HOUSE BILL 437

F3 3lr0631

HB 194/19 – W&M

By: Prince George's County Delegation

Introduced and read first time: January 30, 2023

Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

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Prince George's County Public Schools – Office of Integrity and Compliance –
Establishment

4 PG 501–23

FOR the purpose of establishing the Office of Integrity and Compliance in the Prince George's County public school system to evaluate, examine, investigate, report, and make recommendations on certain issues related to the Prince George's County public school system's effectiveness, productivity, efficiency, accountability, internal controls, and compliance with applicable laws, policies, and standards; requiring the County Council of Prince George's County to select and appoint an Integrity and Compliance Officer to publish certain information on the Office of Integrity and Compliance's website, establish and follow certain confidentiality procedures, report certain violations, coordinate with the Prince George's County public school system to develop a certain work plan, administer an oath or affirmation, take an affidavit or deposition, issue a subpoena, and submit an annual budget for the Office of Integrity and Compliance to the Prince George's County Board of Education; requiring an employee, official, or vendor of the Prince George's County public school system to provide certain information to the Integrity and Compliance Officer; prohibiting a Prince George's County public school system employee, vendor, or employee of a vendor from being retaliated against, penalized, or threatened with retaliation for certain actions; authorizing a court of competent jurisdiction to compel compliance with a certain order or subpoena or compel testimony or the production of evidence; requiring the county board to include in its annual budget proposal certain amounts for the Office of Integrity and Compliance; transferring the functions, powers, and duties of the Office of Internal Audit of the Prince George's County public school system to the Office of Integrity and Compliance on a certain date; and generally relating to the establishment of the Office of Integrity and Compliance in the Prince George's County public school system.

BY adding to

1 2 3 4	Article – Education Section 4–404 Annotated Code of Maryland (2022 Replacement Volume)
5 6	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND That the Laws of Maryland read as follows:
7	Article – Education
8	4–404.
9 10	(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
11 12	(2) (I) "ABUSE" MEANS AN EMPLOYEE'S INTENTIONAL MISCONDUCT OR MISUSE OF AUTHORITY OR POSITION:
13 14 15 16	1. INVOLVING PROPERTY OR FUNDS OF THE LOCAL SCHOOL SYSTEM THAT IS IMPROPER OR DEFICIENT WHEN COMPARED TO CONDUCT A PRUDENT PERSON WOULD CONSIDER REASONABLE UNDER THE SAME FACTS AND CIRCUMSTANCES; OR
17 18 19	2. FOR THE PURPOSE OF FURTHERING IMPROPERLY THE PRIVATE INTERESTS OF THE EMPLOYEE, A FAMILY MEMBER, OR A CLOSE PERSONAL OR BUSINESS ASSOCIATE.
20	(II) "ABUSE" INCLUDES:
21 22	1. THEFT OR MISAPPROPRIATION OF PROPERTY OR FUNDS OF THE LOCAL SCHOOL SYSTEM; AND
23 24	2. DESTRUCTION OR ALTERATION OF OFFICIAL RECORDS.
25 26 27	(3) (I) "FRAUD" MEANS AN INTENTIONAL ACT OR ATTEMPT TO OBTAIN SOMETHING OF VALUE FROM THE LOCAL SCHOOL SYSTEM OR ANOTHER PERSON THROUGH WILLFUL MISREPRESENTATION.
28 29 30 31 32	(II) "FRAUD" INCLUDES A WILLFUL FALSE REPRESENTATION OF A MATERIAL FACT, WHETHER BY WORDS OR BY CONDUCT, BY FALSE OF MISLEADING ALLEGATIONS, OR BY CONCEALMENT OF THAT WHICH SHOULD HAVE BEEN DISCLOSED, THAT CAUSES THE LOCAL SCHOOL SYSTEM TO ACT, OR FAIL TO ACT, TO THE DETRIMENT OF THE INTEREST OF THE LOCAL SCHOOL SYSTEM.

- 1 (4) "LOCAL SCHOOL SYSTEM" MEANS THE PRINCE GEORGE'S 2 COUNTY PUBLIC SCHOOL SYSTEM.
- 3 (5) "OFFICE" MEANS THE OFFICE OF INTEGRITY AND COMPLIANCE 4 IN THE LOCAL SCHOOL SYSTEM.
- 5 (6) "VENDOR" MEANS A PARTY OBLIGATED BY CONTRACT OR
- 6 SUBCONTRACT TO PROVIDE GOODS, SERVICES, OR PROPERTY TO THE LOCAL 7 SCHOOL SYSTEM FOR CONSIDERATION, INCLUDING CONTRACTS AND
- 8 SUBCONTRACTS FOR CONSTRUCTION AND PROFESSIONAL SERVICES RELATED TO
- 9 CONSTRUCTION.
- 10 (7) (I) "WASTE" MEANS AN INAPPROPRIATE ACT OR OMISSION BY
- 11 AN EMPLOYEE WITH CONTROL OVER OR ACCESS TO LOCAL SCHOOL SYSTEM
- 12 PROPERTY OR FUNDS THAT UNREASONABLY DEPRIVES THE LOCAL SCHOOL SYSTEM
- 13 **OF VALUE.**
- 14 (II) "WASTE" INCLUDES MISMANAGEMENT OR OTHER
- 15 UNINTENTIONAL CONDUCT THAT IS DEFICIENT OR IMPROPER WHEN COMPARED TO
- 16 CONDUCT THAT A PRUDENT PERSON WOULD CONSIDER NECESSARY TO PRESERVE
- 17 THE VALUE OF PROPERTY OR FUNDS OF THE LOCAL SCHOOL SYSTEM UNDER THE
- 18 SAME FACTS AND CIRCUMSTANCES.
- 19 (B) THIS SECTION APPLIES ONLY IN PRINCE GEORGE'S COUNTY.
- 20 (C) (1) THERE IS AN OFFICE OF INTEGRITY AND COMPLIANCE IN THE 21 LOCAL SCHOOL SYSTEM.
- 22 (2) (I) THE COUNTY COUNCIL OF PRINCE GEORGE'S COUNTY 23 SHALL SELECT AND APPOINT AN INTEGRITY AND COMPLIANCE OFFICER.
- 24 (II) THE COUNTY COUNCIL SHALL SELECT THE INTEGRITY AND
- 25 COMPLIANCE OFFICER SOLELY ON THE BASIS OF PROFESSIONAL ABILITY AND
- 26 PERSONAL INTEGRITY, WITHOUT REGARD TO POLITICAL AFFILIATION.
- 27 (III) THE INTEGRITY AND COMPLIANCE OFFICER MUST BE
- 28 QUALIFIED PROFESSIONALLY BY EXPERIENCE OR EDUCATION IN AUDITING,
- 29 GOVERNMENT OPERATIONS, OR FINANCIAL MANAGEMENT.
- 30 (D) (1) THE TERM OF THE INTEGRITY AND COMPLIANCE OFFICER IS 4 31 YEARS BEGINNING ON THE DATE OF APPOINTMENT.
- 32 (2) AN INDIVIDUAL MAY NOT SERVE AS INTEGRITY AND COMPLIANCE
- 33 OFFICER FOR MORE THAN THREE TERMS.

- 1 (3) THE INTEGRITY AND COMPLIANCE OFFICER CONTINUES TO 2 SERVE UNTIL A SUCCESSOR IS APPOINTED.
- 3 (4) If A VACANCY OCCURS FOR THE INTEGRITY AND COMPLIANCE
- 4 OFFICER, THE COUNTY COUNCIL SHALL APPOINT AN INTERIM INTEGRITY AND
- 5 COMPLIANCE OFFICER TO SERVE FOR THE REMAINDER OF THE UNEXPIRED TERM.
- 6 (5) THE COUNTY COUNCIL MAY REMOVE THE INTEGRITY AND
- 7 COMPLIANCE OFFICER ONLY THROUGH A MAJORITY VOTE OF THE COUNTY
- 8 COUNCIL FOR NEGLECT OF DUTY, MALFEASANCE, CONVICTION OF A FELONY, OR
- 9 OTHER GOOD CAUSE.
- 10 (6) THE INTEGRITY AND COMPLIANCE OFFICER SHALL DISCHARGE
- 11 THE DUTIES OF OFFICE ON A FULL-TIME BASIS AND WITH NO SECONDARY
- 12 EMPLOYMENT OF ANY NATURE DURING THE INTEGRITY AND COMPLIANCE
- 13 **OFFICER'S TERM.**
- 14 (E) (1) THE OFFICE SHALL:
- 15 (I) ASSIST THE COUNTY COUNCIL AND THE LOCAL SCHOOL
- 16 SYSTEM BY PROVIDING INDEPENDENT EVALUATION AND RECOMMENDATIONS
- 17 REGARDING OPPORTUNITIES TO:
- 1. Preserve the local school system's
- 19 REPUTATION; AND
- 20 2. Improve the effectiveness, productivity, or
- 21 EFFICIENCY OF LOCAL SCHOOL SYSTEM PROGRAMS, POLICIES, PRACTICES, AND
- 22 **OPERATIONS**;
- 23 (II) ENSURE PUBLIC ACCOUNTABILITY BY PREVENTING,
- 24 INVESTIGATING, AND REPORTING INSTANCES OF FRAUD, WASTE, AND ABUSE OF
- 25 PROPERTY OR FUNDS OF THE LOCAL SCHOOL SYSTEM;
- 26 (III) EXAMINE, EVALUATE, AND REPORT ON THE ADEQUACY AND
- 27 EFFECTIVENESS OF THE SYSTEMS OF INTERNAL CONTROLS AND THEIR RELATED
- 28 ACCOUNTING, FINANCIAL, TECHNOLOGY, AND OPERATIONAL POLICIES; AND
- 29 (IV) REPORT NONCOMPLIANCE WITH AND PROPOSE WAYS TO
- 30 IMPROVE EMPLOYEE COMPLIANCE WITH APPLICABLE LAW, POLICY, AND ETHICAL
- 31 STANDARDS OF CONDUCT.

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(2) IN DEVELOPING RECOMMENDATIONS, THE OFFICE MAY:

1	(I) CONDUCT ADMINISTRATIVE INVESTIGATIONS, BUDGETARY
2	ANALYSES, AND FINANCIAL, MANAGEMENT, OR PERFORMANCE AUDITS AND SIMILAR
3	REVIEWS;
o	REVIEWS,
4	(II) PROVIDE MANAGEMENT ADVISORIES; AND
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5	(III) UTILIZE THE ASSISTANCE FROM ANY OTHER GOVERNMENT
6	AGENCY OR PRIVATE PARTY TO COMPLETE A PROJECT INITIATED BY THE OFFICE.
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7	(3) WHEN APPLICABLE, THE INTEGRITY AND COMPLIANCE OFFICER
8	SHALL COMPLY WITH GENERALLY ACCEPTED GOVERNMENT AUDITING STANDARDS.
9	(4) (I) EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS
0	PARAGRAPH, THE INTEGRITY AND COMPLIANCE OFFICER SHALL PUBLISH ON THE
1	OFFICE'S WEBSITE, IN A READILY AVAILABLE LOCATION:
_	OTTION WEBSITE, IN IT NEEDED IN OTTION
2	1. Periodic reports that summarize the
13	ACTIVITIES, FINDINGS, RECOMMENDATIONS, AND ACCOMPLISHMENTS OF THE
4	OFFICE; AND
-	011102,12.0
5	2. Any official written comments or responses
6	OFFERED BY THE LOCAL SCHOOL SYSTEM ADMINISTRATION WITH ANY REPORT
7	PUBLISHED BY THE OFFICE.
-•	T C DELICITED DT TILL CTTTCL
8	(II) THE INTEGRITY AND COMPLIANCE OFFICER:
9	1. MAY NOT DISCLOSE ANY RECORD, REPORT, OR
20	RELATED INFORMATION THAT IS PROTECTED FROM DISCLOSURE UNDER THE
	PUBLIC INFORMATION ACT;
-	T OBBIG IN GIMBITION IZOI,
22	2. May provide an oral report if appropriate
23	UNDER GENERALLY ACCEPTED GOVERNMENT AUDITING STANDARDS; AND
10	UNDER GENERALLI ACCEI IED GOVERNMENT ACDITING STANDARDS, AND
24	3. Shall establish and follow procedures for
25	SAFEGUARDING THE IDENTITY OF CONFIDENTIAL SOURCES AND PROTECTING
26	PRIVILEGED AND CONFIDENTIAL INFORMATION.
10	I MIVILEGED AND CONTIDENTIAL INFORMATION.
27	(5) If reasonable grounds exist to believe that a serious
	TOTALLE REMOVEMENTS OF THE SERVED STANDERS OF

(I) AN APPROPRIATE LAW ENFORCEMENT AGENCY;

VIOLATION OF FEDERAL, STATE, OR LOCAL LAW HAS OCCURRED, THE INTEGRITY

AND COMPLIANCE OFFICER SHALL REPORT THE ALLEGATION TO:

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- THE STATE ETHICS COMMISSION; OR 1 (II)2 (III) ANY OTHER AGENCY WITH JURISDICTION TO ENFORCE THE 3 LAW. 4 **(F)** THE INTEGRITY AND COMPLIANCE OFFICER SHALL COORDINATE WITH THE LOCAL SCHOOL SYSTEM TO DEVELOP A WRITTEN WORK PLAN AND 5 ESTABLISH PERIODIC GOALS AND PRIORITIES FOR THE OFFICE BASED ON AN 6 ASSESSMENT OF RELATIVE RISKS. 8 IN DEVELOPING THE WORK PLAN, THE INTEGRITY AND **(2)** COMPLIANCE OFFICER SHALL TAKE INTO CONSIDERATION REQUESTS FROM: 9 10 **(I)** OFFICERS, ADMINISTRATORS, AND EMPLOYEES OF THE 11 LOCAL SCHOOL SYSTEM; 12 (II)**ELECTED OFFICIALS; AND** 13 (III) MEMBERS OF THE PUBLIC. 14 THE INTEGRITY AND COMPLIANCE OFFICER SHALL MAKE THE 15 WRITTEN WORK PLAN AVAILABLE TO THE PUBLIC, SUBJECT TO THE PUBLIC 16 INFORMATION ACT. 17 (I) ON REQUEST FROM THE INTEGRITY AND COMPLIANCE OFFICER, AN EMPLOYEE OR OFFICIAL OF THE LOCAL SCHOOL SYSTEM SHALL 18 PROVIDE PROMPTLY TO THE INTEGRITY AND COMPLIANCE OFFICER ANY 19 20 AVAILABLE DOCUMENT OR OTHER INFORMATION CONCERNING THE LOCAL SCHOOL SYSTEM'S OPERATIONS, BUDGET, PROGRAMS, OR VENDOR CONTRACTS. 2122THE INTEGRITY AND COMPLIANCE OFFICER SHALL (II)NOTIFY THE COUNTY BOARD AND THE CHIEF EXECUTIVE OFFICER IF ANY 2324EMPLOYEE OR OFFICIAL OF THE LOCAL SCHOOL SYSTEM FAILS TO PROVIDE ANY 25 INFORMATION OR DOCUMENT REQUESTED UNDER THIS PARAGRAPH WITH 26REASONABLE PROMPTNESS. 27THE COUNTY BOARD AND THE CHIEF EXECUTIVE OFFICER SHALL TAKE APPROPRIATE ADMINISTRATIVE ACTION TO PRODUCE LOCAL 28
- 31 (2) (I) ON REQUEST FROM THE INTEGRITY AND COMPLIANCE 32 OFFICER, A VENDOR OF THE LOCAL SCHOOL SYSTEM SHALL PROVIDE PROMPTLY TO 33 THE INTEGRITY AND COMPLIANCE OFFICER ANY AVAILABLE DOCUMENT OR OTHER

THE INTEGRITY AND COMPLIANCE OFFICER.

SCHOOL SYSTEM COMPLIANCE WITH A PENDING REQUEST FOR INFORMATION BY

- 1 INFORMATION CONCERNING ANY LOCAL SCHOOL SYSTEM VENDOR CONTRACT,
- 2 INCLUDING DOCUMENTS RELATED TO THE PROCUREMENT OF THE CONTRACT.
- 3 (II) 1. THE INTEGRITY AND COMPLIANCE OFFICER SHALL
- 4 NOTIFY THE COUNTY BOARD, THE CHIEF EXECUTIVE OFFICER, AND THE LOCAL
- 5 SCHOOL SYSTEM IF ANY VENDOR FAILS TO PROVIDE ANY INFORMATION OR
- 6 DOCUMENT REQUESTED UNDER THIS PARAGRAPH WITH REASONABLE
- 7 PROMPTNESS.
- 8 2. The county board and the Chief Executive
- 9 OFFICER SHALL TAKE APPROPRIATE ADMINISTRATIVE OR CIVIL ACTION TO
- 10 PRODUCE VENDOR COMPLIANCE WITH A PENDING REQUEST FOR INFORMATION BY
- 11 THE INTEGRITY AND COMPLIANCE OFFICER.
- 12 (H) (1) EACH LOCAL SCHOOL SYSTEM EMPLOYEE SHOULD REPORT ANY
- 13 FRAUD, WASTE, OR ABUSE TO THE OFFICE.
- 14 (2) A LOCAL SCHOOL SYSTEM EMPLOYEE, VENDOR, OR EMPLOYEE OF
- 15 ANY VENDOR MAY NOT BE RETALIATED AGAINST OR PENALIZED, OR THREATENED
- 16 WITH RETALIATION OR PENALTY, FOR PROVIDING INFORMATION TO, COOPERATING
- 17 WITH, OR IN ANY WAY ASSISTING THE INTEGRITY AND COMPLIANCE OFFICER IN
- 18 CONNECTION WITH ANY ACTIVITY AUTHORIZED BY THIS SECTION.
- 19 (3) THE INTEGRITY AND COMPLIANCE OFFICER MAY NOT DISCLOSE
- 20 THE IDENTITY OF A PERSON THAT REPORTS AN ALLEGATION OF FRAUD, WASTE, OR
- 21 ABUSE UNLESS:
- 22 (I) THE REPORTING PERSON CONSENTS TO DISCLOSURE OF
- 23 THE PERSON'S IDENTITY:
- 24 (II) DISCLOSURE IS REASONABLY NECESSARY TO COMPLETE AN
- 25 AUDIT OR INVESTIGATION; OR
- 26 (III) ANOTHER PERSON IS LEGALLY ENTITLED TO DISCLOSURE
- 27 OF THE IDENTITY OF THE REPORTING PERSON.
- 28 (I) (1) THE INTEGRITY AND COMPLIANCE OFFICER MAY ADMINISTER AN
- 29 OATH OR AFFIRMATION OR TAKE AN AFFIDAVIT FROM ANY PERSON IF NECESSARY
- 30 TO PERFORM THE DUTIES UNDER THIS SECTION.
- 31 (2) THE INTEGRITY AND COMPLIANCE OFFICER MAY ADMINISTER AN
- 32 OATH AND TAKE A DEPOSITION AND OTHER TESTIMONY FOR THE PURPOSE OF
- 33 INVESTIGATING FRAUD, WASTE, OR ABUSE WITHIN THE LOCAL SCHOOL SYSTEM.

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1	(3) THE INTEGRITY AND COMPLIANCE OFFICER MAY SUBPOENA ANY
2	PERSON OR EVIDENCE FOR THE PURPOSE OF INVESTIGATING FRAUD, WASTE, OF
3	ABUSE WITHIN THE LOCAL SCHOOL SYSTEM.

- 4 (4) IF A PERSON FAILS TO COMPLY WITH A LAWFUL ORDER OR SUBPOENA ISSUED UNDER THIS SUBSECTION, ON PETITION OF THE INTEGRITY AND COMPLIANCE OFFICER, A COURT OF COMPETENT JURISDICTION MAY COMPEL:
- 7 (I) COMPLIANCE WITH THE ORDER OR SUBPOENA; OR
- 8 (II) TESTIMONY OR THE PRODUCTION OF EVIDENCE.
- 9 (J) (1) EACH YEAR THE INTEGRITY AND COMPLIANCE OFFICER SHALL SUBMIT TO THE COUNTY BOARD A PROJECTED BUDGET FOR THE OFFICE FOR THE UPCOMING FISCAL YEAR.
- 12 (2) THE COUNTY BOARD SHALL INCLUDE IN THE COUNTY BOARD'S
 13 ANNUAL OPERATING BUDGET PROPOSAL THE AMOUNTS RECOMMENDED BY THE
 14 INTEGRITY AND COMPLIANCE OFFICER FOR THE OFFICE FOR THE UPCOMING
 15 FISCAL YEAR.
 - SECTION 2. AND BE IT FURTHER ENACTED, That the functions, powers, duties, and employees of the Office of Internal Audit of the Prince George's County public school system shall be transferred to the Office of Integrity and Compliance of the public school system on the effective date of this Act.
 - SECTION 3. AND BE IT FURTHER ENACTED, That all employees who are transferred to the Office of Integrity and Compliance of the Prince George's County public school system as a result of this Act shall be transferred on the effective date of this Act without any diminution of their rights, including collective bargaining rights, benefits, or employment or retirement status.
- 25 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect July 26 1, 2023.