Department of Legislative Services

Maryland General Assembly 2022 Session

FISCAL AND POLICY NOTE Third Reader

House Bill 322 Judiciary (Delegate Lopez)

Judicial Proceedings

Courts - Judgments - Exemptions From Execution

This bill exempts from execution on a money judgment, without election by the judgment debtor, up to \$500 in a deposit account or other account of a judgment debtor held in specified financial institutions. The cumulative value of cash and property exempted under the bill's exemption and the existing election-based exemption may not exceed \$6,000 (the current statutory limit). A writ of garnishment issued for a deposit account or other account described above must instruct the garnishee that, subject to additional exemptions, the garnishee is to garnish only the amount exceeding the amount exempted without election of the debtor. The bill applies prospectively only to any writ of garnishment or writ of execution issued on or after the bill's October 1, 2022 effective date.

Fiscal Summary

State Effect: The bill is not anticipated to materially affect State revenues, as discussed below. State expenditures are not materially affected.

Local Effect: The bill is not anticipated to materially affect local revenues, as discussed below. Local expenditures are not materially affected.

Small Business Effect: Minimal.

Analysis

Current Law: A "money judgment" is a judgment that a specified amount of money is immediately payable to the judgment creditor. A money judgment constitutes a lien on the debtor's interest in real or personal property located where the judgment was rendered and may be executed by a writ.

In general, statute specifically exempts specified items from execution on a money judgment, including up to \$6,000 of cash or property of any kind, if the debtor elects to exempt such cash or property within 30 days from the date of attachment or the levy by the sheriff. Additional exemptions for a debtor's interests in real and personal property are available in bankruptcy proceedings.

A creditor who wishes to garnish a debtor's bank account must obtain a writ of garnishment from the court and enforce the writ according to specified procedures. If the judgment debtor wants to object or raise exemptions to the garnishment, the debtor must do so within 30 days of the bank being served with the writ of garnishment.

A writ of execution is a court-issued document that allows a creditor to use the judgment debtor's property to satisfy the money judgment. A writ of execution on a money judgment does not become a lien on the personal property of the debtor until an actual levy is made. The lien then extends only to the property included in the levy. Upon the issuance of a writ of execution, a sheriff or constable may seize (levy) the debtor's property and sell the debtor's legal or equitable interest in the real or personal property. The sheriff or constable must execute the writ, conduct the sale, and distribute the proceeds pursuant to court-approved rules.

State Revenues: The Central Collections Unit (CCU) advises that while it does have the authority to garnish the bank account of a debtor, it has rarely done so. Assuming that CCU's approach reflects the overall debt collection practices of the State, the bill is not expected to materially affect State revenues.

Local Revenues: Information is not readily available on (1) the extent to which local governments pursue collection of debts through garnishment of bank accounts; (2) the value of debts owed to local governments in which this method of collection was pursued; and (3) the extent to which a judgment debtor's failure to make a timely election to exempt up to \$6,000 in cash and property allowed for the collection of money from a bank account to satisfy a money judgment entered in favor of a local government.

Regardless, this analysis assumes that the bill's creation of a \$500 exemption without election by the debtor and protection of these account funds from garnishment does not materially affect local finances. Charles, Frederick, and Somerset counties do not anticipate a fiscal impact from the bill.

Additional Information

Prior Introductions: HB 772 of 2021, a similar bill, was withdrawn after a hearing in the House Judiciary Committee.

Designated Cross File: None.

Information Source(s): Charles, Frederick, Montgomery, and Somerset counties; Judiciary (Administrative Office of the Courts); Department of Budget and Management; Department of Legislative Services

Fiscal Note History: First Reader - February 7, 2022

rh/jkb Revised - Correction - February 7, 2022

Third Reader - March 10, 2022

Analysis by: Amy A. Devadas Direct Inquiries to:

(410) 946-5510 (301) 970-5510