

# SENATE BILL 528

E2

(5lr1517)

## ENROLLED BILL

— Judicial Proceedings/Judiciary —

Introduced by **Senators Raskin, Brochin, Currie, Feldman, Lee, Madaleno, Manno, Muse, Pinsky, and Zirkin**

Read and Examined by Proofreaders:

\_\_\_\_\_  
Proofreader.

\_\_\_\_\_  
Proofreader.

Sealed with the Great Seal and presented to the Governor, for his approval this \_\_\_\_\_ day of \_\_\_\_\_ at \_\_\_\_\_ o'clock, \_\_\_\_\_ M.

\_\_\_\_\_  
President.

### CHAPTER \_\_\_\_\_

1 AN ACT concerning

### 2 **Criminal Procedure – Seizure and Forfeiture**

3 FOR the purpose of establishing a certain minimum amount of money that is subject to  
4 forfeiture in connection with a controlled dangerous substance violation *under*  
5 *certain circumstances*; repealing a certain presumption that certain money or  
6 weapons are forfeitable; altering a certain provision of law so as to provide that  
7 certain property may not be forfeited unless the State establishes by a preponderance  
8 of the evidence that a violation of a certain law was committed with the property  
9 owner’s actual knowledge, rather than that the property may not be forfeited if the  
10 owner establishes by a preponderance of the evidence that the violation of law was  
11 committed without the owner’s actual knowledge; *requiring a certain seizing*  
12 *authority to send certain information to the owner of certain property at a certain*  
13 *time*; prohibiting a certain seizing authority or prosecuting authority from directly  
14 or indirectly transferring seized property to a federal law enforcement authority or

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#### EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.

*Italics indicate opposite chamber/conference committee amendments.*



1 agency, with a certain ~~exception~~ *exceptions*; ~~providing that if the owner of seized~~  
 2 ~~property is not charged with a violation of a certain law in connection with the~~  
 3 ~~seizure of the property within a certain amount of time, the property shall be~~  
 4 ~~immediately returned to the owner~~; repealing a certain rebuttable presumption that  
 5 certain property is subject to forfeiture as proceeds; ~~requiring a certain law~~  
 6 ~~enforcement agency to report, on an annual basis, certain information about each~~  
 7 ~~individual seizure and forfeiture completed by the agency under State or federal~~  
 8 ~~forfeiture law; authorizing the Maryland Statistical Analysis Center (MSAC) to~~  
 9 ~~require a law enforcement agency to provide relevant information not specified in~~  
 10 ~~this Act; requiring a certain law enforcement agency to file a certain report for the~~  
 11 ~~agency and the corresponding prosecutor's office with MSAC; requiring MSAC to~~  
 12 ~~develop a certain form, a process, and deadlines for certain data entry; requiring~~  
 13 ~~MSAC to compile certain submissions and issue a certain report; requiring MSAC to~~  
 14 ~~make certain reports available in a certain manner; requiring the Governor's Office~~  
 15 ~~of Crime Control and Prevention (GOCCP) to submit a certain report to the~~  
 16 ~~Governor, the General Assembly, and each law enforcement agency before a certain~~  
 17 ~~date each year; authorizing GOCCP to include in a certain report certain~~  
 18 ~~recommendations; requiring GOCCP to report information on law enforcement~~  
 19 ~~agencies not in compliance with this Act to the Police Training Commission;~~  
 20 ~~requiring the Police Training Commission to contact a certain law enforcement~~  
 21 ~~agency and request certain compliance; requiring GOCCP and the Police Training~~  
 22 ~~Commission to report certain noncompliance to the Governor and the Legislative~~  
 23 ~~Policy Committee of the General Assembly under certain circumstances; authorizing~~  
 24 ~~MSAC to recoup certain costs in a certain manner; authorizing a certain law~~  
 25 ~~enforcement agency to use forfeiture proceeds to pay the cost of compiling and~~  
 26 ~~reporting information required under this Act; defining certain terms; and generally~~  
 27 relating to seizure and forfeiture.

28 BY repealing and reenacting, with amendments,

29 Article – Criminal Procedure

30 Section 12–102, 12–103(a), ~~12–301~~, and 12–312

31 Annotated Code of Maryland

32 (2008 Replacement Volume and 2014 Supplement)

33 BY adding to

34 Article – Criminal Procedure

35 ~~Section 12–211; and 12–601 to be under the new subtitle “Subtitle 6. Reporting”~~

36 Section 12–104 and 12–212

37 Annotated Code of Maryland

38 (2008 Replacement Volume and 2014 Supplement)

39 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
 40 That the Laws of Maryland read as follows:

41 **Article – Criminal Procedure**

42 12–102.

1 (a) The following are subject to forfeiture:

2 (1) controlled dangerous substances manufactured, distributed, dispensed,  
3 acquired, or possessed in violation of the Controlled Dangerous Substances law;

4 (2) raw materials, products, and equipment used, or intended for use, in  
5 manufacturing, compounding, processing, delivering, importing, or exporting a controlled  
6 dangerous substance in violation of the Controlled Dangerous Substances law;

7 (3) property used or intended for use as a container for property described  
8 in item (1) or (2) of this subsection;

9 (4) except as provided in § 12–103 of this subtitle, conveyances, including  
10 aircraft, vehicles, or vessels used or intended to be used to transport, or facilitate the  
11 transportation, sale, receipt, possession, or concealment of property described in item (1) or  
12 (2) of this subsection;

13 (5) books, records, and research, including formulas, microfilm, tapes, and  
14 data used or intended for use in violation of the Controlled Dangerous Substances law;

15 (6) subject to subsection (b) of this section, money **OF MORE THAN \$300**  
16 or weapons used or intended to be used in connection with the unlawful manufacture,  
17 distribution, dispensing, or possession of a controlled dangerous substance or controlled  
18 paraphernalia;

19 (7) **SUBJECT TO SUBSECTION (B) OF THIS SECTION, ANY AMOUNT OF**  
20 **MONEY THAT IS DIRECTLY CONNECTED TO THE UNLAWFUL DISTRIBUTION OF A**  
21 **CONTROLLED DANGEROUS SUBSTANCE;**

22 ~~(8)~~ **(8)** drug paraphernalia under § 5–619 of the Criminal Law Article;

23 ~~(9)~~ **(9)** controlled paraphernalia under § 5–620 of the Criminal Law  
24 Article;

25 ~~(10)~~ **(10)** except as provided in § 12–103 of this subtitle, the remaining  
26 balance of the proceeds of a sale by a holder of an installment sale agreement under §  
27 12–626 of the Commercial Law Article of goods seized under this subtitle;

28 ~~(11)~~ **(11)** except as provided in § 12–103 of this subtitle, real property; and

29 ~~(12)~~ **(12)** everything of value furnished, or intended to be furnished, in  
30 exchange for a controlled dangerous substance in violation of the Controlled Dangerous  
31 Substances law, all proceeds traceable to the exchange, and all negotiable instruments and  
32 securities used, or intended to be used, to facilitate any violation of the Controlled  
33 Dangerous Substances law.

1 (b) (1) [(i) Money or weapons that are found in close proximity to a  
2 contraband controlled dangerous substance, controlled paraphernalia, or forfeitable  
3 records of the importation, manufacture, or distribution of controlled dangerous substances  
4 are contraband and presumed to be forfeitable.

5 (ii) A claimant of money or weapons has the burden to rebut the  
6 presumption.

7 (2)] All rights in, title to, and interest in the money or weapons immediately  
8 shall vest in:

9 (i) the State, if the seizing authority was a State unit;

10 (ii) the county in which the money or weapons were seized, if the  
11 seizing authority was a county law enforcement unit, including a sheriff's office; or

12 (iii) the municipal corporation in which the money or weapons were  
13 seized, if the seizing authority was a law enforcement unit of a municipal corporation.

14 [(3)] (2) The money or weapons may be returned to the claimant only as  
15 this title provides.

16 12-103.

17 (a) Property or an interest in property described in ~~§ 12-102(a)(4), (10), and (11)~~  
18 **§ 12-102(A)(4), (11), AND (12)** of this subtitle may not be forfeited [if the owner] **UNLESS**  
19 **THE STATE** establishes by a preponderance of the evidence that the violation of the  
20 Controlled Dangerous Substances law was committed [without] **WITH** the owner's actual  
21 knowledge.

22 **12-104.**

23 **(A) WITHIN 30 DAYS AFTER THE SEIZURE OF PROPERTY BY A SEIZING**  
24 **AUTHORITY, THE SEIZING AUTHORITY SHALL SEND BY FIRST-CLASS MAIL WRITTEN**  
25 **INFORMATION TO THE OWNER OF THE SEIZED PROPERTY, IF KNOWN, PROVIDING:**

26 **(1) THE LOCATION AND DESCRIPTION OF THE SEIZED PROPERTY; AND**

27 **(2) THE NAME AND CONTACT INFORMATION OF AN INDIVIDUAL OR**  
28 **OFFICE WITHIN THE SEIZING AUTHORITY THAT CAN PROVIDE FURTHER**  
29 **INFORMATION CONCERNING THE SEIZED PROPERTY, INCLUDING INFORMATION ON**  
30 **HOW THE PROPERTY MAY BE RETURNED TO THE OWNER.**

1 **(B) THE WRITTEN INFORMATION REQUIRED UNDER THIS SECTION SHALL**  
 2 **STATE: “SEIZURE AND FORFEITURE OF PROPERTY IS A LEGAL MATTER. NOTHING IN**  
 3 **THIS DOCUMENT MAY BE CONSTRUED AS LEGAL ADVICE. YOU MAY WISH TO CONSULT**  
 4 **AN ATTORNEY CONCERNING THIS MATTER.”.**

5 ~~12-211, 12-212.~~

6 A SEIZING AUTHORITY OR PROSECUTING AUTHORITY MAY NOT DIRECTLY OR  
 7 INDIRECTLY TRANSFER SEIZED PROPERTY TO A FEDERAL LAW ENFORCEMENT  
 8 AUTHORITY OR AGENCY UNLESS ~~THE CASE:~~

9 **(1) A CRIMINAL CASE RELATED TO THE SEIZURE IS PROSECUTED IN**  
 10 **THE FEDERAL COURT SYSTEM UNDER FEDERAL LAW; OR**

11 **(2) THE OWNER OF THE PROPERTY CONSENTS TO THE FORFEITURE.**

12 ~~12-301.~~

13 ~~**(A) Except as provided in § 12-304(e) of this subtitle, if property is seized under §**~~  
 14 ~~**12-202(a)(2)(iv) and (v) of this title because there is probable cause to believe that the**~~  
 15 ~~**property is directly or indirectly dangerous to health or safety and that the property was or**~~  
 16 ~~**will be used to violate this title, forfeiture proceedings under this subtitle shall be filed**~~  
 17 ~~**promptly.**~~

18 ~~**(B) IF THE OWNER OF SEIZED PROPERTY IS NOT CHARGED WITH A**~~  
 19 ~~**VIOLATION OF THE CONTROLLED DANGEROUS SUBSTANCES LAW IN CONNECTION**~~  
 20 ~~**WITH THE SEIZURE OF THE PROPERTY WITHIN 90 180 DAYS, THE PROPERTY SHALL**~~  
 21 ~~**BE IMMEDIATELY RETURNED TO THE OWNER.**~~

22 12-312.

23 (a) [(1)] Except as provided in subsection (b) of this section, [there is a  
 24 rebuttable presumption that] property or part of a property in which a person has an  
 25 ownership interest is subject to forfeiture as proceeds, if the State establishes by clear and  
 26 convincing evidence that:

27 [(i)] (1) the person has violated §§ 5-602 through 5-609, §§ 5-612  
 28 through 5-614, § 5-617, § 5-618, or § 5-628 of the Criminal Law Article or has attempted  
 29 or conspired to violate Title 5 of the Criminal Law Article;

30 [(ii)] (2) the property was acquired by the person during the  
 31 violation or within a reasonable time after the violation; and

32 [(iii)] (3) there was no other likely source for the property.

1 [(2) A claimant of the property has the burden of proof to rebut the  
2 presumption in paragraph (1) of this subsection.]

3 (b) Real property used as the principal family residence may not be forfeited  
4 under this section unless:

5 (1) an owner of the real property was convicted of a crime described under  
6 subsection (a)(1) of this section; or

7 (2) the real property is covered by § 12-103(d)(2) of this title.

8 ~~SUBTITLE 6. REPORTING.~~

9 ~~13-601.~~

10 ~~(A) (1) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS~~  
11 ~~INDICATED.~~

12 ~~(2) "GOCCP" MEANS THE GOVERNOR'S OFFICE OF CRIME CONTROL~~  
13 ~~AND PREVENTION.~~

14 ~~(3) "LAW ENFORCEMENT AGENCY" MEANS A POLICE FORCE, A~~  
15 ~~MULTIJURISDICTIONAL TASK FORCE, A FIRE DEPARTMENT, OR ANY OTHER LOCAL,~~  
16 ~~COUNTY, OR STATE AGENCY THAT HAS THE AUTHORITY UNDER STATE LAW OR~~  
17 ~~OPERATES IN COOPERATION WITH A FEDERAL AGENCY UNDER FEDERAL LAW TO~~  
18 ~~ENGAGE IN SEIZURE AND FORFEITURE.~~

19 ~~(4) "MSAC" MEANS THE MARYLAND STATISTICAL ANALYSIS~~  
20 ~~CENTER OF GOCCP.~~

21 ~~(B) ON AN ANNUAL BASIS, EACH LAW ENFORCEMENT AGENCY SHALL~~  
22 ~~REPORT THE FOLLOWING INFORMATION ABOUT EACH INDIVIDUAL SEIZURE AND~~  
23 ~~FORFEITURE COMPLETED BY THE AGENCY UNDER STATE FORFEITURE LAW AND~~  
24 ~~FEDERAL FORFEITURE LAW:~~

25 ~~(1) DATA ON SEIZURES AND FORFEITURES, INCLUDING:~~

26 ~~(I) THE DATE THAT CURRENCY, VEHICLES, HOUSES, OR OTHER~~  
27 ~~TYPES OF PROPERTY WERE SEIZED;~~

28 ~~(II) THE TYPE OF PROPERTY SEIZED, INCLUDING YEAR, MAKE,~~  
29 ~~AND MODEL, AS APPLICABLE;~~

30 ~~(III) THE TYPE OF ALLEGED CRIME ASSOCIATED WITH THE~~  
31 ~~SEIZURE OF THE PROPERTY;~~

1           ~~(IV) THE OUTCOME OF RELATED CRIMINAL ACTION, INCLUDING~~  
2 ~~WHETHER CHARGES WERE BROUGHT, A PLEA BARGAIN WAS REACHED, A~~  
3 ~~CONVICTION WAS OBTAINED, OR AN ACQUITTAL WAS ISSUED;~~

4           ~~(V) WHETHER THE PROCEDURE WAS A CRIMINAL FORFEITURE~~  
5 ~~OR CIVIL FORFEITURE;~~

6           ~~(VI) IF THE PROCEDURE WAS A CIVIL FORFEITURE, WHETHER~~  
7 ~~THE PROCEDURE WAS ADMINISTRATIVE, JUDICIAL, OR OTHER;~~

8           ~~(VII) WHETHER THE VENUE OF THE FORFEITURE CASE WAS AN~~  
9 ~~ADMINISTRATIVE AGENCY, A SMALL CLAIMS COURT, A CIVIL COURT, A CRIMINAL~~  
10 ~~COURT, OR ANY OTHER VENUE;~~

11           ~~(VIII) WHETHER THE PROPERTY OWNER WAS REPRESENTED BY~~  
12 ~~AN ATTORNEY IN THE FORFEITURE CASE;~~

13           ~~(IX) THE MARKET VALUE OF THE PROPERTY SEIZED;~~

14           ~~(X) THE GROSS AMOUNT RECEIVED FROM THE FORFEITURE;~~

15           ~~(XI) THE TOTAL ADMINISTRATIVE AND OTHER EXPENSES~~  
16 ~~DEDUCTED AS PART OF THE FORFEITURE PROCESS;~~

17           ~~(XII) THE NET AMOUNT RECEIVED FROM THE FORFEITURE;~~

18           ~~(XIII) THE DISPOSITION OF THE PROPERTY FOLLOWING SEIZURE,~~  
19 ~~INCLUDING WHETHER THE PROPERTY WAS:~~

20                   ~~1. RETURNED TO THE OWNER;~~

21                   ~~2. DESTROYED; OR~~

22                   ~~3. SOLD OR RETAINED AFTER FORFEITURE; AND~~

23           ~~(XIV) THE DATE OF THE DISPOSITION OF PROPERTY; AND~~

24           ~~(2) DATA ON EXPENDITURES OF FORFEITURE FUNDS BY THE LAW~~  
25 ~~ENFORCEMENT AGENCY, INCLUDING FUNDS SPENT ON:~~

26           ~~(I) CRIME, GANG, AND SUBSTANCE ABUSE PREVENTION~~  
27 ~~PROGRAMS;~~

- 1                   ~~(H) WITNESS PROTECTION;~~
- 2                   ~~(HH) VICTIM REPARATIONS;~~
- 3                   ~~(IV) INFORMANT FEES AND BUY MONEY;~~
- 4                   ~~(V) REGULAR TIME SALARIES, OVERTIME PAY, AND EMPLOYEE~~  
5 ~~BENEFITS FOR PROSECUTORS;~~
- 6                   ~~(VI) REGULAR TIME SALARIES, OVERTIME PAY, AND EMPLOYEE~~  
7 ~~BENEFITS FOR SWORN LAW ENFORCEMENT AGENCY PERSONNEL OTHER THAN~~  
8 ~~PROSECUTORS;~~
- 9                   ~~(VII) REGULAR TIME SALARIES, OVERTIME PAY, AND EMPLOYEE~~  
10 ~~BENEFITS FOR UNSWORN LAW ENFORCEMENT AGENCY PERSONNEL OTHER THAN~~  
11 ~~PROSECUTORS;~~
- 12                   ~~(VIII) PROFESSIONAL OR OUTSIDE SERVICES, INCLUDING~~  
13 ~~SERVICES RELATED TO AUDITING, COURT REPORTING, EXPERT WITNESSES, AND~~  
14 ~~OTHER COURT COSTS;~~
- 15                   ~~(IX) TRAVEL AND MEALS;~~
- 16                   ~~(X) ENTERTAINMENT;~~
- 17                   ~~(XI) TRAINING;~~
- 18                   ~~(XII) CONFERENCES;~~
- 19                   ~~(XIII) VEHICLE PURCHASES;~~
- 20                   ~~(XIV) CANINES, FIREARMS, AND EQUIPMENT, INCLUDING~~  
21 ~~TACTICAL GEAR;~~
- 22                   ~~(XV) CAPITAL EXPENDITURES, INCLUDING FURNITURE,~~  
23 ~~COMPUTERS, AND OFFICE EQUIPMENT; AND~~
- 24                   ~~(XVI) OTHER USES.~~
- 25                   ~~(c) MSAC MAY REQUIRE A LAW ENFORCEMENT AGENCY TO PROVIDE~~  
26 ~~RELEVANT INFORMATION NOT SPECIFIED IN SUBSECTION (B) OF THIS SECTION.~~



~~(D) (1) EACH LAW ENFORCEMENT AGENCY SHALL FILE WITH MSAC THE REPORT REQUIRED UNDER SUBSECTION (B) OF THIS SECTION FOR THE LAW ENFORCEMENT AGENCY AND THE CORRESPONDING PROSECUTOR'S OFFICE.~~

~~(2) THE LAW ENFORCEMENT AGENCY SHALL FILE SEPARATE REPORTS FOR FORFEITURES COMPLETED UNDER STATE FORFEITURE LAW AND FEDERAL FORFEITURE LAW.~~

~~(3) A NULL REPORT SHALL BE FILED BY A LAW ENFORCEMENT AGENCY THAT DID NOT ENGAGE IN SEIZURES OR FORFEITURES DURING THE REPORTING PERIOD.~~

~~(E) (1) MSAC SHALL DEVELOP A STANDARD FORM, A PROCESS, AND DEADLINES FOR ELECTRONIC DATA ENTRY FOR ANNUAL SUBMISSION OF FORFEITURE DATA BY LAW ENFORCEMENT AGENCIES.~~

~~(2) MSAC SHALL COMPILE THE SUBMISSIONS AND ISSUE AN AGGREGATE REPORT OF ALL FORFEITURES IN THE STATE.~~

~~(F) (1) BY MARCH 1 OF EACH YEAR, MSAC SHALL MAKE AVAILABLE ON MSAC'S WEB SITE THE REPORTS SUBMITTED BY LAW ENFORCEMENT AGENCIES AND MSAC'S AGGREGATE REPORT.~~

~~(2) GOCCP SHALL SUBMIT THE AGGREGATE REPORT TO THE GOVERNOR, THE GENERAL ASSEMBLY, AS PROVIDED IN § 2-1246 OF THE STATE GOVERNMENT ARTICLE, AND EACH LAW ENFORCEMENT AGENCY BEFORE SEPTEMBER 1 OF EACH YEAR.~~

~~(G) GOCCP MAY INCLUDE, WITH MSAC'S AGGREGATE REPORT, RECOMMENDATIONS TO THE LEGISLATURE TO IMPROVE FORFEITURE STATUTES TO BETTER ENSURE THAT FORFEITURE PROCEEDINGS ARE REPORTED AND HANDLED IN A MANNER THAT IS FAIR TO CRIME VICTIMS, INNOCENT PROPERTY OWNERS, SECURED INTEREST HOLDERS, CITIZENS, AND TAXPAYERS.~~

~~(H) (1) IF A LAW ENFORCEMENT AGENCY FAILS TO COMPLY WITH THE REPORTING PROVISIONS OF THIS SECTION, GOCCP SHALL REPORT THE NONCOMPLIANCE TO THE POLICE TRAINING COMMISSION.~~

~~(2) THE POLICE TRAINING COMMISSION SHALL CONTACT THE LAW ENFORCEMENT AGENCY AND REQUEST THAT THE AGENCY COMPLY WITH THE REQUIRED REPORTING PROVISIONS.~~

~~(3) IF THE LAW ENFORCEMENT AGENCY FAILS TO COMPLY WITH THE REQUIRED REPORTING PROVISIONS WITHIN 30 DAYS AFTER BEING CONTACTED BY~~

1 ~~THE POLICE TRAINING COMMISSION, GOCCP AND THE POLICE TRAINING~~  
2 ~~COMMISSION JOINTLY SHALL REPORT THE NONCOMPLIANCE TO THE GOVERNOR~~  
3 ~~AND THE LEGISLATIVE POLICY COMMITTEE OF THE GENERAL ASSEMBLY.~~

4 ~~(1) MSAC MAY RECOUP ITS COSTS BY CHARGING A FEE TO LAW~~  
5 ~~ENFORCEMENT AGENCIES THAT ENGAGE IN SEIZURES OR FORFEITURES DURING~~  
6 ~~THE REPORTING PERIOD.~~

7 ~~(2) A LAW ENFORCEMENT AGENCY MAY USE FORFEITURE PROCEEDS~~  
8 ~~TO PAY THE COST OF COMPILING AND REPORTING DATA UNDER THIS SUBTITLE,~~  
9 ~~INCLUDING ANY FEE IMPOSED BY MSAC.~~

10 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
11 October 1, 2015.

Approved:

\_\_\_\_\_  
Governor.

\_\_\_\_\_  
President of the Senate.

\_\_\_\_\_  
Speaker of the House of Delegates.