C8 6lr0016

By: Chair, Environment and Transportation Committee (By Request – Departmental – Housing and Community Development)

Introduced and read first time: January 27, 2016 Assigned to: Environment and Transportation

## A BILL ENTITLED

1 AN ACT concerning

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## Housing and Community Development – Business Lending and Neighborhood Revitalization

FOR the purpose of authorizing the Maryland Housing Fund in the Department of Housing and Community Development to provide certain insurance or credit enhancement on business projects under certain circumstances; altering certain findings related to the Maryland Housing Fund to include certain business projects; specifying certain criteria for a project to qualify as a business project; providing for certain types of financial assistance to business projects by the Community Development Administration under certain circumstances; authorizing the Administration to purchase or issue securities for certain business projects; altering certain definitions; defining certain terms; authorizing the Department to charge certain fees for certain financial assistance provided under the Division of Neighborhood Revitalization; requiring the Department to provide certain notice of certain projects under the Division to certain local jurisdictions; altering the circumstances in which the Department may approve certain projects; altering the standards for receipt of certain financial assistance to certain businesses under the Division; altering the type of financial assistance that the Department may provide through certain entities under certain circumstances; expanding the areas in which the Neighborhood Business Development Program is authorized to provide financial assistance; repealing certain requirements for applicants for financial assistance for projects in certain areas; repealing a requirement for the Department to establish certain minimum percentages for certain types of funding; altering certain limits on the amount of certain loans that the Department may sell; authorizing the Department to purchase certain financial assistance from certain entities for certain business purposes; authorizing the Department to pledge certain loans for certain purposes; altering where certain unencumbered funds in the Neighborhood Business Development Fund may be transferred for certain uses under certain circumstances; and generally relating to business lending and neighborhood revitalization in the Department of Housing and Community Development.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



3-202.

1 2 3 4 5 6 7	BY renumbering Article – Housing and Community Development Section 3–201(b) through (j), respectively, and 4–201(b) through (u), respectively to be Section 3–201(c) through (k), respectively, and 4–201(c) through (v) respectively Annotated Code of Maryland (2006 Volume and 2015 Supplement)			
8 9 10 11 12	Artic Secti Anno	ng and reenacting, without amendments, ele – Housing and Community Development on 3–201(a) and 4–201(a) otated Code of Maryland 3 Volume and 2015 Supplement)		
13 14 15 16 17	Secti Anno	to ele – Housing and Community Development on 3–201(b), 4–201(b), and 4–223 otated Code of Maryland 3 Volume and 2015 Supplement)		
18 19 20 21 22 23	BY repealing and reenacting, with amendments,     Article – Housing and Community Development     Section 3–202, 3–206(a), 4–201(e), 4–211(a)(12), 4–225(a), 4–234, 6–102, 6–206(b),     6–301, 6–302, 6–303, 6–304(b), 6–305, 6–308, 6–308.1, 6–310, and 6–405(c)     Annotated Code of Maryland     (2006 Volume and 2015 Supplement)			
24 25 26 27 28	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That Section(s) 3–201(b) through (j), respectively, and 4–201(b) through (u), respectively, of Article – Housing and Community Development of the Annotated Code of Maryland be renumbered to be Section(s) 3–201(c) through (k), respectively, and 4–201(c) through (v), respectively.			
29 30	SEC'as follows:	TION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read		
31		Article - Housing and Community Development		
32	3–201.			
33	(a)	In this subtitle the following words have the meanings indicated.		
34 35	(B) ARTICLE.	"Business project" has the meaning stated in § 4–201 of this		

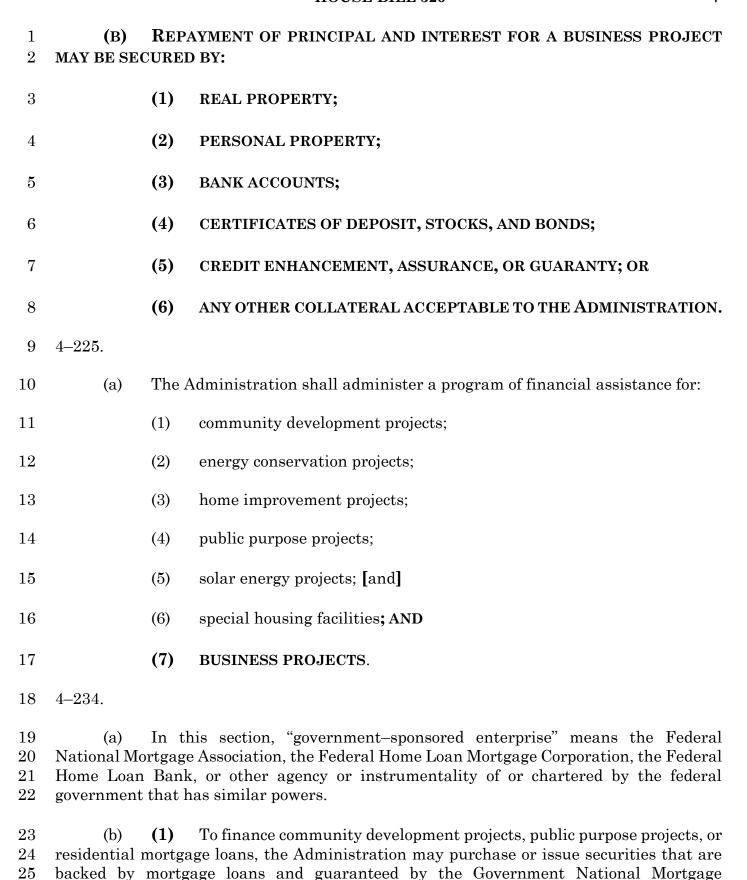
1	(a)	(1)	The General Assembly finds that:
2 3 4 5	against loss	es resu	(i) the flow of private investment capital into <b>BUSINESSES AND</b> can be stimulated by a system insuring qualified lending institutions alting from nonpayment of money owed under the terms of a note, bond, of indebtedness; and
6 7	BUSINESSE	S, hou	(ii) the insurance can help State and local activity to finance sing, and rehabilitation.
8 9 10	be provided sound inves		The General Assembly also finds that adequate housing can and should ivate capital under our free enterprise system and in accordance with practices.
11		(3)	The General Assembly finds as a subject of concern that:
12 13	and		(i) many residents of the State are living in substandard housing;
14 15	income level	ls.	(ii) there is a shortage of housing at reasonable costs for various
16 17	(b) conservation		General Assembly finds that it is in the public interest to promote energy cts and solar energy projects by providing insurance for:
18		(1)	loans made by qualified lending institutions; and
19		(2)	bonds or notes issued to finance the projects.
20 21 22 23	=	nortga the pu	General Assembly finds that the sale of pooled mortgages or securities ges to private or public investors, including public and private pension olic interest and could increase the investment capital available to make
24		(1)	acquire, construct, and rehabilitate housing; AND
25 26	BUSINESSE	(2) S.	ACQUIRE, OPERATE, CONSTRUCT, AND REHABILITATE
27 28	(d) of this articl	(1) le.	In this subsection, "distressed area" has the meaning stated in $\S 4-201$
29 30	the financi	(2) ng of,	The General Assembly finds that it is in the public interest to encourage and otherwise to support, the planning, acquisition, development,

construction, reconstruction, rehabilitation, repair, renovation, and other improvement of:

1	(i) public purpose projects in distressed areas in the State; and
2	(ii) infrastructure projects.
$\frac{3}{4}$	(e) The General Assembly finds that the flow of public and private capital t support the activities specified in this section will be encouraged and expanded by:
5	(1) insuring:
6	(i) loans made by qualified lending institutions;
7	(ii) bonds or notes issued by qualified issuers; and
8	(iii) obligations backed by mortgages; and
9	(2) providing other credit enhancements.
10	3–206.
11 12	(a) In offering insurance and other forms of credit enhancement, the Department shall adopt eligibility standards that are reasonable to aid in:
13	(1) financing the purchase, construction, or rehabilitation of:
14	(i) housing projects;
15 16 17	(ii) special housing facility projects, consisting of the acquisition rehabilitation, improvement, renovation, construction, financing, or refinancing of building that:
18 19	1. provides common, shared, or independent living, dining kitchen, sanitary, and sleeping facilities;
20 21	2. may include supportive services or supervisory live—i personnel for individuals with specialized housing needs; and
22 23	3. may include nonresidential facilities to serve individual with special needs who may or may not be residents of the special housing facility;
24	(iii) rehabilitation projects, as defined in § 4–901 of this article;
25	(iv) energy conservation projects;
26	(v) solar energy projects;
27	(vi) public purpose projects; [or]

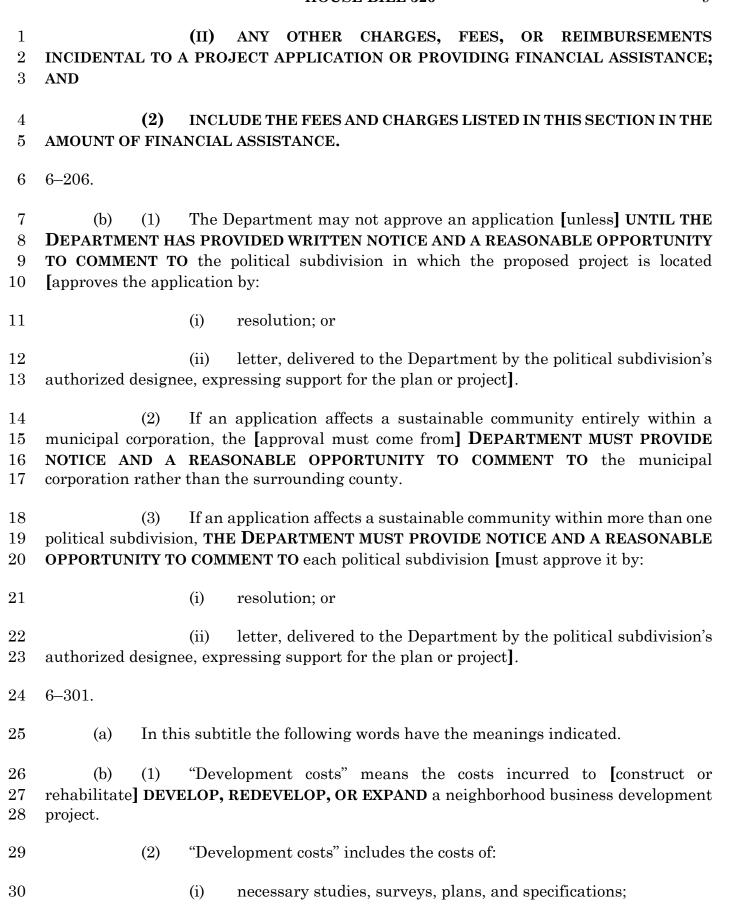
1		(vii) infrastructure projects; [and] OR
2		(VIII) BUSINESS PROJECTS; AND
3	(2)	the sale or other transfer of an obligation that is:
$\frac{4}{5}$	conduit, or other f	(i) denoted as a bond, note, collateralized obligation, grantor trust, orm of security or obligation; and
6 7	from a mortgage.	(ii) backed directly or indirectly by a mortgage or a payment derived
8	4–201.	
9	(a) In th	is subtitle the following words have the meanings indicated.
10 11	(B) "BUS 4–223 OF THIS SI	SINESS PROJECT" MEANS A PROJECT THAT QUALIFIES UNDER § UBTITLE.
12 13	(e) (1) reasonable and ne	"Development costs" means the costs that the Department considers cessary to carry out:
14		(i) a community development project;
15		(ii) an energy conservation project;
16		(iii) a home improvement project;
17		(iv) an infrastructure project;
18		(v) a public purpose project;
19		(vi) a solar energy project; [or]
20		(vii) a special housing facility; OR
21		(VIII) A BUSINESS PROJECT.
22	(2)	"Development costs" includes:
23		(i) the costs of:
$\frac{24}{25}$	architectural, eng	1. studies, surveys, plans and specifications, and neering, or other special services;

1	2. acquisition of land and any buildings on the land;
2 3	3. site preparation and development, construction, reconstruction, rehabilitation, and improvement; and
4	4. acquisition of machinery, equipment, and furnishings;
5 6	(ii) expenses incurred in connection with initial occupancy or operation of the project;
7 8	(iii) an allocable portion of the administrative and operating expenses of the Department;
9 10 11	(iv) the cost of financing the project, including interest on bonds and notes issued to finance the project from the date issued to the date the Department determines that the project is substantially occupied or substantially in operation; [and]
12 13 14	(v) the cost of other items, including indemnity and surety bonds, premiums on insurance, fees, relocation costs, and charges and expenses of trustees, depositories, and paying agents for bonds and notes issued; AND
15 16	(VI) OPERATING AND EXPANSION COSTS FOR BUSINESS PROJECTS.
17	4–211.
18	(a) The Administration shall:
19 20	(12) provide money to programs eligible to receive funding from the Neighborhood Business Development Fund under § [6–309] 6–310 of this article.
21	4-223.
22	(A) A PROJECT QUALIFIES AS A BUSINESS PROJECT IF THE PROJECT IS:
	· ·
23 24	(1) LOCATED IN AN AREA DESIGNATED AS A PRIORITY FUNDING AREA UNDER § 5–7B–02 OF THE STATE FINANCE AND PROCUREMENT ARTICLE; AND



Association or a government–sponsored enterprise.

- 1 (2) TO FINANCE BUSINESS PROJECTS, THE ADMINISTRATION MAY 2 PURCHASE OR ISSUE SECURITIES THAT ARE BACKED BY LOANS OR OTHER 3 OBLIGATIONS.
- 4 (c) (1) Notwithstanding inconsistent provisions of this subtitle relating to 5 bonds or notes that the Administration purchases or issues, the issuance, terms, and 6 conditions of a security that the Administration issues under this section may be as the 7 Administration finds necessary or desirable for guaranty by:
- 8 (I) the Government National Mortgage Association or a 9 government—sponsored enterprise, FOR PROJECTS OR LOANS DESCRIBED UNDER 10 SUBSECTION (B)(1) OF THIS SECTION; OR
- 11 (II) THE MARYLAND HOUSING FUND, A PRIVATE ENTITY, OR A
  12 GOVERNMENT-SPONSORED ENTERPRISE, FOR PROJECTS DESCRIBED UNDER
  13 SUBSECTION (B)(2) OF THIS SECTION.
- 14 (2) Except as provided by paragraph (1) of this subsection, the provisions 15 of this subtitle that relate to bonds or notes issued by the Administration apply to securities 16 purchased or issued under this section.
- 17 6–102.
- 18 (a) The Division of Neighborhood Revitalization shall administer commercial and 19 mixed—use revitalization programs to encourage physical and organizational improvements 20 to business areas.
- 21 (b) To carry out commercial and mixed—use revitalization programs, the Division 22 of Neighborhood Revitalization shall administer State and federal grants and loans and 23 other financial assistance to:
- 24 (1) political subdivisions, local public agencies, nonprofit organizations, 25 neighborhood or community organizations, or private parties; or
- 26 (2) corporations or foundations whose net earnings are invested to foster, encourage, help, or carry out community assistance activities, projects, or programs.
- 28 (C) THE DEPARTMENT MAY:
- 29 (1) CHARGE AND COLLECT FROM A PROJECT APPLICANT OR 30 RECIPIENT OF FINANCIAL ASSISTANCE UNDER THIS TITLE:
- 31 (I) ORIGINATION, APPLICATION, AND PROCESSING FEES; AND



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assistance from the Fund.

1 architectural, engineering, or other special services, including (ii) 2 flood plain studies, environmental audits, and critical area or wetland assessments; 3 (iii) land and improvements; site preparation; 4 (iv) 5 construction, reconstruction, and rehabilitation; (v) 6 (vi) machinery, equipment, and furnishings; 7 essential [start-up] operating costs, including working capital (vii) and [initial] occupancy expenses; 8 9 (viii) indemnity and surety bonds and premiums on insurance: 10 (ix) temporary relocation expenses; and 11 (x) other necessary fees COSTS **DETERMINED**  $\mathbf{BE}$ TO ACCEPTABLE BY THE DEPARTMENT. 12 13 "Food desert" means the part of a priority funding area designated by the (c) Secretary under § 6–308(c) of this subtitle. 14 15 (d) "Fund" means the Neighborhood Business Development Fund. 16 "Microenterprise" means a business [with not more than five employees that: (e) 17 (1) requires not more than \$35,000 in total start-up capital or financial assistance: and 18 19 does not have access to the traditional commercial banking sector (2) THAT QUALIFIES AS A MICROENTERPRISE UNDER § 6-302 OF THIS SUBTITLE. 20"PRIORITY FUNDING AREA" MEANS AN AREA DESIGNATED AS A 21**(F)** 22PRIORITY FUNDING AREA UNDER § 5-7B-02 OF THE STATE FINANCE AND 23 PROCUREMENT ARTICLE. 24"Program" means the Neighborhood Business Development Program. [(f)] (G) "Project" means a neighborhood business development project 25[(g)] **(H)** (1) 26 that receives financial assistance from the Fund.

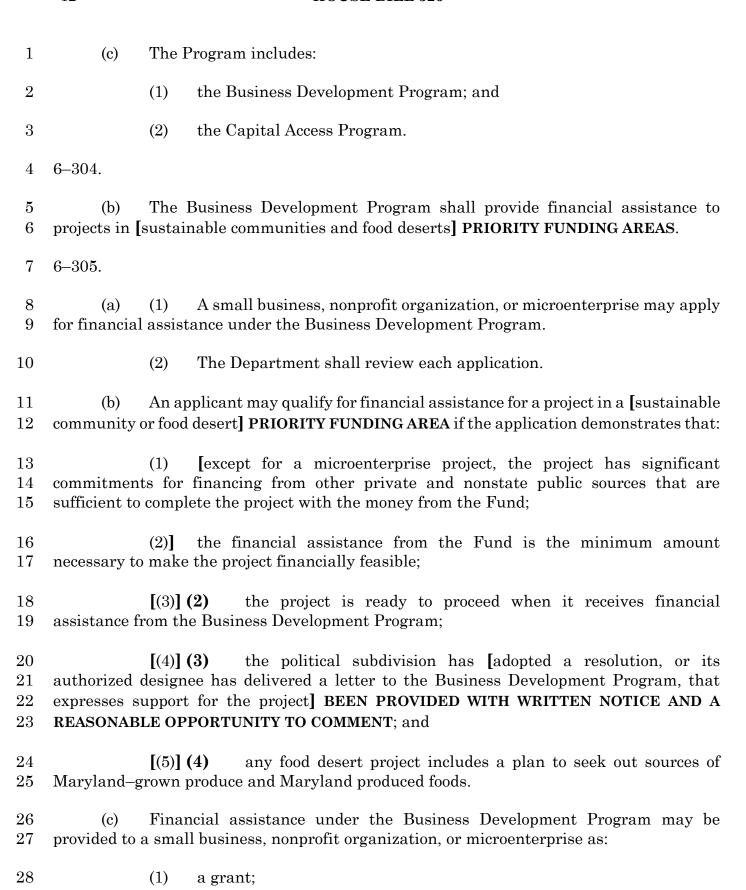
"Project" includes a microenterprise project that receives financial

- 1 [(h)] (I) "Small business" means a business that qualifies as a small business 2 under § 6–302 of this subtitle. "Sustainable community" means the part of a priority funding area 3 [(i)] **(J)** 4 that: 5 as determined by the Smart Growth Subcabinet, satisfies the 6 requirements of § 6–205 of this title; 7 has been designated as a BRAC Revitalization and Incentive Zone (2)8 under Title 5, Subtitle 13 of the Economic Development Article; or 9 has been designated a transit-oriented development under § 7–101 of the Transportation Article. 10 11 6-302.12 [(a)] A business qualifies as a small business OR A MICROENTERPRISE if the 13 number of its employees and the amount of its annual receipts do not exceed limits that the 14 Department sets by regulation FOR A SMALL BUSINESS OR A MICROENTERPRISE. 15 (b) The limits that the Department sets may not be less restrictive than those 16 that the federal Small Business Administration sets. 17 6-303.There is a Neighborhood Business Development Program. 18 (a) 19 (b) The purposes of the Program are: 20 in [sustainable communities] PRIORITY FUNDING AREAS, to: (1) help develop, redevelop, or expand small businesses and 21(i) 22microenterprises; 23 stimulate investment by the private sector; (ii) 24invest in revitalization projects for small businesses and (iii) 25microenterprises; and 26 (iv) stimulate political subdivisions to participate in developing and
- 28 (2) in food deserts **OR PARTS OF PRIORITY FUNDING AREAS THAT**29 **SERVE FOOD DESERTS**, to help create small businesses and other food—related enterprises
  30 that provide fresh fruits, vegetables, and other healthy foods to residents in the food desert.

expanding small businesses and microenterprises; and

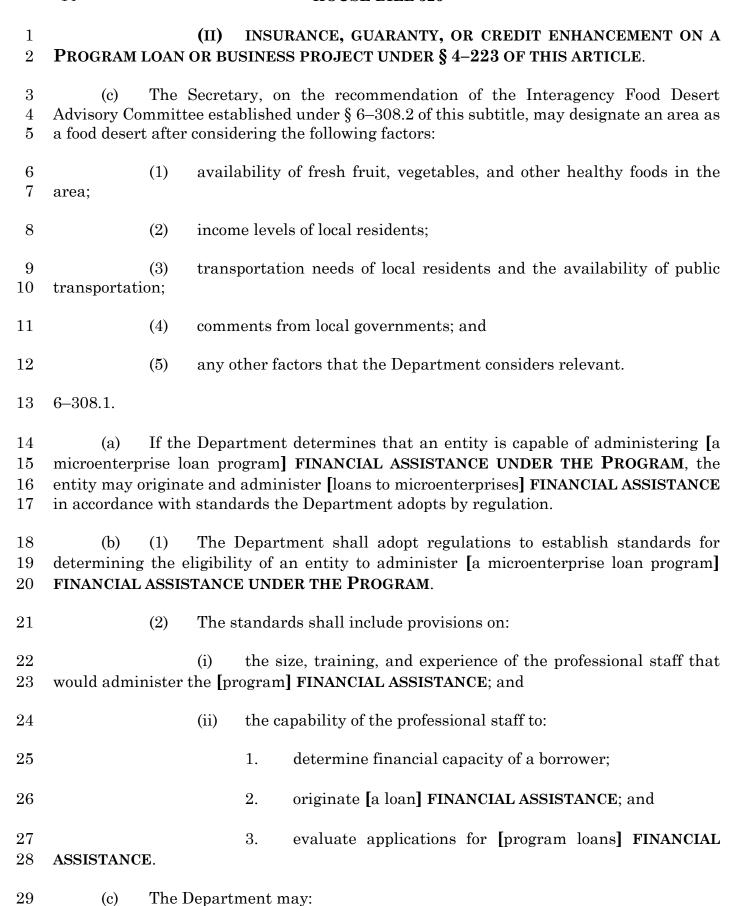
(2)

a loan:



1 (3)a reduction in the principal obligation of or interest rate on a loan or 2 portion of a loan; 3 **(4)** a prepayment of interest on a subordinate or superior loan or portion of 4 a loan; 5 (5)an assurance; 6 (6) a guarantee; or 7 (7)any other form of credit enhancement. 8 6-308.9 The Department shall: (a) 10 (1) administer the Business Development Program; adopt regulations to carry out the Business Development Program, 11 (2)12 including a process to designate an area as a food desert under subsection (c) of this section; 13 AND 14 [establish, for each category of financing described in § 6–306(c) of this (3)15 subtitle, minimum percentages or amounts of private and nonstate public financing that 16 an applicant for the Business Development Program must secure; and 17 make a reasonable, good faith effort to make 25% of the Business 18 Development Program loans and grants to microenterprises. 19 (b) The Department may: 20 sell, assign, or otherwise dispose of a Program loan or revenue from a 21loan on terms and conditions acceptable to the Department, including selling loans at a 22discount, if the maximum sale proceeds in any fiscal year do not exceed [\$4,000,000] 23 LIMITS THAT THE DEPARTMENT SETS BY REGULATION; [and] 24apply the proceeds received from a sale, assignment, or other (2)25disposition under item (1) of this subsection to the Fund; AND 26 **(3)** PLEDGE A PROGRAM LOAN AS SECURITY FOR ANY: 27 **(I)** BUSINESS PROJECT LOAN, BOND, OR SECURITY THAT IS **COMMUNITY** 28 MADE. OR **PURCHASED** BYTHE DEVELOPMENT ISSUED.

ADMINISTRATION UNDER TITLE 4 OF THIS ARTICLE; OR



1 2 3	(1) help train employees of an approved entity to administer [a microenterprise loan program] FINANCIAL ASSISTANCE in accordance with standards that the Department adopts;
4	(2) charge and collect from a borrower:
5	(i) reasonable origination, application, and processing fees; and
6 7	(ii) other charges, fees, or reimbursements incidental to [microenterprise loans] THE FINANCIAL ASSISTANCE;
8 9	(3) include the fees and charges listed in item (2) of this subsection in the [loan] amount <b>OF FINANCIAL ASSISTANCE</b> ;
10 11 12	(4) pay an approved entity a reasonable origination, application, and processing fee for [each loan to a microenterprise] THE FINANCIAL ASSISTANCE that is originated by the approved entity;
13 14	(5) directly fund [a loan to a microenterprise] THE FINANCIAL ASSISTANCE that is originated by an approved entity; [and]
15 16 17	(6) provide financial assistance to an approved entity for the purpose of the approved entity making [a loan to a microenterprise] THE FINANCIAL ASSISTANCE in accordance with this subtitle;
18 19 20	(7) PURCHASE OR COMMIT TO PURCHASE FROM APPROVED ENTITIES ANY FORM OF FINANCIAL ASSISTANCE THAT MEETS THE REQUIREMENTS OF THIS SUBTITLE AND ANY REGULATIONS ADOPTED UNDER THIS SUBTITLE; AND
21 22 23	(8) ENTER INTO AGREEMENTS WITH APPROVED ENTITIES TO COLLECTIVELY LEND MONEY ON A PROJECT THAT MEETS THE REQUIREMENTS OF THIS SUBTITLE AND ANY REGULATIONS ADOPTED UNDER THIS SUBTITLE.
24	6–310.
25	(a) There is a Neighborhood Business Development Fund.
26	(b) The Department shall use the Fund to:
27	(1) operate and pay expenses of the Program; and
28 29	(2) provide financial assistance to small businesses, nonprofit organizations, and microenterprises.

The Department shall administer the Fund.

(c)

(1)

- 1 The State Treasurer shall hold and the Comptroller shall account for (2)2 the Fund. 3 (d) The Fund is a continuing, nonlapsing special fund that is not subject to § 7–302 of the State Finance and Procurement Article. The Fund consists of: 5 (e) 6 money appropriated in the State budget for the Program; (1) 7 (2) any repayment or prepayment of financial assistance under this subtitle or under the State Action Loans for Targeted Areas Program under former Article 8 83B, Title 4, Subtitle 6, of the Code; 9 10 (3) money transferred to the Fund from any other fund as provided in this article; 11 12 (4) money received from the sale, assignment, or other disposition of 13 Program loans: 14 other money received by the Program under this subtitle or from the 15 Community Development Administration under Subtitle 2 of this title; and 16 (6) investment earnings of the Fund. 17 (f) The Fund shall be invested in the same way as other State money. 18 With the approval of the Legislative Policy Committee and, subject to § 7–209 19 of the State Finance and Procurement Article, after the first 8 months of a fiscal year, the 20 Department may transfer unencumbered money in the Fund to: 21 **(1)** any other fund established under this title; 22 **(2)** THE COMMUNITY DEVELOPMENT ADMINISTRATION TO PROVIDE FINANCIAL ASSISTANCE TO BUSINESS PROJECTS: AND 2324THE MARYLAND HOUSING FUND UNDER TITLE 3 OF THIS **(3)** ARTICLE TO PROVIDE INSURANCE, CREDIT ENHANCEMENT, OR A GUARANTY ON: 2526**(I)** A PROGRAM LOAN; OR 27 (II)A BUSINESS PROJECT LOAN, BOND, OR SECURITY THAT IS
- 30 6-405.

ISSUED,

OR

ADMINISTRATION UNDER TITLE 4 OF THIS ARTICLE.

MADE,

**PURCHASED** 

BY

THE

COMMUNITY

DEVELOPMENT

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18 19

1, 2016.

(3)

1	(c) (1) The Department may not approve a proposal submitted under this
2	section [unless the proposal is approved by] UNTIL AFTER IT HAS PROVIDED WRITTEN
3	NOTICE AND A REASONABLE OPPORTUNITY TO COMMENT TO the governing body [or
4	authorized designee] of:
5 6	(i) each county that includes any of the priority funding area that benefits from the project, if the project is not in a municipal corporation;
7 8	(ii) each municipal corporation that includes any of the priority funding area that benefits from the project; or
9 10 11	(iii) each political subdivision that includes any of the priority funding area that benefits from the project, if the priority funding area is partly within and partly outside of any municipal corporation.
12	(2) An approval shall:
13	(i) be in writing; and
14 15	(ii) state the maximum amount of contributions to the approved project that are eligible for a tax credit under $\S$ 6–404 of this subtitle.

subtitle for all approved projects for a fiscal year may not exceed \$3,500,000.

The sum of contributions eligible for a tax credit under § 6–404 of this

SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July