Department of Legislative Services

Maryland General Assembly 2018 Session

FISCAL AND POLICY NOTE First Reader

Senate Bill 1070 (Senator Edwards)

Education, Health, and Environmental Affairs

Wetlands and Waterways Program – State–Owned Lakes – Structural Shoreline Stabilization

This bill limits the application fee charged under the Wetlands and Waterways Program within the Maryland Department of the Environment (MDE) for a shoreline stabilization project that impacts a wetland or waterway of a State-owned lake to a maximum of \$250. The bill also requires MDE, in conjunction with the Department of Natural Resources (DNR), to identify up to three types of structural shoreline stabilization practices that may be implemented on a wetland or waterway of a State-owned lake.

Fiscal Summary

State Effect: Special fund revenues decrease by an estimated \$6,000 in FY 2019, and by \$8,000 annually thereafter, due to the fee cap. Expenditures are not materially affected.

(in dollars)	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
SF Revenue	(\$6,000)	(\$8,000)	(\$8,000)	(\$8,000)	(\$8,000)
Expenditure	0	0	0	0	0
Net Effect	(\$6,000)	(\$8,000)	(\$8,000)	(\$8,000)	(\$8,000)

Note:() = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate increase; (-) = indeterminate decrease

Local Effect: The bill is not anticipated to materially affect local operations or finances.

Small Business Effect: Minimal.

Analysis

Current Law: The Wetlands and Waterways Program within MDE administers a statewide program for the management, conservation, and protection of Maryland's tidal wetlands and nontidal wetlands and waterways, including shoreline stabilization projects.

Permit application fees are charged based on the project's square footage of permanent impact on wetlands or waterways in the State. Application fees range from \$250 for minor modifications to \$7,500 per acre for major projects that affect one acre or more. An application for a minor project or a general permit is \$750. According to MDE, application fees for shoreline stabilization projects are generally \$750. However, nonstructural shoreline stabilization projects, such as vegetative stabilization and stream restoration projects, are exempt from the requirement to pay an application fee.

Background: MDE has shoreline stabilization fact sheets available on its <u>website</u>. According to MDE, erosion and sedimentation (the deposition of sediment) are natural processes, but often are in conflict with our use of the shoreline. The most noticeable problem created by erosion is the loss of waterfront property. There are three primary approaches to shoreline stabilization, including (1) no action; (2) nonstructural methods, including beach nourishment, slope grading and terracing, and marsh creation; and (3) structural practices, including revetments, breakwaters, jetties and groins, and sand containment structures. Determining the appropriate approach depends on individual properties and is based on several factors, including the landowner's goals, the amount of wave energy, and the slope of the bank.

There are 16 State-owned or -operated lakes, with Deep Creek Lake being the largest. MDE advises that the department, in conjunction with DNR, has already standardized the shoreline revetments along Deep Creek Lake to two basic designs.

State Revenues: Special fund revenues for MDE's Wetlands and Waterways Program decrease by an estimated \$6,000 in fiscal 2019, which accounts for the bill's October 1, 2018 effective date, and by an estimated \$8,000 annually thereafter due to the fee cap. This estimate is based on the following information:

- MDE receives an average of 16 permit applications each year for shoreline stabilization projects around Deep Creek Lake; and
- for each project subject to the fee cap, special fund revenues decrease by \$500.

MDE advises that the bill primarily affects privately owned lakefront property on Deep Creek Lake in Garrett County.

Additional Information

Prior Introductions: None.

Cross File: HB 1077 (Delegate Beitzel) - Environment and Transportation.

Information Source(s): Kent and Worcester counties; City of Westminster; Maryland Department of the Environment; Department of Natural Resources; Department of Legislative Services

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Analysis by: Kathleen P. Kennedy

Direct Inquiries to: (410) 946-5510 (301) 970-5510