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By: **Delegates Fraser–Hidalgo and Howard** Introduced and read first time: February 10, 2023 Assigned to: Economic Matters and Health and Government Operations

A BILL ENTITLED

1 AN ACT concerning

Hemp Farming Program – Refined Hemp and Hemp Extract Products Requirements

- 4 FOR the purpose of requiring a person to receive a certain certificate of analysis before $\mathbf{5}$ distributing refined hemp or a hemp extract product; requiring the Department of 6 Agriculture to establish certain packaging and labeling requirements for refined 7 hemp and hemp extract products; establishing the Hemp Advisory Council to provide 8 advice and expertise to the Department regarding the monitoring and regulation of 9 hemp production in the State; requiring the Department to establish certain licenses under the Hemp Farming Program; specifying that a person transporting hemp that 10 11 exceeds a certain concentration of delta-9-tetrahydrocannabinol is not in violation 12of the Hemp Farming Program under certain circumstances; and generally relating to the Hemp Farming Program and requirements for refined hemp and hemp extract 13 14products.
- 15 BY repealing and reenacting, with amendments,
- 16 Article Agriculture
- 17 Section 14–101, 14–301, 14–306, and 14–309
- 18 Annotated Code of Maryland
- 19 (2016 Replacement Volume and 2022 Supplement)
- 20 BY adding to
- 21 Article Agriculture
- 22 Section 14–303.1, 14–303.2, and 14–305.1
- 23 Annotated Code of Maryland
- 24 (2016 Replacement Volume and 2022 Supplement)
- 25 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 26 That the Laws of Maryland read as follows:
- 27

Article – Agriculture

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



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1 14 - 101. $\mathbf{2}$ (a) In this title the following words have the meanings indicated. 3 "Fund" means the Hemp Farming Fund established under § 14–304 of this (b)4 title. $\mathbf{5}$ "Hemp" means the plant Cannabis sativa L. and any part of that plant, (c) (1)6 including all derivatives, extracts, cannabinoids, isomers, acids, salts, and salts of isomers, whether growing or not, [with a] THAT: 7 8 **(I)** DOES NOT CONTAIN DELTA-9-TETRAHYDROCANNABINOL: 9 OR 10 **(II) CONTAINS** delta–9–tetrahydrocannabinol IN A concentration 11 that does not exceed 0.3% on a dry weight basis. 12"Hemp" does not include any plant or part of a plant intended for a use (2)that is regulated under Title 13, Subtitle 33 of the Health – General Article. 1314"Hemp product" means a product derived from hemp produced in (d) (1) accordance with Subtitle 3 of this title. 15**"HEMP PRODUCT" INCLUDES:** 16 (2) 17**(I)** ACIDIC FORMS OF CANNABINOIDS EXTRACTED IN A COMMERCIAL KITCHEN, INCLUDING TETRAHYDROCANNABINOLIC ACID AND 18 19**CANNABIDIOLIC ACID;** 20**(II)** HEMP-DERIVED FIBER, GRAIN, OR TOPICAL PRODUCTS; 21AND 22(III) HEMP-DERIVED FEED PRODUCTS. 23"Independent testing laboratory" has the meaning stated in § 13–3301 of the (e) Health – General Article. 2425"Institution of higher education" has the meaning stated in the federal Higher (f)Education Act of 1965. 262714 - 301.28In this subtitle, THE FOLLOWING WORDS HAVE THE MEANINGS (A) 29INDICATED.

1 (B) "CONTAMINANTS UNSAFE FOR HUMAN CONSUMPTION" MEANS ANY 2 MICROBE, FUNGUS, YEAST, MILDEW, HERBICIDE, PESTICIDE, FUNGICIDE, RESIDUAL 3 SOLVENT, HEAVY METAL, OR OTHER CONTAMINANT FOUND IN AN AMOUNT THAT 4 EXCEEDS THE ACCEPTABLE LIMITATIONS ESTABLISHED UNDER STATE LAW OR 5 REGULATION.

6 (C) "DISTRIBUTE" MEANS TO SELL OR HOLD FOR FUTURE SALE, OFFER FOR 7 SALE, BARTER, OR OTHERWISE SUPPLY TO A CONSUMER.

8 (D) (1) "HEMP EXTRACT PRODUCT" MEANS A HEMP PRODUCT INTENDED 9 FOR CONSUMPTION.

10 (2) "HEMP EXTRACT PRODUCT" INCLUDES A HEMP PRODUCT 11 INTENDED FOR CONSUMPTION THAT IS MANUFACTURED OR DISTRIBUTED IN THE 12 STATE OR FOR INTERSTATE COMMERCE THAT IS:

13(I)PRODUCED, STORED, TRANSPORTED, OR PROCESSED IN A14FACILITY BONDED IN ACCORDANCE WITH THIS SUBTITLE; AND

15(II)LABELED WITH A BRAND NAME AND DESCRIPTORS16INCLUDING FLAVOR, SIZE OR VOLUME, AND SPECIFIC CANNABINOID CONTENT.

17 (E) "Program" means the Hemp Farming Program.

18 (F) (1) "REFINED HEMP" MEANS A DERIVATIVE OF HEMP IN WHICH A 19 CANNABINOID OTHER THAN DELTA–9–TETRAHYDROCANNABINOL, OR AN ISOMER 20 DERIVED FROM SUCH A CANNABINOID, IS FOUND IN A CONCENTRATION GREATER 21 THAN 0.3%.

- 22 (2) "REFINED HEMP" DOES NOT INCLUDE:
- 23 (I) CANNABIDIOL;
- 24 (II) CANNABICHROMENE;
- 25 (III) CANNABIELSOIN;
- 26 (IV) CANNABIGEROL;
- 27 (V) CANNABICYCLOL;
- 28 (VI) CANNABINOL;

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- 1 (VII) CANNABICITRAN; OR
- 2 (VIII) CANNABIVARIN.
- 3 **14–303.1.**

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4 (A) A PERSON SHALL RECEIVE A CERTIFICATE OF ANALYSIS PREPARED BY 5 AN INDEPENDENT TESTING LABORATORY BEFORE DISTRIBUTING REFINED HEMP OR 6 A HEMP EXTRACT PRODUCT.

7 (B) THE CERTIFICATE OF ANALYSIS REQUIRED UNDER SUBSECTION (A) OF 8 THIS SECTION SHALL STATE THAT:

9 (1) THE REFINED HEMP OR HEMP EXTRACT PRODUCT IS A PRODUCT 10 OF A BATCH TESTED BY THE INDEPENDENT TESTING LABORATORY;

Тне 11 (2) BATCH TESTED DOES NOT CONTAIN 12 DELTA-9-TETRAHYDROCANNABINOL OR **CONTAINS** DELTA-9-TETRAHYDROCANNABINOL IN A CONCENTRATION THAT DOES NOT 1314EXCEED 0.3% ON A DRY WEIGHT BASIS AFTER TESTING A RANDOM SAMPLE OF THE 15**BATCH; AND**

16 (3) THE BATCH DOES NOT CONTAIN CONTAMINANTS UNSAFE FOR 17 HUMAN CONSUMPTION.

18 (C) THE DEPARTMENT MAY CONDUCT AN ANALYSIS OF A SAMPLE OF 19 REFINED HEMP OR A HEMP EXTRACT PRODUCT AND THE ASSOCIATED LABEL TO 20 ENSURE THE PRODUCT:

21 (1) MEETS THE LABEL REQUIREMENTS ESTABLISHED UNDER § 22 14–303.2 OF THIS SUBTITLE;

23 (2) DOES NOT CONTAIN DELTA-9-TETRAHYDROCANNABINOL OR 24 CONTAINS DELTA-9-TETRAHYDROCANNABINOL IN A CONCENTRATION THAT DOES 25 NOT EXCEED 0.3% ON A DRY WEIGHT BASIS;

26 (3) HAS NOT BEEN TAMPERED WITH OR MISBRANDED; AND

27 (4) MEETS ALL OTHER REQUIREMENTS ESTABLISHED UNDER THIS 28 SUBTITLE.

29 **14–303.2**.

(A) THE DEPARTMENT SHALL ESTABLISH MINIMUM PACKAGING AND
 LABELING REQUIREMENTS FOR REFINED HEMP AND HEMP EXTRACT PRODUCTS.
 (B) THE PACKAGING REQUIRED UNDER SUBSECTION (A) OF THIS SECTION

- 4 **SHALL:**
- 5 (1) BE CLEAR, LEGIBLE, AND PRINTED IN ENGLISH;
- 6 (2) INCLUDE A WARNING STATEMENT GOVERNING SAFE USE AND 7 SECURE STORAGE OF THE PRODUCT THAT INCLUDES:
- 8

(I) THE INTENDED SERVING SIZE;

9 (II) A WARNING TO NOT OPERATE A MOTOR VEHICLE WHILE 10 UNDER THE INFLUENCE;

11(III) A WARNING TO NOT USE THE PRODUCT WHILE NURSING OR12PREGNANT;

13(IV)AN ADVISORY TO KEEP OUT OF REACH OF CHILDREN AND14PETS; AND

15(V)A WARNING THAT THE USE OF THE PRODUCT MAY CAUSE A16POSITIVE THC RESULT ON A TOXICOLOGY SCREENING;

17 (3) INCLUDE A PRIMARY LABEL THAT:

18(I) CONTAINS THE GENERIC OR COMMON NAME OF THE19PRODUCT;

20 (II) SPECIFIES WHETHER THE PRODUCT CONTAINS CBD OR 21 THC OR BOTH; AND

(III) SPECIFIES THE NET WEIGHT OR VOLUME OF THE CONTENTS
 OF THE PRODUCT IN U.S. CUSTOMARY UNITS AND METRIC UNITS IN ACCORDANCE
 WITH § 11–301 OF THIS ARTICLE;

25 (4) INCLUDE AN INFORMATION LABEL THAT:

26 (I) INCLUDES THE NAME AND CONTACT INFORMATION OF THE 27 MANUFACTURER OR DISTRIBUTOR;

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$\frac{1}{2}$	OR PACKAGED;	(11)	INCLUDES THE DATE THE PRODUCT WAS MANUFACTURED
3		(III)	INCLUDES THE BATCH OR LOT NUMBER FOR THE PRODUCT;
45	THE PRODUCT;	(IV)	INSTRUCTS THE CONSUMER ON HOW TO USE AND PREPARE
6 7 8	ADDITIVES, AND ORDER BY WEIGH	NONCA	LISTS THC, OTHER CANNABINOID INGREDIENTS OR NNABINOID INGREDIENTS IN THE PRODUCT IN DESCENDING VOLUME;
9		(VI)	LISTS ANY POTENTIAL ALLERGENS;
10 11	INSTRUCTIONS; A	` '	INCLUDES AN EXPIRATION DATE AND REFRIGERATION
12 13	CONTENT PER SE	` '	LISTS THE SODIUM, SUGAR, CARBOHYDRATE, AND FAT, IF APPLICABLE; AND
$14\\15$	(5) LABORATORY TES		UDE A CERTIFICATE OF ANALYSIS DISPLAYING THE ULTS OF THE PRODUCT.
16	(C) REFI	NED H	EMP OR A HEMP EXTRACT PRODUCT PACKAGING MAY NOT:
17 18	(1) LEAST 51% OF TH		ABELED AS A PRODUCT GROWN IN THE STATE UNLESS AT IP USED IN THE PRODUCT WAS GROWN IN THE STATE;
$19\\20\\21\\22$		S USED	ARGETED AT MINORS, INCLUDING THE USE OF CARTOONS, TO ADVERTISE TO CHILDREN, OR DESIGNS SUBSTANTIALLY SSOCIATED WITH ANY COMMERCIAL PRODUCT SOLD TO
$\frac{23}{24}$	(3) UNPROVEN OR UI		UDE FALSE OR MISLEADING INFORMATION, INCLUDING FIABLE STATEMENTS;
25 26 27		GANIC	UDE THE WORD "ORGANIC" UNLESS THE PRODUCT IS IN ACCORDANCE WITH THE NATIONAL ORGANIC PROGRAM U.S. DEPARTMENT OF AGRICULTURE; OR
28 29	(5) THE U.S. FOOD A		UDE DISEASE OR DRUG CLAIMS THAT ARE NOT APPROVED BY RUG ADMINISTRATION.

1 **14–305.1.**

2 (A) THERE IS A HEMP ADVISORY COUNCIL WITHIN THE DEPARTMENT.

3 (B) THE PURPOSE OF THE ADVISORY COUNCIL IS TO PROVIDE ADVICE AND 4 EXPERTISE TO THE DEPARTMENT REGARDING IMPLEMENTATION OF THE PLAN 5 REQUIRED UNDER § 14–305(A) OF THIS SUBTITLE.

6 (C) THE ADVISORY COUNCIL SHALL CONSIST OF THE FOLLOWING 7 MEMBERS:

8 (1) TWO MEMBERS APPOINTED BY THE SECRETARY;

9 (2) TWO MEMBERS APPOINTED BY THE GOVERNOR;

10 (3) Two members appointed by the President of the Senate;

11 (4) TWO MEMBERS APPOINTED BY THE SPEAKER OF THE HOUSE;

12 (5) THE SECRETARY OF STATE POLICE, OR THE SECRETARY'S 13 DESIGNEE;

14 (6) THE PRESIDENT OF THE MARYLAND FARM BUREAU, OR THE 15 PRESIDENT'S DESIGNEE;

16 (7) A REPRESENTATIVE OF THE MARYLAND HEMP COALITION; AND

17 (8) A REPRESENTATIVE OF THE MARYLAND HEALTHY 18 ALTERNATIVES ASSOCIATION.

19 (D) THE MEMBERS OF THE ADVISORY COUNCIL SHALL SELECT ONE 20 MEMBER TO SERVE AS CHAIR OF THE ADVISORY COUNCIL BY TWO-THIRDS VOTE.

21 (E) (1) THE TERM OF A MEMBER IS 4 YEARS.

22 (2) THE TERMS OF MEMBERS ARE STAGGERED AS REQUIRED BY THE 23 TERMS PROVIDED FOR MEMBERS OF THE ADVISORY COUNCIL ON OCTOBER 1, 2023.

24 (3) A MEMBER MAY SERVE TWO CONSECUTIVE FULL TERMS.

(4) AT THE END OF A TERM, A MEMBER CONTINUES TO SERVE UNTIL
 A SUCCESSOR IS APPOINTED OR DESIGNATED AND QUALIFIES.

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$rac{1}{2}$	(5) A MEMBER WHO SERVES TWO CONSECUTIVE 4–YEAR TERMS MA NOT BE REAPPOINTED FOR 4 YEARS AFTER THE COMPLETION OF THOSE TERMS.	Y
$\frac{3}{4}$	(F) A VACANCY IN THE ADVISORY COUNCIL SHALL PROMPTLY BE FILLED IN THE SAME MANNER AS THE MEMBER BEING SUCCEEDED WAS APPOINTED.	N
5	(G) THE CHAIR OF THE ADVISORY COUNCIL SHALL:	
6 7	(1) DESIGNATE THE TIME AND PLACE OF THE ADVISORY COUNCIL' MEETINGS; AND	\mathbf{S}
8	(2) HOLD AT LEAST ONE MEETING EACH CALENDAR YEAR.	
9	(H) A MEMBER OF THE ADVISORY COUNCIL:	
$\begin{array}{c} 10\\11 \end{array}$	(1) SHALL SERVE WITHOUT COMPENSATION AS A MEMBER OF TH ADVISORY COUNCIL; BUT	E
$\begin{array}{c} 12\\ 13 \end{array}$	(2) IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER TH STANDARD STATE TRAVEL REGULATIONS, AS PROVIDED IN THE STATE BUDGET.	E
14	14–306.	
$\begin{array}{c} 15\\ 16\end{array}$	(a) The Department shall establish a procedure for licensing the production of hemp in accordance with the plan established under § $14-305$ of this subtitle.	of
17 18	(B) IN ACCORDANCE WITH SUBSECTION (A) OF THIS SECTION, TH DEPARTMENT SHALL ESTABLISH THE FOLLOWING LICENSES:	E
19 20	(1) A PRODUCER LICENSE THAT ALLOWS A PERSON TO PLANT CULTIVATE, GROW, HARVEST, AND DRY HEMP;	Γ,
21 22 23	(2) A PROCESSOR LICENSE THAT ALLOWS A PERSON TO PROCESS COMPOUND, OR CONVERT HEMP INTO CANNABINOID PRODUCTS, CONCENTRATES OR EXTRACTS;	-
$\begin{array}{c} 24\\ 25\\ 26\end{array}$	(3) A RETAILER LICENSE THAT ALLOWS A PERSON OR ENTIT OPERATING A BUSINESS TO SELL DIRECT TO THE CONSUMER REFINED HEMP AND HEMP EXTRACT PRODUCTS;	
27 28 29	(4) A RESEARCH LICENSE THAT ALLOWS A PERSON TO RESEARCH HEMP FOR THE PURPOSE OF BENEFITING THE HEMP INDUSTRY IN THE STATE MEDICAL RESEARCH, OR PUBLIC HEALTH AND SAFETY; AND	

1 (5) AN INDUSTRIAL LICENSE THAT ALLOWS A PERSON TO PLANT, 2 CULTIVATE, GROW, HARVEST, DRY, AND PROCESS HEMP GROWN AS AN 3 AGRICULTURAL CROP FOR GRAIN OR FIBER CONTENT.

4 (C) THE DEPARTMENT SHALL REQUIRE AS A CONDITION TO THE ISSUANCE 5 OF AN INDUSTRIAL LICENSE UNDER THIS SECTION THAT A PERSON:

6 (1) SIGN A DECLARATION STATING THAT THE LICENSEE WILL 7 HARVEST ONLY GRAIN AND FIBER AND WILL NOT HARVEST OR DISTRIBUTE ANY 8 FLORAL MATERIAL, EXTRACT, OR RESIN FROM A CROP; AND

9 (2) CONSENT TO PERIODIC VISUAL INSPECTIONS OF THE CROP BY 10 THE DEPARTMENT TO ENSURE COMPLIANCE WITH THE LICENSING REQUIREMENTS 11 UNDER THIS SECTION.

12 (D) (1) THE DEPARTMENT SHALL REQUIRE AS A CONDITION TO THE 13 ISSUANCE OF A RETAILER LICENSE UNDER THIS SECTION THAT A PERSON SIGN A 14 DECLARATION STATING THAT THE LICENSEE WILL NOT SELL REFINED HEMP OR 15 HEMP EXTRACT PRODUCTS TO AN INDIVIDUAL UNDER THE AGE OF 21 YEARS.

16 (2) A RETAILER LICENSE HOLDER THAT SELLS REFINED HEMP OR 17 HEMP EXTRACT PRODUCTS IN VIOLATION OF PARAGRAPH (1) OF THIS SUBSECTION 18 IS SUBJECT TO THE PENALTIES UNDER § 10–108 OF THE CRIMINAL LAW ARTICLE.

19 (E) (1) **THE DEPARTMENT MAY NOT:**

20(I)**REQUIRE A PERSON TO UNDERGO A BACKGROUND CHECK**21AS A CONDITION TO THE ISSUANCE OF AN INDUSTRIAL LICENSE; OR

22 (II) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS 23 SUBSECTION, TEST OR SAMPLE THE CROP OF AN INDUSTRIAL LICENSE HOLDER.

(2) THE DEPARTMENT MAY REQUIRE AN INSPECTION OF THE CROP
 OF AN INDUSTRIAL LICENSE HOLDER IF A VISUAL INSPECTION REVEALS CROP
 PRODUCTION THAT IS INCONSISTENT WITH THE LICENSE REQUIREMENTS UNDER
 THIS SECTION.

28 (3) (I) AN INDUSTRIAL LICENSE HOLDER MAY NOT DESTROY A 29 HEMP CROP.

30(II)IF AN INDUSTRIAL LICENSE HOLDER DESTROYS A HEMP31CROP IN VIOLATION OF SUBPARAGRAPH (I) OF THIS PARAGRAPH, THE PERSON IS NO32LONGER ELIGIBLE TO HOLD AN INDUSTRIAL LICENSE AND IS SUBJECT TO

1	ENFORCEMENT IN ACCORDANCE WITH § 14–309 OF THIS SUBTITLE.
$\frac{2}{3}$	[(b)] (F) The Department may set reasonable fees for the issuance and renewal of licenses and other services the Department provides under this subtitle.
4 5	[(c)] (G) The Department shall pay all funds collected under this section into the Fund.
6	14–309.
7	(a) (1) A person may not knowingly:
8 9	(i) Fail to comply with the Department's plan for monitoring and regulating the production of hemp established under § 14–305 of this subtitle;
10 11	(ii) Misrepresent or fail to provide the legal description of land on which hemp is produced;
12	(iii) Produce hemp without a valid license; or
$\begin{array}{c} 13\\14 \end{array}$	(iv) Produce plants, or any part of a plant, that exceeds a delta–9–tetrahydrocannabinol concentration of 0.3% on a dry weight basis.
$\begin{array}{c} 15\\ 16 \end{array}$	(2) The Department shall report a person that knowingly violates this subtitle to the Attorney General and the U.S. Attorney.
$17 \\ 18 \\ 19$	(b) (1) If the Department determines that a person negligently violated this subtitle, the Department shall require the person to correct the violation, including requiring that:
20	(i) The violation be corrected by a reasonable date; and
$\begin{array}{c} 21\\ 22\\ 23 \end{array}$	(ii) The person report to the Department, at a frequency determined by the Department and for a period of not less than 2 calendar years, to verify compliance with this subtitle.
$\begin{array}{c} 24\\ 25\\ 26 \end{array}$	(2) If a person is found by the Department to have negligently violated this subtitle three times in a 4-year period, the person may not produce hemp in the State for a period of 5 years beginning on the date of the third violation.
27 28 29 30	(C) A PERSON TRANSPORTING HEMP THAT CONTAINS A DELTA-9-TETRAHYDROCANNABINOL CONCENTRATION THAT EXCEEDS 0.3% ON A DRY WEIGHT BASIS IS NOT IN VIOLATION OF THIS SUBTITLE IF THE PERSON IS TRANSPORTING THE HEMP FROM A CULTIVATOR, A PRODUCER, OR AN EXTRACTOR

31 TO A FACILITY FOR REMEDIATION.

1 SECTION 2. AND BE IT FURTHER ENACTED, That the terms of the initial 2 members of the Hemp Advisory Council shall expire as follows:

- 3 (1) three members in 2024;
- 4 (2) three members in 2025;
- 5 (3) three members in 2026; and
- 6 (4) three members in 2027.

7 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 8 October 1, 2023.