CONSTITUTIONAL AMENDMENT

SB 246/19 – JPR

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By: Senators Kramer, Eckardt, Feldman, and Kelley Introduced and read first time: January 27, 2020 Assigned to: Judicial Proceedings

A BILL ENTITLED

1 AN ACT concerning

Circuit Court Judges – Election

FOR the purpose of proposing an amendment to the Maryland Constitution relating to the selection and tenure of circuit court judges; altering the method of filling vacancies in the office of a judge of a circuit court; providing for retention elections following an appointment to fill a vacancy in the office of a judge of a circuit court; providing for a transitional period under which the terms of certain amendments are to become effective; making stylistic changes; and submitting this amendment to the qualified voters of the State for their adoption or rejection.

- 10 BY proposing an amendment to the Maryland Constitution
- 11 Article IV Judiciary Department
- 12 Section 3, 5, 5A, and 11

13 BY proposing an addition to the Maryland Constitution

- 14 Article XVIII Provisions of Limited Duration
- 15 Section 6

16 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, 17 (Three-fifths of all the members elected to each of the two Houses concurring), That it be 18 proposed that the Maryland Constitution read as follows:

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Article IV – Judiciary Department

20 3.

[Except for the Judges of the District Court, the Judges of the several Courts other than the Court of Appeals or any intermediate courts of appeal shall, subject to the provisions of Section 5 of this Article of the Constitution, be elected in Baltimore City and in each county, by the qualified voters of the city and of each county, respectively, all of the

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



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1 said Judges to be elected at the general election to be held on the Tuesday after the first $\mathbf{2}$ Monday in November, as now provided for in the Constitution. Each of the said Judges 3 shall hold his office for the term of fifteen years from the time of his election, and until his 4 successor is elected and qualified, or until he shall have attained the age of seventy years, $\mathbf{5}$ whichever may first happen, and be reeligible thereto until he shall have attained the age 6 of seventy years, and not after.] In case of the inability of any [of said Judges] CIRCUIT 7 COURT JUDGE to discharge [his] THE JUDGE'S duties with efficiency, by reason of 8 continued sickness, or of physical or mental infirmity, it shall be in the power of the General 9 Assembly, two-thirds of the members of each House concurring, with the approval of the 10 Governor to retire said [Judge] JUDGE from office.

11 5.

12[Upon every occurrence or recurrence of a vacancy through death, resignation, 13removal, disgualification by reason of age or otherwise, or expiration of the term of fifteen years of any judge of a circuit court, or creation of the office of any such judge, or in any 1415other way, the Governor shall appoint a person duly qualified to fill said office, who shall hold the same until the election and gualification of his successor. His successor shall be 16 17elected at the first biennial general election for Representatives in Congress after the 18 expiration of the term of fifteen years (if the vacancy occurred in that way) or the first such 19general election after one year after the occurrence of the vacancy in any other way than 20through expiration of such term.] Except in case of reappointment of a judge, SUBJECT TO 21THE PROVISIONS OF THIS ARTICLE, upon expiration of [his] THE JUDGE'S term of 22[fifteen] 15 years, no person shall be appointed who will become disqualified by reason of 23age and thereby unable to continue to hold office until the prescribed time when [his] THE 24JUDGE'S successor would have been elected.

25 5A.

(a) A vacancy in the office of a judge of A CIRCUIT COURT OR OF an appellate
court, whether occasioned by the death, resignation, removal, retirement, disqualification
by reason of age, or rejection by the voters of an incumbent, the creation of the office of a
judge, or otherwise, shall be filled as provided in this section.

30 (b) Upon the occurrence of a vacancy the Governor shall appoint, by and with the 31 advice and consent of the Senate, a person duly qualified to fill [said office] **THE VACANCY** 32 who shall hold the [same] **OFFICE** until the election for continuance in office as provided 33 in subsections (c) [and], (d), **AND (E) OF THIS SECTION**.

34 (c) The continuance in office of a judge of the Court of Appeals, FOLLOWING AN 35 APPOINTMENT TO FILL A VACANCY, is subject to approval or rejection by the registered 36 voters of the appellate judicial circuit from which [he] THE JUDGE was appointed at the 37 next general election following the expiration of [one] 1 year from the date of the occurrence 38 of the vacancy which [he] THE JUDGE was appointed to fill, and at the general election 39 next occurring every [ten] 10 years thereafter.

1 (d) The continuance in office of a judge of the Court of Special Appeals, 2 FOLLOWING AN APPOINTMENT TO FILL A VACANCY, is subject to approval or rejection 3 by the registered voters of the geographical area prescribed by law at the next general 4 election following the expiration of [one] 1 year from the date of the occurrence of the 5 vacancy which [he] THE JUDGE was appointed to fill, and at the general election next 6 occurring every [ten] 10 years thereafter.

7 (E) THE CONTINUANCE IN OFFICE OF A JUDGE OF A CIRCUIT COURT, 8 FOLLOWING AN APPOINTMENT TO FILL A VACANCY, IS SUBJECT TO APPROVAL OR 9 REJECTION BY THE REGISTERED VOTERS OF THE CITY OR COUNTY FROM WHICH THE 10 JUDGE WAS APPOINTED AT THE NEXT GENERAL ELECTION FOLLOWING THE 11 EXPIRATION OF 1 YEAR FROM THE DATE OF THE OCCURRENCE OF THE VACANCY 12 THAT THE JUDGE WAS APPOINTED TO FILL, AND AT THE GENERAL ELECTION NEXT 13 OCCURRING EVERY 15 YEARS THEREAFTER.

14 [(e)] (F) The approval or rejection by the registered voters of a judge as provided 15 for in subsections (c) and (d) shall be a vote for the judge's retention in office for a term of 16 [ten] 10 years or [his] THE JUDGE'S removal. The judge's name shall be on the appropriate 17 ballot, without opposition, and the voters shall vote yes or no for [his] THE JUDGE'S 18 retention in office. If the voters reject the retention in office of a judge, or if the vote is tied, 19 the office becomes vacant [ten] 10 days after certification of the election returns.

20(G) THE APPROVAL OR REJECTION BY THE REGISTERED VOTERS OF A 21JUDGE AS PROVIDED FOR IN SUBSECTION (E) OF THIS SECTION SHALL BE A VOTE FOR THE JUDGE'S RETENTION IN OFFICE FOR A TERM OF 15 YEARS OR THE JUDGE'S 2223REMOVAL. THE JUDGE'S NAME SHALL BE ON THE APPROPRIATE BALLOT, WITHOUT 24OPPOSITION, AND THE VOTERS SHALL VOTE YES OR NO FOR THE JUDGE'S 25RETENTION IN OFFICE. IF THE VOTERS REJECT THE RETENTION IN OFFICE OF A 26JUDGE OR IF THE VOTE IS TIED, THE OFFICE BECOMES VACANT 10 DAYS AFTER 27**CERTIFICATION OF THE ELECTION RETURNS.**

[(f)] (H) An appellate OR CIRCUIT court judge shall retire when [he] THE
 JUDGE attains [his seventieth birthday] THE AGE OF 70 YEARS.

[(g)] (I) A member of the General Assembly who is otherwise qualified for appointment to judicial office is not disqualified by reason of [his] THE MEMBER'S membership in a General Assembly which proposed or enacted any constitutional amendment or statute affecting the method of selection[. Continuance], CONTINUANCE in office, or retirement or removal of a judge, the creation or abolition of a court, an increase or decrease in the number of judges of any court, or an increase or decrease in the salary, pension, or other allowances of any judge.

37 11.

1 The election for [Judges] JUDGES, hereinbefore provided, and all elections for $\mathbf{2}$ Clerks, Registers of Wills, and other officers, provided in this Constitution, except State's 3 Attorneys, shall be certified, and the returns made, by the Clerks of the Circuit Courts of the Counties, and the Clerk of the Superior Court of Baltimore City, respectively, to the 4 $\mathbf{5}$ Governor, who shall issue commissions to the different persons for the offices to which they 6 shall have been, respectively, elected; and in all such elections for officers other than judges 7 of an appellate **OR CIRCUIT** court, the person having the greatest number of votes, shall 8 be declared to be elected.

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Article XVIII – Provisions of Limited Duration

10 **6.**

11 (A) FOR THE PURPOSE OF IMPLEMENTING THE AMENDMENTS TO ARTICLE 12IV OF THE MARYLAND CONSTITUTION PROPOSED BY SENATE BILL (0LR0700) 13 OF 2020 CONCERNING THE SELECTION AND TENURE OF CIRCUIT COURT JUDGES, THE FOLLOWING PROVISIONS SHALL GOVERN. IN ACCORDANCE WITH ARTICLE XIV, 14SECTION 1A OF THE MARYLAND CONSTITUTION, THIS SECTION SHALL EXPIRE 15WHEN ALL OF THE JUDGES OF THE CIRCUIT COURTS HAVE COMPLETED ALL OF THE 1617TERMS FOR WHICH THE JUDGES ARE RETAINED IN OFFICE UNDER SUBSECTIONS (B) AND (C) OF THIS SECTION OR HAVE VACATED THEIR OFFICES FOR ANY REASON. 18

19 **(B)** EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE FOR AN ELECTED 20TERM ON THE EFFECTIVE DATE OF THESE AMENDMENTS, UNLESS THE JUDGE DIES, 21RESIGNS, RETIRES, OR IS OTHERWISE LAWFULLY REMOVED, SHALL CONTINUE IN 22OFFICE UNTIL THE NEXT GENERAL ELECTION AFTER THE END OF THE ELECTED 23TERM OR UNTIL THE JUDGE ATTAINS THE AGE OF 70 YEARS, WHICHEVER OCCURS FIRST. CONTINUANCE OF THE JUDGE IN OFFICE IS THEN SUBJECT TO THE 24PROVISIONS OF ARTICLE IV, SECTION 5A OF THE MARYLAND CONSTITUTION, BUT 2526IN NO EVENT SHALL ANY JUDGE CONTINUE IN OFFICE AFTER ATTAINING THE AGE 27OF 70 YEARS.

(C) EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE ON THE EFFECTIVE
DATE OF THESE AMENDMENTS, BUT WHO HAS NOT BEEN ELECTED TO THAT OFFICE
BY THE VOTERS, SHALL, WITHIN 15 DAYS AFTER THE EFFECTIVE DATE OF THESE
AMENDMENTS, BE REAPPOINTED TO THAT OFFICE. CONTINUANCE OF THE JUDGE IN
OFFICE IS THEN SUBJECT TO THE PROVISIONS OF ARTICLE IV, SECTION 5A OF THE
MARYLAND CONSTITUTION, BUT IN NO EVENT SHALL ANY JUDGE CONTINUE IN
OFFICE AFTER ATTAINING THE AGE OF 70 YEARS.

35 SECTION 2. AND BE IT FURTHER ENACTED, That the General Assembly 36 determines that the amendment to the Maryland Constitution proposed by Section 1 of this 37 Act affects multiple jurisdictions and that the provisions of Article XIV, § 1 of the Maryland

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1 Constitution concerning local approval of constitutional amendments do not apply.

 $\mathbf{2}$ SECTION 3. AND BE IT FURTHER ENACTED, That the amendment to the 3 Maryland Constitution proposed by Section 1 of this Act shall be submitted to the qualified 4 voters of the State at the next general election to be held in November 2020 for adoption or rejection pursuant to Article XIV of the Maryland Constitution. At that general election, $\mathbf{5}$ 6 the vote on the proposed amendment to the Constitution shall be by ballot, and on each 7 ballot there shall be printed the words "For the Constitutional Amendment" and "Against 8 the Constitutional Amendment", as now provided by law. Immediately after the election, 9 all returns shall be made to the Governor of the vote for and against the proposed amendment, as directed by Article XIV of the Maryland Constitution, and further 10 11 proceedings had in accordance with Article XIV.