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By: **Senators Serafini and McCray** Introduced and read first time: February 3, 2020 Assigned to: Budget and Taxation

A BILL ENTITLED

1 AN ACT concerning

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Highway User Revenues – Revenue and Distribution

3 FOR the purpose of repealing a certain provision of law that excludes certain motor fuel 4 tax revenue from distribution as highway user revenues to the Gasoline and Motor $\mathbf{5}$ Vehicle Revenue Account in the Transportation Trust Fund; repealing an exception 6 for highway user revenues to the requirement that certain supermajorities of the 7 General Assembly approve certain transfers from the Transportation Trust Fund; 8 altering the amounts of certain capital grants calculated based on highway user 9 revenues that are required to be appropriated to Baltimore City, counties, and municipalities in certain fiscal years; making a stylistic change; repealing an 1011 obsolete provision; making certain conforming changes; and generally relating to 12revenue for and distributions of highway user revenues.

- 13 BY repealing and reenacting, with amendments,
- 14 Article Tax General
- 15 Section 2–1103
- 16 Annotated Code of Maryland
- 17 (2016 Replacement Volume and 2019 Supplement)
- 18 BY repealing and reenacting, with amendments,
- 19 Article Transportation
- 20 Section 3–216(f), 8–402, and 8–403
- 21 Annotated Code of Maryland
- 22 (2015 Replacement Volume and 2019 Supplement)
- 23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, 24 That the Laws of Maryland read as follows:
- 24 That the Laws of Maryland read as follows:
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Article – Tax – General

 $26 \quad 2-1103.$

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1 After making the distributions required under §§ 2–1101 and 2–1102 of this subtitle, 2 the Comptroller shall distribute:

3 (1) the remaining motor fuel tax revenue from aviation fuel to the 4 Transportation Trust Fund;

5 (2) all remaining motor fuel tax revenue, equal to the average percentage 6 by which the motor fuel tax rate exceeds 18.5 cents per gallon, not including [revenue 7 attributable to an increase in the motor fuel tax rates under § 9–305(b) of this article or] 8 revenue attributable to the sales and use tax equivalent rate imposed under § 9–306 of this 9 article, to the Gasoline and Motor Vehicle Revenue Account in the Transportation Trust 10 Fund; AND

11 (3) [revenue attributable to an increase in the motor fuel tax rates imposed 12 under § 9–305(b) of this article to the Transportation Trust Fund; and

13 (4)] revenue attributable to the sales and use tax equivalent rate imposed
14 under § 9–306 of this article to the Transportation Trust Fund.

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Article – Transportation

 $16 \quad 3-216.$

17 (f) (1) Except as provided in [paragraphs (3) and (6)] PARAGRAPH (3) of this 18 subsection, no part of the Transportation Trust Fund may be transferred or diverted to the 19 General Fund of the State unless approved by the General Assembly through legislation 20 passed by a three-fifths majority vote of the full standing committee assigned the 21 legislation in each of the two Houses of the General Assembly and enacted into law.

22Except as provided in [paragraphs (3) and (6)] PARAGRAPH (3) of this (2)23subsection, no part of the Transportation Trust Fund may be transferred or diverted to a 24special fund of the State, unless approved by the General Assembly through legislation 25passed by a three-fifths majority vote of the full standing committee assigned the 26legislation in each of the two Houses of the General Assembly and enacted into law. No 27part of the Transportation Trust Fund may be transferred or diverted to a special fund of the State pursuant to the provisions of § 7-209(e)(2) of the State Finance and Procurement 2829Article, unless the requirements of this paragraph have been satisfied.

30 (3) Funds in the Transportation Trust Fund may be used for defense or 31 relief purposes only if:

32 (i) The State is invaded by land, sea, or air or a major catastrophe33 occurs; and

34 (ii) The Governor:

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1 1. Proclaims a State of Emergency; and $\mathbf{2}$ 2. Declares that the use of the funds for defense or relief 3 purposes is necessary for the immediate preservation of the public health or safety. 4 (4)Before the enactment of legislation under paragraph (1) or (2) of this $\mathbf{5}$ subsection or the issuance of an emergency declaration under paragraph (3) of this 6 subsection to transfer or divert funds from the Transportation Trust Fund to the General 7 Fund or a special fund, the Treasurer shall advise the Governor and the General Assembly 8 of the potential impact of the transfer or diversion on the credit rating of bonds or other 9 debt instruments issued by the Department. 10 (5)Before the enactment of legislation under paragraph (1) or (2) of (i) this subsection or the issuance of an emergency declaration under paragraph (3) of this 11 12subsection to transfer or divert funds from the Transportation Trust Fund to the General 13Fund or a special fund, a determination shall be made of the potential impact of the transfer 14 or diversion on the additional bonds test set forth in the Secretary's resolution and the 15credit rating of bonds or other debt instruments issued by the Department. 16 A transfer or diversion may not occur if it is determined that the (ii) 17transfer or diversion would: 18 1. Cause the Department to fail the additional bonds test; or 2.19 Result in a downgrade of the Department's bonds. 20**(**6**)** This subsection does not apply to a distribution of highway user 21revenues to counties, municipalities, and Baltimore City under § 8–403 of this article.] 228-402. 23There is a Gasoline and Motor Vehicle Revenue Account in the Transportation (a)24Trust Fund. 25All revenues collected from the following, after deductions provided by law, (b)26shall be credited to the Gasoline and Motor Vehicle Revenue Account: 27All of the motor vehicle fuel tax: (1)28(2)Except as otherwise provided by law, two-thirds of the vehicle titling 29tax; Except for revenues collected under Title 13, Subtitle 9, Parts III and 30 (3)31IV of this article, vehicle registration fees; 32(4)The revenue disbursed to this Account under § 2-614 of the

1 Tax – General Article; and

2 (5) [80 percent] **80%** of the funds distributed on short-term vehicle rentals 3 under § 2–1302.1 of the Tax – General Article to the Transportation Trust Fund from the 4 sales and use tax.

5 (c) [(1) For fiscal year 2019:

6 (i) 90.4% of the revenue credited to the Account may be used as 7 provided in § 3–216 of this article; and

8 (ii) The balance of the Account shall be used to pay the allocations of 9 highway user revenues provided by this subtitle to the counties, municipalities, and 10 Baltimore City.

11 (2)] For fiscal year 2020 and each fiscal year thereafter, revenue credited to 12 the Account shall be used as provided in § 3–216 of this article.

13 8–403.

14 (a) [Subject to §§ 3–307 and 3–308 of this article, for fiscal year 2019, from the 15 total highway user revenues:

16 (1) An amount equal to 7.7% of total highway user revenues shall be 17 distributed to Baltimore City in monthly installments;

18 (2) An amount shall be distributed to the counties at the times specified in 19 § 8–407 of this subtitle, to be allocated as provided in § 8–404 of this subtitle, equal to 1.5% 20 of total highway user revenues; and

(3) An amount shall be distributed to the municipalities at the times
specified in § 8–407 of this subtitle, to be allocated as provided in § 8–405 of this subtitle,
equal to 0.4% of total highway user revenues.

(b) (1)] Subject to [paragraph (3) of this subsection] SUBSECTION (C) OF THIS
 SECTION, for fiscal years 2020 through 2024, capital grants shall be appropriated from the
 Transportation Trust Fund as provided in § 3–216 of this article based on the following
 calculations:

[(i)] (1) An amount equal to 8.3% of funds credited to the Gasoline
and Motor Vehicle Revenue Account shall be appropriated to Baltimore City;

30 [(ii)] (2) An amount equal to 3.2% of funds credited to the Gasoline 31 and Motor Vehicle Revenue Account shall be appropriated to the counties to be distributed 32 as provided in § 8–404 of this subtitle; and

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1 [(iii)] (3) An amount equal to 2.0% of funds credited to the Gasoline 2 and Motor Vehicle Revenue Account shall be appropriated to the municipalities to be 3 distributed as provided in § 8–405 of this subtitle.

4 [(2)] (B) Subject to [paragraph (3) of this subsection] SUBSECTION (C) 5 OF THIS SECTION, for fiscal year 2025 and each fiscal year thereafter, capital grants shall 6 be appropriated from the Transportation Trust Fund as provided in § 3–216 of this article 7 based on the following calculations:

8 [(i)] (1) An amount equal to [7.7%] 8.8% of funds credited to the 9 Gasoline and Motor Vehicle Revenue Account shall be appropriated to Baltimore City;

10 [(ii)] (2) An amount equal to [1.5%] **3.2%** of funds credited to the 11 Gasoline and Motor Vehicle Revenue Account shall be appropriated to the counties to be 12 distributed as provided in § 8–404 of this subtitle; and

13 [(iii)] (3) An amount equal to [0.4%] 2.6% of funds credited to the 14 Gasoline and Motor Vehicle Revenue Account shall be appropriated to the municipalities 15 to be distributed as provided in § 8–405 of this subtitle.

16 [(3)] (C) The capital grants made under this subtitle shall be appropriated 17 only if all debt service requirements and departmental operating expenses have been 18 funded and sufficient funds are available to fund the capital program.

19 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July20 1, 2020.