E4 7lr3134 CF SB 1015

By: Delegates Moon, Atterbeary, Sanchez, and Sydnor

Introduced and read first time: February 8, 2017

Assigned to: Judiciary

A BILL ENTITLED

1 AN ACT concerning

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Correctional Services - Restrictive Housing - Limitations

FOR the purpose of prohibiting a correctional facility from placing an inmate in certain restrictive housing for more than a certain number of consecutive days or more than a certain total number of days in a certain period, with certain exceptions; providing certain restrictions on the placement of a certain inmate in restrictive housing; establishing certain protections for inmates who are placed in restrictive housing; requiring correctional facilities to implement certain procedures to allow an inmate to challenge the inmate's placement in restrictive housing; requiring that a correctional facility document and report certain information each time an inmate is placed in restrictive housing; requiring certain information to be made available on the Web site of the Department of Public Safety and Correctional Services; establishing a certain Restrictive Housing Workgroup; providing for the composition, chair, and staffing of the Workgroup; prohibiting a member of the Workgroup from receiving certain compensation, but authorizing the reimbursement of certain expenses; requiring the Workgroup to advise the Department regarding certain matters; authorizing the Workgroup to make recommendations to certain entities regarding the use of restrictive housing; requiring the Department to share certain information with the Workgroup in a certain manner; authorizing the members of the Workgroup to enter a correctional facility with a certain notice; requiring the Workgroup to meet on a certain schedule; requiring the Workgroup to convene a certain meeting before a certain date; establishing that the Workgroup is subject to certain provisions of law; defining certain terms; and generally relating to inmates and restrictive housing.

25 BY repealing and reenacting, without amendments,

Article – Correctional Services

27 Section 9–614(a)

28 Annotated Code of Maryland

29 (2008 Replacement Volume and 2016 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 2 3 4 5	BY adding to Article – Correctional Services Section 9–616 Annotated Code of Maryland (2008 Replacement Volume and 2016 Supplement)					
6 7	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:					
8	Article - Correctional Services					
9	9–614.					
$egin{array}{c} 1 \ 1 \ 2 \ \end{array}$	(a) (1) In this section, "restrictive housing" means a form of physical separation in which the inmate is placed in a locked room or cell for approximately 22 hours or more out of a 24–hour period.					
$\frac{13}{4}$	(2) "Restrictive housing" includes administrative segregation and disciplinary segregation.					
5	9–616.					
16 17	(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.					
18 19 20	(2) "CLINICIAN" MEANS A TRAINED AND LICENSED MEDICAL PROFESSIONAL WHO HAS THE AUTHORITY TO MAKE A DIAGNOSIS AND TREAT PATIENTS.					
21 22	(3) "Restrictive housing" has the meaning stated in § 9–614 of this subtitle.					
23	(4) "SERIOUS MENTAL ILLNESS" INCLUDES:					
24	(I) ANXIETY DISORDERS;					
25	(II) BIPOLAR AND RELATED DISORDERS;					
26 27	(III) INTELLECTUAL DISABILITIES AND AUTISM SPECTRUM DISORDERS;					
28	(IV) MAJOR DEPRESSIVE DISORDER;					
29	(V) MAJOR NEUROCOGNITIVE DISORDERS:					

1		(VI)	OBSESSIVE COMPULSIVE AND RELATED DISORDERS;
2		(VII)	PERSONALITY DISORDERS;
3 4	DISORDERS; AND	(VIII)	SCHIZOPHRENIA SPECTRUM AND OTHER PSYCHOTIC
5		(IX)	TRAUMA AND STRESSOR-RELATED DISORDERS.
6	(5)	"Vul	NERABLE INMATE" MEANS AN INMATE WHO:
7		(I)	IS 18 YEARS OF AGE OR YOUNGER;
8		(II)	IS 65 YEARS OF AGE OR OLDER;
9 10	RECENTLY SUFFE	` '	IS PREGNANT, IN THE POSTPARTUM PERIOD, OR HAS MISCARRIAGE OR TERMINATED A PREGNANCY;
11 12	TRANSGENDER, O	` '	IS OR IS PERCEIVED TO BE LESBIAN, GAY, BISEXUAL, ERSEX;
13		(v)	HAS A SERIOUS MENTAL ILLNESS; OR
14		(VI)	HAS A PHYSICAL DISABILITY.
15 16	(B) THIS STATE CORRECTION		ION APPLIES TO LOCAL CORRECTIONAL FACILITIES AND FACILITIES.
17 18 19			NMATE MAY NOT BE PLACED IN RESTRICTIVE HOUSING FOR CUTIVE DAYS OR A TOTAL OF 20 DAYS IN A 60-DAY PERIOD,
20 21 22			THERE IS CLEAR AND CONVINCING EVIDENCE THAT THE EDIATE AND SUBSTANTIAL RISK OF PHYSICAL HARM TO THE LITY, TO THE INMATE, OR TO OTHERS;
23 24	RISK HAVE BEEN	` '	ALL OTHER LESS-RESTRICTIVE OPTIONS TO ADDRESS THE APPENDENCE OF HARM;
25 26 27		MEDI	THE INMATE HAS RECEIVED A PERSONAL AND ICAL AND MENTAL HEALTH EXAMINATION BY A CLINICIAN PLACEMENT IN RESTRICTIVE HOUSING: AND

- 1 (IV) THE INMATE IS HELD IN RESTRICTIVE HOUSING FOR ONLY
- 2 THE MINIMUM TIME REQUIRED TO ADDRESS THE RISK, AND FOR A PERIOD OF TIME
- 3 THAT DOES NOT COMPROMISE THE INMATE'S MENTAL OR PHYSICAL HEALTH.
- 4 (2) AN INMATE MAY NOT BE PLACED IN RESTRICTIVE HOUSING FOR
- 5 REFUSING MEDICAL TREATMENT.
- 6 (3) AN INMATE MAY NOT BE PLACED IN RESTRICTIVE HOUSING FOR
- 7 NONDISCIPLINARY REASONS.
- 8 (4) A VULNERABLE INMATE MAY NOT BE PLACED IN RESTRICTIVE
- 9 HOUSING UNLESS THERE IS A FACILITY-WIDE LOCKDOWN.
- 10 (D) (1) AN INMATE PLACED IN RESTRICTIVE HOUSING SHALL BE
- 11 EVALUATED AT LEAST TWICE PER WEEK IN A CONFIDENTIAL SETTING.
- 12 (2) CELLS USED FOR RESTRICTIVE HOUSING SHALL BE PROPERLY
- 13 VENTILATED, WELL-LIGHTED, TEMPERATURE-CONTROLLED, CLEAN, AND
- 14 EQUIPPED WITH PROPERLY FUNCTIONING SANITARY FIXTURES.
- 15 (3) AN INMATE PLACED IN RESTRICTIVE HOUSING SHALL NOT BE
- 16 DENIED VISITATION, MAIL, TREATMENT, THERAPY, OR OUT-OF-CELL OR OUTDOOR
- 17 ACTIVITY, WEATHER PERMITTING.
- 18 (4) AN INMATE PLACED IN RESTRICTIVE HOUSING SHALL BE
- 19 ENTITLED TO THE SAME STANDARD OF FOOD SERVICES AND THE SAME ACCESS TO
- 20 WATER AND ALL OTHER BASIC NECESSITIES AS THE GENERAL POPULATION.
- 21 (5) A CORRECTIONAL FACILITY SHALL MAXIMIZE OPPORTUNITIES
- 22 FOR RECREATION, EDUCATION, AND SOCIAL INTERACTION FOR INMATES IN
- 23 RESTRICTIVE HOUSING.
- 24 (6) AN INMATE MAY NOT BE RELEASED DIRECTLY FROM RESTRICTIVE
- 25 HOUSING TO THE COMMUNITY, UNLESS IT IS NECESSARY FOR THE SAFETY OF THE
- 26 INMATE, STAFF, OTHER INMATES, OR THE PUBLIC.
- 27 (E) CORRECTIONAL FACILITIES SHALL IMPLEMENT PROCEDURES TO
- 28 ALLOW FAIR AND MEANINGFUL OPPORTUNITIES FOR AN INMATE TO CHALLENGE
- 29 THE INMATE'S PLACEMENT IN RESTRICTIVE HOUSING, INCLUDING:
- 30 (1) THE RIGHT TO AN INITIAL HEARING WITHIN 72 HOURS OF
- 31 PLACEMENT IN RESTRICTIVE HOUSING AND A REVIEW EVERY 15 DAYS AFTER THE
- 32 INITIAL HEARING;

1	(2) THE RIGHT TO AN INDEPENDENT HEARING OFFICER; AND
2	(3) THE RIGHT TO A WRITTEN STATEMENT OF THE BASIS FOR THE HEARING OFFICER'S DECISION.
4 5	(F) (1) EACH TIME AN INMATE IS PLACED IN RESTRICTIVE HOUSING, THE CORRECTIONAL FACILITY SHALL DOCUMENT:
6 7	(I) THE NAME, AGE, GENDER, RACE, AND ETHNICITY OF THE INMATE;
8 9	(II) THE DATE AND TIME THE INMATE WAS PLACED IN AND RELEASED FROM RESTRICTIVE HOUSING; AND
10 11	(III) THE REASON FOR THE RESTRICTIVE HOUSING, INCLUDING EXHAUSTION OF LESS–RESTRICTIVE ALTERNATIVES.
12 13 14	(2) THE RECORDS DESCRIBED IN PARAGRAPH (1) OF THIS SUBSECTION, EXCLUDING ANY IDENTIFYING INFORMATION, SHALL BE MADE AVAILABLE ON THE WEB SITE OF THE DEPARTMENT.
15 16	(G) (1) THERE IS ESTABLISHED WITHIN THE DEPARTMENT A RESTRICTIVE HOUSING WORKGROUP.
17	(2) THE WORKGROUP CONSISTS OF THE FOLLOWING MEMBERS:
18 19	(I) TWO MEMBERS OF THE SENATE OF MARYLAND, APPOINTED BY THE PRESIDENT OF THE SENATE;
20 21	(II) TWO MEMBERS OF THE HOUSE OF DELEGATES, APPOINTED BY THE SPEAKER OF THE HOUSE;
22 23	(III) THE SECRETARY OF THE DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES, OR THE SECRETARY'S DESIGNEE; AND
24	(IV) THE FOLLOWING MEMBERS APPOINTED BY THE GOVERNOR:
25 26	1. A REPRESENTATIVE OF THE MARYLAND CORRECTIONAL ADMINISTRATORS ASSOCIATION;
27	2. A CORRECTIONAL OFFICER;

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$1\\2$	3. A FAMILY MEMBER OF A CURRENTLY INCARCERATED PRISONER;
3 4	4. AN INDIVIDUAL WHO WAS RECENTLY RELEASED FROM INCARCERATION IN MARYLAND;
5 6	5. A REPRESENTATIVE OF INTERFAITH ACTION FOR HUMAN RIGHTS;
7 8	6. A REPRESENTATIVE OF NARAL PRO CHOICE MARYLAND;
9	7. A REPRESENTATIVE OF OUT FOR JUSTICE;
10 11	8. A REPRESENTATIVE OF THE AMERICAN CIVIL LIBERTIES UNION OF MARYLAND;
12 13	9. A REPRESENTATIVE OF DISABILITY RIGHTS MARYLAND;
14 15	10. A REPRESENTATIVE OF THE OFFICE OF THE PUBLIC DEFENDER;
16	11. A BEHAVIORAL AND MENTAL HEALTH EXPERT; AND
17	12. A PRIMARY CARE EXPERT.
18 19	(3) THE WORKGROUP SHALL SELECT THE CHAIR AND OTHER OFFICERS AS MAY BE REQUIRED FROM AMONG ITS MEMBERS.
20 21 22	(4) THE WORKGROUP SHALL ADVISE THE DEPARTMENT ON POLICIES, PROCEDURES, AND BEST PRACTICES RELATED TO THE USE OF RESTRICTIVE HOUSING.
23 24	(5) THE DEPARTMENT SHALL SHARE WITH THE WORKGROUP IN A TIMELY MANNER ANY INFORMATION REQUESTED BY THE WORKGROUP.
25	(6) THE WORKGROUP MAY MAKE RECOMMENDATIONS TO THE

DEPARTMENT, LOCAL CORRECTIONAL FACILITIES, LOCAL ELECTED BODIES, OR, IN

ACCORDANCE WITH § 2-1246 OF THE STATE GOVERNMENT ARTICLE, THE GENERAL

(7) A MEMBER OF THE WORKGROUP:

ASSEMBLY REGARDING THE USE OF RESTRICTIVE HOUSING.

1	(I)	MAY NOT RECEIVE COMPENSATION AS A MEMBER OF TH	\mathbf{HE}
2	WORKGROUP; BUT		
3	(II)	IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDI	ER
4	THE STANDARD STA	TE TRAVEL REGULATIONS, AS PROVIDED IN THE STATE	ГЕ
5	BUDGET.		

- 6 (8) THE DEPARTMENT SHALL PROVIDE STAFF FOR THE 7 WORKGROUP.
- 8 (9) MEMBERS OF THE WORKGROUP MAY ENTER ANY CORRECTIONAL 9 FACILITY IN THE STATE, WITH 2 DAYS' NOTICE.
- 10 (10) THE WORKGROUP SHALL MEET QUARTERLY.
- 11 (11) THE WORKGROUP SHALL CONVENE ITS FIRST MEETING BEFORE 12 DECEMBER 31, 2017.
- 13 (12) THE WORKGROUP IS SUBJECT TO THE OPEN MEETINGS ACT.
- SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2017.