## By: Delegates Mosby, Barron, Ali, Branch, Brooks, Conaway, Glenn, Hayes, Haynes, Korman, Lewis, McIntosh, Moon, Morales, Oaks, Queen, Rosenberg, Sanchez, Sydnor, Tarlau, and A. Washington

Introduced and read first time: February 10, 2017 Assigned to: Environment and Transportation and Judiciary

### A BILL ENTITLED

### 1 AN ACT concerning

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### Maryland Lead Poisoning Recovery Act

3 FOR the purpose of establishing that this Act applies only to an action brought by a certain 4 person against a certain manufacturer of lead pigment for certain damages allegedly  $\mathbf{5}$ caused by the presence of lead-based paint in a residential building; providing that 6 this Act does not apply to certain actions for certain damages arising from personal 7 injury or death or to certain actions against a person other than a manufacturer; providing that a plaintiff in an action under this Act is not required to prove that a 8 9 specific manufacturer manufactured or produced the lead pigment used in the 10 lead-based paint alleged to have caused the plaintiff's harm; providing that a certain 11 manufacturer may be held liable for certain damages in an action under this Act 12under certain circumstances; establishing certain defenses to an action under this 13Act; providing for the apportionment of certain damages among certain 14manufacturers under certain circumstances; providing that failure to join a certain 15manufacturer in a certain action does not constitute failure to join a required party 16 for any purpose: prohibiting a counterclaim or cross-claim from being filed in an 17action under this Act, subject to a certain exception; providing that certain provisions 18 of this Act may not be construed or interpreted to prohibit a manufacturer from bringing certain claims against another manufacturer; providing that an action 1920under this Act is not exclusive and is independent of and in addition to certain other 21 rights, remedies, and causes of action; creating the Lead-Based Paint Restitution 22Fund; providing for the uses of and expenditures from the Fund; declaring a certain 23intent of the General Assembly; defining certain terms; providing for the application 24of this Act; and generally relating to the liability of manufacturers for damage caused 25by lead pigment in lead-based paint.

26 BY adding to

27 Article – Courts and Judicial Proceedings

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.

$egin{array}{c} 1 \\ 2 \\ 3 \\ 4 \end{array}$	Section 3–2101 through 3–2107 to be under the new subtitle "Subtitle 21. Maryland Lead Poisoning Recovery Act" Annotated Code of Maryland (2013 Replacement Volume and 2016 Supplement)
$5 \\ 6$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
7	Article – Courts and Judicial Proceedings
8	SUBTITLE 21. MARYLAND LEAD POISONING RECOVERY ACT.
9	3-2101.
10 11	(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
$12 \\ 13 \\ 14 \\ 15$	(B) (1) "ABATEMENT" MEANS A SET OF MEASURES THAT ELIMINATE OR REDUCE LEAD-BASED PAINT HAZARDS IN A RESIDENTIAL BUILDING IN ACCORDANCE WITH STANDARDS ESTABLISHED BY THE DEPARTMENT OF THE ENVIRONMENT.
16	(2) "ABATEMENT" INCLUDES:
17 18 19 20 21	(I) THE REMOVAL OF LEAD-BASED PAINT AND LEAD-CONTAMINATED DUST, THE CONTAINMENT OR ENCAPSULATION OF LEAD-BASED PAINT, THE REPLACEMENT OR DEMOLITION OF LEAD-BASED PAINTED SURFACES OR FIXTURES, AND THE REMOVAL OR COVERING OF LEAD-CONTAMINATED SOIL; AND
$22 \\ 23 \\ 24$	(II) PREPARATION, CLEANUP, DISPOSAL, AND POSTABATEMENT CLEARANCE TESTING ACTIVITIES ASSOCIATED WITH THE MEASURES DESCRIBED IN ITEM (I) OF THIS PARAGRAPH.
$\frac{25}{26}$	(C) "LEAD-BASED PAINT" MEANS LEAD-BASED PAINT AS DEFINED BY REGULATIONS ADOPTED BY THE DEPARTMENT OF THE ENVIRONMENT.
27 28 29	(D) (1) "MANUFACTURER" MEANS A PERSON THAT MANUFACTURED OR PRODUCED LEAD PIGMENT FOR SALE OR USE AS A COMPONENT OF LEAD–BASED PAINT OR A PREDECESSOR–IN–INTEREST OF THE PERSON.
30 31	(2) "MANUFACTURER" DOES NOT INCLUDE A PERSON OR A PREDECESSOR–IN–INTEREST OF THE PERSON THAT ONLY:

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SOLD LEAD PIGMENT OR LEAD-BASED PAINT AT RETAIL OR

**(I)** 

**(II) APPLIED LEAD-BASED PAINT IN A RESIDENTIAL BUILDING.** 3-2102.(A) (1) THIS SUBTITLE APPLIES ONLY TO AN ACTION BROUGHT BY A UNIT OF STATE OR LOCAL GOVERNMENT OR BY THE OWNER OF A RESIDENTIAL BUILDING AGAINST A MANUFACTURER FOR PROPERTY DAMAGE OR CONSEQUENTIAL ECONOMIC DAMAGE ALLEGEDLY CAUSED BY THE PRESENCE OF LEAD-BASED PAINT IN A RESIDENTIAL BUILDING. DAMAGES THAT MAY BE CLAIMED IN AN ACTION UNDER THIS (2) SUBTITLE INCLUDE: **(I)** DAMAGES SUSTAINED BY THE OWNER OF A RESIDENTIAL **BUILDING REQUIRED TO COMPLY WITH:** THE REQUIREMENTS OF TITLE 6, SUBTITLE 8 OF THE 1. **ENVIRONMENT ARTICLE;** 2. AN ABATEMENT ORDER ISSUED BY A UNIT OF THE STATE OR A LOCAL GOVERNMENT; OR 3. A REQUIREMENT TO REPAIR LEAD-BASED PAINT DEFECTS UNDER § 8–211 OR § 8–211.1 OF THE REAL PROPERTY ARTICLE; **EXPENSES VOLUNTARILY INCURRED BY THE OWNER OF A (II) RESIDENTIAL BUILDING TO ABATE LEAD-BASED PAINT HAZARDS;** (III) EXPENSES INCURRED BY A UNIT OF STATE OR LOCAL **GOVERNMENT TO:** 1. **ENFORCE LEAD–PAINT LAWS;** 2. **RAISE AWARENESS ABOUT LEAD POISONING; AND** 3. CONDUCT OUTREACH AND SCREENING EFFORTS AIMED AT POPULATIONS AT RISK FOR LEAD POISONING;

28 (IV) THE REASONABLE FUTURE COSTS ASSOCIATED WITH THE 29 TESTING, REMOVAL, ABATEMENT, OR ELIMINATION OF LEAD-BASED PAINT

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WHOLESALE; OR

1 HAZARDS THAT EXIST IN A RESIDENTIAL BUILDING AT THE TIME AN ACTION IS 2 FILED; AND

3 (V) LOST RENT ATTRIBUTABLE TO THE PRESENCE OF 4 LEAD-BASED PAINT IN A RESIDENTIAL BUILDING.

5 (B) THIS SUBTITLE DOES NOT APPLY TO:

6 (1) AN ACTION AGAINST A MANUFACTURER FOR DAMAGES ARISING 7 FROM PERSONAL INJURY OR DEATH ALLEGEDLY CAUSED BY THE PRESENCE OF 8 LEAD-BASED PAINT IN A RESIDENTIAL BUILDING; OR

9 (2) AN ACTION AGAINST ANY PERSON OTHER THAN A 10 MANUFACTURER.

11 **3–2103.** 

12 (A) (1) IN AN ACTION UNDER THIS SUBTITLE:

13(I)A PLAINTIFF IS NOT REQUIRED TO PROVE THAT A SPECIFIC14MANUFACTURER MANUFACTURED OR PRODUCED THE LEAD PIGMENT CONTAINED15IN THE LEAD-BASED PAINT ALLEGED TO HAVE CAUSED THE PLAINTIFF'S HARM; AND

16 (II) A MANUFACTURER MAY BE HELD LIABLE FOR DAMAGES 17 ALLEGEDLY CAUSED BY THE PRESENCE OF LEAD–BASED PAINT IN A RESIDENTIAL 18 BUILDING, IF THE PLAINTIFF SHOWS THAT:

191. THE PLAINTIFF'S ALLEGED HARM WAS CAUSED BY20LEAD PIGMENT USED AS A COMPONENT OF LEAD-BASED PAINT;

212. THE MANUFACTURER MANUFACTURED OR22PRODUCED LEAD PIGMENT FOR SALE OR USE AS A COMPONENT OF LEAD-BASED23PAINT; AND

243.The manufacturer breached a legally25recognized duty to the plaintiff under Maryland law in the course of26selling, manufacturing, promoting, or distributing lead pigment.

27 (2) IT IS A DEFENSE TO AN ACTION UNDER THIS SUBTITLE THAT THE 28 MANUFACTURER DID NOT SELL, MANUFACTURE, PROMOTE, OR DISTRIBUTE LEAD 29 PIGMENT:

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1(I)IN THE GEOGRAPHIC AREA WHERE THE LEAD-BASED PAINT2ALLEGED TO HAVE CAUSED THE PLAINTIFF'S HARM WAS APPLIED; OR

3 (II) DURING THE TIME PERIOD WHEN THE LEAD-BASED PAINT
 4 ALLEGED TO HAVE CAUSED THE PLAINTIFF'S HARM WAS APPLIED.

5 (B) (1) IF MORE THAN ONE MANUFACTURER IS FOUND LIABLE IN AN 6 ACTION UNDER THIS SUBTITLE, THE TRIER OF FACT SHALL APPORTION THE TOTAL 7 AMOUNT OF DAMAGES AMONG THE LIABLE MANUFACTURERS ON THE BASIS OF EACH 8 MANUFACTURER'S SHARE OF THE NATIONAL MARKET FOR LEAD PIGMENT DURING 9 THE TIME PERIOD WHEN THE LEAD–BASED PAINT ALLEGED TO HAVE CAUSED THE 10 PLAINTIFF'S HARM WAS APPLIED.

11 (2) IF A MANUFACTURER IS BANKRUPT OR INSOLVENT, THE COURT 12 SHALL REAPPORTION THE DAMAGES FOR WHICH THAT MANUFACTURER IS LIABLE 13 AMONG THE OTHER LIABLE MANUFACTURERS AS DESCRIBED IN PARAGRAPH (1) OF 14 THIS SUBSECTION.

15 (C) FAILURE TO JOIN A SPECIFIC MANUFACTURER IN AN ACTION UNDER 16 THIS SUBTITLE DOES NOT CONSTITUTE FAILURE TO JOIN A REQUIRED PARTY FOR 17 ANY PURPOSE.

18 **(D)** EXCEPT AS PROVIDED IN SUBSECTION **(E)** OF THIS SECTION, A 19 COUNTERCLAIM OR CROSS-CLAIM MAY NOT BE FILED IN AN ACTION BROUGHT 20 UNDER THIS SUBTITLE.

(E) THIS SECTION MAY NOT BE CONSTRUED OR INTERPRETED TO PROHIBIT
 A MANUFACTURER FROM BRINGING CLAIMS AGAINST ANOTHER MANUFACTURER
 FOR CONTRIBUTION OR INDEMNIFICATION.

24 **3–2104.** 

AN ACTION UNDER THIS SUBTITLE IS NOT EXCLUSIVE AND IS INDEPENDENT OF AND IN ADDITION TO ANY RIGHT, REMEDY, OR CAUSE OF ACTION AVAILABLE TO ANY PERSON OR PUBLIC ENTITY TO RECOVER DAMAGES CAUSED BY LEAD-BASED PAINT.

29 **3–2105.** 

30 (A) THERE IS A LEAD-BASED PAINT RESTITUTION FUND.

31 (B) (1) THE FUND IS A CONTINUING, NONLAPSING FUND THAT IS NOT 32 SUBJECT TO § 7–302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE. 1 (2) ALL REVENUES CONSISTING OF FUNDS RECEIVED BY THE STATE 2 FROM ANY SOURCE RESULTING, DIRECTLY OR INDIRECTLY, FROM A JUDGMENT 3 AGAINST OR SETTLEMENT WITH A MANUFACTURER OR ANOTHER PERSON IN THE 4 LEAD-BASED PAINT INDUSTRY RELATING TO LITIGATION, ADMINISTRATIVE 5 PROCEEDINGS, OR ANY OTHER CLAIMS MADE OR PROSECUTED BY THE STATE TO 6 RECOVER DAMAGES FOR VIOLATIONS OF STATE LAW SHALL BE CREDITED TO THE 7 FUND.

8 (C) THE TREASURER SHALL:

9 (1) INVEST AND REINVEST THE FUND IN THE SAME MANNER AS 10 OTHER STATE FUNDS; AND

11 (2) CREDIT ANY INVESTMENT EARNINGS TO THE FUND.

12 (D) EXPENDITURES FROM THE FUND SHALL BE MADE BY AN 13 APPROPRIATION IN THE ANNUAL STATE BUDGET.

14 (E) (1) THE FUND SHALL BE EXPENDED SUBJECT TO ANY RESTRICTIONS 15 ON THE USE OF THE FUND OR OTHER LIMITATIONS ON THE ALLOCATION OF THE 16 FUND THAT ARE:

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- (I) **EXPRESSLY PROVIDED BY STATUTE;**

18(II) REQUIRED AS A CONDITION OF THE ACCEPTANCE OF19FUNDS; OR

20 (III) DETERMINED TO BE NECESSARY TO AVOID RECOUPMENT 21 BY THE FEDERAL GOVERNMENT OF MONEY PAID TO THE FUND.

(2) DISBURSEMENTS FROM THE FUND TO PROGRAMS FUNDED BY
THE STATE OR WITH FEDERAL FUNDS ADMINISTERED BY THE STATE SHALL BE USED
SOLELY TO SUPPLEMENT, AND NOT TO SUPPLANT, FUNDS OTHERWISE AVAILABLE
FOR THE PROGRAMS UNDER FEDERAL OR STATE LAW AS PROVIDED IN THIS
SECTION.

27 (F) (1) THE FUND SHALL BE USED TO FUND:

28 (I) THE LEAD POISONING PREVENTION PROGRAM OF THE 29 DEPARTMENT OF THE ENVIRONMENT; AND

1	(II) OTHER PROGRAMS THAT SERVE THE FOLLOWING
2	PURPOSES:
3	1. Elimination and prevention of lead poisoning;
45	2. PRIMARY HEALTH CARE PREVENTION, EDUCATION, SCREENING, AND TREATMENT OF LEAD POISONING;
6	3. PUBLIC EDUCATION TO PREVENT LEAD POISONING;
7 8	4. ENFORCEMENT OF THE LAWS REGARDING LEAD-BASED PAINT;
9 10	5. RESEARCH CONCERNING PREVENTION AND TREATMENT OF LEAD POISONING;
$\begin{array}{c} 11 \\ 12 \end{array}$	6. RESEARCH CONCERNING REDUCTION, REMOVAL, ABATEMENT, AND ELIMINATION OF LEAD–BASED PAINT;
13 14	7. REDUCTION, REMOVAL, ABATEMENT, AND ELIMINATION OF LEAD-BASED PAINT;
$\begin{array}{c} 15\\ 16 \end{array}$	8. Special education addressing the needs of Lead-poisoned children and adults;
17 18	9. JOB TRAINING ADDRESSING THE NEEDS OF LEAD–POISONED ADULTS; AND
19 20	10. ANY OTHER PUBLIC PURPOSE RELATED TO LEAD POISONING OR LEAD-BASED PAINT.
21 22 23	(2) THE PROVISIONS OF THIS SUBSECTION MAY NOT BE CONSTRUED TO AFFECT THE POWERS OF THE GOVERNOR WITH RESPECT TO A REQUEST FOR AN APPROPRIATION IN THE ANNUAL BUDGET BILL.
$\begin{array}{c} 24 \\ 25 \end{array}$	(G) (1) AMOUNTS MAY BE EXPENDED FROM THE FUND ONLY THROUGH APPROPRIATIONS IN THE BUDGET BILL AS PROVIDED IN THIS SUBSECTION.
26 27 28	(2) THE GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL APPROPRIATIONS FROM THE FUND EQUIVALENT TO THE LESSER OF \$100,000,000 OR 90% OF THE FUNDS ESTIMATED TO BE AVAILABLE TO THE FUND IN THE FISCAL

29 YEAR FOR WHICH THE APPROPRIATIONS ARE MADE.

FOR EACH FISCAL YEAR FOR WHICH APPROPRIATIONS ARE

$2 \\ 3 \\ 4$	MADE, AT LEAST 50% OF THE APPROPRIATIONS SHALL BE MADE FOR THOSE PURPOSES ENUMERATED IN SUBSECTION $(F)(1)(I)$ AND $(II)1$ THROUGH 9 OF THIS SECTION SUBJECT TO THE REQUIREMENT OF SUBSECTION $(E)(2)$ OF THIS SECTION.
5	(II) APPROPRIATIONS MADE FOR THE PURPOSES OF THE
6	MARYLAND MEDICAL ASSISTANCE PROGRAM MAY NOT BE COUNTED AS
7	APPROPRIATIONS SATISFYING THE REQUIREMENT UNDER SUBPARAGRAPH (I) OF
8	THIS PARAGRAPH.
9	(4) FOR EACH FISCAL YEAR FOR WHICH APPROPRIATIONS ARE MADE,
10	AT LEAST 30% OF THE APPROPRIATIONS SHALL BE MADE FOR THE PURPOSES OF
11	THE MARYLAND MEDICAL ASSISTANCE PROGRAM.
12	(5) ADDITIONAL APPROPRIATIONS NOT SUBJECT TO PARAGRAPH (3)
13	OR (4) OF THIS SUBSECTION MAY BE MADE FOR ANY LAWFUL PURPOSE.
14	(H) FOR EACH PROGRAM, PROJECT, OR ACTIVITY RECEIVING FUNDS
15	APPROPRIATED UNDER SUBSECTION (G)(3) OF THIS SECTION, THE GOVERNOR
16	SHALL:
17	(1) DEVELOP APPROPRIATE STATEMENTS OF VISION, MISSION, KEY
18	GOALS, KEY OBJECTIVES, AND KEY PERFORMANCE INDICATORS AND REPORT THESE
19	STATEMENTS IN A DISCRETE PART OF THE STATE BUDGET SUBMISSION, WHICH
20	SHALL ALSO PROVIDE DATA FOR KEY PERFORMANCE INDICATORS; AND
21	(2) REPORT ANNUALLY, SUBJECT TO § 2–1246 OF THE STATE
22	GOVERNMENT ARTICLE, TO THE GENERAL ASSEMBLY NO LATER THAN OCTOBER 1
23	ON:
$24 \\ 25 \\ 26$	(I) TOTAL FUNDS EXPENDED, BY PROGRAM AND SUBDIVISION, IN THE PRIOR FISCAL YEAR FROM THE FUND ESTABLISHED UNDER THIS SECTION; AND
$\begin{array}{c} 27\\ 28 \end{array}$	(II) THE SPECIFIC OUTCOMES OR PUBLIC BENEFITS RESULTING FROM THAT EXPENDITURE.
29	3–2106.
30	THE GENERAL ASSEMBLY DECLARES THAT:
31 32	(1) THE PURPOSE OF THIS SUBTITLE IS REMEDIAL AND ESSENTIAL TO THE PUBLIC INTEREST; AND

(3)

**(I)** 

1 (2) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT THIS 2 SUBTITLE BE LIBERALLY CONSTRUED BY THE COURTS.

3 **3–2107.** 

# 4 THIS SUBTITLE MAY BE CITED AS THE MARYLAND LEAD POISONING 5 RECOVERY ACT.

6 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall be construed to 7 apply only prospectively and may not be applied or interpreted to have any effect on or 8 application to any case filed before the effective date of this Act.

9 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 10 October 1, 2017.