# By: Delegates Luedtke and Frush

Introduced and read first time: January 14, 2016 Assigned to: Ways and Means and Economic Matters

### A BILL ENTITLED

1 AN ACT concerning

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## **Tobacco Taxes - Healthy Maryland Initiative**

3 FOR the purpose of requiring a certain level of funding for the Tobacco Use Prevention and 4 Cessation Program; altering the tobacco tax rates on cigarettes and other tobacco  $\mathbf{5}$ products; establishing the tobacco tax rates on cigarillos; clarifying that all cigarettes 6 and other tobacco products used, possessed, or held in the State on or after a certain date are subject to the full tax enacted under this Act; authorizing the Comptroller 7 8 to determine the method of assessing and collecting certain additional taxes; 9 requiring certain additional taxes to be remitted to the Comptroller by a certain date; defining certain terms; altering certain definitions; and generally relating to the 1011 taxation of cigarettes and other tobacco products.

- 12 BY repealing and reenacting, without amendments,
- 13 Article Business Regulation
- 14 Section 16.5–101(a)
- 15 Annotated Code of Maryland
- 16 (2015 Replacement Volume and 2015 Supplement)
- 17 BY adding to
- 18 Article Business Regulation
- 19 Section 16.5–101(a–1)
- 20 Annotated Code of Maryland
- 21 (2015 Replacement Volume and 2015 Supplement)
- 22 BY repealing and reenacting, with amendments,
- 23 Article Business Regulation
- 24 Section 16.5–101(i)
- 25 Annotated Code of Maryland
- 26 (2015 Replacement Volume and 2015 Supplement)
- 27 BY repealing and reenacting, with amendments,

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.





1	Article – Health – General
2	Section 13–1015
$\frac{3}{4}$	Annotated Code of Maryland (2015 Replacement Volume)
4	(2015 Replacement Volume)
<b>5</b>	BY repealing and reenacting, without amendments,
6	Article – Tax – General
<b>7</b>	Section 12–101(a) and (b)
8	Annotated Code of Maryland
9	(2010 Replacement Volume and 2015 Supplement)
10	BY adding to
11	Article – Tax – General
12	Section 12–101(b–1)
13	Annotated Code of Maryland
14	(2010 Replacement Volume and 2015 Supplement)
15	BY repealing and reenacting, with amendments,
16	Article – Tax – General
17	Section 12–101(d) and 12–105
18	Annotated Code of Maryland
19	(2010 Replacement Volume and 2015 Supplement)
20	Preamble
$21 \\ 22 \\ 23 \\ 24$	WHEREAS, Between 1998 and 2010, the smoking rate in Maryland declined by 32%, double the national average, saving over 70,000 people from preventable tobacco–caused deaths and hundreds of millions of dollars in health care costs, in large part as a result of three tobacco tax increases; and
$25 \\ 26 \\ 27$	WHEREAS, Tobacco still kills tens of thousands of Marylanders, costing hundreds of millions of dollars in health care costs, while the State's tobacco control program has been cut back substantially; and
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28	WHEREAS, The money raised by the \$1-per-pack tobacco tax increase enacted in
29 20	2007 was used to expand health care coverage to over 100,000 Maryland patients, bringing
$\frac{30}{31}$	Maryland from 44th in the nation to 14th in providing health care coverage for low-income adults; and
32	WHEREAS, Maryland has made significant progress in expanding health care in
33	recent years, and is leading the nation in implementing the Affordable Care Act; and
<u> </u>	

WHEREAS, Additional resources could help ensure that this progress continues, especially by funding critical life-saving health care and public health programs such as Medicaid, the State tobacco control program, the State Health Improvement Process, and other community-based health initiatives such as those that address childhood obesity and long-term care for seniors; and

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1 WHEREAS, Lack of additional funding for health care coverage, public health 2 initiatives, and community services will mean that uninsured and underinsured people will 3 continue to go to the hospital for care, which results in higher insurance premiums for 4 everyone; and

5 WHEREAS, Raising the State's tobacco tax by \$1 per pack for cigarettes with a 6 comparable increase for other tobacco products will raise necessary funds in addition to 7 dramatically reducing teen and adult tobacco use, which in turn will save lives and save 8 the State health care costs; now, therefore,

9 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 10 That the Laws of Maryland read as follows:

- 11 Article Business Regulation
- 12 16.5–101.

13 (a) In this title the following words have the meanings indicated.

14 (A-1) "CIGARILLO" MEANS A ROLL FOR SMOKING, HOWEVER LABELED OR 15 NAMED:

- 16 (1) THAT IS MADE OF TOBACCO OR TOBACCO MIXED WITH ANOTHER 17 INGREDIENT;
- 18 (2) THAT WEIGHS NO MORE THAN 4.5 POUNDS PER 1,000 ROLLS; AND

# 19(3) THAT IS WRAPPED IN ANY SUBSTANCE CONTAINING TOBACCO AND20THAT HAS A CELLULOSE ACETATE OR OTHER TYPE OF FILTER.

- 21 (i) "Other tobacco products" means:
- 22 (1) ANY CIGARILLO;

any cigar or roll for smoking, other than a cigarette OR CIGARILLO,
 made in whole or in part of tobacco; or

[(2)] (3) any other tobacco or product made primarily from tobacco, other
 than a cigarette OR CIGARILLO, that is intended for consumption by smoking or chewing
 or as snuff.

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### Article – Health – General

29 13–1015.

1 (a) For fiscal year 2011 and fiscal year 2012, the Governor shall include at least 2 \$6,000,000 in the annual budget in appropriations for activities aimed at reducing tobacco 3 use in Maryland as recommended by the Centers for Disease Control and Prevention, 4 including:

5 (1) Media campaigns aimed at reducing smoking initiation and 6 encouraging smokers to quit smoking;

7 (2) Media campaigns educating the public about the dangers of secondhand8 smoke exposure;

9 (3) Enforcement of existing laws banning the sale or distribution of tobacco 10 products to minors;

11

(4) Promotion and implementation of smoking cessation programs; and

12 (5) Implementation of school–based tobacco education programs.

13 (b) For fiscal [year 2013 and each fiscal year thereafter] YEARS 2013, 2014, 14 2015, 2016, AND 2017, the Governor shall include at least \$10,000,000 in the annual 15 budget in appropriations for the purposes described in subsection (a) of this section.

16 (C) FOR FISCAL YEAR 2018 AND EACH FISCAL YEAR THEREAFTER, THE 17 GOVERNOR SHALL INCLUDE AT LEAST \$21,000,000 IN THE ANNUAL BUDGET IN 18 APPROPRIATIONS FOR THE PURPOSES DESCRIBED IN SUBSECTION (A) OF THIS 19 SECTION.

20

Article – Tax – General

21 12–101.

22 (a) In this title the following words have the meanings indicated.

(b) "Cigarette" means any size or shaped roll for smoking that is made of tobacco
 or tobacco mixed with another ingredient and wrapped in paper or in any other material
 except tobacco.

26 (B-1) "CIGARILLO" MEANS A ROLL FOR SMOKING, HOWEVER LABELED OR 27 NAMED:

28(1)THAT IS MADE OF TOBACCO OR TOBACCO MIXED WITH ANOTHER29INGREDIENT;

30 (2) THAT WEIGHS NO MORE THAN 4.5 POUNDS PER 1,000 ROLLS; AND

1 THAT IS WRAPPED IN ANY SUBSTANCE CONTAINING TOBACCO AND (3)  $\mathbf{2}$ THAT HAS A CELLULOSE ACETATE OR OTHER TYPE OF FILTER. 3 "Other tobacco product" means: (d) (1)4 ANY CIGARILLO;  $\mathbf{5}$ (2) any cigar or roll for smoking, other than a cigarette OR CIGARILLO, made in whole or in part of tobacco: or 6 7 **[**(2)**] (3)** any other tobacco or product made primarily from tobacco, other 8 than a cigarette **OR CIGARILLO**, that is intended for consumption by smoking or chewing or as snuff. 9 10 12 - 105.11 The tobacco tax rate for cigarettes is: (a) [\$1.00] **\$1.50** for each package of 10 or fewer cigarettes; 12(1)13(2)[\$2.00] **\$3.00** for each package of at least 11 and not more than 20 14cigarettes; [10.0] **15.0** cents for each cigarette in a package of more than 20 15(3)16 cigarettes; and 17[10.0] **15.0** cents for each cigarette in a package of free sample (4)18 cigarettes. 19 (b) (1)**(I)** IN THIS SUBSECTION THE FOLLOWING WORDS HAVE THE 20**MEANINGS INDICATED.** "CIGAR" MEANS A CYLINDRICAL ROLL OF CURED TOBACCO. 21**(II)** 22(III) "CONVENTIONAL MOIST SNUFF SMOKELESS TOBACCO" 23MEANS ANY FINELY CUT, GROUND, OR POWDERED TOBACCO INTENDED FOR ORAL 24CONSUMPTION WITHOUT COMBUSTION THAT IS NOT SINGLE-DOSE SMOKELESS TOBACCO. 2526(IV) "LOOSE SMOKING TOBACCO" MEANS ANY TOBACCO THAT IS 27SUITABLE AS TOBACCO FOR CONSUMERS TO: 281. MAKE CIGARETTES OR CIGARS; OR 2. 29SMOKE IN A PIPE.

1 (V) 1. "SINGLE-DOSE SMOKELESS TOBACCO" MEANS ANY 2 FINELY CUT, GROUND, OR POWDERED TOBACCO OR PRODUCT DERIVED FROM 3 TOBACCO INTENDED FOR CONSUMPTION WITHOUT BEING COMBUSTED AND IS 4 DIVIDED BY THE MANUFACTURER INTO UNIFORM, INDIVIDUAL DOSE SERVINGS.

5 2. "SINGLE-DOSE SMOKELESS TOBACCO" INCLUDES 6 SNUS, LOZENGES, TABLETS, STICKS, AND STRIPS.

7 3. "SINGLE-DOSE SMOKELESS TOBACCO" DOES NOT 8 INCLUDE ANY TOBACCO PRODUCT THAT HAS BEEN APPROVED BY THE UNITED 9 STATES FOOD AND DRUG ADMINISTRATION FOR SALE AS A TOBACCO CESSATION 10 PRODUCT, AS A TOBACCO DEPENDENCE PRODUCT, OR FOR OTHER MEDICAL 11 PURPOSES AND THAT IS MARKETED AND SOLD SOLELY FOR ITS APPROVED 12 PURPOSE.

(2) (I) Except as provided in [paragraph (2)] PARAGRAPHS (3) AND
(4) of this subsection, the tobacco tax rate for other tobacco products is [30%] THE HIGHER
OF 74% of the wholesale price of the tobacco products, OR THE RATES DESCRIBED IN
SUBPARAGRAPHS (II) AND (III) OF THIS PARAGRAPH.

17 (II) 1. THE TAX RATE FOR CONVENTIONAL MOIST SNUFF 18 SMOKELESS TOBACCO IS **\$3.00** PER **1.2**-OUNCE CONTAINER, WITH A 19 PROPORTIONATE TAX ON WEIGHTS OF MORE THAN **1.2** OUNCES, BASED ON THE NET 20 WEIGHT AS PROVIDED BY THE MANUFACTURER.

21 2. FOR CONTAINERS OF CONVENTIONAL MOIST SNUFF 22 SMOKELESS TOBACCO THAT WEIGH LESS THAN 1.2 OUNCES, THE MINIMUM TAX RATE 23 SHALL BE \$3.00 PER CONTAINER.

24 (III) THE TAX RATE FOR SINGLE-DOSE SMOKELESS TOBACCO IS:
25 1. \$2.25 FOR EACH CONTAINER OF 15 OR FEWER DOSES;
26 AND
27 2. 15.0 CENTS FOR EACH DOSE IN A CONTAINER OF
28 MORE THAN 15 DOSES.

29(IV)THE TAX RATE FOR LOOSE SMOKING TOBACCO IS 74% OF30THE WHOLESALE PRICE OR \$3.00 PER 0.65 OUNCES, WHICHEVER IS GREATER.

31 [(2)] (3) (i) In this paragraph, "premium cigars" has the meaning 32 stated in § 16.5–101 of the Business Regulation Article.

1 (ii) Except as provided in subparagraph (iii) of this paragraph, the  $\mathbf{2}$ tobacco tax rate for cigars is [70%] 74% of the wholesale price of the cigars, BUT NOT LESS 3 THAN 15.0 CENTS PER CIGAR. 4 (iii) The tobacco tax rate for premium cigars is 15% of the wholesale price of the premium cigars.  $\mathbf{5}$ 6 (4) THE TOBACCO TAX RATE FOR CIGARILLOS IS: 7**(I)** \$1.50 FOR EACH PACKAGE OF 10 OR FEWER CIGARILLOS; 8 **(II) \$3.00** FOR EACH PACKAGE OF AT LEAST 11 AND NOT MORE 9 THAN 20 CIGARILLOS; 10 (III) 15.0 CENTS FOR EACH CIGARILLO IN A PACKAGE OF MORE THAN 20 CIGARILLOS; AND 11 12**(**IV**) 15.0** CENTS FOR EACH CIGARILLO IN A PACKAGE OF FREE 13SAMPLE CIGARILLOS. 14SECTION 2. AND BE IT FURTHER ENACTED, That: as provided in § 12–105 of the Tax – General Article, all cigarettes and 15(1)16other tobacco products used, possessed, or held in the State on or after July 1, 2016, by any 17person for sale or use in the State shall be subject to the full tax on cigarettes and other 18tobacco products as enacted under this Act;

19 (2) the Comptroller may provide an alternative method of assessing and 20 collecting the additional tax; and

(3) the revenue attributable to this requirement shall be remitted to the
Comptroller no later than October 15, 2016.

23 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July
 24 1, 2016.