IS TO BE LOCATED SOLELY WITHIN THE ELECTRIC DISTRIBUTION SERVICE TERRITORY OF
30 31	1. THE OVERHEAD TRANSMISSION LINE IS TO BE LOCATED SOLELY WITHIN THE ELECTRIC DISTRIBUTION SERVICE TERRITORY OF THAT ELECTRIC COMPANY; AND
80	LOCATED SOLELY WITHIN THE ELECTRIC DISTRIBUTION SERVICE TERRITORY OF

32 <u>THE COST OF THE OVERHEAD TRANSMISSION LINE IS</u> 33 <u>TO BE PAID SOLELY BY THAT ELECTRIC COMPANY AND ITS RATEPAYERS.</u>

1 **(4)** Except as provided in subparagraph (ii) of this paragraph, for 2 construction related to an existing overhead transmission line designed to carry a voltage 3 in excess of 69,000 volts, the Commission shall waive the requirement to obtain a certificate 4 of public convenience and necessity if the Commission finds that the construction does not: 5 1. require the electric company PERSON to obtain new real 6 property or additional rights-of-way through eminent domain; or 7 2. require larger or higher structures to accommodate: 8 Α. increased voltage; or 9 В. larger conductors. 10 (ii) For construction related to an existing overhead transmission line, including repairs, that is necessary to avoid an imminent safety hazard 11 or reliability risk, an electric company A PERSON may undertake the necessary 12 construction. 13 14 2.Within 30 days after construction is completed under 15 subsubparagraph 1 of this subparagraph, an electric company A PERSON shall file a report 16 with the Commission describing the work that was completed. 17 (c) (1) On receipt of an application for a certificate of public convenience and 18 necessity under this section, the Commission shall provide notice immediately or require 19 the applicant to provide notice immediately of the application to: 20 (i) the Department of Planning; 21the governing body of each county or municipal corporation in (ii) 22which any portion of the generating station, overhead transmission line, or qualified 23generator lead line is proposed to be constructed; 24 the governing body of each county or municipal corporation 25within 1 mile of the proposed location of the generating station, overhead transmission line, 26 or qualified generator lead line; 27 each member of the General Assembly representing any part of 28a county in which any portion of the generating station, overhead transmission line, or 29 qualified generator lead line is proposed to be constructed; 30 each member of the General Assembly representing any part of 31 each county within 1 mile of the proposed location of the generating station, overhead 32 transmission line, or qualified generator lead line; and

all other interested persons.

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1 The Department of Planning shall forward the application to each (2)2 appropriate State unit and unit of local government for review, evaluation, and comment 3 regarding the significance of the proposal to State, area—wide, and local plans or programs. 4 (d) (1)The Commission shall provide an opportunity for public comment and 5 hold a public hearing on the application for a certificate of public convenience and necessity in each county and municipal corporation in which any portion of the construction of a 6 7 generating station, an overhead transmission line designed to carry a voltage in excess of 8 69,000 volts, or a qualified generator lead line is proposed to be located. 9 (2)The Commission shall hold the public hearing jointly with the 10 governing body of the county or municipal corporation in which any portion of the 11 construction of the generating station, overhead transmission line, or qualified generator 12 lead line is proposed to be located, unless the governing body declines to participate in the 13 hearing. 14 (3)Once in each of the 4 successive weeks immediately before the hearing 15 date, the Commission shall provide weekly notice of the public hearing and an opportunity 16 for public comment by advertisement in a newspaper of general circulation in the county or municipal corporation affected by the application. 17 18 The **(4)** (i) Commission shall ensure presentation and 19 recommendations from each interested State unit, and shall allow representatives of each 20 State unit to sit during hearing of all parties. 21The Commission shall allow each State unit 15 days after the 22conclusion of the hearing to modify the State unit's initial recommendations. 23 The Commission shall take final action on an application for a certificate of 24public convenience and necessity only after due consideration of: 25the recommendation of the governing body of each county or municipal 26 corporation in which any portion of the construction of the generating station, overhead 27transmission line, or qualified generator lead line is proposed to be located; and 28 (2) the effect of the generating station, overhead transmission line, or 29 qualified generator lead line on: 30 the stability and reliability of the electric system; (i) 31 (ii) economics;

esthetics;

historic sites:

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$\frac{1}{2}$	(v) aviation safety as determined by the Maryland Aviation Administration and the administrator of the Federal Aviation Administration;
3	(vi) when applicable, air and water pollution; and
4 5	(vii) the availability of means for the required timely disposal of wastes produced by any generating station.
6 7	(f) For the construction of an overhead transmission line, in addition to the considerations listed in subsection (e) of this section, the Commission shall:
8 9 10	(1) take final action on an application for a certificate of public convenience and necessity only after due consideration of the need to meet existing and future demand for electric service; AND
11 12	(2) REQUIRE AS AN ONGOING CONDITION OF THE CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY THAT AN APPLICANT COMPLIES WITH:
13 14 15	(I) ALL RELEVANT AGREEMENTS WITH PJM INTERCONNECTION, L.L.C., OR ITS SUCCESSORS, RELATED TO THE ONGOING OPERATION AND MAINTENANCE OF THE OVERHEAD TRANSMISSION LINE; AND
16 17 18 19	(II) ALL OBLIGATIONS IMPOSED BY THE NORTH AMERICA ELECTRIC RELIABILITY COUNCIL AND THE FEDERAL ENERGY REGULATORY COMMISSION RELATED TO THE ONGOING OPERATION AND MAINTENANCE OF THE OVERHEAD TRANSMISSION LINE.
20 21 22	(g) (1) The Commission may not authorize, and [an electric company] A PERSON may not undertake, the construction of an overhead transmission line that is aligned with and within 1 mile of either end of a public airport runway, unless:
23 24 25	(i) the Federal Aviation Administration determines that the construction of an overhead transmission line will not constitute a hazard to air navigation; and
26 27	(ii) the Maryland Aviation Administration concurs in that determination.
28 29 30	(2) A privately owned airport runway shall qualify as a public airport runway under this subsection only if the runway has been on file with the Federal Aviation Administration for at least 2 years as being open to the public without restriction.
31 32 33 34	SECTION 2. AND BE IT FURTHER ENACTED, That, as of October 1, 2015, and until the Public Service Commission adopts regulations to implement this Act, all Commission regulations, rules, and requirements that apply to the application of an electric company to obtain a certificate of public convenience and necessity for the construction of

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1 2 3	an overhead transmission line under § 7–207 of the Public Utilities Article, as enacted by this Act, shall apply to any person who may apply under this Act to obtain a certificate of public convenience and necessity for the construction of an overhead transmission line.
$\frac{4}{5}$	SECTION $\stackrel{2}{=}$ 3. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2015.
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	Approved:

Speaker of the House of Delegates.

President of the Senate.

Governor.