Department of Legislative Services

Maryland General Assembly 2015 Session

FISCAL AND POLICY NOTE

House Bill 437 (Delegate Rosenberg)

Health and Government Operations

Department of Health and Mental Hygiene - Maryland Teenage Pregnancy Prevention Grant Program

This bill establishes a Maryland Teenage Pregnancy Prevention Grant Program in the Department of Health and Mental Hygiene (DHMH) to provide grants and contracts on a competitive basis to teenage pregnancy prevention programs and teenage pregnancy prevention research and demonstration programs that meet specified criteria. Beginning in fiscal 2017, the program must be funded as provided in the State budget.

Fiscal Summary

State Effect: General fund expenditures for DHMH increase by *at least* \$584,000 beginning in FY 2017 to establish a minimally viable grant program. Revenues are not affected.

(in dollars)	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
Revenues	\$0	\$0	\$0	\$0	\$0
GF Expenditure	0	584,000	583,400	587,200	591,300
Net Effect	\$0	(\$584,000)	(\$583,400)	(\$587,200)	(\$591,300)

Note:() = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate effect

Local Effect: None.

Small Business Effect: None.

Analysis

Bill Summary: Eligible teen pregnancy prevention programs must replicate one or more elements of programs that have been proven effective through rigorous evaluation to

reduce teenage pregnancy or behavioral risk factors underlying teenage pregnancy. In evaluating programs, DHMH must deem effective programs that are identified as effective evidence-based program models by (and described on the website of) the U.S. Department of Health and Human Services, Office of Adolescent Health (OAH), Teen Pregnancy Prevention Program.

Eligible teenage pregnancy prevention research and demonstration programs must develop, replicate, refine, and test additional models and innovative strategies for preventing teenage pregnancy and conduct evaluations of teenage pregnancy prevention approaches, including longitudinal evaluations.

Current Law/Background: Maryland has three programs that address teenage pregnancy prevention and reduction of early sexual debut: the Maryland Family Planning Health Program; the Maryland Abstinence Education and Coordination Program (MAECP); and the Personal Responsibility Education Program (PREP).

The Maryland Family Planning Health Program provides family planning, preconception health, and teen pregnancy prevention services to more than 70,000 clients annually statewide. Teens represent approximately one-third of clients served. Grants are awarded to local health departments and Planned Parenthood for the provision of clinical and other services. This program also funds Healthy Teen and Young Adult (HTYA) sites in Baltimore City, Prince George's County, and Anne Arundel County. HTYA is a program designed to reach and serve young people at risk for unintended pregnancy, sexually transmitted infections, and high-risk behaviors.

MAECP uses a multi-dimensional approach to promote abstinence among adolescents as the healthiest choice for Maryland youth. Using federal funds, Maryland is supporting agencies and community groups that serve high-risk populations that are in need of abstinence education and programming.

PREP educates adolescents on abstinence, contraception, and other adult preparation topics with the goal of preventing unintended pregnancy and sexually transmitted infections, including HIV/AIDS. PREP is targeted to youth ages 10 to 19 (1) who live in geographic areas with high teen birth rates; (2) who are in or aging out of foster care or the juvenile justice system; (3) who are homeless, runaway, or out of school; (4) who are pregnant or parenting; and (5) with HIV/AIDS.

At the federal level, OAH conducts a Teen Pregnancy Prevention Evidence Review, which uses a systematic process for reviewing evaluation studies to identify programs shown effective at preventing teen pregnancies, sexually transmitted infections, or sexual risk behaviors. Thirty-seven program models have met the criteria for evidence of program

effectiveness, comprising a range of different approaches, including abstinence, clinic-based, sexuality education, special populations, and youth development approaches.

OAH also administers the Teen Pregnancy Prevention Program, a \$105 million discretionary grant program, which supports replication of evidence-based programs (based on the Teen Pregnancy Prevention Evidence Review) and implementation of demonstration programs to develop and test new models and innovative strategies. The federal program currently funds two projects in Maryland: Knowledge is Power/Becoming a Responsible Teen in Baltimore City and Yteens/Project AIM (Adult Identity Mentoring) in Allegany County, funded at \$890,798 and \$451,340 annually, respectively.

State Expenditures: General fund expenditures for DHMH increase by *at least* \$583,985 beginning in fiscal 2017, which accounts for the bill's requirement that the program be funded as provided for in the State budget beginning in fiscal 2017. This estimate reflects the cost of hiring one full-time program administrator (grade 18) to develop and implement a competitive grant review process, award funding, and oversee awards, as well as an estimated *minimum* of \$500,000 for grant awards. It includes a salary, fringe benefits, one-time start-up costs, and ongoing operating expenses.

Position	1
Grant Awards	\$500,000
Salary and Fringe Benefits	77,594
One-time Start-up Expenses	4,285
Ongoing Operating Expenses	<u>2,106</u>
Total FY 2017 State Expenditures	\$583,985

Future year expenditures reflect a salary with annual increases and employee turnover as well as annual increases in ongoing operating expenses and continued grant awards of \$500,000 a year.

Additional Information

Prior Introductions: None.

Cross File: None.

Information Source(s): U.S. Department of Health and Human Services, Department of Health and Mental Hygiene, Department of Legislative Services

Fiscal Note History: First Reader - March 12, 2015

md/ljm

Direct Inquiries to: (410) 946-5510 Analysis by: Jennifer B. Chasse

(301) 970-5510