# G2, P1

7lr0146 CF 7lr0163

By: **The President (By Request – Administration)** Introduced and read first time: February 3, 2017 Assigned to: Rules

# A BILL ENTITLED

1 AN ACT concerning

 $\mathbf{2}$ 

# Public Integrity Act of 2017

3 FOR the purpose of altering provisions of the ethics law governing the period of time 4 during which former members of the General Assembly are prohibited from  $\mathbf{5}$ representing or assisting certain parties for compensation in certain matters; 6 prohibiting, except under certain circumstances, former officials and employees of 7 the Legislative Branch and Executive Branch from representing or assisting certain 8 parties for compensation in certain matters for a certain period of time; prohibiting 9 an official from directly or indirectly initiating a solicitation for a person to retain 10 the services of a particular regulated lobbyist or lobbying firm; prohibiting a 11 member of the General Assembly from taking certain actions relating to legislation 12affecting certain entities; requiring a legislator to report certain information to the 13State Ethics Commission on or before the first day of a legislator's term and within 14a certain number of days of any change in information occurring, rather than to the 15Joint Ethics Committee and at the times and in the manner required by the 16Committee; requiring an official of the Executive Branch to report to the Commission 17details of certain payments, compensation, and other interests under certain 18 circumstances; altering the information a legislator is required to report to the 19Commission; altering a certain exception to the requirement that a legislator report 20certain information to the Commission; prohibiting a regulated lobbyist and an 21 individual who is employed by a certain business entity from serving on a board; 22repealing the requirement that the Committee administer and implement certain 23provisions of the public ethics law; altering the membership of the Commission; 24requiring and authorizing the Commission, rather than the Committee or the 25Department of Legislative Services, to take certain actions under the public ethics 26law as it relates to legislators; repealing the authority of a legislator to request a 27certain opinion from the Committee; authorizing a certain complaint to be filed with 28the Commission, rather than the Committee; repealing the requirement that the 29Committee adopt certain procedures; making conforming changes; altering a certain 30 definition; repealing a certain definition; and generally relating to public ethics.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



- 1 BY repealing and reenacting, with amendments,
- $\mathbf{2}$ Article – General Provisions
- 3 Section 5-101(b), (v), (bb), (ff), and (ll), 5-104, 5-202, 5-402, 5-513, 5-514, 5-516, 4
  - 5-518, 5-519, 5-521, 5-522, 5-602, 5-606, and 5-607(k)
- $\mathbf{5}$ Annotated Code of Maryland
- 6 (2014 Volume and 2016 Supplement)

#### 7 BY repealing

- 8 Article – General Provisions
- 9 Section 5-101(u), 5-304, 5-515, and 5-517
- Annotated Code of Maryland 10
- 11 (2014 Volume and 2016 Supplement)
- 12BY adding to
- 13Article – General Provisions
- Section 5-512.1, 5-612, and 5-717 14
- 15Annotated Code of Maryland
- 16 (2014 Volume and 2016 Supplement)
- 17BY repealing and reenacting, with amendments,
- Article State Government 18
- 19 Section 2-706 and 2-709
- 20Annotated Code of Maryland
- 21 (2014 Replacement Volume and 2016 Supplement)
- 22BY renumbering
- 23Article – General Provisions
- 24Section 5–101(w) through (aa), (cc) through (ee), (gg) through (kk), and (mm), 25respectively
- 26to be Section 5–101(v) through (z), (bb) through (dd), (ff) through (jj), and (ll), 27respectively
- 28Annotated Code of Maryland
- 29(2014 Volume and 2016 Supplement)

#### SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, 30 That the Laws of Maryland read as follows: 31

32

# **Article – General Provisions**

- 5 101.33
- "Advisory body" means: 34 (b)

35 (1)a governmental unit designated by the Court of Appeals to give advice 36 with respect to the application or interpretation of Subtitles 5 and 6 of this title to a State official of the Judicial Branch; OR 37

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$\frac{1}{2}$	(2) this title regarding	-	Joint Ethics Committee, for questions arising under Subtitle 5 of te official of the Legislative Branch; or
3	(3)]	the E	thics Commission[, for all other questions].
4	[(u) "Joint	t Ethic	s Committee" means the Joint Committee on Legislative Ethics.]
$5 \\ 6$	[(v)] <b>(U)</b> to:	(1)	"Legislative action" means an official action or nonaction relating
7 8 9	appointment, a rep or	(i) port, or	a bill, a resolution, an amendment, a nomination, an any other matter within the jurisdiction of the General Assembly;
10		(ii)	a bill presented to the Governor for signature or veto.
11	(2)	"Legi	slative action" includes:
12		(i)	introduction;
13		(ii)	sponsorship;
14		(iii)	consideration;
15		(iv)	debate;
16		(v)	amendment;
17		(vi)	passage;
18		(vii)	defeat;
19		(viii)	approval; and
20		(ix)	veto.
21	[(bb)] <b>(AA)</b>	"Offic	ial" means either a State official or a public official.
$\frac{22}{23}$	[(ff)] (EE) under § 5–103 of t		ic official" means an individual determined to be a public official stitle.
24	[(ll)] (KK)	"State	e official" means:
25	(1)	a con	stitutional officer or officer–elect in an executive unit;
26	(2)	a mei	nber or member–elect of the General Assembly;

(3) a judge or judge-elect of a court under Article IV, § 1 of the Maryland
 Constitution;
 (4) a judicial appointee as defined in Maryland Rule 16-814;
 (5) a State's Attorney;

- 5 (6) a clerk of the circuit court;
- 6 (7) a register of wills; or
- 7 (8) a sheriff.

 $8 \quad 5-104.$ 

9 (a) Except as provided in [subsections (b) and (c)] SUBSECTION (B) of this 10 section, this title shall be administered and implemented by the Ethics Commission.

11 (b) [The Joint Ethics Committee, acting as an advisory body, shall administer and 12 implement Subtitle 5 of this title as it applies to members of the General Assembly.

13 (c)] The Commission on Judicial Disabilities, the Judicial Ethics Committee, or 14 another body designated by the Court of Appeals, acting as an advisory body, shall 15 administer and implement Subtitles 5 and 6 of this title as those subtitles apply to State 16 officials of the Judicial Branch.

17 5-202.

18 (a) (1) The Ethics Commission consists of [five] THE FOLLOWING 19 members[.]:

20 [(2) The] (I) ONE MEMBER OF THE SENATE OF MARYLAND, 21 APPOINTED BY THE PRESIDENT OF THE SENATE;

# 22 (II) ONE MEMBER OF THE HOUSE OF DELEGATES, APPOINTED 23 BY THE SPEAKER OF THE HOUSE; AND

24(III) THE FOLLOWING SEVEN MEMBERS APPOINTED BY THE25Governor [shall appoint]:

[(i)] 1. with the advice and consent of the Senate, [three] FIVE members, at least one of whom shall be a member of the principal political party of which the Governor is not a member;

$\frac{1}{2}$	and		<b>[</b> (ii) <b>]</b>	2.	one member nominated by the President of the Senate;
3			<b>[</b> (iii) <b>]</b>	3.	one member nominated by the Speaker of the House.
4 5	Speaker only	[(3)] ( y for ca		The	Governor may reject a nominee of the President or of the
6 7	this subsect	[(4)] ( ion, the			te Governor rejects a nominee under paragraph [(3)] (2) of te presiding officer shall nominate another individual.
8 9	subsection.	[(5)] <b>(</b>	4)	A va	acancy shall be filled in a manner consistent with this
10 11	(b) not:	A mer	nber o	f the	Ethics Commission APPOINTED BY THE GOVERNOR may
$\begin{array}{c} 12\\ 13 \end{array}$	for office in:	(1)	hold e	electe	d or appointed office in, be an employee of, or be a candidate
14			(i)	the f	federal government;
15			(ii)	the S	State government;
$\begin{array}{c} 16 \\ 17 \end{array}$	State; or		(iii)	a m	unicipal corporation, county, or multicounty agency of the
18			(iv)	a po	litical party; or
19		(2)	be a r	egula	ited lobbyist.
20 21 22	(c) <b>GOVERNOF</b> Maryland C	<b>t</b> to the	Ethic	-	ffice, each [appointee] MEMBER APPOINTED BY THE nmission shall take the oath required by Article I, § 9 of the
23	(d)	(1)	The te	erm o	f a member <b>APPOINTED BY THE GOVERNOR</b> is 5 years.
$\begin{array}{c} 24 \\ 25 \end{array}$	as required l	(2) by the t			of members <b>APPOINTED BY THE GOVERNOR</b> are staggered ect for members of the Ethics Commission on October 1, 2013.
$\begin{array}{c} 26 \\ 27 \end{array}$	two consecu	. ,			APPOINTED BY THE GOVERNOR may serve no more than
$\frac{28}{29}$	begun serve	. ,			who is appointed <b>BY THE GOVERNOR</b> after a term has e term.

6 **SENATE BILL 683** 1 At the end of a term, a member APPOINTED BY THE GOVERNOR may (5) $\mathbf{2}$ continue to serve until a successor is appointed and qualifies. The Governor may remove a member APPOINTED BY THE GOVERNOR 3 (e) (1)4 for: neglect of duty;  $\mathbf{5}$ (i) 6 (ii) misconduct in office: 7 a disability that makes the member unable to discharge the (iii) powers and duties of office; or 8 9 a violation of this title. (iv) 10(2)Before removing a member APPOINTED BY THE GOVERNOR, the 11 Governor shall give the member: 12(i) written notice of the charges; and 13 (ii) an opportunity to answer the charges. 5-304. 14 If the Ethics Commission issues an advisory opinion about a State official of 15(a) 16 the Legislative Branch as to a question arising under Subtitle 6 of this title, and if requested by the State official, the Joint Ethics Committee shall issue an advisory opinion on the 17matter in accordance with this subtitle. 18 19The opinion of the Joint Ethics Committee prevails to the extent of any (b) 20inconsistency.] 215 - 402.22(a)For further action after the filing of a complaint, the Ethics Commission 23promptly shall refer the complaint to: 24the Commission on Judicial Disabilities, if the complaint concerns a (1)judge of a court established under Article IV, § 1 of the Maryland Constitution; OR 2526(2)[the Joint Ethics Committee, if the complaint concerns: 27(i) a State official of the Legislative Branch; and 28(ii) a violation of Subtitle 5 of this title; or

(3)] the staff counsel, if the complaint concerns any other entity.

2 (b) On request of the Commission on Judicial Disabilities [or the Joint Ethics 3 Committee], the Ethics Commission shall provide any information or assistance that is not 4 prohibited by law.

5 5-504.

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6 (d) (1) Except for a former member of the General Assembly OR A FORMER 7 OFFICIAL OR EMPLOYEE OF THE LEGISLATIVE BRANCH OR EXECUTIVE BRANCH, 8 who shall be subject to the restrictions provided under paragraph (2) of this subsection, a 9 former official or employee may not assist or represent a party, other than the State, in a 10 case, a contract, or any other specific matter for compensation if:

- 11
- (i) the matter involves State government; and

12 (ii) the former official or employee participated significantly in the 13 matter as an official or employee.

14 (2) (i) Except as provided in subparagraph (ii) of this paragraph [, until 15 the conclusion of the next regular session that begins after the member leaves office,]:

16 **1.** a former member of the General Assembly may not assist 17 or represent another party for compensation in a matter that is the subject of legislative 18 action FOR 1 CALENDAR YEAR AFTER THE MEMBER LEAVES OFFICE; AND

19 2. EMPLOYEE A FORMER OFFICIAL OR OF THE 20LEGISLATIVE BRANCH OR EXECUTIVE BRANCH MAY NOT ASSIST OR REPRESENT ANOTHER PARTY FOR COMPENSATION IN A MATTER THAT IS THE SUBJECT OF 2122LEGISLATIVE ACTION FOR 1 CALENDAR YEAR AFTER THE OFFICIAL OR EMPLOYEE LEAVES EMPLOYMENT WITH THE LEGISLATIVE BRANCH OR THE EXECUTIVE 2324BRANCH.

(ii) The limitation under subparagraph (i) of this paragraph on
representation by a former member of the General Assembly OR BY A FORMER OFFICIAL
OR EMPLOYEE OF THE LEGISLATIVE BRANCH OR EXECUTIVE BRANCH does not apply
to [the former member's] representation of a municipal corporation, county, or State
governmental entity.

30 5-506.

31 (a) (1) An official or employee may not intentionally use the prestige of office 32 or public position for that official's or employee's private gain or that of another.

1 (2) AN OFFICIAL MAY NOT DIRECTLY OR INDIRECTLY INITIATE A 2 SOLICITATION FOR A PERSON TO RETAIN THE SERVICES OF A PARTICULAR 3 REGULATED LOBBYIST OR LOBBYING FIRM.

4 (b) The performance of usual and customary constituent services, without 5 additional compensation, is not prohibited under subsection (a) of this section.

6 **5–512.1.** 

A MEMBER OF THE GENERAL ASSEMBLY MAY NOT TAKE LEGISLATIVE ACTION,
 OR OTHERWISE ATTEMPT TO INFLUENCE ANY LEGISLATION, THAT AFFECTS AN
 9 ENTITY:

10(1)THAT EMPLOYS THE MEMBER OR IN WHICH THE MEMBER HAS, OR11IS IN THE PROCESS OF ACQUIRING, AN INTEREST; AND

# 12 (2) THAT THE STATE HAS AWARDED, OR FOR WHICH THE STATE IS 13 REVIEWING AN AWARD OF, A LICENSE, LEASE, OR CONTRACT OR ANY STATE FUNDS.

14 5-513.

15 (a) (1) Except as provided in paragraph (2) of this subsection, the 16 disqualification arising under § 5–512 of this subtitle is suspended if a legislator with an 17 apparent or presumed conflict files with the [Joint Ethics Committee] ETHICS 18 COMMISSION a sworn statement that:

(i) describes the circumstances of the apparent or presumed conflictand the legislation or class of legislation to which it relates; and

21 (ii) asserts that the legislator is able to participate in legislative 22 action relating to the legislation fairly, objectively, and in the public interest.

(2) (i) Except as provided in subparagraph (ii) of this paragraph, the
 disqualification arising under § 5–512 of this subtitle may not be suspended if the conflict
 is direct and personal to:

26		1.	the legislator;
27		2.	a member of the legislator's immediate family; or
28		3.	the legislator's employer.
29	(ii)	This p	paragraph does not apply to a vote on:
30		1.	the annual operating budget bill, in its entirety; or

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2. the annual capital budget bill, in its entirety.

2 (b) (1) Whenever a legislator files a statement described in subsection (a)(1) of 3 this section, the [Joint Ethics Committee] ETHICS COMMISSION on its own motion may 4 issue a statement concerning the propriety of the legislator's participation in the particular 5 legislative action, with reference to the applicable ethical standards.

6 (2) The suspension of the disqualification by the filing of the statement is 7 subject to further action by the [Joint Ethics Committee] ETHICS COMMISSION if the 8 question of conflict comes before the [Committee] COMMISSION as to the same 9 circumstances and the same legislator.

10 (c) A member who is disqualified from participating in legislative action under 11 subsection (a)(2)(i) of this section, or who chooses to be excused from participating in 12 legislative action on a bill or class of bills because of the appearance or presumption of a 13 conflict, shall file in a timely manner a statement with the [Joint Ethics Committee] 14 ETHICS COMMISSION that describes the circumstances of the apparent or presumed 15 conflict.

16 (d) All statements filed under this section shall be:

17 (1) filed electronically on a form required by the [Joint Ethics Committee]
 18 ETHICS COMMISSION; and

19 (2) maintained as a matter of public record as required in subsection (e) of 20 this section.

21 (e) (1) The [Department of Legislative Services] **ETHICS COMMISSION** shall:

22 (i) compile the statements filed under this section;

(ii) make the statements available for public inspection as providedin the Public Information Act; and

(iii) as to statements filed on or after January 1, 2013, make the
statements freely available to the public on the Internet through an online registration
program.

- 28 (2) As to each statement, the Internet posting shall indicate:
- (i) whether the [Joint Ethics Committee] ETHICS COMMISSION
   has made a determination under subsection (b) of this section;
- 31 (ii) the determination made, if any; and
- 32 (iii) the date, if any, on which the determination was made.

1 5-514.

2 (a) (1) Except as provided in paragraph (2) or (3) of this subsection, a member 3 of the General Assembly, a filed candidate for election to the General Assembly, or a 4 member-elect of the General Assembly may not receive earned income from:

- $\mathbf{5}$
- (i) an executive unit; or
- 6

(ii) a political subdivision of the State.

7 (2) The [Joint Ethics Committee] **ETHICS COMMISSION** may exempt an 8 individual from the provisions of paragraph (1) of this subsection if the earned income is 9 for:

- 10 (i) educational instruction provided by the member, candidate, or 11 member–elect;
- 12 (ii) a position that is subject to a merit system hiring process;
- 13 (iii) a human services position; or
- 14 (iv) a career promotion, change, or progression that is a logical 15 transition from a pre-existing relationship as described in paragraph (3)(ii) of this 16 subsection.
- 17 (3) This subsection does not apply to compensation to a member, candidate,
  18 or member-elect derived from:
- 19 (i) employment as a nonelected law enforcement officer or a fire or20 rescue squad worker; or
- 21 (ii) a transaction or relationship that existed before the individual:
- filed a certificate of candidacy for election to the General
   Assembly while the individual was not an incumbent member of the General Assembly; or
- 24 2. was appointed to fill a vacancy.

(b) (1) [A] ON OR BEFORE THE FIRST DAY OF A LEGISLATOR'S TERM AND
WITHIN 7 DAYS AFTER ANY CHANGE IN INFORMATION, A legislator shall report the
following information in writing to the [Joint Ethics Committee at the times and in the
manner required by the Joint Ethics Committee] ETHICS COMMISSION:

(i) subject to paragraph (2) of this subsection, if THE LEGISLATOR
 OR THE LEGISLATOR'S SPOUSE IS representing a person [for compensation] before a

1 State or local government agency, except in a judicial proceeding or in a quasi-judicial 2 proceeding, the name of the person represented, the services performed, and the 3 consideration, IF ANY;

4 (ii) if representing a State or local government agency for 5 compensation, the name of the agency, the services performed, and the consideration;

6 (iii) the name of any business enterprise subject to regulation by a 7 State agency in which the legislator and a member of the legislator's immediate family 8 (spouse and children living with the legislator), together or separately, have:

- 9 1. the lesser of:
- 10 A. 10% or more of the capital stock of any corporation; or
- 11 B. capital stock of any corporation with a cumulative value of \$25,000 or more; and
- 13 2. any interest in a partnership, limited liability partnership,
  14 or limited liability company;
- 15 (iv) details of any contractual relationship with a governmental 16 entity of the State or a local government in the State, including the subject matter and the 17 consideration;
- (v) details of any transaction with a governmental entity of the State
  or a local government in the State involving a monetary consideration; [and]
- 20 (vi) any primary employment or business interest and the employer 21 of the legislator or the spouse of the legislator, except for employment as a legislator; AND

# (VII) IF A LEGISLATOR IS MARRIED TO A REGISTERED LOBBYIST, DETAILS OF ALL PAYMENTS, COMPENSATION, OR OTHER INTERESTS ACCRUING TO THE LEGISLATOR'S SPOUSE OR THE SPOUSE'S EMPLOYER AS A RESULT OF SERVICES RENDERED.

26 (2) A legislator, on the written advice of the Counsel to the [Joint Ethics 27 Committee] ETHICS COMMISSION, is not required to report any information under this 28 subsection if reporting the information would violate standards ESTABLISHED IN LAW of 29 client confidentiality or professional conduct.

30 (3) The [Joint Ethics Committee] **ETHICS COMMISSION** may adopt 31 procedures to keep confidential the name of the person represented in a report filed under 32 subsection (b)(1)(i) of this section if that information is privileged or confidential under any 33 law governing proceedings before that State or local government agency.

	12			SENATE BILL 683	
1	(c)	e) All reports filed under this section shall be:			
$2 \\ 3$	ETHICS CO	(1) OMMIS		electronically on a form required by the [Joint Ethics Committee] and	
4 5	this section	(2)	main	tained as a matter of public record as required in subsection (d) of	
6	(d)	(1)	The [	Department of Legislative Services] ETHICS COMMISSION shall:	
7			(i)	compile the reports filed under this section;	
8 9	the Public I	Informa	(ii) ation A	make the reports available for public inspection as provided in ct; and	
$10 \\ 11 \\ 12$				as to reports filed on or after January 1, 2013, and except as ) of this subsection, make the reports freely available to the public an online registration program.	
$13 \\ 14 \\ 15$	not post on subsection		ernet iı	Department of Legislative Services] <b>ETHICS COMMISSION</b> may nformation related to consideration received that is reported under ion.	
16	<b>[</b> 5–515.				
$17 \\ 18 \\ 19 \\ 20$		ne appli	e propi icable s	rislator may request a written opinion from the Joint Ethics riety of any current or proposed conduct of the legislator and tandards of ethical conduct for legislators established by law, rule, cal conduct.	
21		(2)	A req	uest for an opinion shall:	
22			(i)	be in writing and signed by the legislator;	
23			(ii)	be addressed to the Joint Ethics Committee or either cochair;	
24			(iii)	be submitted in a timely manner; and	
25			(iv)	include a complete and accurate statement of the relevant facts.	
$\begin{array}{c} 26 \\ 27 \end{array}$	seek additio	(3) onal in:		equest is unclear or incomplete, the Joint Ethics Committee may ion from the legislator.	
28 29	Committee	(4) a respo	(i) onse to	The Counsel to the Joint Ethics Committee shall prepare for the each written request for an opinion under this subsection.	

1 2	(ii) Each opinion shall discuss all applicable laws, rules, or other standards.
$\frac{3}{4}$	(5) Except as provided in paragraph (6)(i) of this subsection, an opinion must be approved by a majority of the members of the Joint Ethics Committee.
5 6 7	(6) (i) The cochairs of the Joint Ethics Committee may approve an opinion on behalf of the Committee if they determine that the opinion is consistent with prior precedent and therefore does not require consideration by the full Committee.
8 9 10	(ii) An opinion issued under subparagraph (i) of this paragraph shall be distributed to each member of the Joint Ethics Committee not later than the next meeting of the Committee.
$\begin{array}{c} 11\\ 12\\ 13 \end{array}$	(iii) Notwithstanding subparagraph (i) of this paragraph, if a cochair of the Joint Ethics Committee is the legislator requesting the opinion, the opinion must be approved by a majority of the Committee.
$\begin{array}{c} 14 \\ 15 \end{array}$	(b) The Joint Ethics Committee is not required to issue an opinion if the request is not made in a timely manner.
$\begin{array}{c} 16 \\ 17 \end{array}$	(c) The Joint Ethics Committee on its own motion may issue opinions as it considers appropriate.
18 19	(d) (1) The cochairs shall determine whether an opinion shall be made public, with deletions and changes necessary to protect the legislator's identity.
$\begin{array}{c} 20\\ 21 \end{array}$	(2) (i) The Counsel to the Joint Ethics Committee shall compile and index each opinion that will be made public.
$\begin{array}{c} 22\\ 23 \end{array}$	(ii) The compilation of opinions shall be distributed to each member of the General Assembly and shall be available to the public.
$24 \\ 25 \\ 26$	(e) The Joint Ethics Committee may take no adverse action with regard to conduct that has been undertaken in reliance on a written opinion if the conduct conforms to the specific facts addressed in the opinion.
27 28 29 30	(f) Information provided to the Joint Ethics Committee by a legislator seeking advice regarding prospective conduct may not be used as the basis for initiating an investigation under this section if the legislator acts in good faith in accordance with the advice of the Committee.
$\frac{31}{32}$	(g) (1) An opinion issued under this section is binding on any legislator to whom it is addressed.
$\frac{33}{34}$	(2) A published opinion is binding on all members of the General Assembly.]

 $1 \quad 5-516.$ 

(a) A complaint alleging that a member of the General Assembly may have
violated standards of ethical conduct, including § 2–108 of the State Government Article,
may be filed with the [Joint Ethics Committee] ETHICS COMMISSION by:

5 (1) a written statement from any person, accompanied by an affidavit, 6 setting forth the facts on which the statement is based;

7 (2) motion of a majority of the membership of the [Joint Ethics Committee]
8 ETHICS COMMISSION; or

9 (3) referral of a matter to the [Joint Ethics Committee] ETHICS 10 COMMISSION by a presiding officer of the General Assembly as provided in § 2–706(a)(5) 11 of the State Government Article.

12 (b) (1) The [Joint Ethics Committee] **ETHICS COMMISSION** shall provide a 13 copy of each complaint filed under subsection (a) of this section to the presiding officer of 14 the house of the legislator who is the subject of the complaint.

15 (2) Based on the information contained in a complaint provided to a 16 presiding officer under paragraph (1) of this subsection, if a presiding officer determines 17 that it is inappropriate for [a Joint Ethics Committee] THE ETHICS COMMISSION member 18 from that house to consider a particular matter, the presiding officer shall appoint a 19 substitute member to the [Joint Ethics Committee] ETHICS COMMISSION for its 20 consideration of the matter.

21 **[**5–517.

(a) Except as provided in subsection (b) of this section, any matter before the Joint
 Ethics Committee, including information relating to any complaint, proceeding, or record
 of the Joint Ethics Committee, shall remain confidential.

(b) Public access and inspection of an activity or a record of the Joint EthicsCommittee shall be available for:

27 (1) a disclosure or disclaimer of a conflict of interest form filed with the 28 Joint Ethics Committee;

29 (2) a portion of a meeting in which a disclosure or disclaimer form is 30 reviewed by the Joint Ethics Committee;

(3) information relating to a complaint, proceeding, or record of the Joint
 Ethics Committee involving a member of the General Assembly if consent to public access
 and inspection is granted by:

1 (i) the member involved in the matter; or  $\mathbf{2}$ (ii) a three-fourths vote of the full membership of the Joint Ethics Committee, based on criteria established by rule; 3 4 (4)a rule or broadly applicable opinion issued by the Joint Ethics  $\mathbf{5}$ Committee: or 6 any matter or record that is otherwise available for public access or (5)7 inspection as specifically authorized under this subtitle.] 8 5 - 518. 9 After the filing or preparation of a complaint under § 5–516 of this subtitle, (a) 10 the [Joint Ethics Committee] ETHICS COMMISSION shall review the complaint and proceed in accordance with § 5–519 of this subtitle unless, after examining the complaint 11 12and the issues raised by it, the [Committee] **COMMISSION** finds that further proceedings 13are not justified because: 14the complaint is frivolous; (1)15(2)the complaint does not allege actions on the part of the accused 16legislator that provide reason to believe that a violation may have occurred; 17(3)the matters alleged are not within the jurisdiction of the Joint Ethics Committee] ETHICS COMMISSION; 18 19 (4)the violations alleged were inadvertent, technical, or minor, or have 20been cured, and, after consideration of all of the circumstances then known, further 21proceedings would not serve the purposes of this subtitle; or 22for other reasons, after consideration of all the circumstances, further (5)23proceedings would not serve the purposes of this subtitle. 24(b) If a finding is made under subsection (a) of this section, the [Joint (1)25Ethics Committee] ETHICS COMMISSION shall: 26(i) submit a report of its conclusions to the presiding officer or to the 27membership of the branch of the legislature of which the accused legislator is a member, 28and the proceedings shall be terminated; 29(ii) provide advice or guidance to the accused legislator; or 30 (iii) provide the accused legislator with an opportunity to cure any minor violation of ethical standards. 31

1 (2)(i) Subject to § 5–517 of this subtitle, notice of the [Joint Ethics  $\mathbf{2}$ Committee's] ETHICS COMMISSION'S action shall be provided to the accused legislator 3 and to any person who filed the complaint. (ii) 4 On request, the accused legislator may see the complaint and the  $\mathbf{5}$ report. 6 If no finding is made under subsection (a) of this section, the [Joint Ethics (c)7 Committee] ETHICS COMMISSION shall prepare an allegation summary, based on its 8 examination under subsection (a) of this section, setting forth the alleged facts and the 9 issues then known that merit further proceedings. 10 (d) After review of a complaint, the [Joint Ethics Committee] ETHICS 11 **COMMISSION** shall provide a statement of its findings to the accused legislator. 125 - 519. (1)13 (a) Except as to proceedings terminated in accordance with § 5-518(b) of this subtitle, the [Joint Ethics Committee] ETHICS COMMISSION shall provide to the 1415accused legislator a copy of: 16 the complaint filed or prepared in accordance with § 5-516 of this (i) subtitle; and 1718 (ii) the allegation summary prepared in accordance with § 5-518(c)of this subtitle. 19 20The accused legislator shall be allowed an opportunity to file a written (2)21answer to the allegation summary. 22(b) Following notification of the accused legislator, the [Joint Ethics Committee] **ETHICS COMMISSION** may: 2324(1)terminate the proceedings; or 25(2)schedule a hearing and notify the accused legislator of the time, 26location, and procedures of the hearing. 27The [Joint Ethics Committee] ETHICS COMMISSION may amend the (c)(1)28allegation summary at any time. 29If an allegation summary is amended under paragraph (1) of this (2)30 subsection, the accused legislator shall be allowed an opportunity to file a written answer 31 to the amended allegation summary.

1 **[**5–520.

 $\mathbf{2}$ The Joint Ethics Committee shall adopt written procedures for conducting a (a) 3 hearing to consider a complaint, an allegation summary, and a written answer, if any. 4 (b) The written procedures adopted by the Joint Ethics Committee under  $\mathbf{5}$ subsection (a) of this section: 6 (1)shall be available for public inspection; 7 (2)shall be provided to the legislator who is the subject of a hearing; 8 (3)shall allow the accused legislator to: 9 (i) be represented by counsel; 10 (ii) cross-examine witnesses: and 11 be provided an opportunity to inspect, in a reasonable manner, (iii) 12any records that the Joint Ethics Committee intends to use during the hearing, subject to 13limitations established by the Joint Ethics Committee in the written procedures; and 14subject to items (1) and (2) of this subsection, may be amended by the (4)15Joint Ethics Committee at any time. 16 (c)If the Joint Ethics Committee determines that a hearing is (1)(i) 17required under 5-519(b)(2) of this subtitle, the Joint Ethics Committee, by a two-thirds 18vote of its full membership, may issue one or more subpoenas that require the appearance 19 of a person, the production of relevant records, and the giving of relevant testimony. 20If the Joint Ethics Committee exercises subpoena powers under (ii) 21this paragraph, the legislator who is the subject of the investigation may require the Joint 22Ethics Committee to issue one or more subpoenas on the legislator's behalf. 23A request to appear, an appearance, or a submission of evidence does (2)not limit the subpoena power of the Joint Ethics Committee. 2425(3)A subpoena issued under paragraph (1) of this subsection shall be 26served: 27(i) in the manner provided by law for service of a subpoena in a civil 28action; 29before the time that the subpoena sets for appearance or (ii) production of records; and 30 31 with the following documents: (iii)

1	1. a copy of this title;
2	2. a copy of the rules of the Joint Ethics Committee; and
$\frac{3}{4}$	3. if the subpoena requires the appearance of a person, notice that counsel may accompany the person.
$5 \\ 6$	(4) A person who is subpoenaed to appear at a hearing is entitled to receive the fees and allowances that are provided for a person who is subpoenaed by a circuit court.
7	(5) A person may be held in contempt if the person unjustifiably:
8	(i) fails or refuses to comply with a subpoena for appearance;
9	(ii) appears but fails or refuses to testify under oath; or
$10 \\ 11 \\ 12 \\ 13$	(iii) disobeys a directive of the presiding chair at the hearing to answer a relevant question or to produce a record, including an electronic record, that has been subpoenaed, unless the directive is overruled by a majority vote of the members of the Joint Ethics Committee who are present at the hearing.
$\begin{array}{c} 14 \\ 15 \end{array}$	(6) By a two-thirds vote of its full membership, the Joint Ethics Committee may apply for a contempt citation to a circuit court.]
16	5-521.
$\begin{array}{c} 17\\18\end{array}$	(a) The [Joint Ethics Committee] ETHICS COMMISSION may make a finding developed from:
19	(1) information presented during the hearing;
20	(2) the allegation summary and any amendments to it;
$\begin{array}{c} 21 \\ 22 \end{array}$	(3) the written answer of the accused legislator to the allegation summary, if any; and
$\begin{array}{c} 23\\ 24 \end{array}$	(4) any other information provided to the [Joint Ethics Committee] <b>ETHICS COMMISSION</b> and made available to the accused legislator.
$25 \\ 26 \\ 27$	[(b) Consistent with the purposes of this title, the Joint Ethics Committee may establish criteria for making a finding in its written procedures established under § 5–520(a) of this subtitle.]
28	[(c)] (B) If the [Joint Ethics Committee] ETHICS COMMISSION makes a

28 [(c)] (B) If the [Joint Ethics Committee] ETHICS COMMISSION makes a 29 finding under this section, the [Joint Ethics Committee] ETHICS COMMISSION shall:

1	(1) terminate the proceeding against the accused legislator; or
$2 \\ 3 \\ 4$	(2) issue any recommendations to the presiding officer of the house of the accused legislator or to the full house of the accused legislator, including any recommendations for appropriate sanctions.
<b>5</b>	5-522.
6 7 8 9	If the [Joint Ethics Committee] <b>ETHICS COMMISSION</b> , at any time during its consideration of any complaint or allegation summary or during any proceeding, finds that there are reasonable grounds to believe that a legislator may have committed a crime, the [Joint Ethics Committee] <b>ETHICS COMMISSION</b> shall:
10	(1) refer the matter to an appropriate prosecuting authority; and
$\frac{11}{12}$	(2) provide any information or evidence to the prosecuting authority that the [Joint Ethics Committee] <b>ETHICS COMMISSION</b> determines is appropriate.
13	5-602.
$\begin{array}{c} 14 \\ 15 \end{array}$	(a) Except as otherwise provided in this subtitle, a statement filed under § 5–601, § 5–603, § 5–604, or § 5–605 of this subtitle shall:
16	(1) be filed electronically with the Ethics Commission;
17	(2) be filed under oath;
18	(3) be filed on or before April 30 of each year;
19	(4) cover the calendar year immediately preceding the year of filing; and
20	(5) contain the information required in § 5–607 of this subtitle.
$\begin{array}{c} 21 \\ 22 \end{array}$	[(b) A member of the General Assembly shall file the statement with the Ethics Commission and the Joint Ethics Committee.]
23 24 25 26 27	[(c)] (B) (1) In addition to the statement filed under § 5–601 of this subtitle, a member of the General Assembly shall file a preliminary disclosure on or before the seventh day of the regular legislative session if there will be a substantial change in the statement covering the calendar year immediately preceding the year of filing, as compared to the next preceding calendar year.

(2) A member of the General Assembly whose statement under § 5–601 of
 this subtitle will not contain a substantial change is not required to file a preliminary
 disclosure under paragraph (1) of this subsection.

	20 SENATE BILL 683
1	(3) The [Joint Ethics Committee] <b>ETHICS COMMISSION</b> shall determine:
2	(i) the form of a preliminary disclosure under this subsection; and
$\frac{3}{4}$	(ii) which aspects of financial disclosure are subject to this subsection.
$5 \\ 6$	(4) A preliminary disclosure shall be filed and maintained, and may be disclosed, in the same manner required for a statement filed under § 5–601 of this subtitle.
7	[(d)] (C) (1) The Ethics Commission shall develop and implement procedures:
8	(i) for the electronic filing of a statement under this subtitle; and
9 10	(ii) for the Ethics Commission to grant an exemption to the requirement under subsection $(a)(1)$ of this section.
11 12 13	(2) (i) To comply with the requirement of paragraph (1) of this subsection, the Ethics Commission may adopt regulations to modify the format for disclosure of information required under § $5-607$ of this subtitle.
$\begin{array}{c} 14 \\ 15 \end{array}$	(ii) The regulations adopted under this paragraph shall be consistent with the intent of this title.
16 17 18	[(e)] (D) (1) If the financial disclosure statement filed electronically under subsection (d) of this section is required to be made under oath or affirmation, the oath or affirmation shall be made by an electronic signature that is:
19 20	(i) in the financial disclosure statement or attached to and made part of the financial disclosure statement; and
21	(ii) made expressly under the penalties for perjury.
$22 \\ 23 \\ 24$	(2) An electronic signature made under paragraph (1) of this subsection subjects the individual making it to the penalties for perjury to the same extent as an oath or affirmation made before an individual authorized to administer oaths.
25	5-606.
$26 \\ 27 \\ 28$	(a) (1) The Ethics Commission [and the Joint Ethics Committee] shall maintain the statements submitted under this subtitle and, during normal office hours, make the statements available to the public for examination and copying.
29 30 31	(2) The Ethics Commission [and the Joint Ethics Committee] may charge a reasonable fee and adopt administrative procedures for the examination and copying of a statement

31 statement.

1 (b) (1) The Ethics Commission [and the Joint Ethics Committee] shall 2 maintain a record of:

3 (i) the name and home address of each individual who examines or 4 copies a statement under this section; and

5 (ii) the name of the individual whose statement was examined or 6 copied.

7 (2) On the request of the individual whose statement was examined or 8 copied, the Ethics Commission [or the Joint Ethics Committee] shall forward to that 9 individual a copy of the record specified in paragraph (1) of this subsection.

10 5-607.

11 (k) To the extent not reported under subsections (a) through (j) of this section, a 12 statement filed by a member of the General Assembly shall include:

13

the information required under § 5–514(b) of this title; and

14 (2) an acknowledgment, signed by the member, that any information 15 required under § 5–514(b) of this title that becomes reportable after the statement is filed 16 shall be reported immediately to the [Joint Ethics Committee] ETHICS COMMISSION as 17 required by § 5–514(b) of this title.

18 **5–612.** 

19 IF AN OFFICIAL OF THE EXECUTIVE BRANCH IS MARRIED TO A REGISTERED 20 LOBBYIST, THE OFFICIAL SHALL REPORT TO THE ETHICS COMMISSION DETAILS OF 21 ALL PAYMENTS, COMPENSATION, OR OTHER INTERESTS ACCRUING TO THE 22 OFFICIAL'S SPOUSE OR THE SPOUSE'S EMPLOYER AS A RESULT OF SERVICES 23 RENDERED.

24 **5–717.** 

A REGULATED LOBBYIST OR AN INDIVIDUAL WHO IS EMPLOYED BY A BUSINESS
 ENTITY THAT DERIVES A MAJORITY OF ITS INCOME FROM LOBBYING ACTIVITIES MAY
 NOT SERVE ON A BOARD.

28 Article – State Government

 $29 \quad 2-706.$ 

30 [(a)] The Committee shall:

(1)

	22	SENATE BILL 683
1		(1) perform all duties assigned to it by law or by legislative rules;
$2 \\ 3$	or amendme	(2) from time to time, recommend to the presiding officers any changes in ents to the rules of legislative ethics;
$4 \\ 5 \\ 6$	opinion rega the member	(3) on request of a member of the General Assembly, issue an advisory arding the legislative ethics of an action taken or contemplated to be taken by ;
7		(4) on its own motion, issue advisory opinions as it deems necessary;
$\frac{8}{9}$	concerning	(5) at the request of the President or the Speaker, make recommendations natters referred to the Committee;
10 11	implementa	(6) as it deems necessary, issue guidelines and establish procedures for the tion of the rules of legislative ethics; and
12		(7) maintain public records as the rules require.
$13 \\ 14 \\ 15$		(1) The Committee shall maintain the statements filed by members of the embly under Title 15, Subtitle 5 of this article and, during normal office hours, atements available to the public for examination and copying.
16		(2) The Committee shall maintain a record of:
17 18	copies a sta	(i) the name and home address of each individual who examines or cement filed with the Committee by a member of the General Assembly; and
$\frac{19}{20}$	copied.	(ii) the name of the member whose statement was examined or
21 22 23	_	(3) On the request of the member whose statement was examined or Committee shall forward to the member a copy of the record maintained by the under paragraph (2)(i) of this subsection.]
24	2-709.	
$25 \\ 26 \\ 27$	(a) the approva to the Comr	The Executive Director of the Department of Legislative Services, subject to l of the President and Speaker, shall appoint an attorney to serve as Counsel nittee.
28	(b)	The Counsel:
29 30	participate	(1) shall devote full time to the duties of the Committee, but may not n any investigatory or prosecutorial function;

$\frac{1}{2}$	(2) may provide information to any person regarding laws, rules, and other standards of ethical conduct applicable to members of the General Assembly;
$\frac{3}{4}$	[(3) shall carry out any duties prescribed under Title 15, Subtitle 5 of this article;]
$5 \\ 6$	[(4)] (3) shall meet individually with each member of the General Assembly each year to:
$7 \\ 8$	(i) advise the member regarding the requirements of any applicable ethics law, rule, or standard of conduct; and
9 10 11	(ii) assist the member in preparing statements and reports required to be filed with the [Committee] <b>STATE ETHICS COMMISSION</b> under Title 15, Subtitle 5, Part II of this article; and
$12 \\ 13 \\ 14$	[(5)] (4) shall conduct seminars, workshops, and briefings for the benefit of members of the General Assembly, as directed by the Committee, the President, or the Speaker.
15	(c) The assistance of the Counsel to members of the General Assembly:
$\begin{array}{c} 16 \\ 17 \end{array}$	(1) is subject to the attorney client privilege, as set forth in § 9–108 of the Courts Article;
$\frac{18}{19}$	(2) is subject to confidentiality [under § 5–517 of the General Provisions Article]; and
$20 \\ 21 \\ 22$	(3) is intended as a service to the members and may not be deemed to diminish a member's personal responsibility for adherence to applicable laws, rules, and standards of ethical conduct.
$\begin{array}{c} 23\\ 24 \end{array}$	(d) The Committee shall have other staff assistance as requested by the Committee and as provided in the budget of the General Assembly.
25 26 27 28	SECTION 2. AND BE IT FURTHER ENACTED, That Section(s) 5–101(w) through (aa), (cc) through (ee), (gg) through (kk), and (mm), respectively, of Article – General Provisions of the Annotated Code of Maryland be renumbered to be Section(s) 5–101(v) through (z), (bb) through (dd), (ff) through (jj), and (ll), respectively.
29 30	SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 2017.