J1, M4

0lr2735 CF 0lr3180

#### By: **Senator Klausmeier** Introduced and read first time: February 3, 2020 Assigned to: Finance

#### A BILL ENTITLED

1 AN ACT concerning

#### 2 Cannabis – Medical Cannabis Boutique Grower License and Pesticides

3 FOR the purpose of authorizing a person to submit a certain application to the Department of Agriculture to approve the use of a pesticide in the production of cannabis; 4  $\mathbf{5}$ requiring that an application include a certain certified risk assessment; requiring 6 the Secretary of Agriculture to consult with the Secretary of Health when making a 7 certain determination; requiring the Secretary of Agriculture to notify an applicant 8 whether a certain request is granted or denied; requiring the Natalie M. LaPrade 9 Medical Cannabis Commission to license a medical cannabis boutique grower that 10meets certain requirements to provide medical cannabis to certain licensed and 11 registered entities; limiting the number of boutique licenses the Commission may 12issue; requiring the Commission to establish a certain application review process; 13 prohibiting a person from having an ownership interest in more than one boutique 14grower; requiring a boutique grower to pay a certain application fee; requiring an 15applicant for a boutique license to demonstrate certain capitalization in a certain 16manner; requiring the Commission to set certain safety standards for boutique 17growers; requiring each boutique agent to be registered with the Commission before 18 taking certain actions and to obtain a certain background check; requiring a boutique grower to apply to the Commission for a certain registration card for each 1920boutique agent; requiring a boutique grower to take certain actions when a boutique 21 agent ceases to be associated with the boutique grower; authorizing the Commission 22to register certain persons as boutique agents except under certain circumstances; 23specifying the duration and fee for a boutique license; providing for the distribution 24of boutique license fees; authorizing an application to operate as a boutique grower 25to be submitted in a certain form; requiring the Commission to encourage boutique 26growers to produce certain types of cannabis; requiring the Commission to seek 27certain demographic diversity, encourage certain applicants, and establish certain 28goals; requiring, beginning on a certain date, a boutique grower to annually report 29certain information to the Commission; requiring a boutique grower to meet local 30 zoning and planning requirements; prohibiting a boutique grower facility from 31exceeding a certain number of square feet; authorizing a boutique grower to provide

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1 cannabis only to certain entities; authorizing a boutique grower to grow and process  $\mathbf{2}$ cannabis on the same premises; requiring the Commission to establish, and a 3 boutique grower to follow, certain safety standards; prohibiting a boutique grower 4 from using certain pesticides; authorizing a boutique grower to use a certain pesticide under certain circumstances; authorizing the Commission to inspect a  $\mathbf{5}$ boutique grower and impose certain penalties; specifying that a boutique grower or 6 boutique agent may not be penalized or arrested for certain actions; specifying that 7 8 a boutique grower is subject to certain provisions of law; providing that a boutique 9 grower or boutique agent is not subject to criminal or civil actions; defining certain 10 terms; and generally relating to the boutique medical cannabis grower licenses and 11 pesticides.

- 12 BY adding to
- 13 Article Agriculture
- 14 Section 5–105(i)
- 15 Annotated Code of Maryland
- 16 (2016 Replacement Volume and 2019 Supplement)
- 17 BY adding to
- 18 Article Health General
- 19 Section 13–3306.1
- 20 Annotated Code of Maryland
- 21 (2019 Replacement Volume)
- 22 BY repealing and reenacting, with amendments,
- 23 Article Health General
- 24 Section 13–3313(a)
- 25 Annotated Code of Maryland
- 26 (2019 Replacement Volume)
- SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
   That the Laws of Maryland read as follows:

#### Article – Agriculture

30 5-105.

29

# (I) (1) SUBJECT TO THE REQUIREMENTS OF THIS SECTION, A PERSON MAY SUBMIT A WRITTEN APPLICATION TO THE SECRETARY TO APPROVE THE USE OF A PESTICIDE IN THE PRODUCTION OF CANNABIS.

(2) THE APPLICATION AUTHORIZED UNDER PARAGRAPH (1) OF THIS
 SUBSECTION SHALL INCLUDE A CERTIFIED RISK ASSESSMENT FOR THE PESTICIDE,
 PERFORMED BY AN INDEPENDENT ACCREDITED LABORATORY APPROVED BY THE
 SECRETARY, THAT CONCLUDES THAT THE USE OF THE PESTICIDE IN THE
 CULTIVATION OF CANNABIS WILL NOT LEAD TO UNREASONABLE ADVERSE EFFECTS

 $\mathbf{2}$ 

ON HUMAN HEALTH OR THE ENVIRONMENT, AFTER CONSIDERING THE USE OF THE 1  $\mathbf{2}$ **PESTICIDE:** 3 **(I) ON FOOD; (II) ON TOBACCO;** 4  $\mathbf{5}$ (III) BY THE TYPE OF APPLICATION METHOD; OR 6 (IV) ON CROPS WITH AGRONOMIC CHARACTERISTICS SIMILAR 7 TO CANNABIS. 8 (3) IN DETERMINING WHETHER THE PESTICIDE POSES AN UNREASONABLE RISK TO HUMAN HEALTH, THE SECRETARY SHALL CONSULT WITH 9 10 THE SECRETARY OF HEALTH. THE SECRETARY SHALL NOTIFY THE APPLICANT WHETHER THE 11 (4) 12**REQUEST SUBMITTED UNDER PARAGRAPH (1) OF THIS SUBSECTION IS GRANTED OR** 13 DENIED. Article – Health – General 1413-3306.1. 1516 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 17INDICATED. "BOUTIQUE AGENT" MEANS AN OWNER, AN EMPLOYEE, A 18 (2) VOLUNTEER, AN OFFICER, OR A DIRECTOR OF A BOUTIQUE GROWER. 19 "BOUTIQUE GROWER" MEANS AN ENTITY GRANTED A MEDICAL 20(3) 21CANNABIS BOUTIQUE GROWER AND PROCESSOR LICENSE UNDER THIS SECTION. 22"BOUTIQUE LICENSE" MEANS A MEDICAL CANNABIS BOUTIQUE (4) **GROWER AND PROCESSOR LICENSE.** 2324**(B)** (1) THE COMMISSION SHALL LICENSE A MEDICAL CANNABIS 25BOUTIQUE GROWER THAT MEETS ALL REQUIREMENTS ESTABLISHED BY THE COMMISSION TO OPERATE IN THE STATE TO PROVIDE CANNABIS TO: 2627**(I) PROCESSORS LICENSED BY THE COMMISSION UNDER THIS** 28SUBTITLE; 29**(II) DISPENSARIES LICENSED BY THE COMMISSION UNDER** 

THIS SUBTITLE; AND (III) INDEPENDENT TESTING LABORATORIES REGISTERED WITH THE COMMISSION UNDER THIS SUBTITLE. (2) NOTWITHSTANDING LIMITATIONS ON NEW GROWER **(I)** LICENSES UNDER § 13-3306(A)(2) OF THIS SUBTITLE AND LIMITATIONS ON PROCESSOR LICENSES UNDER § 13-3309(C)(1) AND (2) OF THIS SUBTITLE, THE COMMISSION MAY ISSUE NOT MORE THAN 10 BOUTIQUE LICENSES. THE COMMISSION SHALL ESTABLISH AN APPLICATION **(II) REVIEW PROCESS FOR GRANTING A BOUTIQUE LICENSE IN WHICH APPLICATIONS** ARE REVIEWED, EVALUATED, AND RANKED BASED ON CRITERIA ESTABLISHED BY THE COMMISSION. (III) A PERSON MAY NOT HAVE AN OWNERSHIP INTEREST IN OR CONTROL OF, INCLUDING THE POWER TO MANAGE AND OPERATE, MORE THAN ONE **BOUTIQUE GROWER.** (IV) A BOUTIQUE GROWER SHALL PAY AN APPLICATION FEE OF \$4,000. AN APPLICANT FOR A BOUTIQUE LICENSE **(**V**)** SHALL **DEMONSTRATE ADEQUATE CAPITALIZATION BY:** 1. SUBMITTING THE LICENSE FEE REQUIRED UNDER PARAGRAPH (6) OF THIS SUBSECTION; AND 2. \$2,500,000 DEMONSTRATING CONTROL OF AVAILABLE FOR USE ON THE ISSUANCE OF A PRELIMINARY LICENSE. (3) THE COMMISSION SHALL SET STANDARDS FOR A BOUTIQUE GROWER TO ENSURE PUBLIC SAFETY AND SAFE ACCESS TO MEDICAL CANNABIS MAY INCLUDE A REQUIREMENT FOR THE POSTING OF SECURITY. (4) **EACH BOUTIQUE AGENT SHALL: (I)** BE REGISTERED WITH THE COMMISSION BEFORE THE BOUTIQUE AGENT MAY VOLUNTEER OR WORK FOR A BOUTIQUE GROWER; AND **(II) OBTAIN A STATE AND NATIONAL CRIMINAL HISTORY RECORDS CHECK IN ACCORDANCE WITH § 13–3312 OF THIS SUBTITLE.** 

**SENATE BILL 821** 

4

1

 $\mathbf{2}$ 

3

4

 $\mathbf{5}$ 

6 7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

1 A BOUTIQUE GROWER SHALL APPLY TO THE COMMISSION (5) **(I)**  $\mathbf{2}$ FOR A REGISTRATION CARD FOR EACH BOUTIQUE AGENT BY SUBMITTING THE NAME, 3 ADDRESS, AND DATE OF BIRTH OF THE BOUTIQUE AGENT. 4 **(II)** 1. WITHIN 1 BUSINESS DAY AFTER A BOUTIQUE AGENT  $\mathbf{5}$ CEASES TO BE ASSOCIATED WITH A BOUTIQUE GROWER, THE BOUTIQUE GROWER 6 SHALL: 7 A. NOTIFY THE COMMISSION; AND **B**. **RETURN THE BOUTIQUE AGENT'S REGISTRATION** 8 9 CARD TO THE COMMISSION. 2. ON 10 RECEIPT OF A NOTICE DESCRIBED IN 11 SUBSUBPARAGRAPH 1A OF THIS SUBPARAGRAPH, THE COMMISSION SHALL: 12Α. **IMMEDIATELY REVOKE THE REGISTRATION CARD OF** 13 THE BOUTIQUE AGENT; AND 14**B**. IF THE REGISTRATION CARD WAS NOT RETURNED TO 15THE COMMISSION, NOTIFY THE DEPARTMENT OF STATE POLICE. 16 (III) THE COMMISSION MAY REGISTER A PERSON WHO HAS BEEN 17CONVICTED OF A FELONY DRUG OFFENSE AS A BOUTIQUE AGENT UNLESS: 18 1. EXCEPT AS PROVIDED IN ITEM 2 OF THIS 19 THE INDIVIDUAL SUBMITTED AN APPLICATION UNDER SUBPARAGRAPH, 20SUBPARAGRAPH (I) OF THIS PARAGRAPH EARLIER THAN 7 YEARS AFTER THE 21INDIVIDUAL SATISFIED THE SENTENCE IMPOSED FOR THE CONVICTION, INCLUDING 22PAROLE, PROBATION, OR MANDATORY SUPERVISION; 232. THE INDIVIDUAL HAS BEEN CONVICTED OF A VIOLATION OF § 5-612 OR § 5-613 OF THE CRIMINAL LAW ARTICLE, REGARDLESS 2425OF WHETHER THE INDIVIDUAL HAS SATISFACTORILY COMPLETED THE SENTENCE 26FOR THE OFFENSE; OR 27THE COMMISSION FINDS A SUBSTANTIAL REASON TO 3. 28**DENY THE REGISTRATION.** 29**(I)** A BOUTIQUE LICENSE IS VALID FOR 1 YEAR ON INITIAL (6) 30 LICENSURE. 31**(II)** A BOUTIQUE LICENSE IS VALID FOR 1 YEAR ON RENEWAL.

```
SENATE BILL 821
```

(III) 1. 1 THE ANNUAL FEE FOR A BOUTIQUE LICENSE IS  $\mathbf{2}$ \$125,000. 3 2. FROM EACH FEE COLLECTED IN SUBSUBPARAGRAPH 4 **1 OF THIS SUBPARAGRAPH:**  $\mathbf{5}$ A. \$50,000 SHALL BE DISTRIBUTED TO THE 6 **COMMISSION; AND** 7 **B**. \$75,000 SHALL BE DISTRIBUTED TO THE 8 DEPARTMENT OF AGRICULTURE FOR THE ADMINISTRATION OF TITLE 5, SUBTITLE **1 OF THE AGRICULTURE ARTICLE.** 9 10(7) AN APPLICATION TO OPERATE AS A BOUTIQUE GROWER MAY BE 11 SUBMITTED IN PAPER OR ELECTRONIC FORM. THE COMMISSION SHALL ENCOURAGE LICENSING BOUTIQUE 12(8) GROWERS THAT GROW STRAINS OF CANNABIS, INCLUDING STRAINS WITH HIGH 13 (CBD) CONTENT AND 14CANNABIDIOL Α BROAD VARIETY OF 15TETRAHYDROCANNABINOL (THC) AND CANNABIDIOL CONTENT, WITH DEMONSTRATED SUCCESS IN ALLEVIATING SYMPTOMS OF SPECIFIC DISEASES OR 16 17CONDITIONS. (9) **(I)** THE COMMISSION SHALL: 18 19 1. TO THE EXTENT AUTHORIZED BY FEDERAL AND STATE LAW, ACTIVELY SEEK TO ACHIEVE RACIAL, ETHNIC, GENDER, AND 20GEOGRAPHIC DIVERSITY WHEN LICENSING BOUTIQUE GROWERS; 21222. ENCOURAGE APPLICANTS WHO QUALIFY AS A MINORITY BUSINESS ENTERPRISE, AS DEFINED IN § 14-301 OF THE STATE FINANCE 23AND PROCUREMENT ARTICLE, OR THAT ARE SMALL, MINORITY, OR WOMEN-OWNED 24**BUSINESS ENTITIES TO APPLY FOR LICENSURE AS BOUTIQUE GROWERS;** 25263. ESTABLISH A GOAL OF LICENSING BOUTIQUE GROWERS WITH NOT LESS THAN 30% OWNERSHIP OF THE BOUTIQUE GROWER 2728CONSISTING OF ENTITIES CERTIFIED AS MINORITY-OWNED BUSINESS ENTERPRISES 29OR WOMEN-OWNED BUSINESS ENTERPRISES IN FIELDS ASSOCIATED WITH: 30 A. **CROP PRODUCTION AND MEDICINAL AND BOTANICAL** 31 MANUFACTURING OR RELATED INDUSTRIES; OR

6

1	B. PHARMACEUTICAL MANUFACTURING OR RELATED
2	INDUSTRIES;
3	4. ESTABLISH A GOAL OF LICENSING BOUTIQUE
4	GROWERS WHOSE USE OF SUBCONTRACTORS AND VENDORS CONSISTS OF AT LEAST
<b>5</b>	30% OF SUBCONTRACTORS AND VENDORS CERTIFIED AS MINORITY-OWNED
6	BUSINESS ENTERPRISES OR WOMEN-OWNED BUSINESS ENTERPRISES; AND
7	5. ESTABLISH A GOAL OF LICENSING BOUTIQUE
8	GROWERS WHO EMPLOY A WORKFORCE MADE UP OF AT LEAST 30% OF EMPLOYEES
9	FROM ECONOMICALLY DISADVANTAGED COMMUNITIES.
10	(II) <b>BEGINNING JUNE 1, 2021, EACH BOUTIQUE GROWER SHALL</b>
11	REPORT ANNUALLY TO THE COMMISSION ON:
12	1. THE NUMBER OF MINORITY AND WOMEN OWNERS OF
13	THE BOUTIQUE GROWER;
14	2. The ownership interest of any minority and
$\frac{14}{15}$	WOMEN OWNERS OF THE BOUTIQUE GROWER; AND
16	<b>3.</b> THE NUMBER OF MINORITY AND WOMEN EMPLOYEES
17	OF THE BOUTIQUE GROWER.
18	(10) AN ENTITY SEEKING LICENSURE AS A BOUTIQUE GROWER SHALL
19	MEET LOCAL ZONING AND PLANNING REQUIREMENTS.
20	(11) A BOUTIQUE GROWER FACILITY MAY NOT EXCEED 30,000 SQUARE
21	FEET.
22	(C) A BOUTIQUE GROWER MAY PROVIDE CANNABIS ONLY TO:
22	(c) A BOUTIQUE GROWER MATTROVIDE CARRADIS ONET TO.
23	(1) <b>PROCESSORS LICENSED BY THE COMMISSION UNDER THIS</b>
24	SUBTITLE;
25	(2) DISPENSARIES LICENSED BY THE COMMISSION UNDER THIS
26	SUBTITLE;
27	(3) QUALIFIED PATIENTS;
41	(3) QUALIFIED PATIENTS;
28	(4) CAREGIVERS;
29	(5) INDEPENDENT TESTING LABORATORIES REGISTERED WITH THE

### 1 COMMISSION UNDER THIS SUBTITLE; AND

2 (6) ACADEMIC RESEARCH REPRESENTATIVES PURCHASING MEDICAL 3 CANNABIS UNDER § 13–3304.1 OF THIS SUBTITLE.

4 (D) A BOUTIQUE GROWER MAY GROW AND PROCESS MEDICAL CANNABIS ON 5 THE SAME PREMISES.

6 (E) A BOUTIQUE GROWER SHALL ENSURE THAT SAFETY PRECAUTIONS 7 ESTABLISHED BY THE COMMISSION ARE FOLLOWED BY ANY FACILITY OPERATED BY 8 THE BOUTIQUE GROWER.

9 (F) THE COMMISSION SHALL ESTABLISH REQUIREMENTS FOR SECURITY 10 AND THE MANUFACTURING PROCESS THAT A BOUTIQUE GROWER MUST MEET TO 11 OBTAIN A LICENSE UNDER THIS SECTION, INCLUDING A REQUIREMENT FOR A 12 PRODUCT-TRACKING SYSTEM.

13 (G) (1) EXCEPT AS PROVIDED IN PARAGRAPHS (2) AND (3) OF THIS 14 SUBSECTION, A BOUTIQUE GROWER MAY NOT USE ANY PESTICIDE IN THE 15 PRODUCTION OF MEDICAL CANNABIS.

16(2)A BOUTIQUE GROWER MAY USE A PESTICIDE IF IT IS REGISTERED17WITH THE FEDERAL ENVIRONMENTAL PROTECTION AGENCY AND LABELED FOR:

(I) THE PURPOSE OF DISINFECTION OR SANITATION TO
 CONTROL MICROORGANISMS ON SURFACES SUCH AS BENCHES, FLOORS, PALLETS,
 POTS, SKIDS, PLANT POTS, TOOLS AND EQUIPMENT; OR

21 (II) USE AS A SOIL FUMIGANT TO STERILIZE PLANTING MEDIA 22 TO CONTROL SOIL-BORNE ORGANISMS.

23 (3) A BOUTIQUE GROWER MAY USE ONLY PESTICIDES REGISTERED IN 24 ACCORDANCE WITH § 5–105(I) OF THE AGRICULTURE ARTICLE.

25(H)THE COMMISSION MAY INSPECT A BOUTIQUE GROWER LICENSED26UNDER THIS SECTION TO ENSURE COMPLIANCE WITH THIS SUBTITLE.

(I) THE COMMISSION MAY IMPOSE PENALTIES OR RESCIND THE LICENSE
OF A BOUTIQUE GROWER THAT DOES NOT MEET THE STANDARDS FOR LICENSURE
SET BY THE COMMISSION.

30(J)A BOUTIQUE GROWER OR A BOUTIQUE AGENT REGISTERED UNDER THIS31SECTION MAY NOT BE PENALIZED OR ARRESTED UNDER STATE LAW FOR:

8

1 (1) CULTIVATING, POSSESSING, PACKAGING, TRANSFERRING, 2 TRANSPORTING, SELLING, OR DISTRIBUTING MEDICAL CANNABIS TO A PROCESSOR 3 OR DISPENSARY; OR

4 (2) TRANSPORTING THE MEDICAL CANNABIS TO AN INDEPENDENT 5 TESTING LABORATORY.

#### 6 (K) A BOUTIQUE GROWER LICENSED UNDER THIS SUBTITLE IS SUBJECT TO 7 THE MARYLAND ANTITRUST ACT AND THE MARYLAND SALES BELOW COST ACT.

8 13–3313.

9 (a) Any of the following persons acting in accordance with the provisions of this 10 subtitle may not be subject to arrest, prosecution, revocation of mandatory supervision, 11 parole, or probation, or any civil or administrative penalty, including a civil penalty or 12 disciplinary action by a professional licensing board, or be denied any right or privilege, for 13 the medical use of or possession of medical cannabis:

14 (1) A qualifying patient:

(i) In possession of an amount of medical cannabis determined bythe Commission to constitute a 30-day supply; or

17 (ii) In possession of an amount of medical cannabis that is greater 18 than a 30-day supply if the qualifying patient's certifying provider stated in the written 19 certification that a 30-day supply would be inadequate to meet the medical needs of the 20 qualifying patient;

21 (2) A grower licensed under § 13–3306 of this subtitle or a grower agent 22 registered under § 13–3306 of this subtitle;

- 23 (3) A certifying provider;
- 24 (4) A caregiver;

25 (5) An academic research representative purchasing medical cannabis 26 under § 13–3304.1 of this subtitle;

27 (6) A dispensary licensed under § 13–3307 of this subtitle or a dispensary
28 agent registered under § 13–3308 of this subtitle;

29 (7) A processor licensed under § 13–3309 of this subtitle or a processor 30 agent registered under § 13–3310 of this subtitle;

- 31
- (8) A hospital, medical facility, or hospice program where a qualifying

1 patient is receiving treatment; [or]

2 (9) A third-party vendor authorized by the Commission to test, transport, 3 or dispose of medical cannabis, medical cannabis products, or medical cannabis waste 4 under the provisions of this subtitle; **OR** 

5 (10) A BOUTIQUE GROWER LICENSED UNDER § 13–3306.1 OF THIS 6 SUBTITLE OR A BOUTIQUE AGENT REGISTERED UNDER § 13–3306.1 OF THIS 7 SUBTITLE.

8 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 9 October 1, 2020.