HOUSE BILL 427

9lr1236 CF SB 403

By: **Delegates Barron, Hill, and Kipke** Introduced and read first time: January 31, 2019 Assigned to: Health and Government Operations

A BILL ENTITLED

1 AN ACT concerning

Behavioral Health Administration – Outpatient Civil Commitment – Statewide Expansion

4 FOR the purpose of repealing the authority of the Behavioral Health Administration to $\mathbf{5}$ establish a certain outpatient civil commitment pilot program; requiring the 6 Administration to establish a statewide outpatient civil commitment program; 7 authorizing a local behavioral health authority to choose whether to participate in 8 the program; requiring a local behavioral health authority that chooses to participate 9 in the program to coordinate certain treatment for certain individuals; requiring the Administration to adopt certain regulations; establishing the Outpatient Civil 10 11 Commitment Advisory Committee; providing for the composition, chair, terms, and 12staffing of the Advisory Committee; providing for the staggering of the initial terms 13 of the appointed members of the Advisory Committee; prohibiting a member of the 14 Advisory Committee from receiving certain compensation, but authorizing the 15reimbursement of certain expenses; requiring the Advisory Committee to review and approve certain changes to the program; requiring the Administration to submit a 16 17certain report to certain committees of the General Assembly on or before a certain 18 date each year; and generally relating to a statewide outpatient civil commitment 19program.

20 BY repealing and reenacting, with amendments,

- 21 Article Health General
- 22 Section 7.5–205.1
- 23 Annotated Code of Maryland
- 24 (2015 Replacement Volume and 2018 Supplement)
- 25 Preamble

WHEREAS, Outpatient civil commitment is one approach to serve a small population of hard-to-engage individuals with serious mental illness; and

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



HOUSE BILL 427

1 WHEREAS, The General Assembly passed legislation in 2017 authorizing the 2 establishment of an outpatient civil commitment pilot program to improve access to 3 services for individuals who have not been well–served by the public behavioral health 4 system; and

5 WHEREAS, An outpatient civil commitment pilot program has been established in 6 Baltimore City; and

7 WHEREAS, The pilot program in Baltimore City offers a comprehensive range of 8 community-based and client-centered services and supports to individuals committed 9 involuntarily to an inpatient psychiatric hospital, either through voluntary engagement or 10 as a condition of release; and

11 WHEREAS, Individuals served by the pilot program are being effectively engaged, 12 have experienced positive results, and have continued to participate in services; now, 13 therefore,

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 That the Laws of Maryland read as follows:

16

Article – Health – General

17 7.5-205.1.

18 (a) (1) The Administration [may] SHALL establish [an] A STATEWIDE 19 outpatient civil commitment [pilot] program to allow for the release of an individual who 20 is involuntarily admitted for inpatient treatment under § 10–632 of this article on condition 21 of the individual's admission into the [pilot] program.

(2) A LOCAL BEHAVIORAL HEALTH AUTHORITY MAY CHOOSE
 WHETHER TO PARTICIPATE IN THE OUTPATIENT CIVIL COMMITMENT PROGRAM
 ESTABLISHED UNDER PARAGRAPH (1) OF THIS SUBSECTION.

25(3)IF A LOCAL BEHAVIORAL HEALTH AUTHORITY CHOOSES TO PARTICIPATE IN THE OUTPATIENT CIVIL COMMITMENT PROGRAM ESTABLISHED 2627UNDER PARAGRAPH (1) OF THIS SUBSECTION, THE LOCAL BEHAVIORAL HEALTH 28**AUTHORITY** SHALL COORDINATE COMMUNITY-BASED TREATMENT FOR 29INDIVIDUALS ADMITTED TO THE PROGRAM.

30 **[**(b) If the Administration establishes a pilot program under subsection (a) of this 31 section, the Administration shall:

32 (1) Adopt criteria an individual must meet in order to be admitted into the 33 pilot program;

34 (2) Establish application, hearing, and notice requirements; and

1 (3) Specify the rights of an individual who may be or who has been 2 admitted into the pilot program.]

3 (B) (1) THE ADMINISTRATION SHALL ADOPT REGULATIONS 4 IMPLEMENTING THIS SECTION, IN CONSULTATION WITH THE OUTPATIENT CIVIL 5 COMMITMENT ADVISORY COMMITTEE ESTABLISHED UNDER SUBSECTION (C) OF 6 THIS SECTION.

7 (2) THE REGULATIONS ADOPTED UNDER PARAGRAPH (1) OF THIS 8 SUBSECTION SHALL:

9 (I) ESTABLISH THE REQUIRED CRITERIA FOR AN INDIVIDUAL 10 TO BE ADMITTED INTO THE PROGRAM;

11 (II) ESTABLISH APPLICATION, HEARING, AND NOTICE 12 REQUIREMENTS;

13(III) SPECIFY THE RIGHTS OF AN INDIVIDUAL WHO MAY BE OR14WHO HAS BEEN ADMITTED INTO THE PROGRAM; AND

(IV) ALLOW AN INDIVIDUAL OR AN IMMEDIATE FAMILY MEMBER
OF AN INDIVIDUAL TO PETITION FOR THE INDIVIDUAL'S VOLUNTARY ADMISSION
INTO THE PROGRAM.

18 (C) (1) THERE IS AN OUTPATIENT CIVIL COMMITMENT ADVISORY 19 COMMITTEE.

20 (2) THE ADVISORY COMMITTEE CONSISTS OF THE FOLLOWING 21 MEMBERS:

22 (I) THE DEPUTY SECRETARY OF BEHAVIORAL HEALTH, OR 23 THE DEPUTY SECRETARY'S DESIGNEE;

24 (II) ONE REPRESENTATIVE OF A LOCAL BEHAVIORAL HEALTH 25 AUTHORITY PARTICIPATING IN THE PROGRAM;

26 (III) ONE REPRESENTATIVE OF THE STATE-DESIGNATED 27 PROTECTION AND ADVOCACY AGENCY;

28 (IV) ONE REPRESENTATIVE OF THE MENTAL HEALTH 29 ASSOCIATION OF MARYLAND;

30 (V) ONE REPRESENTATIVE OF THE NATIONAL ALLIANCE ON

	4 HOUSE BILL 427
1	MENTAL ILLNESS OF MARYLAND; AND
$2 \\ 3$	(VI) ONE REPRESENTATIVE OF THE OFFICE OF ADMINISTRATIVE HEARINGS.
4 5 6	(3) THE ADMINISTRATION SHALL APPOINT THE MEMBERS OF THE ADVISORY COMMITTEE LISTED IN PARAGRAPH (2)(II) THROUGH (VI) OF THIS SUBSECTION.
7 8 9	(4) THE DEPUTY SECRETARY OF BEHAVIORAL HEALTH, OR THE DEPUTY SECRETARY'S DESIGNEE, SHALL SERVE AS CHAIR OF THE ADVISORY COMMITTEE.
10 11	(5) (I) THE TERM OF AN APPOINTED MEMBER OF THE ADVISORY COMMITTEE IS 3 YEARS.
12 13 14	(II) THE TERMS OF THE APPOINTED MEMBERS ARE STAGGERED AS REQUIRED BY THE TERMS PROVIDED FOR THE ADVISORY COMMITTEE MEMBERS AS OF OCTOBER 1, 2019.
$\begin{array}{c} 15\\ 16\end{array}$	(III) AT THE END OF A TERM, AN APPOINTED MEMBER CONTINUES TO SERVE UNTIL A SUCCESSOR IS APPOINTED AND QUALIFIES.
17 18	(6) THE ADMINISTRATION SHALL PROVIDE STAFF FOR THE ADVISORY COMMITTEE.
19	(7) A MEMBER OF THE ADVISORY COMMITTEE:
20 21	(I) MAY NOT RECEIVE COMPENSATION AS A MEMBER OF THE ADVISORY COMMITTEE; BUT
22 23 24	(II) IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE STANDARD STATE TRAVEL REGULATIONS, AS PROVIDED IN THE STATE BUDGET.
$\frac{25}{26}$	(8) THE ADVISORY COMMITTEE SHALL REVIEW AND APPROVE ALL CHANGES TO THE PROGRAM, INCLUDING CHANGES TO FORMS AND REGULATIONS.
27 28 29 30 31 32	[(c)] (D) [If the Administration establishes a pilot program under subsection (a) of this section, on] ON or before December 1 each year [the pilot program is in existence], the Administration shall submit to the Senate Finance Committee and the House Health and Government Operations Committee, in accordance with § 2–1246 of the State Government Article, a report that includes, FOR EACH LOCAL BEHAVIORAL HEALTH AUTHORITY PARTICIPATING IN THE PROGRAM:

HOUSE BILL 427

1 (1)The number of individuals admitted into the [pilot] program during the $\mathbf{2}$ immediately preceding 12-month period; 3 (2)The number of applications for admission into the [pilot] program 4 submitted during the immediately preceding 12–month period; $\mathbf{5}$ The cost of administering the [pilot] program for the immediately (3)6 preceding 12–month period; 7FOR INDIVIDUALS ADMITTED INTO THE PROGRAM VOLUNTARILY (4) 8 AND INVOLUNTARILY: 9 **(I)** The percentage of individuals [admitted into the pilot program] who adhered to the treatment plan established for the individual under the [pilot] program; 10 11 $\left[(5) \right]$ **(II)** Treatment outcomes; AND 12[(6)] (III) The type, intensity, and frequency of services provided to 13individuals admitted into the [pilot] program; and 14Any other information that may be useful in determining **[**(7)**] (5)** whether [a permanent] THE outpatient civil commitment [process] PROGRAM should be 15[established] CONTINUED. 1617SECTION 2. AND BE IT FURTHER ENACTED, That the terms of the initial 18appointed members of the Outpatient Civil Commitment Advisory Committee shall expire 19 as follows: 20(1)two members in 2021; and 21(2)three members in 2022. SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 2223October 1, 2019.