# **Department of Legislative Services**

Maryland General Assembly 2016 Session

### FISCAL AND POLICY NOTE First Reader

(Delegate B. Wilson)

House Bill 100 Judiciary

#### **Criminal Law - Crimes Against Property - Trespass to a Vehicle**

This bill prohibits a person from knowingly entering a motor vehicle or any part of a motor vehicle of another person without the authorization of the owner or a rightful occupant of the vehicle.

A violator is guilty of a misdemeanor, punishable by imprisonment for up to 90 days. A violator must also be considered a rogue and vagabond.

#### **Fiscal Summary**

**State Effect:** Minimal increase in general fund expenditures due to the bill's incarceration penalty. Enforcement can be handled with existing resources. Revenues are not affected.

**Local Effect:** Minimal increase in local expenditures increase due to the bill's incarceration penalty. Enforcement can be handled with existing resources. Revenues are not affected.

Small Business Effect: None.

#### Analysis

**Current Law:** Unlawfully taking the property of another individual, possessing or asserting control over the property of another individual without authorization, or entering specified property without authorization are actions that are subject to a variety of criminal prohibitions and penalties, depending on the particular events and actions involved.

Wanton Trespass on Private Property: A person may not enter or cross over private property or board the boat or other marine vessel of another, after having been notified by

the owner or the owner's agent not to do so, unless entering or crossing under a good faith claim of right or ownership. A person is also prohibited from remaining on private property including the boat or other marine vessel of another, after having been notified by the owner or the owner's agent not to do so.

Violators are guilty of a misdemeanor, punishable by (1) imprisonment for up to 90 days and/or a \$500 maximum fine for a first violation; (2) imprisonment for up to six months and/or a maximum fine of \$1,000 for a second violation occurring within two years after the first violation; and (3) imprisonment for up to one year and/or a \$2,500 maximum fine for each subsequent violation occurring within two years after the preceding violation.

*Breaking and Entering a Motor Vehicle (Rogue and Vagabond):* A person may not be in or on the motor vehicle of another with the intent to commit theft of the motor vehicle or property that is in or on the motor vehicle. This offense also prohibits various activities involving the use or possession of burglar's tools. Violators are guilty of a misdemeanor, must be considered a rogue and vagabond, and are subject to imprisonment for up to three years.

*Carjacking:* An individual may not take unauthorized possession or control of a motor vehicle from another individual who actually possesses the motor vehicle, by force or violence or by putting that individual in fear through intimidation or threat of force or violence.

Violators are guilty of carjacking, a felony punishable by imprisonment for up to 30 years. An individual who employs or displays a dangerous weapon during the commission of a carjacking is guilty of armed carjacking. Armed carjacking is subject to the same penalty as standard carjacking. A sentence imposed for carjacking (armed or otherwise) may be separate from and consecutive to a sentence for any other crime that arises from the conduct underlying the carjacking or armed carjacking. It is not a defense that the defendant did not intend to permanently deprive the owner or possessor of the motor vehicle.

*General Theft:* A person may not, under specified circumstances (1) willfully or knowingly obtain or exert unauthorized control over property; (2) obtain control over property by willfully or knowingly using deception; (3) possess stolen property knowing that it has been stolen, or believing that it probably has been stolen; or (4) obtain control over property knowing that the property was lost, mislaid, or was delivered under a mistake as to the identity of the recipient or nature or amount of the property. A violator is required to restore the owner's property or pay the owner the value of the property or services and is subject to the penalties listed below:

Value of Property and/or Services	<u>Maximum Penalty</u>
Less than \$100	Misdemeanor – 90 days imprisonment and/or a \$500 fine
Less than \$1,000	Misdemeanor – 18 months imprisonment and/or a \$500 fine
Less than \$1,000 (two or more prior convictions)	Misdemeanor – 5 years imprisonment and/or a \$5,000 fine
Between \$1,000 and \$10,000	Felony – 10 years imprisonment and/or \$10,000 fine
Between \$10,000 and \$100,000	Felony – 15 years imprisonment and/or \$15,000 fine
\$100,000 or more	Felony – 25 years imprisonment and/or \$25,000 fine

*Motor Vehicle Theft:* A person may not knowingly and willfully take a motor vehicle out of the owner's lawful custody, control, or use a motor vehicle without the owner's consent. Violators are guilty of felony motor vehicle theft and are subject to maximum penalties of imprisonment for five years and/or a fine of \$5,000. A conviction for motor vehicle theft must merge into a conviction for general theft for the same act or transaction.

Under the carjacking and theft statutes, a "motor vehicle" is a vehicle that (1) is self-propelled or propelled by electric power obtained from overhead electrical wires and (2) is not operated on rails. While the definition of a "motor vehicle" includes a low-speed vehicle, it does not include a moped, motor scooter, or an electric bicycle, as those devices are defined under specified provisions of the Transportation Article.

**State Expenditures:** The bill's language appears to apply to a wide variety of situations. The magnitude of the bill's impact depends on (1) the extent to which the bill criminalizes behavior that is not illegal under existing statute and (2) law enforcement's interpretation of the bill's prohibitions.

To the extent that the bill criminalizes behavior that is not illegal under existing statute, general fund expenditures increase minimally as a result of the bill's incarceration penalty due to more people being committed to State correctional facilities for convictions in Baltimore City.

Generally, persons serving a sentence of one year or less in a jurisdiction other than Baltimore City are sentenced to a local detention facility. The Baltimore Pretrial Complex, a State-operated facility, is used primarily for pretrial detentions. **Local Expenditures:** Expenditures increase minimally as a result of the bill's incarceration penalty. Counties pay the full cost of incarceration for people in their facilities for the first 12 months of the sentence. Per diem operating costs of local detention facilities have ranged from approximately \$60 to \$160 per inmate in recent years.

Kent and Washington counties do not anticipate any impact on their jurisdictions.

The State's Attorneys' Association advises that the bill has no effect on prosecutors. The Office of the State's Attorney for Baltimore City advises that the bill may increase the office's caseload since the act of simply entering another person's vehicle, without the intent to commit theft, is currently not a crime. However, the office is not able to determine the exact impact of the bill since the act is currently not a crime.

## **Additional Information**

**Prior Introductions:** HB 128 of 2015, a similar bill, received an unfavorable report from the House Judiciary Committee.

Cross File: None.

**Information Source(s):** Baltimore City, Kent and Washington counties, Maryland State Commission on Criminal Sentencing Policy, Judiciary (Administrative Office of the Courts), State's Attorneys' Association, Department of State Police, Department of Legislative Services

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