SENATE BILL 982

By: **Senators Kasemeyer and Miller** Introduced and read first time: February 12, 2016 Assigned to: Rules Re–referred to: Budget and Taxation, February 19, 2016

Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 18, 2016

CHAPTER _____

1 AN ACT concerning

Maryland <u>State Retirement and Pension System –</u> Private Equity and Venture Capital Authority <u>Investments</u>

4 FOR the purpose of establishing the Maryland Private Equity and Venture Capital Authority in the State Retirement and Pension System for a certain purpose; $\mathbf{5}$ 6 providing for the membership, terms, chair, quorum, and duties of the Authority; 7 prohibiting a member of the Authority from receiving certain compensation, but 8 authorizing the reimbursement of certain expenses: requiring members of the 9 Authority to file certain financial disclosures; requiring, beginning in a certain fiscal 10 year, the Authority to make certain recommendations to authorizing the Board of 11 Trustees for the State Retirement and Pension System regarding the investment of 12to enter into an agreement with the Maryland Technology Development Corporation or another entity to make and manage investments in certain private equity and 13 venture capital in the State with certain additional funds; requiring the Board of 14 15Trustees to make certain investments in accordance with certain recommendations of the Authority: prohibiting the Board of Trustees from making certain investments 1617under certain circumstances; prohibiting a member of the Authority from making 18 certain recommendations under certain circumstances;, if certain conditions are not 19 met, to develop a certain process to authorize the Maryland Technology Development 20Corporation or another entity to provide certain recommendations regarding certain investments; providing that an entity that provides certain services to the Board of 2122Trustees in accordance with this Act shall be a fiduciary of the several systems; 23requiring certain profits and return of principal from certain investments to accrue 24to certain accumulation funds; requiring the Board of Trustees to include certain

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



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1	information in a certain report; providing for the initial terms of the members of the
2	Authority; submit a certain report that includes certain information to certain
3	committees of the General Assembly on or before a certain date each year; requiring
4	a certain entity to submit a certain report that includes certain information to certain
5	committees of the General Assembly on or before a certain date each year; providing
6	certain immunities from liability for certain actions or decisions made by certain
7	persons; requiring the Board of Trustees to act in good faith in carrying out the
8	requirements of this Act in a certain manner; providing for the construction of this
9	Act; declaring the intent of the General Assembly; defining certain terms; and
10	generally relating to the establishment of the Maryland Private Equity and Venture
11	Capital Authority investments in private equity and venture capital in the State and
11 12	
14	the State Retirement and Pension System.
13	BY repealing and reenacting, with amendments,
14	Article – State Personnel and Pensions
15	Section 21–108(c)
16	Annotated Code of Maryland
17	(2015 Replacement Volume)
11	(2010 Replacement Volume)
18	BY adding to
19	Article – State Personnel and Pensions
20	Section 21–701 through 21–707 to be under the new subtitle "Subtitle 7. Maryland
$\frac{1}{21}$	Private Equity and Venture Capital Authority" Section 21–123.2
22	Annotated Code of Maryland
23	(2015 Replacement Volume)
20	(2010 Replacement Volume)
24	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
$\overline{25}$	That the Laws of Maryland read as follows:
26	Article – State Personnel and Pensions
27	21 - 108.
28	(c) Subject to §§ 21–122 and 21–123 of this subtitle AND § 21–706 OF THIS
29	TITLE, the Board of Trustees shall have full power to invest the assets of the several
30	systems.
31	SUBTITLE 7. MARYLAND PRIVATE EQUITY AND VENTURE CAPITAL AUTHORITY.
32	21–701. <u>21–123.2.</u>
33	(A) (1) IN THIS SUBTITLE SECTION THE FOLLOWING WORDS HAVE THE
34	MEANINGS INDICATED.
35	(B) "Authority" means the Maryland Private Equity and Venture
36	CAPITAL AUTHORITY ESTABLISHED UNDER § 21-702 OF THIS SUBTITLE.

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1 (C) (2) "PRIVATE EQUITY" MEANS AN ASSET CLASS CONSISTING OF 2 EQUITY SECURITIES AND DEBT IN OPERATING COMPANIES THAT ARE NOT PUBLICLY 3 TRADED ON A STOCK EXCHANGE.

4 (D) (3) "VENTURE CAPITAL" MEANS AN INVESTMENT OF CAPITAL TO A 5 BUSINESS AT ANY STAGE OF ITS DEVELOPMENT BEFORE THE BUSINESS MAKES A 6 PUBLIC OFFERING OF STOCK.

7 21-702.

8 (A) THERE IS A MARYLAND PRIVATE EQUITY AND VENTURE CAPITAL 9 AUTHORITY IN THE STATE RETIREMENT AND PENSION SYSTEM.

10 (B) THE PURPOSE OF THE AUTHORITY IS TO PROVIDE RECOMMENDATIONS 11 TO THE BOARD OF TRUSTEES REGARDING INVESTMENTS IN PRIVATE EQUITY AND 12 VENTURE CAPITAL IN THE STATE.

13 **21–703.**

14 (A) THE AUTHORITY CONSISTS OF THE FOLLOWING MEMBERS:

15(1)THE EXECUTIVE DIRECTOR OF THE MARYLAND TECHNOLOGY16DEVELOPMENT CORPORATION, OR THE EXECUTIVE DIRECTOR'S DESIGNEE;

17 (2) THE CHAIRMAN OF THE BOARD OF TRUSTEES, OR THE 18 CHAIRMAN'S DESIGNEE;

19(3)FOUR MEMBERS WITH EXPERTISE IN TECHNOLOGY, TECHNOLOGY20TRANSFER, PRIVATE EQUITY, OR VENTURE CAPITAL APPOINTED AS FOLLOWS:

- 21 (I) ONE MEMBER APPOINTED BY THE PRESIDENT OF THE 22 SENATE;
- 23 (II) ONE MEMBER APPOINTED BY THE SPEAKER OF THE HOUSE;
- 24 AND
- 25 (III) TWO MEMBERS APPOINTED BY THE GOVERNOR;

26 (4) ONE REPRESENTATIVE OF A PUBLIC INSTITUTION OF HIGHER
 27 EDUCATION WITH EXPERTISE IN TECHNOLOGY TRANSFER AND HIGHER EDUCATION;
 28 AND

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$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	(5) ONE REPRESENTATIVE OF A PRIVATE NONPROFIT INSTITUTION OF HIGHER EDUCATION WITH EXPERTISE IN TECHNOLOGY TRANSFER AND HIGHER EDUCATION.
4 5	(B) THE MEMBERS APPOINTED BY THE PRESIDENT AND THE SPEAKER MAY NOT BE ELECTED OFFICIALS.
6	(C) EACH MEMBER SHALL RESIDE IN THE STATE.
7	(D) (1) THE TERM OF AN APPOINTED MEMBER IS 4 YEARS.
8 9	(2) AT THE END OF A TERM, A MEMBER CONTINUES TO SERVE UNTIL A SUCCESSOR IS APPOINTED.
10 11	(3) A <u>MEMBER WHO IS APPOINTED AFTER A TERM HAS BEGUN SERVES</u> ONLY FOR THE REST OF THE TERM AND UNTIL A SUCCESSOR IS APPOINTED.
12 13	(4) A member appointed by the Governor may be removed by the Governor with or without cause.
14 15 16	(5) The terms of the appointed members are staggered as required by the terms provided for members of the Authority on July 1, 2016.
17	21–704.
18	(A) THE AUTHORITY SHALL ELECT A CHAIR FROM AMONG ITS MEMBERS.
19 20	(B) THE AUTHORITY SHALL DETERMINE THE MANNER OF ELECTION OF OFFICERS AND THEIR TERMS OF OFFICE.
21	21–705.
22	(A) (1) FIVE MEMBERS OF THE AUTHORITY ARE A QUORUM.
$\begin{array}{c} 23\\ 24 \end{array}$	(2) An act of the Authority must be approved by a majority vote of the members attending a meeting at which a quorum is present.
25	(B) A MEMBER OF THE AUTHORITY:
$\frac{26}{27}$	(1) MAY NOT RECEIVE COMPENSATION AS A MEMBER OF THE Authority; but
28 29	(2) IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE STANDARD STATE TRAVEL REGULATIONS, AS PROVIDED IN THE STATE BUDGET.

(C) A member of the Authority shall file a public disclosure of financial interests as required under the Maryland Public Ethics Law.

3 **21-706.**

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4(B)FOR PURPOSES OF THIS SECTION, AN INVESTMENT IN THE STATE SHALL5INCLUDE AN INVESTMENT IN AN ENTITY OR VEHICLE THAT:

- 6 (1) <u>IS DOMICILED IN THE STATE;</u>
- 7 (2) <u>OPERATES IN THE STATE; OR</u>
- 8 (3) IS REASONABLY EXPECTED TO INVEST IN ENTITIES THAT ARE IN 9 THE STATE.

10(C)IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT STATE11CONTRIBUTIONS IN EXCESS OF STATUTORY REQUIREMENTS BE INVESTED IN THE12STATE WITH A GOAL TO INCREASE THE RISK CAPITAL AVAILABLE IN THE STATE, IF13THE INVESTMENTS ARE CONSISTENT WITH, AND DO NOT COMPROMISE OR CONFLICT14WITH, THE FIDUCIARY DUTIES OF THE BOARD OF TRUSTEES TO THE PARTICIPANTS15OF THE SEVERAL SYSTEMS.

16 (A) (D) (1) FOR FISCAL YEAR 2017 AND EACH FISCAL YEAR 17THEREAFTER, THE AUTHORITY SHALL MAKE RECOMMENDATIONS TO THE BOARD OF TRUSTEES-FOR INVESTMENTS THE BOARD OF TRUSTEES MAY ENTER INTO AN 18 AGREEMENT WITH THE MARYLAND TECHNOLOGY DEVELOPMENT CORPORATION 19 20OR ANOTHER ENTITY TO MAKE AND MANAGE INVESTMENTS ON BEHALF OF THE 21BOARD OF TRUSTEES IN PRIVATE EQUITY AND VENTURE CAPITAL IN THE STATE 22WITH THE AMOUNT OF MONEY APPROPRIATED TO THE SYSTEM, THE STATE **RETIREMENT AGENCY, OR THE ACCUMULATION FUNDS OF THE SEVERAL SYSTEMS** 2324THAT IS IN ADDITION TO:

(I) THE AMOUNTS APPROPRIATED FOR THE STATE AND LOCAL
EMPLOYER CONTRIBUTIONS AND THE SUPPLEMENTAL CONTRIBUTION REQUIRED
UNDER §§ 21–308, 21–309, 21–309.1, AND 21–310 OF THIS SUBTIFIE TITLE;

28 (II) THE AMOUNT APPROPRIATED UNDER § 7–311(J)(1)(I)1 OF 29 THE STATE FINANCE AND PROCUREMENT ARTICLE; AND

30(III) ANY OTHER AMOUNTS REQUIRED BY ANY OTHER31PROVISIONS OF LAW TO BE APPROPRIATED TO THE SYSTEM, THE STATE32RETIREMENT AGENCY, OR THE ACCUMULATION FUNDS OF THE SEVERAL SYSTEMS.

IF THE BOARD OF TRUSTEES DOES NOT ENTER INTO AN 1 (2) $\mathbf{2}$ AGREEMENT WITH THE MARYLAND TECHNOLOGY DEVELOPMENT CORPORATION 3 OR ANOTHER ENTITY IN ACCORDANCE WITH PARAGRAPH (1) OF THIS SUBSECTION, THE BOARD OF TRUSTEES SHALL DEVELOP A PROCESS THAT AUTHORIZES THE 4 MARYLAND TECHNOLOGY DEVELOPMENT CORPORATION OR ANOTHER ENTITY TO $\mathbf{5}$ PROVIDE RECOMMENDATIONS REGARDING INVESTMENTS IN PRIVATE EQUITY AND 6 7 VENTURE CAPITAL IN THE STATE WITH RESPECT TO THE ADDITIONAL AMOUNT **DESCRIBED UNDER PARAGRAPH (1) OF THIS SUBSECTION.** 8

9 (2) (3) THE <u>INVESTMENTS OR</u> RECOMMENDATIONS MADE IN 10 ACCORDANCE WITH PARAGRAPH (1) OF THIS SUBSECTION SHALL INCLUDE <u>THIS</u> 11 <u>SECTION SHALL INCLUDE A GOAL OF INVESTMENTS OR</u> RECOMMENDATIONS FOR 12 THE INVESTMENT OF 50% OF THE FUNDS IN COMMERCIALIZATION OF TECHNOLOGY 13 SPONSORED OR CREATED BY A UNIVERSITY IN THE STATE.

14(4)AN ENTITY PROVIDING SERVICES TO THE BOARD OF TRUSTEES IN15ACCORDANCE WITH PARAGRAPH (1) OR (2) OF THIS SUBSECTION SHALL BE A16FIDUCIARY OF THE SEVERAL SYSTEMS IN ACCORDANCE WITH SUBTITLE 2 OF THIS17TITLE, WITH RESPECT TO THE SERVICES PROVIDED.

18 **(B) (1)** With respect to the additional amount described under 19 Subsection (A) of this section, the Board of Trustees shall make 20 Investments in private equity and venture capital in the State in 21 Accordance with the recommendations of the Authority.

22 (2) IF THE BOARD OF TRUSTEES REJECTS THE RECOMMENDATIONS
 23 OF THE AUTHORITY, THE BOARD OF TRUSTEES IS PROHIBITED FROM INVESTING
 24 THE AMOUNT DESCRIBED UNDER SUBSECTION (A) OF THIS SECTION.

25 (C) A MEMBER OF THE AUTHORITY MAY NOT MAKE A RECOMMENDATION TO
 26 INVEST THE ADDITIONAL AMOUNT DESCRIBED UNDER SUBSECTION (A) OF THIS
 27 SECTION WITH A VENTURE CAPITAL FIRM OR A PRIVATE EQUITY FIRM IN WHICH THE
 28 MEMBER HAS A FINANCIAL INTEREST.

29 (D) (E) ALL PROFITS OF <u>AND RETURN OF PRINCIPAL FROM</u> INVESTMENTS
 30 MADE UNDER THIS SECTION SHALL ACCRUE TO THE ACCUMULATION FUNDS OF THE
 31 SEVERAL SYSTEMS.

32 **<u>21–707.</u>**

33The Board of Trustees shall include, as part of the report34Required under § 21–112 of this title,

1	(F) (1) ON OR BEFORE DECEMBER 1 EACH YEAR, THE BOARD OF
2	TRUSTEES SHALL SUBMIT A REPORT TO THE SENATE BUDGET AND TAXATION
3	COMMITTEE, THE HOUSE APPROPRIATIONS COMMITTEE, AND THE JOINT
4	COMMITTEE ON PENSIONS, IN ACCORDANCE WITH § 2-1246 OF THE STATE
5	GOVERNMENT ARTICLE, AND SUBJECT TO § 4–335 OF THE GENERAL PROVISIONS
6	ARTICLE, THAT INCLUDES A DETAILED DESCRIPTION OF:
7	(I) THE INVESTMENTS, IF ANY, MADE UNDER THIS SECTION;
8	(1) <u>(II)</u> THE RECOMMENDATIONS <u>, IF ANY</u> , MADE BY THE
9	Authority under this subtitle <u>section;</u> and
10	(2) (III) THE ACTIONS, IF ANY, TAKEN BY THE BOARD OF TRUSTEES
11	ON THE RECOMMENDATIONS MADE BY THE AUTHORITY <u>UNDER THIS SECTION;</u>
12	(IV) THE INVESTMENT PERFORMANCE OF ANY INVESTMENTS
13	MADE UNDER THIS SECTION;
14	(V) TO THE EXTENT POSSIBLE, AN ACCOUNTING OF THE FEES
15	AND EXPENSES INCURRED UNDER THIS SECTION; AND
16	(VI) TO THE EXTENT POSSIBLE, THE RATIO OF FUNDS INVESTED
17	IN PROJECTS UNDER THIS SECTION TO THE TOTAL PERCENTAGE OF VENTURE
18	<u>CAPITAL FUNDS RAISED IN THE STATE BY ALL SOURCES.</u>
19	(2) ON OR BEFORE DECEMBER 1 EACH YEAR, THE MARYLAND
20	TECHNOLOGY DEVELOPMENT CORPORATION OR ANOTHER ENTITY WITH WHICH
21	THE BOARD OF TRUSTEES ENTERED INTO AN AGREEMENT UNDER SUBSECTION
22	(D)(1) OR (2) OF THIS SECTION SHALL SUBMIT A REPORT TO THE SENATE BUDGET
23	AND TAXATION COMMITTEE, THE HOUSE APPROPRIATIONS COMMITTEE, AND THE
24	JOINT COMMITTEE ON PENSIONS, IN ACCORDANCE WITH § 2–1246 OF THE STATE
25	GOVERNMENT ARTICLE, THAT, TO THE EXTENT POSSIBLE, PROVIDES:
26	(I) THE ECONOMIC BENEFIT GENERATED FROM INVESTMENTS
27	MADE UNDER THIS SECTION, INCLUDING:
28	<u>1.</u> THE CREATION OF NEW BUSINESSES;
29	2. <u>THE EXPANSION OF EXISTING BUSINESSES;</u>
30	<u>3.</u> THE CREATION OF NEW JOBS;
31	4. THE TERMINATION OF ANY JOBS; AND

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1	5. <u>ANY INCREASES IN PAYROLL; AND</u>
2	(II) THE NUMBER OF BUSINESSES RECEIVING FUNDS FROM
3	INVESTMENTS UNDER THIS SECTION THAT SUBSEQUENTLY RELOCATE TO OTHER
4	STATES OR COUNTRIES.
5	SECTION 2. AND BE IT FURTHER ENACTED, That the initial terms of the
6	members of the Maryland Private Equity and Venture Capital Authority appointed under
7	§ 21-703 of the State Personnel and Pensions Article, as enacted by this Act, shall expire
8	as follows:
9	(1) two members in 2018;
10	(2) two members in 2019; and
11	(3) two members in 2020.
12	(G) THE BOARD OF TRUSTEES, OR ANY OTHER FIDUCIARY OF THE SEVERAL
13	SYSTEMS, MAY NOT BE HELD LIABLE FOR ANY ACTIONS TAKEN OR DECISIONS MADE
14	IN GOOD FAITH FOR THE PURPOSE OF COMPLYING WITH OR EXECUTING THE
15	REQUIREMENTS OF THIS SECTION.
16	(H) THE BOARD OF TRUSTEES SHALL ACT IN GOOD FAITH TO CARRY OUT
17	THE REQUIREMENTS OF THIS SECTION IN COMPLIANCE WITH ALL APPLICABLE
18	STATE AND FEDERAL LAW, INCLUDING RELEVANT JUDICIAL DECISIONS.
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19	(I) NOTHING IN THIS SECTION SHALL REQUIRE THE BOARD OF TRUSTEES
20	TO TAKE ACTION AS DESCRIBED IN THIS SECTION UNLESS THE BOARD OF TRUSTEES
21	DETERMINES, IN GOOD FAITH, THAT THE ACTION IS CONSISTENT WITH THE
22	FIDUCIARY RESPONSIBILITIES OF THE BOARD OF TRUSTEES AS DESCRIBED IN
23	SUBTITLE 2 OF THIS TITLE.

24 SECTION 3. <u>2.</u> AND BE IT FURTHER ENACTED, That this Act shall take effect 25 July 1, 2016.

Approved:

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Governor.

President of the Senate.

Speaker of the House of Delegates.