HOUSE BILL 584

J1, J2, C3 (7lr1545)

ENROLLED BILL

— Health and Government Operations/Finance —

Introduced by Delegates K. Young, Pena-Melnyk, Anderton, Frush, Grammer, Gutierrez, Hixson, Jalisi, Kaiser, Krebs, Lierman, Lisanti, McComas, McCray, McMillan, Metzgar, Rose, Turner, and Vogt Vogt, Angel, Barron, Bromwell, Cullison, Hayes, Hill, Kelly, Kipke, Miele, Morales, Morgan, Pendergrass, Platt, Rosenberg, Saab, Sample-Hughes, Szeliga, and West

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Read and Examined by Proofreaders:
Proofreader.
Proofreader.
Sealed with the Great Seal and presented to the Governor, for his approval this
day of at o'clock,M.
Speaker.
CHAPTER
AN ACT concerning
Investigational Drugs, Biological Products, and Devices – Right to Try Act
FOR the purpose of authorizing a manufacturer of an investigational drug, biological product, or device to provide the investigational drug, biological product, or device to certain patients; specifying the manner in which an investigational drug, biological product, or device may be provided to certain patients; authorizing a manufacturer of an investigational drug, biological product, or device to require an eligible patient

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

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Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

to pay certain costs, subject to certain limitations; establishing that the heirs of

certain patients are not liable for certain debts requiring a manufacturer of an

investigational drug, biological product, or device to notify a certain patient and a

certain health care provider of certain side effects or risks; requiring the Office of the

Italics indicate opposite chamber/conference committee amendments.



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Attorney General to develop an informed consent form that meets certain requirements; providing for the construction of certain provisions of this Act; establishing that a certain manufacturer may enforce a certain claim against the estate of a certain patient, but not the patient's heirs or legatees, except under certain circumstances; prohibiting a health occupations board, under certain circumstances, from revoking, failing to renew, suspending, or taking certain action against a health care provider's license based solely on a certain recommendation of the health care provider; prohibiting the Department of Health and Mental Hygiene from taking action against a health care provider's Medicare certification based solely on a certain recommendation of the health care provider or certain treatment provided by a health care provider; prohibiting an official, employee, or agent of the State from blocking or attempting to block a certain patient's access to an investigational drug, biological product, or device; establishing that this Act does not create a certain cause of action; providing for the effect of certain provisions of this Act; defining certain terms; and generally relating to the provision of investigational drugs, biological products, and devices in the State.

17 BY adding to

- 18 Article Health General
- Section 21–2B–01 through $\frac{21-2B-07}{2}$ $\frac{21-2B-06}{2}$ to be under the new subtitle
- 20 "Subtitle 2B. Right to Try Act"
- 21 Annotated Code of Maryland
- 22 (2015 Replacement Volume and 2016 Supplement)
- 23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 24 That the Laws of Maryland read as follows:
- 25 Article Health General
- SUBTITLE 2B. RIGHT TO TRY ACT.
- 27 **21–2B–01.**
- 28 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 29 INDICATED.
- 30 (B) "CARRIER" HAS THE MEANING STATED IN § 15–10A–01(C) OF THE 31 INSURANCE ARTICLE.
- 32 (B) (C) "ELIGIBLE PATIENT" MEANS AN INDIVIDUAL WHO:
- 33 (1) HAS A TERMINAL ILLNESS, ATTESTED TO BY THE INDIVIDUAL'S 34 TREATING PHYSICIAN;
- 35 (2) HAS CONSIDERED ALL OTHER TREATMENT OPTIONS CURRENTLY 36 APPROVED BY THE UNITED STATES FOOD AND DRUG ADMINISTRATION;

1 (3) HAS RECEIVED A RECOMMENDATION FROM THE INDIVIDU

- 2 TREATING PHYSICIAN FOR THE USE OF AN INVESTIGATIONAL DRUG, BIOLOGICAL
- 3 PRODUCT, OR DEVICE;
- 4 (4) (I) HAS GIVEN INFORMED CONSENT FOR THE USE OF THE
- 5 INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE; OR
- 6 (II) IF THE INDIVIDUAL IS A MINOR OR LACKS THE MENTAL
- 7 CAPACITY TO PROVIDE INFORMED CONSENT, HAS A PARENT OR LEGAL GUARDIAN
- 8 WHO HAS GIVEN INFORMED CONSENT ON THE INDIVIDUAL'S BEHALF FOR THE USE
- 9 OF THE INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE;
- 10 (5) IS INELIGIBLE FOR OR UNABLE TO PARTICIPATE IN A CLINICAL
- 11 TRIAL; AND
- 12 (6) HAS DOCUMENTATION FROM THE INDIVIDUAL'S TREATING
- 13 PHYSICIAN THAT THE INDIVIDUAL MEETS THE REQUIREMENTS OF ITEMS (1)
- 14 THROUGH (5) OF THIS SUBSECTION.
- 15 (C) (D) "HEALTH OCCUPATIONS BOARD" MEANS A BOARD ESTABLISHED
- 16 UNDER THE HEALTH OCCUPATIONS ARTICLE THAT ISSUES LICENSES TO PRACTICE
- 17 A HEALTH OCCUPATION IN THE STATE.
- 18 (D) (E) "INFORMED CONSENT" MEANS A WRITTEN DOCUMENT PREPARED
- 19 USING THE INFORMED CONSENT FORM DEVELOPED BY THE OFFICE OF THE
- 20 ATTORNEY GENERAL IN ACCORDANCE WITH § 21–2B–02(D)(1) OF THIS SUBTITLE
- 21 **THAT:**
- 22 (1) IS SIGNED BY THE PATIENT OR A PARENT OR LEGAL GUARDIAN OF
- 23 THE PATIENT;
- 24 (2) IS ATTESTED TO BY THE PATIENT'S TREATING PHYSICIAN AND A
- 25 WITNESS; AND
- 26 **(3) AT A MINIMUM:**
- 27 (I) EXPLAINS THE CURRENTLY APPROVED PRODUCTS AND
- 28 TREATMENTS FOR THE DISEASE OR CONDITION FROM WHICH THE PATIENT
- 29 SUFFERS;
- 30 (II) ATTESTS TO THE FACT THAT THE PATIENT CONCURS WITH
- 31 THE PATIENT'S TREATING PHYSICIAN IN BELIEVING THAT ALL CURRENTLY

- 1 APPROVED AND CONVENTIONALLY RECOGNIZED TREATMENTS ARE UNLIKELY TO
- 2 PROLONG THE PATIENT'S LIFE;
- 3 (III) IDENTIFIES CLEARLY THE SPECIFIC PROPOSED
- 4 INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE THAT THE PATIENT IS
- 5 SEEKING TO USE;
- 6 (IV) INFORMS THE PROVIDER AND ELIGIBLE PATIENT OF ANY
- 7 KNOWN OR ANTICIPATED SIDE EFFECTS, RISKS, OR REPORTED PATIENT
- 8 DISCOMFORT THAT IS LIKELY RELATED TO THE TREATMENT;
- 9 **(IV)** (V) **DESCRIBES THE BEST AND WORST POTENTIAL**
- 10 OUTCOMES OF USING THE INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR
- 11 DEVICE WITH A REALISTIC DESCRIPTION OF THE MOST LIKELY OUTCOME,
- 12 INCLUDING THE POSSIBILITY THAT NEW, UNANTICIPATED, DIFFERENT, OR WORSE
- 13 SYMPTOMS MIGHT RESULT AND THAT DEATH COULD BE HASTENED BY THE
- 14 PROPOSED TREATMENT, BASED ON THE TREATING PHYSICIAN'S KNOWLEDGE OF
- 15 THE PROPOSED TREATMENT IN CONJUNCTION WITH AN AWARENESS OF THE
- 16 PATIENT'S CONDITION;
- 17 (VI) MAKES CLEAR THAT THE PATIENT'S HEALTH
- 18 INSURANCE CARRIER AND HEALTH CARE PROVIDER ARE NOT OBLIGATED TO PAY
- 19 FOR ANY CARE OR TREATMENTS THAT MAY BE ARE NECESSARY AS A RESULT OF THE
- 20 USE OF THE INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE UNLESS
- 21 THEY ARE SPECIFICALLY REQUIRED TO DO SO BY EXCEPT AS REQUIRED BY FEDERAL
- 22 OR STATE LAW OR CONTRACT:
- 23 (VI) (VII) MAKES CLEAR THAT THE PATIENT'S ELIGIBILITY FOR
- 24 HOSPICE CARE MAY BE WITHDRAWN IF THE PATIENT BEGINS CURATIVE TREATMENT
- 25 WITH THE INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE AND THAT
- 26 HOSPICE CARE MAY BE REINSTATED IF THIS TREATMENT ENDS AND THE PATIENT
- 27 MEETS HOSPICE ELIGIBILITY REQUIREMENTS; AND
- 28 (VII) STATES THAT THE PATIENT UNDERSTANDS THAT THE
- 29 PATIENT #S MAY BE LIABLE FOR ALL EXPENSES RELATING TO THE USE OF THE
- 30 INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE AND THAT THIS
- 31 LIABILITY EXTENDS TO THE PATIENT'S ESTATE, BUT NOT THE HEIRS OR LEGATEES
- 32 OF THE PATIENT, UNLESS A CONTRACT BETWEEN THE PATIENT AND THE
- 33 MANUFACTURER OF THE INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR
- 34 DEVICE STATES OTHERWISE.
- 35 (E) (F) "INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE"
- 36 MEANS A DRUG, BIOLOGICAL PRODUCT, OR DEVICE THAT:

- HAS SUCCESSFULLY COMPLETED PHASE I OF A CLINICAL TRIAL 1
- 2 BUT HAS NOT YET BEEN APPROVED FOR GENERAL USE BY THE UNITED STATES
- 3 FOOD AND DRUG ADMINISTRATION; AND
- 4 REMAINS UNDER INVESTIGATION OR IN A CLINICAL TRIAL 5 APPROVED BY THE UNITED STATES FOOD AND DRUG ADMINISTRATION.
- 6 "TERMINAL ILLNESS" MEANS A DISEASE OR CONDITION THAT,
- 7 WITHOUT LIFE-SUSTAINING PROCEDURES, WILL RESULT IN DEATH OR A STATE OF
- 8 PERMANENT UNCONSCIOUSNESS FROM WHICH RECOVERY IS UNLIKELY WITHIN 12
- 9 MONTHS.
- 21-2B-02. 10
- 11 (A) A MANUFACTURER OF AN INVESTIGATIONAL DRUG, BIOLOGICAL
- 12 PRODUCT, OR DEVICE MAY:
- 13 **(1)** PROVIDE THE MANUFACTURER'S INVESTIGATIONAL DRUG,
- 14 BIOLOGICAL PRODUCT, OR DEVICE TO AN ELIGIBLE PATIENT WITHOUT
- **COMPENSATION: OR** 15
- **(2)** 16 SUBJECT TO SUBSECTION (B) OF THIS SECTION, REQUIRE AN
- 17 ELIGIBLE PATIENT TO PAY THE COSTS OF OR ASSOCIATED WITH THE MANUFACTURE
- 18 OF THE INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE PROVIDED TO
- 19 THE ELIGIBLE PATIENT.
- 20 ANY PAYMENT REQUIRED BY A MANUFACTURER UNDER
- SUBSECTION (A)(2) OF THIS SECTION SHALL BE LIMITED TO THE RECOVERY OF THE 21
- 22COSTS OF OR ASSOCIATED WITH THE MANUFACTURE OF THE SPECIFIC
- 23 INVESTIGATIONAL DRUG OR BIOLOGICAL PRODUCT DOSAGES OR DEVICES
- 24PROVIDED TO THE ELIGIBLE PATIENT.
- 25A MANUFACTURER OF AN INVESTIGATIONAL DRUG, BIOLOGICAL
- PRODUCT, OR DEVICE MAY NOT PROFIT FROM PROVIDING AN INVESTIGATIONAL 26
- DRUG, BIOLOGICAL PRODUCT, OR DEVICE PROVIDED TO AN ELIGIBLE PATIENT. 27
- 28 AFTER THE DATE THAT AN ELIGIBLE PATIENT BEGINS TAKING OR USING
- 29 THE INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE AND DURING THE
- 30 TIME THE ELIGIBLE PATIENT IS TAKING OR USING THE INVESTIGATIONAL DRUG,
- BIOLOGICAL PRODUCT, OR DEVICE, THE MANUFACTURER SHALL NOTIFY THE
- 31 32 ELIGIBLE PATIENT AND THE ELIGIBLE PATIENT'S HEALTH CARE PROVIDER OF ANY
- SIDE EFFECTS OR RISKS ASSOCIATED WITH THE INVESTIGATIONAL DRUG, 33
- 34 BIOLOGICAL PRODUCT, OR DEVICE THAT ARE REQUIRED TO BE DISCLOSED TO THE

- 1 UNITED STATES FOOD AND DRUG ADMINISTRATION DURING THE DRUG APPROVAL
- 2 PROCESS.
- 3 (D) (1) THE OFFICE OF THE ATTORNEY GENERAL SHALL DEVELOP AN
- 4 INFORMED CONSENT FORM THAT:
- 5 (I) COMPLIES WITH THE REQUIREMENTS OF $\frac{\$ 21-2B-01(D)(3)}{\$}$
- 6 § 21-2B-01(E)(3) OF THIS SUBTITLE;
- 7 (II) INCLUDES INSTRUCTIONS FOR THE PHYSICIAN OR PATIENT
- 8 ON HOW TO COMPLETE THE FORM; AND
- 9 (III) PROVIDES SPACES FOR A PHYSICIAN TO INCLUDE THE
- 10 INFORMATION RELATING TO A PARTICULAR PATIENT AND THE PHYSICIAN'S
- 11 RECOMMENDATION FOR THE PATIENT.
- 12 (2) THIS SUBSECTION MAY NOT BE CONSTRUED TO PROHIBIT A
- 13 TREATING PHYSICIAN OR A MANUFACTURER OF AN INVESTIGATIONAL DRUG,
- 14 BIOLOGICAL PRODUCT, OR DEVICE FROM INCLUDING ADDITIONAL INFORMATION
- 15 OR ADVISEMENTS WITH THE INFORMED CONSENT FORM DEVELOPED UNDER
- 16 PARAGRAPH (1) OF THIS SUBSECTION.
- 17 **21–2B–03.**
- 18 IF AN ELIGIBLE PATIENT DIES WHILE BEING TREATED WITH AN
- 19 INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE, THE ELIGIBLE
- 20 PATIENT'S HEIRS ARE NOT LIABLE MANUFACTURER OF THE INVESTIGATIONAL
- 21 DRUG, BIOLOGICAL PRODUCT, OR DEVICE MAY ENFORCE A CLAIM AGAINST THE
- 22 ESTATE OF THE ELIGIBLE PATIENT, BUT NOT THE ELIGIBLE PATIENT'S HEIRS OR
- 23 LEGATEES:-FOR ANY OUTSTANDING DEBT RELATED TO THE TREATMENT OR LACK OF
- 20 <u>beauties;</u> of five of the filter of the file of th
- 24 INSURANCE COVERAGE FOR THE TREATMENT UNLESS A CONTRACT BETWEEN THE
- 25 ELIGIBLE PATIENT AND THE MANUFACTURER STATES OTHERWISE.
- 26 **21-2B-04.**
- 27 (A) A HEALTH OCCUPATIONS BOARD MAY NOT REVOKE, FAIL TO RENEW,
- 28 SUSPEND, OR TAKE ANY ACTION AGAINST A HEALTH CARE PROVIDER'S LICENSE
- 29 BASED SOLELY ON THE HEALTH CARE PROVIDER'S RECOMMENDATION TO AN
- 30 ELIGIBLE PATIENT REGARDING ACCESS TO OR TREATMENT WITH AN
- 31 INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE, PROVIDED THE
- 32 RECOMMENDATION IS CONSISTENT WITH MEDICAL STANDARDS OF CARE.
- 33 (B) THE DEPARTMENT MAY NOT TAKE ACTION AGAINST A HEALTH CARE
- 34 PROVIDER'S MEDICARE CERTIFICATION BASED SOLELY ON THE HEALTH CARE

- 1 PROVIDER'S RECOMMENDATION THAT AN ELIGIBLE PATIENT HAVE ACCESS TO AN
- 2 INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE OR THE HEALTH CARE
- 3 PROVIDER'S TREATMENT OF AN ELIGIBLE PATIENT WITH AN INVESTIGATIONAL
- 4 DRUG, BIOLOGICAL PRODUCT, OR DEVICE.

5 21-2B-05. 2<u>1-2B-04.</u>

- 6 (A) AN OFFICIAL, EMPLOYEE, OR AGENT OF THE STATE MAY NOT BLOCK OR
- 7 ATTEMPT TO BLOCK AN ELIGIBLE PATIENT'S ACCESS TO AN INVESTIGATIONAL
- 8 DRUG, BIOLOGICAL PRODUCT, OR DEVICE.
- 9 (B) THIS SECTION DOES NOT PROHIBIT A LICENSED HEALTH CARE
- 10 PROVIDER FROM PROVIDING COUNSEL, ADVICE, OR A RECOMMENDATION THAT IS
- 11 CONSISTENT WITH MEDICAL STANDARDS OF CARE.

12 **21–2B–06.** 21–2B–05.

- 13 THIS SUBTITLE DOES NOT CREATE A PRIVATE CAUSE OF ACTION AGAINST A
- 14 Manufacturer of an investigational drug, biological product, or
- 15 DEVICE OR AGAINST ANOTHER PERSON INVOLVED IN THE CARE OF AN ELIGIBLE
- 16 PATIENT USING THE INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE
- 17 FOR ANY HARM TO THE ELIGIBLE PATIENT RESULTING FROM THE INVESTIGATIONAL
- 18 DRUG, BIOLOGICAL PRODUCT, OR DEVICE IF THE MANUFACTURER OR OTHER
- 19 PERSON IS COMPLYING IN GOOD FAITH WITH THIS SUBTITLE AND HAS EXERCISED
- 20 REASONABLE CARE.

21 **21–2B–07.** 21–2B–06.

- 22 This subtitle does not affect the coverage requirements under
- 23 TITLE 15, SUBTITLE 8 OF THE INSURANCE ARTICLE.
- SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 25 October 1, 2017.