P1 8lr2037 CF SB 1082

By: Delegates Brooks, Atterbeary, D. Barnes, Bromwell, Glenn, Hettleman, C. Howard, Jackson, Jalisi, Jones, Lafferty, J. Lewis, Lierman, Lisanti, Patterson, Pena-Melnyk, Queen, Sample-Hughes, Sanchez, Sydnor, Turner, Valderrama, Wilkins, and P. Young P. Young, Angel, Barron, Cullison, Hayes, Hill, Kelly, Kipke, Krebs, Metzgar, Miele, Morales, Morgan, Pendergrass, Platt, Rosenberg, Saab, Szeliga, West, and K. Young

Introduced and read first time: February 2, 2018

Assigned to: Health and Government Operations and Appropriations

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 14, 2018

CHAPTER	
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1 AN ACT concerning

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State Government – Regulations Impacting Small Businesses – Economic
 Impact Analyses

FOR the purpose of requiring the Office of Legislative Audits to conduct a performance audit of certain units of State government periodically for certain purposes; requiring the performance audit to evaluate the reliability and efficacy of certain actions of certain units of State government; requiring certain units to make a certain determination certification regarding certain local regulations; requiring that the units must include a certain statement in certain proposed regulations; requiring the Department of Budget and Management to provide certain training regarding economic impact analyses to certain units; altering the period before a proposed regulation is submitted to the Maryland Register and to the Joint Committee on Administrative, Executive, and Legislative Review; requiring certain promulgating units to establish a certain electronic registry for certain purposes; requiring a promulgating unit to post a proposed regulation on the registry if the proposed regulation has a significant small business impact; requiring a certain unit to notify certain parties when a proposed regulation is posted on a certain electronic registry; requiring a certain unit to post a proposed regulation on a certain electronic registry by a certain date; requiring a certain unit to create a certain compliance guide to assist small businesses in complying with a certain proposed regulation; establishing

## EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 2 3 4 5 6 7	certain conditions that must be considered and certain actions that may be taken by a State unit in assessing a civil penalty against a small business for a violation of a State statute or regulation; providing that certain State regulations supersede certain local regulations under certain circumstances; requiring the Governor to designate a certain unit to study certain matters and to submit a report to certain committees of the General Assembly on or before a certain date; and generally relating to regulations and small businesses in the State.	
8 9 10 11 12	BY repealing and reenacting, with amendments, Article – State Government Section <del>2-1220,</del> 2-1505.2(d) and (e), 10-110, 10-224(b), and 10-1001 Annotated Code of Maryland (2014 Replacement Volume and 2017 Supplement)	
13 14 15 16 17	Article – State Government Section 2–1505.2(a), (b), and (f) through (j) and 10–224(a) Annotated Code of Maryland	
18 19 20 21 22	BY adding to    Article – State Government    Section 2–1505.2(k)    Annotated Code of Maryland    (2014 Replacement Volume and 2017 Supplement)	
23 24	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:	
25	Article - State Government	
26	<del>2-1220.</del>	
27 28	(a) (1) In this subsection, "unit" includes each State department, agency, unit, and program, including each clerk of court and each register of wills.	
29 30	(2) (i) The Office of Legislative Audits shall conduct a fiscal/compliance audit of each unit of the State government, except for units in the Legislative Branch.	
31 32 33	(ii) The audit of each unit shall be conducted at an interval ranging from 3 to 4 years unless the Legislative Auditor determines, on a case—by—case basis, that more frequent audits are required.	
34 35	(iii) In determining the audit interval for a unit, the Office of Legislative Audits shall take into consideration:	

1	1. the materiality and risk of the unit's fiscal activities with
2	respect to the State's fiscal activities;
3	2. the complexity of the unit's fiscal structure; and
4	3. the nature and extent of audit findings in the unit's prior
5	audit reports.
6	(iv) Each agency or program may be audited separately or as part of
7	a larger organizational unit of State government.
8	(3) Performance audits or financial statement audits shall be conducted
9	when authorized by the Legislative Auditor, when directed by the Joint Audit Committee
10	or the Executive Director, or when otherwise required by law.
11	(4) (i) In addition to the audits required under paragraph (2) of this
12	subsection, the Office of Legislative Audits may conduct a review when the objectives of the
13	work to be performed can be satisfactorily fulfilled without conducting an audit as
14	prescribed in § 2–1221 of this subtitle.
15	(ii) 1. The Office of Legislative Audits has the authority to
16	conduct a separate investigation of an act or allegation of fraud, waste, or abuse in the
17	obligation, expenditure, receipt, or use of State resources.
18	2. The Legislative Auditor shall determine whether an
19	investigation shall be conducted in conjunction with an audit undertaken in accordance
20	with this subsection or separately.
21	(5) If, on request of the Comptroller, the Joint Audit Committee so directs,
22	the Office of Legislative Audits shall audit or review a claim that has been presented to the
23	Comptroller for payment of an expenditure or disbursement and that is alleged to have
24	been made by or for an officer or unit of the State government.
25	(6) The Office of Legislative Audits shall conduct an audit or review to
26	determine the accuracy of information about or procedures of a unit of the State
27	government, as directed by the Joint Audit Committee or the Executive Director.
28	(b) If the General Assembly, by resolution, or the Joint Audit Committee so
29	directs, the Office of Legislative Audits shall conduct an audit or review of a corporation or
30	association to which the General Assembly has appropriated money or that has received
31	funds from an appropriation from the State Treasury.
32	(c) The Office of Legislative Audits may audit any county officer or unit that
33	collects State taxes.

The Office of Legislative Audits shall review any audit report prepared

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<del>(d)</del>

<del>(1)</del>

under the authority of:

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<del>(ii)</del>

6-year audit cycles.

1	(i) §§ 16-305 through 16-308 of the Local Government Article, with
2	respect to a county, municipal corporation, or taxing district; or
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3	(ii) § 16–315 of the Education Article, with respect to a community
4	<del>college.</del>
5	(2) The results of any review made by the Office of Legislative Audits under
6	paragraph (1) of this subsection shall be reported as provided in § 2–1224 of this subtitle.
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7	(E) BEGINNING NOT LATER THAN JUNE 30, 2019, AND AT LEAST ONCE
8	EVERY 3 YEARS THEREAFTER, THE OFFICE OF LEGISLATIVE AUDITS SHALL
9	CONDUCT A PERFORMANCE AUDIT TO EVALUATE THE RELIABILITY AND EFFICACY
10	<del>OF:</del>
11	(1) THE ECONOMIC IMPACT ANALYSES REQUIRED UNDER §
12	<del>2-1502.2(D) OF THIS TITLE;</del>
13	(2) THE ACTIVITIES REQUIRED TO BE PERFORMED UNDER §
14	10-110(D)(3) OF THIS ARTICLE; AND
	10 110(2)(0) 01 1112011011011011011011011011011011011011
15	(3) THE EVALUATION REQUIRED TO BE CONDUCTED UNDER § 10–124
16	OF THIS ARTICLE.
17	(1) Except as provided in paragraph (4) of this subsection, at least
18	once every 6 years, the Office of Legislative Audits shall conduct an audit of each local
19	school system to evaluate the effectiveness and efficiency of the financial management
20	practices of the local school system.
21	(2) The audits may be performed concurrently or separately.
22	(3) The Office of Legislative Audits shall provide information regarding the
23	audit process to the local school system before the audit is conducted.
9.4	(1) (i) Cubicat to the limitation under subnanagement (ii) of this
24	(4) (i) Subject to the limitation under subparagraph (ii) of this
$\frac{25}{26}$	paragraph, beginning in fiscal year 2017, a local school system shall be exempt from the
26 27	audit requirement under paragraph (1) of this subsection if the county governing body, the
	county board of education, and the county delegation to the Maryland General Assembly
28 29	consisting of the county senators and delegates each submits a letter to the Joint Audit
	Committee requesting an exemption on or before November 1 of fiscal year 2017, or on or before November 1 of the last year of a 6-year audit cycle under paragraph (1) of this
30	subsection, as determined by the Office of Legislative Audits.
31	subsection, as determined by the Onice of Degistative Addits.

A local school system may not be exempt for two consecutive

	HOUSE BILL 655
1	(5) Notwithstanding paragraph (4) of this subsection, the Joint Audit
2	Committee may direct the Office of Legislative Audits to conduct an audit of a local school
3	<del>system at any time.</del>
4	[(f)] (G) (1) At least once every 4 years, the Office of Legislative Audits shall
5	conduct a performance audit of the Board of Liquor License Commissioners for Baltimore
6	City to evaluate the effectiveness and efficiency of the management practices of the Board
7	and of the economy with which the Board uses resources.
8	(2) At any time on request of the President and the Speaker, the Office
9	shall conduct a performance audit of the local licensing board, as defined in § 1-101 of the
10	Alcoholic Beverages Article, for a county or for the City of Annapolis to evaluate the
11	effectiveness and efficiency of the management practices of the board and of the economy
12	with which the board uses resources.
13	(3) The performance audit shall focus on operations relating to liquor
14	inspections, licensing, disciplinary procedures, and management oversight.
15	(g) (H) (1) Beginning on July 1, 2017, and at least once every 3 years
16	thereafter, the Office of Legislative Audits shall conduct a performance audit of the Board
17	of License Commissioners for Prince George's County to evaluate the effectiveness and
18	efficiency of the management practices of the Board and of the economy with which the
19	Board uses resources.
20	(2) The performance audit shall focus on operations relating to liquor
21	inspections, licensing, disciplinary procedures, and management oversight.
22	2-1505.2.
23	(a) (1) In this section the following words have the meanings indicated.
24	(2) "Committee" means the Joint Committee on Administrative, Executive,
25	and Legislative Review.
26	(3) "Economic impact analysis" means an estimate of the cost or the
27 28	economic benefit to small businesses that may be affected by a regulation proposed by an agency pursuant to Title 10, Subtitle 1 of this article.
29	(4) "Economic impact analysis rating" means an estimate that a proposed
30	regulation will have:

33 (5) "Small business" means a corporation, partnership, sole proprietorship, 34 or other business entity, including its affiliates, that:

minimal or no economic impact on small businesses; or

meaningful economic impact on small businesses.

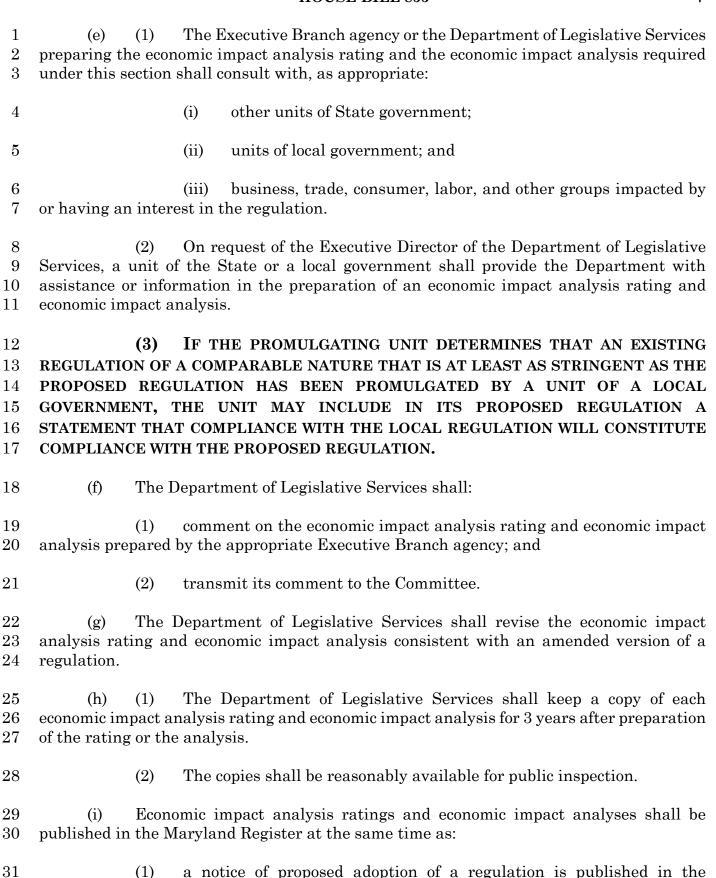
(i)

(ii)

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1		(i) is independently owned and operated;		
2		(ii) is not dominant in its field; and		
3		(iii) employs 50 or fewer full-time employees.		
4 5 6 7	as appropriate, shall be prepared by the appropriate Executive Branch agency for each regulation that the agency proposes for adoption pursuant to Title 10, Subtitle 1 of this			
8 9				
10 11 12	the agency submits the regulation to the Committee to allow the Department to commen			
13 14	to the Committee	(ii) to the Committee at the time the agency submits the regulation e.		
15 16				
17	(1) estimates directly relating to the following factors, as appropriate:			
18	[(1)]	<b>(</b> I <b>)</b>	cost of providing goods and services;	
19	<b>[</b> (2) <b>]</b>	(II)	(II) effect on the workforce;	
20	<b>[</b> (3) <b>]</b>	(III)	(III) effect on the cost of housing;	
21	[(4)]	(IV)	(IV) efficiency in production and marketing;	
22 23	[(5)] development; and	(v)	capital investment, taxation, competition, and economic	
24	[(6)]	(VI)	consumer choice; AND	
25 26 27 28	REGULATION OF A COMPARABLE NATURE THAT IS AT LEAST AS STRINGENT AS THE PROPOSED REGULATION HAS BEEN PROMULGATED BY A UNIT OF A LOCAL			



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Maryland Register; or

- 1 (2) a notice of emergency adoption for a regulation is published in the 2 Maryland Register.
- 3 (j) The validity of an enactment of a regulation is not affected by the presence, 4 absence, or content of an economic impact analysis rating or an economic impact analysis.
- 5 (K) (1) THE DEPARTMENT OF BUDGET AND MANAGEMENT SHALL ENTER 6 INTO AN AGREEMENT WITH AN APPROPRIATE ENTITY TO PROVIDE TRAINING TO 7 PROMULGATING UNITS ON THE PREPARATION OF THE ECONOMIC ANALYSES 8 REQUIRED UNDER THIS SECTION.
- 9 (2) THE TRAINING REQUIRED TO BE PROVIDED UNDER PARAGRAPH 10 (1) OF THIS SUBSECTION SHALL BE PROVIDED AT LEAST ONCE EVERY 2 YEARS.
- 11 10-110.

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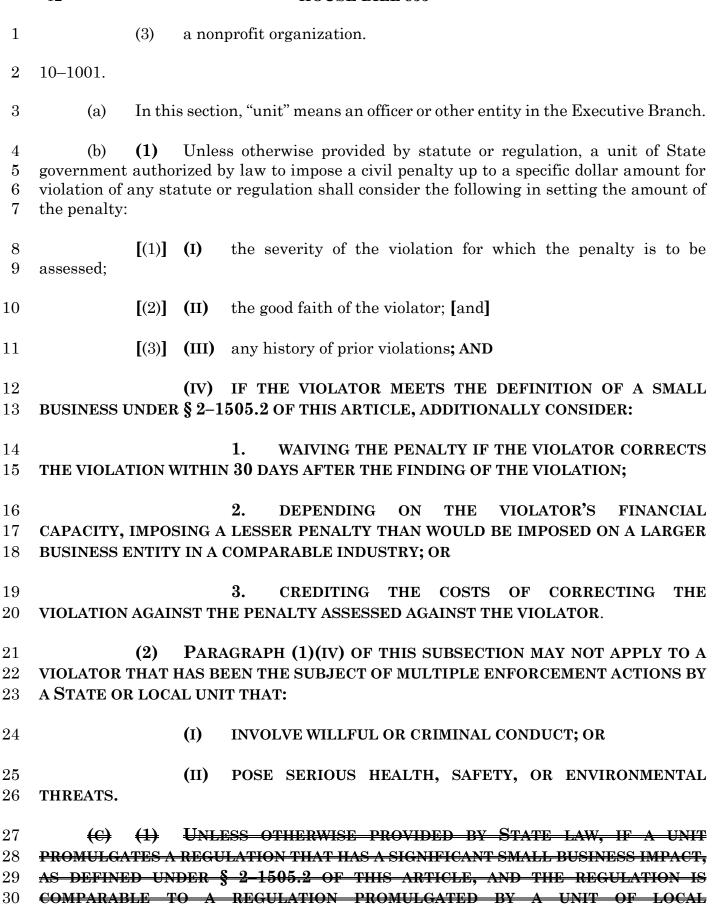
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- 12 (a) Except for subsection (d) of this section, this section does not apply to a 13 regulation adopted under § 10–111(b) of this subtitle.
- 14 (b) At least 15 days before the date a proposed regulation is submitted to the 15 Maryland Register for publication under § 10–112 of this subtitle, the promulgating unit 16 shall submit to the State Children's Environmental Health and Protection Advisory 17 Council established under § 13–1503 of the Health General Article for review any 18 proposed regulations identified by the promulgating unit as having an impact on 19 environmental hazards affecting the health of children.
- 20 (c) At least [15] **30** days before the date a proposed regulation is submitted to the Maryland Register for publication under § 10–112 of this subtitle, the promulgating unit shall submit to the Advisory Council on the Impact of Regulations on Small Businesses established under § 3–502 of the Economic Development Article for review each proposed regulation and the estimated impact of the proposed regulation on small businesses identified by the promulgating unit.
- (d) (1) At least [15] **30** days before the date a proposed regulation is submitted to the Maryland Register for publication under § 10–112 of this subtitle, the promulgating unit shall submit the proposed regulation to the Committee and the Department of Legislative Services.
  - (2) (i) If the proposed regulation, either in whole or in part, submitted to the Committee and the Department of Legislative Services in accordance with paragraph (1) of this subsection includes an increase or decrease in a fee for a license to practice any business activity, business or health occupation, or business or health profession licensed or otherwise regulated under State law, the promulgating unit shall include clearly written explanatory reasons that justify the increase or decrease in the fee.

- 1 If a regulation submitted under subparagraph (i) of this 2 paragraph proposes an increase in a fee for a license, the written justification also shall 3 include information about: 4 1. the amount of money needed by the promulgating unit to operate effectively or to eliminate an imbalance between the revenues and expenditures of 5 the unit: 6 7 2. the most recent year in which the promulgating unit had 8 last increased its fees: 9 3. the structure of the promulgating unit as to whether it is 10 one that retains the license fees it receives or passes them through to a national organization or association that creates and administers a uniform licensing examination 11 12 that is taken by anyone in the United States who is seeking a license to practice a particular 13 occupation or profession or business activity issued by the promulgating unit; 14 measures taken by the promulgating unit to avoid or mitigate the necessity of a fee increase and the results of those measures; 15 16 special circumstances about the activities and 5. 17 responsibilities of the promulgating unit, including investigations of individuals licensed 18 by the unit, that have had an adverse impact on the unit's operating expenses; 19 6. consideration given by the promulgating unit to the 20 hardship a license fee increase may have on individuals and trainees licensed or regulated 21by the unit; and 22 7. actions taken by the promulgating unit to elicit the 23opinions of the individuals who are licensed by the promulgating unit and the members of 24the public as to the effectiveness and performance of the promulgating unit. 25If the promulgating unit estimates that the proposed regulation will have a significant small business impact, the unit shall: 2627 (i) identify each provision in the proposed regulation that will have 28a significant small business impact; 29 quantify or describe the range of potential costs of the proposed (ii) 30 regulation on small businesses in the State; 31 (iii) identify how many small businesses may be impacted by the 32 proposed regulation; 33 (iv) identify any alternative provisions the unit considered that may
- 34 have a less significant impact on small businesses in the State and the reason the 35 alternative was not proposed;

- 1 (v) identify the beneficial impacts of the regulation, including to 2 public health, safety, and welfare, or to the environment; [and]
- 3 (VI) ESTABLISH AN ELECTRONIC REGISTRY THAT ALLOWS ANY 4 SMALL BUSINESS OR OTHER INTERESTED PARTY TO REGISTER TO RECEIVE AN 5 ELECTRONIC NOTIFICATION WHEN THE PROPOSED REGULATION IS POSTED ON THE
- 6 UNIT'S WEBSITE IN ACCORDANCE WITH ITEM (VII) OF THIS PARAGRAPH;
- 7 (VII) POST THE PROPOSED REGULATION AND THE REGULATION'S
- 8 ESTIMATED SMALL BUSINESS IMPACT ON THE UNIT'S WEBSITE AT LEAST 15 DAYS
- 9 BEFORE THE DATE THE PROPOSED REGULATION IS SUBMITTED TO THE
- COMMITTEE, THE DEPARTMENT OF LEGISLATIVE SERVICES, AND THE ADVISORY 10
- 11 COUNCIL IN ACCORDANCE WITH THIS SECTION, AND PROVIDE AN OPPORTUNITY
- FOR COMMENTS TO THE UNIT'S PROPOSAL; 12
- 13 (VIII) ON POSTING A PROPOSED REGULATION ON THE UNIT'S
- 14 WEBSITE IN ACCORDANCE WITH ITEM (VII) OF THIS PARAGRAPH, NOTIFY THE
- 15 PARTIES REGISTERED IN THE ELECTRONIC REGISTRY ESTABLISHED UNDER ITEM
- 16 (VI) OF THIS PARAGRAPH THAT THE PROPOSED REGULATION HAS BEEN POSTED;
- 17 (IX)PREPARE A COMPLIANCE GUIDE WRITTEN IN CLEAR, PLAIN
- 18 ENGLISH TO ASSIST SMALL BUSINESSES IN COMPLYING WITH THE PROPOSED
- 19 REGULATION, UPDATE THE GUIDE AS NEEDED UNTIL THE REGULATION IS FINAL,
- 20 AND POST THE GUIDE ON THE UNIT'S WEBSITE; AND
- 21[(vi)] **(X)** coordinate with the Advisory Council not later than the
- 22date the proposed regulation is submitted to the Committee, the Department of Legislative
- 23Services, and the Advisory Council in accordance with this section.
- 24The Committee is not required to take any action with respect to a (e) (1)25 proposed regulation submitted to it pursuant to subsection (d) of this section.
- 26 Failure by the Committee to approve or disapprove the proposed 27 regulation during the period of preliminary review provided by subsection (d) of this section may not be construed to mean that the Committee approves or disapproves the proposed 28
- regulation. 29
- 30 During the preliminary review period, the Committee may take any 31 action relating to the proposed regulation that the Committee is authorized to take under
- §§ 10–111.1 and 10–112 of this subtitle. 32
- 33 If the Advisory Council submits to the Committee and the
- Department of Legislative Services a written statement of its findings that a proposed 34
- 35 regulation will have a significant small business impact as required by § 3-505 of the

1 Economic Development Article, the Committee and the Department of Legislative Services 2shall review the findings. 3 (ii) After notification that a proposed regulation will have a 4 significant small business impact, any member of the Committee may request a hearing on the proposed regulation. 5 6 If a member requests a hearing, the Committee: (iii) 7 1. shall hold a hearing; and 8 2.may request that the promulgating unit delay adoption of 9 the regulation. 10 Prior to the date specified in subsection (d) of this section, the promulgating 11 unit is encouraged to: 12 submit the proposed regulation to the Committee and to consult with (1) 13 the Committee concerning the form and content of that regulation; and 14 submit the proposed regulation to the Advisory Council and to consult 15 with the Advisory Council concerning the estimated small business impact of the regulation 16 and ways to reduce the small business impact. 10-224.17 18 In this section the following words have the meanings indicated. (a) (1) "Business" means a trade, professional activity, or other business that 19 (2)20 is conducted for profit. 21"Nonprofit organization" means an organization that is exempt or 22eligible for exemption from taxation under § 501(c)(3) of the Internal Revenue Code. 23 This section applies only to: (b) 24(1) an agency operating statewide; 25 (2)a business that, on the date when the contested case or civil action is 26 initiated[: 27 (i) is independently owned and operated; and 28 has less than 50 employees, including, if a corporation owns 50% (ii) 29 or more of the stock of the business, each employee of the corporation], MEETS THE DEFINITION OF A SMALL BUSINESS UNDER § 2–1505.2 OF THIS ARTICLE; and 30



1 2	GOVERNMENT, THE STATE REGULATION SHALL SUPERSEDE ENFORCEMENT OF THE LOCAL REGULATION.
3 4	(2) THE UNIT THAT PROMULGATES THE REGULATION SHALL DETERMINE WHETHER A STATE REGULATION:
5	(I) HAS A SIGNIFICANT IMPACT ON SMALL BUSINESSES; AND
6	(II) IS COMPARABLE TO A LOCAL REGULATION.
7	SECTION 2. AND BE IT FURTHER ENACTED, That:
8	(a) The Governor shall designate an appropriate department, office, or other unit to study:
$\begin{array}{c} 10 \\ 1 \\ 2 \end{array}$	(1) the feasibility, methods, and costs of requiring all State units to allow small businesses to submit by electronic means any payments, forms, reports, or other documentation required by regulation; and
13 14	(2) the ability of State agencies to collect and share information regarding the impact of regulations on small businesses.
5	(b) The study shall include:
16 17	(1) assessing data currently collected by State agencies to determine if necessary and appropriate information is being collected;
18 19	(2) analyzing the capabilities of State information technology systems to provide aggregate data;
20 21 22	(3) reviewing and recommending appropriate amendments to State statutes and regulations to identify legal limitations that may prevent State units from sharing relevant information with other State units;
23 24	(4) providing recommendations for data-sharing agreements among State units; and
25 26	(5) providing recommendations for adequate security measures for sharing data among State units.
27 28 29	(c) On or before June 30, 2019, the designated unit shall report to the Governor and, in accordance with § 2–1246 of the State Government Article, the Senate Finance Committee and the House Economic Matters Committee on the results of the study and the

implementation of this Act.

 $\begin{array}{c} 1 \\ 2 \end{array}$ 

SECTION 3. AND BE IT FURTHER 1, 2018.	ENACTED, That this Act shall take effect July
Approved:	
Approveu.	
	Governor.
	Speaker of the House of Delegates.
	President of the Senate.