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EMERGENCY BILL

9lr3289 CF HB 1343

By: Senators Beidle, Augustine, Carter, Elfreth, Ellis, Feldman, Ferguson, Guzzone, Hayes, Kagan, Lam, Lee, Miller, Peters, Rosapepe, Smith, Washington, Young, and Zucker

Introduced and read first time: February 21, 2019 Assigned to: Rules Re–referred to: Executive Nominations and Judicial Proceedings, February 28, 2019

Committee Report: Favorable with amendments Senate action: Adopted with floor amendments Read second time: March 20, 2019

CHAPTER _____

1 AN ACT concerning

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Public Safety - Handgun Permit Review Board - Repeal

3 FOR the purpose of altering the process by which a person who is denied a certain handgun 4 permit or renewal of a permit or whose permit is revoked or limited by the Secretary $\mathbf{5}$ of State Police or the Secretary's designee may appeal the decision; repealing 6 provisions of law relating to the Handgun Permit Review Board; providing that 7 appeals from a certain decision by the Secretary or the Secretary's designee may be 8 made to the Office of Administrative Hearings in a certain manner; providing that a 9 person whose application for a certain permit or renewal of a permit is not acted on 10 by the Secretary within a certain period of time may request a certain hearing before 11 the Office of Administrative Hearings; requiring the Office of Administrative 12Hearings to make a certain annual report to the Governor and the General Assembly; 13 making conforming changes; requiring the Department of Public Safety and Correctional Services, within a certain period of time, to provide certain notice to 14 15certain individuals; authorizing certain individuals to file a certain request for a 16 hearing before the Office of Administrative Hearings under certain circumstances; 17requiring the Office of Administrative Hearings to schedule a certain hearing within 18 a certain period of time under certain circumstances; making this Act an emergency 19measure; and generally relating to handgun permits.

- 20 BY repealing and reenacting, with amendments,
- 21 Article Public Safety

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	Section 5–301 and 5–312 Annotated Code of Maryland (2018 Replacement Volume)			
4 5 6 7 8	BY repealing Article – Public Safety Section 5–302 Annotated Code of Maryland (2018 Replacement Volume)			
9 10 11 12 13 14	BY repealing and reenacting, without amendments, Article – Public Safety Section 5–311 Annotated Code of Maryland (2018 Replacement Volume) SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,			
15	That the Laws of Maryland read as follows:			
16	Article – Public Safety			
17	5-301.			
18	(a) In this subtitle the following words have the meanings indicated.			
19	[(b) "Board" means the Handgun Permit Review Board.]			
$\begin{array}{c} 20\\ 21 \end{array}$	[(c)] (B) "Handgun" has the meaning stated in § 4–201 of the Criminal Law Article.			
$\begin{array}{c} 22\\ 23 \end{array}$	[(d)] (C) "Permit" means a permit issued by the Secretary to carry, wear, or transport a handgun.			
$\begin{array}{c} 24 \\ 25 \end{array}$	[(e)] (D) "Qualified handgun instructor" has the meaning stated in § 5–101 of this title.			
$\begin{array}{c} 26 \\ 27 \end{array}$	[(f)] (E) "Secretary" means the Secretary of State Police or the Secretary's designee.			
28	[5-302.			
29 30	(a) There is a Handgun Permit Review Board in the Department of Public Safety and Correctional Services.			
$\frac{31}{32}$	(b) The Board consists of five members appointed from the public by the Governor with the advice and consent of the Senate.			

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1	(c)	(1)	The term of a member is 3 years.	
$2 \\ 3$	(2) The terms of the members are staggered as required by the terms provided for members of the Board on October 1, 2003.			
4 5	(3) At the end of a term, a member continues to serve until a successor is appointed and qualifies.			
$6 \\ 7$	(4) A member who is appointed after a term has begun serves only for the rest of the term and until a successor is appointed and qualifies.			
8		(5)	A member of the Board is eligible for reappointment.	
9	(d)	A me	mber of the Board is entitled to:	
10 11	member act	(1) cually i	compensation in accordance with the State budget for each day that the s engaged in the discharge of the member's official duties; and	
$\begin{array}{c} 12 \\ 13 \end{array}$	(2) reimbursement for expenses under the Standard State Travel Regulations, as provided in the State budget.]			
14	5-311.			
$15 \\ 16 \\ 17 \\ 18$	(a) A person who is denied a permit or renewal of a permit or whose permit is revoked or limited may request the Secretary to conduct an informal review by filing a written request within 10 days after receipt of written notice of the Secretary's initial action.			
19	(b)	An ir	formal review:	
$\begin{array}{c} 20\\ 21 \end{array}$	(1) may include a personal interview of the person who requested the informal review; and			
22		(2)	is not subject to Title 10, Subtitle 2 of the State Government Article.	
$\begin{array}{c} 23\\ 24\\ 25\end{array}$	(c) In an informal review, the Secretary shall sustain, reverse, or modify the initial action taken and notify the person who requested the informal review of the decision in writing within 30 days after receipt of the request for informal review.			
$\begin{array}{c} 26 \\ 27 \end{array}$	(d) A person need not file a request for an informal review under this section before requesting review under § $5-312$ of this subtitle.			
28	5-312.			
29 30	(a) is revoked o	(1) or limi	A person who is denied a permit or renewal of a permit or whose permit ted may request [the Board to review] TO APPEAL the decision of the	

Secretary TO THE OFFICE OF ADMINISTRATIVE HEARINGS by filing a written request
 with the [Board] SECRETARY AND THE OFFICE OF ADMINISTRATIVE HEARINGS
 within 10 days after receipt of written notice of the Secretary's final action.

4 (2) A person whose application for a permit or renewal of a permit is not 5 acted on by the Secretary within 90 days after submitting the application to the Secretary 6 may request a hearing before the [Board] **OFFICE OF ADMINISTRATIVE HEARINGS** by 7 filing a written request with the [Board] **SECRETARY** <u>AND THE OFFICE OF</u> 8 <u>ADMINISTRATIVE HEARINGS</u>.

- 9 **[(b)** Within 90 days after receiving a request to review a decision of the Secretary, 10 the Board shall:
- 11 (1) review the record developed by the Secretary; and
- 12 (2) conduct a hearing.

13 (c) The Board may receive and consider additional evidence submitted by a party
 14 in conducting a review of the decision of the Secretary.

- 15 (d) (1) Based on the Board's consideration of the record and any additional 16 evidence, the Board shall sustain, reverse, or modify the decision of the Secretary.
- Within 60 days after the last hearing in the matter conducted by the
 Board, the Board shall submit in writing to the applicant, the holder of the permit, and the
 Secretary the reasons for the decision of the Board.

20 (e) (1) The applicant, the holder of the permit, or the Secretary may appeal 21 the decision of the Board to the Office of Administrative Hearings within 30 days after the 22 issuance of the Board's reasons under subsection (d)(2) of this section.

23 (2) (B) (1) Within 60 days after the receipt of a request <u>UNDER</u> 24 <u>SUBSECTION (A) OF THIS SECTION</u> from the applicant_{$\overline{7}$} <u>OR</u> the holder of the permit, or 25 the Secretary, the Office of Administrative Hearings shall schedule and conduct a de novo 26 hearing on the <u>appeal MATTER</u>, at which witness testimony and other evidence may be 27 provided.

- 28 (3) (2) Within 90 days after the conclusion of the last hearing on the 29 matter, the Office of Administrative Hearings shall issue a finding of facts and a decision.
- 30 (4) (3) A party that is aggrieved by the decision of the Office of 31 Administrative Hearings may appeal the decision to the circuit court. $\frac{1}{3}$
- 32 [(f)] (B) (C) (1) [Subject to subsections (d) and (e) of this section, any] ANY 33 <u>SUBJECT TO SUBSECTION (B) OF THIS SECTION, ANY</u> hearing and any subsequent 34 proceedings of judicial review shall be conducted in accordance with Title 10, Subtitle 2 of

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1 the State Government Article.

2 (2) Notwithstanding paragraph (1) of this subsection, a court may not order 3 the issuance or renewal of a permit or alter a limitation on a permit pending a final 4 determination of the proceeding.

5 [(g) (D) On or before December JANUARY 1 each year, 2019, 2020, 2021, AND
 6 2022, the Board OFFICE OF ADMINISTRATIVE HEARINGS shall report to the Governor
 7 and, in accordance with § 2–1246 of the State Government Article, the General Assembly:

8 (1) the number of appeals of decisions by the Secretary that have been filed 9 with the Board OFFICE OF ADMINISTRATIVE HEARINGS within the previous year;

10 (2) the number of decisions by the Secretary that have been sustained, 11 modified, or reversed by the Board OFFICE OF ADMINISTRATIVE HEARINGS within the 12 previous year;

13 (3) the number of appeals that are pending; and

14 (4) the number of appeals that have been withdrawn within the previous15 year.

16 **[**(h) The Board is subject to Title 3 (Open Meetings Act) of the General Provisions 17 Article.]

18 <u>SECTION 2. AND BE IT FURTHER ENACTED, That:</u>

(a) (1) Subject to paragraph (2) of this subsection, within 30 days after this Act
 takes effect, the Department of Public Safety and Correctional Services shall provide
 written notice to each individual whose request to review a decision of the Secretary of
 State Police under § 5–312 of the Public Safety Article remains pending before the Handgun
 Permit Review Board on the taking effect of this Act.

24 (2) The notice required under paragraph (1) of this subsection shall inform
 25 the individual that the individual, within 30 days of receipt of the notice, may file an
 26 amended request that the matter pending before the Handgun Permit Review Board be
 27 heard by the Office of Administrative Hearings in accordance with § 5–312(b) of the Public
 28 Safety Article, as enacted by Section 1 of this Act.

(b) Within 30 days after receiving the notice described under subsection (a) of this
 section, the individual may file an amended request that the matter be heard by the Office
 of Administrative Hearings in accordance with § 5–312(b) of the Public Safety Article, as
 enacted by Section 1 of this Act.

33(c)Notwithstanding § 5–312(b)(1) of the Public Safety Article, as enacted by34Section 1 of this Act, within 45 days after the receipt of an amended request under this

section, the Office of Administrative Hearings shall schedule and conduct a de novo hearing
 on the matter, at which witness testimony and other evidence may be provided.

3 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 4 October 1, 2019.

5 SECTION 2 → 3. AND BE IT FURTHER ENACTED, That this Act is an emergency
 6 measure, is necessary for the immediate preservation of the public health or safety, has
 7 been passed by a yea and nay vote supported by three-fifths of all the members elected to
 8 each of the two Houses of the General Assembly, and shall take effect from the date it is

9 <u>enacted.</u>

Approved:

Governor.

President of the Senate.

Speaker of the House of Delegates.