F3 7lr2369

By: Delegate A. Washington

Introduced and read first time: February 10, 2017

Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

2

Maryland Public School Transparency and Accountability Act

3 FOR the purpose of requiring the county commissioners, county council, or City Council of 4 Baltimore to establish an Office of the Inspector General if the local school system 5 has received a certain number of repeat findings in a certain audit by the Office of 6 Legislative Audits; requiring the Office of the Inspector General to be independent 7 of the county board of education and county superintendent of schools; requiring the 8 Office of the Inspector General to remain in place until certain conditions are met; 9 providing for the selection and appointment of the Inspector General; providing for 10 the qualifications, term of office, and the filling of a vacancy in the Office of the 11 Inspector General; requiring the Inspector General to examine and investigate 12 certain affairs of the local school system; requiring the Inspector General to receive 13 certain complaints and establish a certain method by which certain complaints may 14 be filed; requiring the Inspector General to notify certain entities under certain 15 circumstances; authorizing the Inspector General to assist in certain investigations 16 conducted by certain entities under certain circumstances; requiring the Inspector 17 General to have access to certain documents and certain buildings during a certain 18 investigation; authorizing the Inspector General to take certain actions in the 19 performance of certain duties; providing for the process in which the Inspector 20 General is authorized to issue certain subpoenas; providing that certain records are 21 confidential and not subject to disclosure under a certain provision of law; requiring 22 the Inspector General to make a certain report to the county board and the General 23 Assembly on or before a certain date; and generally relating to the establishment of 24the Office of the Inspector General to encourage transparency and accountability in 25 public schools.

26 BY adding to

27 Article – Education

28 Section 4–110

29 Annotated Code of Maryland

30 (2014 Replacement Volume and 2016 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, 2 That the Laws of Maryland read as follows:

3 Article – Education

- 4 **4–110.**
- 5 (A) (1) IF A LOCAL SCHOOL SYSTEM HAS RECEIVED 10 OR MORE REPEAT
- 6 FINDINGS IN AN AUDIT CONDUCTED BY THE OFFICE OF LEGISLATIVE AUDITS
- 7 UNDER § 2-1220 OF THE STATE GOVERNMENT ARTICLE, THE COUNTY
- 8 COMMISSIONERS, THE COUNTY COUNCIL, OR THE CITY COUNCIL OF BALTIMORE
- 9 SHALL ESTABLISH AN OFFICE OF THE INSPECTOR GENERAL.
- 10 (2) THE OFFICE OF THE INSPECTOR GENERAL SHALL BE 11 INDEPENDENT OF THE COUNTY BOARD AND COUNTY SUPERINTENDENT.
- 12 (3) THE OFFICE OF THE INSPECTOR GENERAL SHALL REMAIN IN
- 13 PLACE UNTIL:
- 14 (I) THE OFFICE OF LEGISLATIVE AUDITS CONDUCTS THE NEXT
- 15 AUDIT OF THE LOCAL SCHOOL SYSTEM; AND
- 16 (II) AT LEAST FIVE OF THE PREVIOUS REPEAT FINDINGS HAVE
- 17 BEEN RESOLVED.
- 18 (B) (1) (I) EXCEPT AS OTHERWISE PROVIDED IN THIS PARAGRAPH,
- 19 THE COUNTY EXECUTIVE SHALL SELECT AND APPOINT THE INSPECTOR GENERAL.
- 20 (II) FOR BALTIMORE CITY, THE MAYOR SHALL SELECT AND
- 21 APPOINT THE INSPECTOR GENERAL.
- 22 (III) FOR A CHARTER COUNTY WHERE THERE IS NO COUNTY
- 23 EXECUTIVE, THE COUNTY COUNCIL SHALL SELECT AND APPOINT THE INSPECTOR
- 24 GENERAL.
- 25 (IV) FOR A CODE COUNTY, THE COUNTY COMMISSIONERS OR
- 26 COUNTY COUNCIL SHALL SELECT AND APPOINT THE INSPECTOR GENERAL.
- 27 (V) FOR A COMMISSION COUNTY, THE COUNTY COMMISSIONERS
- 28 SHALL SELECT AND APPOINT THE INSPECTOR GENERAL.
- 29 (2) (I) THE TERM OF THE INSPECTOR GENERAL IS 4 YEARS
- 30 BEGINNING JULY 1 AFTER THE APPOINTMENT OF THE INSPECTOR GENERAL.

- 1 (II) THE INSPECTOR GENERAL SHALL CONTINUE TO SERVE 2 UNTIL A SUCCESSOR IS APPOINTED.
- 3 (III) IF A VACANCY OCCURS IN THE OFFICE OF THE INSPECTOR
- 4 GENERAL, THE APPROPRIATE INDIVIDUAL DESCRIBED IN PARAGRAPH (1) OF THIS
- 5 SUBSECTION SHALL APPOINT AN INTERIM INSPECTOR GENERAL TO SERVE FOR THE
- 6 REMAINDER OF THE UNEXPIRED TERM.
- 7 (3) THE INSPECTOR GENERAL SHALL BE PROFESSIONALLY
- 8 QUALIFIED BY EXPERIENCE OR EDUCATION IN AUDITING, GOVERNMENT
- 9 OPERATIONS, OR FINANCIAL MANAGEMENT.
- 10 (C) (1) THE INSPECTOR GENERAL SHALL:
- 11 (I) EXAMINE AND INVESTIGATE THE MANAGEMENT AND
- 12 AFFAIRS OF THE LOCAL SCHOOL SYSTEM CONCERNING MISMANAGEMENT,
- 13 MISCONDUCT, ABUSE, FRAUD, WASTE, AND CORRUPTION;
- 14 (II) RECEIVE COMPLAINTS OF MISMANAGEMENT, MISCONDUCT,
- 15 ABUSE, FRAUD, WASTE, AND CORRUPTION IN THE LOCAL SCHOOL SYSTEM; AND
- 16 (III) ESTABLISH A METHOD THROUGH WHICH ANONYMOUS
- 17 COMPLAINTS MAY BE FILED.
- 18 (2) IF THE INSPECTOR GENERAL RECEIVES A COMPLAINT UNDER
- 19 PARAGRAPH (1)(II) OF THIS SUBSECTION, THE INSPECTOR GENERAL SHALL
- 20 DETERMINE WHETHER THE COMPLAINT SHOULD BE INVESTIGATED.
- 21 (3) (I) THE INSPECTOR GENERAL SHALL NOTIFY THE LOCAL LAW
- 22 ENFORCEMENT AGENCY OR THE STATE'S ATTORNEY'S OFFICE IF THE INSPECTOR
- 23 **GENERAL**:
- 1. DISCOVERS EVIDENCE OF CRIMINAL ACTIVITY WHEN
- 25 INVESTIGATING A COMPLAINT; OR
- 26 Believes the investigation requires special
- 27 EXPERTISE.
- 28 (II) THE INSPECTOR GENERAL MAY ASSIST IN AN
- 29 INVESTIGATION CONDUCTED BY, OR CONDUCT A JOINT INVESTIGATION WITH, A LAW
- 30 ENFORCEMENT AGENCY OR THE STATE'S ATTORNEY'S OFFICE.

- 1 (D) (1) DURING AN INVESTIGATION CONDUCTED IN ACCORDANCE WITH 2 THIS SECTION, THE INSPECTOR GENERAL SHALL HAVE ACCESS TO:
- 3 (I) ALL RECORDS, DATA, REPORTS, CONTRACTS, 4 CORRESPONDENCE, OR OTHER DOCUMENTS OF THE LOCAL SCHOOL SYSTEM; AND
- 5 (II) ANY BUILDING OR FACILITY THAT IS:
- 6 OWNED, OPERATED, OR LEASED BY THE COUNTY 7 BOARD OR THE COUNTY; AND
- 8 2. Is for the use of the local school system.
- 9 (2) AN INVESTIGATION CONDUCTED IN ACCORDANCE WITH THIS
 10 SECTION SHALL BE CONDUCTED IN A MANNER THAT ALLOWS THE EVIDENCE TO BE
 11 RETAINED FOR FUTURE COURT PROCEEDINGS.
- 12 **(E) (1) DURING AN INVESTIGATION CONDUCTED IN ACCORDANCE WITH** 13 THIS SECTION, THE INSPECTOR GENERAL MAY:
- 14 (I) SEEK AND OBTAIN SWORN TESTIMONY;
- 15 (II) COMPEL THE ATTENDANCE OF WITNESSES TO BE DEPOSED 16 BY ISSUING A SUBPOENA IN ACCORDANCE WITH PARAGRAPH (2) OF THIS 17 SUBSECTION; AND
- 18 (III) COMPEL THE PRODUCTION OF RECORDS BY ISSUING A 19 SUBPOENA IN ACCORDANCE WITH PARAGRAPH (2) OF THIS SUBSECTION.
- 20 **(2) (I)** THE INSPECTOR GENERAL SHALL OBTAIN THE APPROVAL OF A CIRCUIT COURT JUDGE BEFORE ISSUING A SUBPOENA OR SUBPOENA DUCES TECUM.
- 23 (II) THE INSPECTOR GENERAL SHALL SUBMIT A WRITTEN APPLICATION FOR THE APPROVAL SOUGHT UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH.
- 26 (III) THE CIRCUIT COURT JUDGE SHALL ISSUE A WRITTEN DECISION ON AN APPLICATION SUBMITTED UNDER SUBPARAGRAPH (II) OF THIS PARAGRAPH WITHIN 72 HOURS AFTER THE RECEIPT OF THE APPLICATION.
- 29 **(F)** RECORDS PREPARED OR OBTAINED BY THE INSPECTOR GENERAL IN 30 CONNECTION WITH AN INVESTIGATION CONDUCTED IN ACCORDANCE WITH THIS

- 1 SECTION ARE CONFIDENTIAL AND NOT SUBJECT TO DISCLOSURE UNDER THE
- 2 Public Information Act.
- 3 (G) (1) ON OR BEFORE JANUARY 1 EACH YEAR, THE INSPECTOR
- 4 GENERAL SHALL SUBMIT TO THE COUNTY BOARD AND THE GENERAL ASSEMBLY, IN
- 5 ACCORDANCE WITH § 2–1246 OF THE STATE GOVERNMENT ARTICLE, A SUMMARY
- 6 OF THE REPORTS AND INVESTIGATIONS MADE BY THE INSPECTOR GENERAL IN
- 7 ACCORDANCE WITH THIS SECTION.
- 8 (2) (I) THE SUMMARY SHALL INCLUDE:
- 9 1. The final disposition of each investigation
- 10 CONDUCTED BY THE INSPECTOR GENERAL;
- 2. ALL CONTRACTS ENTERED INTO BY THE LOCAL
- 12 SCHOOL SYSTEM;
- 3. ALL EXPENDITURES MADE BY THE LOCAL SCHOOL
- 14 SYSTEM AND THE FUNDING SOURCES FOR EACH EXPENDITURE; AND
- 4. RECOMMENDED ADMINISTRATIVE ACTIONS AND
- 16 MATTERS FOR CONSIDERATION BY THE GENERAL ASSEMBLY.
- 17 (II) THE SUMMARY REQUIRED IN SUBPARAGRAPH (I) OF THIS
- 18 PARAGRAPH MAY NOT INCLUDE ANY CONFIDENTIAL OR IDENTIFYING INFORMATION
- 19 ABOUT THE SUBJECTS OF THE REPORTS AND INVESTIGATIONS.
- SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July
- 21 1, 2017.