# **SENATE BILL 500**

P1, R2 6lr2611 SB 379/15 – FIN

By: Senator Salling

Introduced and read first time: February 3, 2016

Assigned to: Finance

#### A BILL ENTITLED

1 AN ACT concerning

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## Transportation - Francis Scott Key Bridge Authority

FOR the purpose of establishing the Francis Scott Key Bridge Authority to finance, construct, operate, and maintain the Francis Scott Key Bridge; providing for the members, appointment, terms, chair, and staff of the Authority; prohibiting the Maryland Department of Transportation from exercising jurisdiction or authority over the Francis Scott Key Bridge; authorizing the Authority to take certain actions in the performance of its duties; authorizing the Authority to issue revenue bonds payable from certain fees and tolls for the purpose of financing the Bridge; providing that bonds issued by the Authority do not constitute a debt or pledge of the full faith and credit of the State or a political subdivision of the State; providing that bonds issued by the Authority do not obligate the State or a political subdivision of the State to impose any tax; requiring the Authority to determine certain matters concerning bonds issued by the Authority; providing for the issuance and execution of the bonds; authorizing the Authority to issue bonds to refinance the cost of the Bridge; authorizing the Authority to issue revenue refunding bonds for certain purposes; authorizing the Authority to issue interim certificates or temporary bonds; authorizing the Authority to issue bond anticipation notes; authorizing revenue bonds issued by the Authority to be secured by certain trust agreements; requiring certain fees and tolls designated by the Authority as security for bonds to be adjusted in a certain manner; providing that certain revenues of the Authority shall be deemed to be trust funds to be used only in a certain manner; authorizing the trustee or a holder of revenue bonds issued by the Authority to bring a legal action to enforce certain rights and compel the performance of certain duties; providing that bonds issued by the Authority are securities in which certain persons may invest and which may be deposited with certain persons; exempting revenue bonds issued by the Authority from taxation; defining certain terms; and generally relating to the establishment of the Francis Scott Key Bridge Authority to finance, construct, operate, and maintain the Francis Scott Key Bridge.

BY repealing and reenacting, with amendments,

1 2 3 4	Article – Transportation Section 4–101(h)(1) Annotated Code of Maryland (2015 Replacement Volume and 2015 Supplement)
5 6 7 8 9	BY adding to Article – Transportation Section 4.5–101 through 4.5–412 to be under the new title "Title 4.5. Francis Scott Key Bridge Authority" Annotated Code of Maryland (2015 Replacement Volume and 2015 Supplement)
11 12	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
13	Article - Transportation
14	4–101.
15	(h) "Transportation facilities project" includes:
16 17 18 19 20 21	(1) The Susquehanna River Bridge, the Harry W. Nice Memorial Potomac River Bridge, the William Preston Lane, Jr. Memorial Chesapeake Bay Bridge and parallel Chesapeake Bay Bridge, the Baltimore Harbor Tunnel, the Fort McHenry Tunnel, [the Francis Scott Key Bridge,] and the John F. Kennedy Memorial Highway, together with their appurtenant causeways, approaches, interchanges, entrance plazas, toll stations, and service facilities;
22	TITLE 4.5. FRANCIS SCOTT KEY BRIDGE AUTHORITY.
23	SUBTITLE 1. DEFINITIONS.
24	4.5–101.
25 26	(A) IN THIS TITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
27	(B) "AUTHORITY" MEANS THE FRANCIS SCOTT KEY BRIDGE AUTHORITY.
28	(C) "BRIDGE" MEANS THE FRANCIS SCOTT KEY BRIDGE.
29	(D) "COST" HAS THE MEANING STATED IN § 4–101 OF THIS ARTICLE.
30	SUBTITLE 2. FRANCIS SCOTT KEY BRIDGE AUTHORITY.

- 1 **4.5–201.**
- 2 THERE IS A FRANCIS SCOTT KEY BRIDGE AUTHORITY.
- 3 **4.5–202.**
- 4 (A) THE AUTHORITY CONSISTS OF 11 MEMBERS AS FOLLOWS:
- 5 (1) TWO MEMBERS APPOINTED BY THE COUNTY EXECUTIVE OF
- 6 BALTIMORE COUNTY, SUBJECT TO THE CONFIRMATION OF THE COUNTY COUNCIL;
- 7 (2) TWO MEMBERS APPOINTED BY THE MAYOR OF BALTIMORE CITY,
- 8 SUBJECT TO THE CONFIRMATION OF THE CITY COUNCIL;
- 9 (3) TWO MEMBERS APPOINTED BY THE COUNTY EXECUTIVE OF ANNE
- 10 ARUNDEL COUNTY, SUBJECT TO THE CONFIRMATION OF THE COUNTY COUNCIL;
- 11 AND
- 12 (4) FIVE MEMBERS APPOINTED BY THE GOVERNOR, SUBJECT TO THE
- 13 ADVICE AND CONSENT OF THE SENATE.
- 14 (B) THE GOVERNOR SHALL DESIGNATE THE CHAIR OF THE AUTHORITY
- 15 FROM AMONG THE APPOINTED MEMBERS OF THE AUTHORITY, WITH THE
- 16 CONCURRENCE OF THE MEMBERS OF THE AUTHORITY.
- 17 (C) EACH MEMBER OF THE AUTHORITY SERVES FOR A TERM OF 4 YEARS
- 18 AND UNTIL A SUCCESSOR IS APPOINTED AND QUALIFIES.
- 19 (D) THE TERMS OF THE MEMBERS OF THE AUTHORITY BEGIN ON JUNE 1 IN
- 20 THE YEAR OF APPOINTMENT.
- 21 (E) A MEMBER APPOINTED TO FILL A VACANCY IN AN UNEXPIRED TERM
- 22 SERVES ONLY FOR THE REMAINDER OF THAT TERM.
- 23 (F) A MEMBER OF THE AUTHORITY IS ENTITLED TO REIMBURSEMENT FOR
- 24 EXPENSES UNDER THE STANDARD STATE TRAVEL REGULATIONS, AS PROVIDED IN
- 25 THE STATE BUDGET.
- 26 **4.5–203.**
- THE AUTHORITY IS ENTITLED TO THE STAFF AUTHORIZED IN THE STATE
- 28 BUDGET.

## 1 SUBTITLE 3. JURISDICTION AND POWERS.

- 2 **4.5–301**.
- 3 (A) THE AUTHORITY SHALL:
- 4 (1) FINANCE, CONSTRUCT, OPERATE, REPAIR, AND MAINTAIN THE 5 BRIDGE; AND
- 6 (2) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, HAVE 7 GENERAL AND EXCLUSIVE JURISDICTION OVER THE BRIDGE.
- 8 (B) THE DEPARTMENT MAY NOT EXERCISE JURISDICTION OR AUTHORITY 9 OVER THE BRIDGE.
- 10 **4.5–302.**
- THE AUTHORITY MAY UNDERTAKE THE FOLLOWING ACTIONS IN THE
- 12 EXERCISE OF ITS POWERS AND PERFORMANCE OF ITS DUTIES:
- 13 (1) ACQUIRE, HOLD, AND DISPOSE OF PROPERTY;
- 14 (2) SUE AND BE SUED IN ITS OWN NAME;
- 15 (3) MAKE CONTRACTS AND AGREEMENTS;
- 16 (4) EMPLOY AND FIX THE COMPENSATION OF ATTORNEYS,
- 17 CONSULTING ENGINEERS, ACCOUNTANTS, CONSTRUCTION AND FINANCIAL
- 18 EXPERTS, MANAGERS, AND ANY OTHER AGENTS OR EMPLOYEES;
- 19 (5) APPLY FOR AND RECEIVE GRANTS FROM A FEDERAL AGENCY OR
- 20 ANY OTHER SOURCE;
- 21 (6) CONDEMN PROPERTY IN ACCORDANCE WITH TITLE 12 OF THE
- 22 REAL PROPERTY ARTICLE;
- 23 (7) FIX, REVISE, CHARGE, AND COLLECT RENTALS, RATES, FEES,
- 24 TOLLS, AND OTHER CHARGES FOR THE USE OF THE BRIDGE OR THE AUTHORITY'S
- 25 SERVICES; AND
- 26 (8) ADOPT REGULATIONS TO CARRY OUT THE PROVISIONS OF THIS
- 27 **TITLE.**

## SUBTITLE 4. FINANCING OF THE FRANCIS SCOTT KEY BRIDGE. 1 2 4.5–401. 3 TO FINANCE THE COST OF THE BRIDGE, THE AUTHORITY MAY ISSUE (A) 4 REVENUE BONDS, NOTES, OR OTHER EVIDENCE OF OBLIGATION, PAYABLE SOLELY FROM THE RENTALS, RATES, FEES, AND TOLLS THE AUTHORITY IS EMPOWERED TO 5 IMPOSE UNDER THIS TITLE. 6 7 BOND PROCEEDS SHALL BE USED SOLELY FOR PAYING THE COST OF (B) THE BRIDGE. 8 9 4.5–402. 10 (A) BONDS ISSUED BY THE AUTHORITY UNDER THIS SUBTITLE MAY NOT: 11 **(1)** CONSTITUTE A DEBT OF THE STATE OR A POLITICAL SUBDIVISION 12 OF THE STATE OTHER THAN THE AUTHORITY AND SHALL SO STATE ON THEIR FACE; CONSTITUTE A PLEDGE OF THE FULL FAITH AND CREDIT OF THE 13 **(2)** 14 STATE OR A POLITICAL SUBDIVISION OF THE STATE; OR 15 DIRECTLY OR INDIRECTLY OBLIGATE THE STATE OR A POLITICAL 16 SUBDIVISION OF THE STATE TO IMPOSE ANY TAX AND SHALL CONTAIN A STATEMENT 17 TO THAT EFFECT ON THE FACE OF THE BONDS. 18 THE AUTHORITY SHALL DETERMINE THE FOLLOWING CONCERNING (B) BONDS ISSUED BY THE AUTHORITY: 19 20 **(1)** DATE OF ISSUE; 21**(2)** INTEREST RATE; 22DATE AND AMOUNT OF MATURITY, EXCEPT THAT A BOND MAY NOT MATURE LATER THAN 40 YEARS AFTER ITS DATE OF ISSUE; 2324**(4)** FORM AND MANNER OF EXECUTION; MANNER OF SALE; AND 25**(5)**

26 (6) ANY OTHER MATTER RELATING TO THE FORM, TERMS, 27 CONDITIONS, ISSUANCE, SALE, AND DELIVERY OF THE BONDS.

- 1 (C) THE AUTHORITY MAY ISSUE BONDS:
- 2 (1) WITHOUT OBTAINING THE CONSENT OF ANY INSTRUMENTALITY,
- 3 AGENCY, OR UNIT OF THE STATE; AND
- 4 (2) WITHOUT ANY PROCEEDINGS OR THE HAPPENING OF ANY
- 5 CONDITIONS OR THINGS OTHER THAN THOSE SPECIFICALLY REQUIRED BY THIS
- 6 SUBTITLE.
- 7 (D) (1) CONSOLIDATED TRANSPORTATION BONDS SHALL BE EXECUTED
- 8 ON BEHALF OF THE AUTHORITY BY THE MANUAL OR FACSIMILE SIGNATURE OF THE
- 9 CHAIR OF THE AUTHORITY.
- 10 (2) OTHER SIGNATURES ON THE BONDS MAY BE EITHER MANUAL OR
- 11 FACSIMILE.
- 12 (E) IF AN INDIVIDUAL WHOSE MANUAL OR FACSIMILE SIGNATURE APPEARS
- 13 ON ANY BOND OR COUPON CEASES TO SERVE IN AN AUTHORIZED CAPACITY BEFORE
- 14 THE DELIVERY OF THE BOND, THE SIGNATURE NEVERTHELESS IS AS VALID AND
- 15 SUFFICIENT FOR ALL PURPOSES AS IF THE INDIVIDUAL HAD REMAINED IN THAT
- 16 CAPACITY UNTIL DELIVERY OF THE BOND.
- 17 **4.5–403.**
- 18 (A) WITHOUT THE APPROVAL OF THE GENERAL ASSEMBLY, THE
- 19 AUTHORITY MAY ISSUE BONDS TO REFINANCE ALL OR ANY PART OF THE COST OF
- 20 THE BRIDGE FOR WHICH THE AUTHORITY PREVIOUSLY ISSUED BONDS UNDER THIS
- 21 SUBTITLE.
- 22 (B) IF, BY REASON OF INCREASED CONSTRUCTION COSTS, ERROR IN
- 23 ESTIMATES, OR OTHERWISE, THE PROCEEDS OF THE REVENUE BONDS OF ANY ISSUE
- 24 ARE LESS THAN THE AMOUNT REQUIRED FOR THE PURPOSE FOR WHICH THE BONDS
- 25 ARE AUTHORIZED, ADDITIONAL REVENUE BONDS MAY BE ISSUED IN A SIMILAR
- 26 MANNER TO PROVIDE THE AMOUNT OF THE DEFICIENCY.
- 27 **4.5–404**.

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- 28 (A) IN THIS SECTION, "REFUNDING" MEANS THE RETIREMENT AND
- 29 CANCELLATION OF BONDS, INCLUDING REVENUE BONDS OF PRIOR ISSUES, AFTER
- 30 THEIR ACQUISITION BY OR FOR THE AUTHORITY, WHETHER BEFORE, AT, OR AFTER
- 31 MATURITY, EITHER IN EXCHANGE FOR OTHER BONDS OR BY PAYMENT, PURCHASE,
- 32 OR REDEMPTION WITH THE PROCEEDS OF THE SALE OF OTHER BONDS.
  - (B) THE AUTHORITY MAY ISSUE REVENUE REFUNDING BONDS FOR:

- 1 (1) REFUNDING ANY BONDS ISSUED UNDER THIS SUBTITLE OR ANY
- 2 REVENUE BONDS OF PRIOR ISSUES, INCLUDING THE PAYMENT OF ANY REDEMPTION
- 3 PREMIUM ON THE BONDS AND ANY INTEREST ACCRUED OR TO ACCRUE TO THE DATE
- 4 OF REDEMPTION OF THE BONDS; AND
- 5 (2) CONSTRUCTING IMPROVEMENTS OR EXTENSIONS TO OR
- 6 ENLARGEMENTS OF THE BRIDGE.
- 7 **4.5–405**.
- 8 BEFORE THE PREPARATION OF DEFINITIVE BONDS, THE AUTHORITY MAY
- 9 ISSUE INTERIM CERTIFICATES OR TEMPORARY BONDS, WITH OR WITHOUT
- 10 COUPONS, EXCHANGEABLE FOR DEFINITIVE BONDS WHEN THE DEFINITIVE BONDS
- 11 HAVE BEEN EXECUTED AND ARE AVAILABLE FOR DELIVERY.
- 12 **4.5–406.**
- 13 (A) THE AUTHORITY MAY ISSUE BOND ANTICIPATION NOTES PAYABLE TO
- 14 THE BEARER OR REGISTERED HOLDER OF THE NOTES OUT OF THE FIRST PROCEEDS
- 15 OF THE NEXT SALE OF BONDS ISSUED UNDER THIS SUBTITLE.
- 16 (B) THE ISSUANCE OF BOND ANTICIPATION NOTES, THE DETAILS OF THEIR
- 17 ISSUANCE, THE RIGHTS OF THEIR HOLDERS, AND THE RIGHTS, DUTIES, AND
- 18 OBLIGATIONS OF THE AUTHORITY IN THAT RESPECT ARE GOVERNED BY THE
- 19 PROVISIONS OF THIS SUBTITLE RELATING TO THE ISSUANCE OF THE BONDS IN
- 20 ANTICIPATION OF THE SALE OF WHICH THE NOTES ARE ISSUED, INSOFAR AS THOSE
- 21 PROVISIONS ARE APPLICABLE.
- 22 **4.5–407.**
- 23 (A) REVENUE BONDS ISSUED UNDER THIS SUBTITLE MAY BE SECURED BY A
- 24 TRUST AGREEMENT BETWEEN THE AUTHORITY AND A CORPORATE TRUSTEE, WHICH
- 25 MAY BE ANY TRUST COMPANY OR BANK HAVING TRUST POWERS WITHIN OR OUTSIDE
- 26 THE STATE.
- 27 (B) THE TRUST AGREEMENT MAY PLEDGE OR ASSIGN ALL OR ANY PART OF
- 28 THE REVENUES OF THE AUTHORITY OR OF THE BRIDGE BUT MAY NOT MORTGAGE
- 29 ANY PART OF THE BRIDGE.
- 30 **4.5–408.**
- THE RENTALS, RATES, FEES, AND TOLLS DESIGNATED AS SECURITY FOR
- 32 BONDS ISSUED UNDER THIS SUBTITLE SHALL BE FIXED AND ADJUSTED SO AS TO

- 1 PROVIDE FUNDS THAT ARE SUFFICIENT AS LONG AS THE BONDS ARE OUTSTANDING
- 2 AND UNPAID TO PAY THE PRINCIPAL OF AND THE INTEREST ON THE BONDS AS THEY
- 3 BECOME DUE AND PAYABLE.
- 4 4.5–409.
- 5 ALL MONEY THAT IS RECEIVED BY THE AUTHORITY AS PROCEEDS FROM THE
- 6 SALE OF REVENUE BONDS, NOTES, OR OTHER EVIDENCES OF OBLIGATION UNDER
- 7 THIS SUBTITLE AND BY WAY OF RENTALS, RATES, FEES, AND TOLLS THAT IS
- 8 DESIGNATED BY ANY TRUST AGREEMENT AS SECURITY FOR THE BONDS, NOTES, OR
- 9 OTHER EVIDENCES OF OBLIGATION SHALL BE DEEMED TO BE TRUST FUNDS TO BE
- 10 HELD AND APPLIED ONLY AS PROVIDED IN THIS SUBTITLE.
- 11 **4.5–410.**
- 12 EXCEPT TO THE EXTENT RESTRICTED BY THE TRUST AGREEMENT, THE
- 13 TRUSTEE OR ANY HOLDER OF REVENUE BONDS ISSUED UNDER THIS SUBTITLE OR
- 14 OF ANY OF THE COUPONS APPERTAINING TO THE BONDS MAY:
- 15 (1) Bring a suit or other proceeding to protect and
- 16 ENFORCE ANY RIGHT UNDER THE LAWS OF THE STATE OR UNDER THE TRUST
- 17 AGREEMENT; AND
- 18 (2) ENFORCE AND COMPEL THE PERFORMANCE OF ALL DUTIES
- 19 REQUIRED BY THIS SUBTITLE OR BY THE TRUST AGREEMENT TO BE PERFORMED BY
- 20 THE AUTHORITY OR BY ANY OF ITS OFFICERS, INCLUDING THE FIXING, CHARGING,
- 21 IMPOSING, AND COLLECTING OF RENTALS, RATES, FEES, AND TOLLS.
- 22 **4.5–411.**
- 23 BONDS ISSUED UNDER THIS SUBTITLE ARE SECURITIES:
- 24 (1) IN WHICH ALL PUBLIC OFFICERS AND PUBLIC BODIES OF THE
- 25 STATE AND ITS POLITICAL SUBDIVISIONS, ALL INSURANCE COMPANIES, STATE
- 26 BANKS AND TRUST COMPANIES, NATIONAL BANKING ASSOCIATIONS, SAVINGS
- 27 BANKS, SAVINGS AND LOAN ASSOCIATIONS, INVESTMENT COMPANIES, EXECUTORS,
- 28 ADMINISTRATORS, TRUSTEES, AND OTHER FIDUCIARIES MAY PROPERLY AND
- 29 LEGALLY INVEST FUNDS, INCLUDING CAPITAL IN THEIR CONTROL OR BELONGING
- 30 TO THEM; AND
- 31 (2) THAT MAY BE PROPERLY AND LEGALLY DEPOSITED WITH AND
- 32 RECEIVED BY ANY STATE OR COUNTY OFFICER OR ANY AGENCY OR POLITICAL
- 33 SUBDIVISION OF THE STATE FOR ANY PURPOSE FOR WHICH THE DEPOSIT OF BONDS
- 34 OR OBLIGATIONS OF THE STATE IS AUTHORIZED BY LAW.

## 1 **4.5–412**.

- THE REVENUE BONDS, NOTES, AND OTHER EVIDENCES OF OBLIGATION ISSUED UNDER THIS SUBTITLE, THEIR TRANSFER, THE INTEREST PAYABLE ON THEM, AND ANY INCOME DERIVED FROM THEM, INCLUDING ANY PROFIT REALIZED IN THEIR SALE OR EXCHANGE, SHALL BE EXEMPT FROM TAXATION BY THE STATE OR ANY OF ITS POLITICAL SUBDIVISIONS, MUNICIPAL CORPORATIONS, OR PUBLIC AGENCIES.
- 8 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect June 9 1, 2016.