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(PRE-FILED)

4lr0314 CF SB 306

# By: Chair, Environment and Transportation Committee (By Request – Critical Area Commission)

Requested: September 15, 2023 Introduced and read first time: January 10, 2024 Assigned to: Environment and Transportation

Committee Report: Favorable with amendments House action: Adopted Read second time: March 2, 2024

#### CHAPTER \_\_\_\_\_

### 1 AN ACT concerning

# Chesapeake and Atlantic Coastal Bays Critical Area Protection Program - Climate, Equity, and Administrative Provisions

4 FOR the purpose of altering the standards for membership on the Critical Area  $\mathbf{5}$ Commission; repealing a certain advisory committee on the Atlantic Coastal Bays 6 Critical Area Program; authorizing the Commission to adopt regulations governing 7 the transfer of development rights, fee in lieu payments, the assessment of and 8 adaption to climate change relevant to the critical area, enhancing resilience in the 9 critical area, and environmental justice and equity initiatives; establishing certain 10 considerations of climate change, resiliency, and equity as general principles and minimum elements of local programs; requiring a local program to give consideration 11 12to underserved communities when assessing the suitability of critical areas for 13 certain recreation; requiring local jurisdictions to consider climate change when 14approving growth allocation decisions; requiring the Commission to consider environmental impacts on underserved or overburdened communities when 1516 reviewing growth allocation map amendments; altering certain resource 17conservation area density standards and requirements; authorizing the purchase of 18 transferable development rights for certain intrafamily transfers; authorizing a 19 certain increase in lot coverage limits under certain circumstances; altering the 20process for performing the required local jurisdiction comprehensive reviews of 21 critical area programs; establishing standards under which a critical area 22designation may be changed on proof of mistake and under which a zoning map 23amendment may be granted; authorizing the Commission to direct a local

#### EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



jurisdiction to correct a program deficiency; establishing a certain remedial process if a local jurisdiction fails to update its critical area program; repealing certain requirements on oil or natural gas production or exploration in the critical area; establishing a process for the preparation, distribution, review, refinement, and formal adoption of the periodic update of statewide base maps; and generally relating to the Chesapeake and Atlantic Coastal Bays Critical Area Protection Program.

- 7 BY repealing and reenacting, without amendments,
- 8 Article Business Regulation
- 9 Section 19–106(a)(1) and (5)
- 10 Annotated Code of Maryland
- 11 (2015 Replacement Volume and 2023 Supplement)
- 12 BY repealing and reenacting, without amendments,
- 13 Article Environment
- 14 Section 1–701(a)(1), (5), (7), and (8)
- 15 Annotated Code of Maryland
- 16 (2013 Replacement Volume and 2023 Supplement)
- 17 BY repealing and reenacting, with amendments,
- 18 Article Natural Resources
- 19Section 8-1801, 8-1802(a), 8-1804(a)(1) and (c), 8-1805(b)(1) and (2) and (c),208-1806(a) and (b)(1)(ii), (iii), (x), (xiv)4., (xv), and (xvi)6., 8-1808(a), (b), and21(c)(1)(iii)3., 6., 8., 13., 14., and 15. and (4), 8-1808.1(c)(2) and (4)(vi) and (vii)22and (e), 8-1808.2(f), 8-1808.3(b) and (f), 8-1808.10(b)(1), 8-1809(g) through23(j) and (l) through (s), 8-1811(b)(2), 8-1812, 8-1813.1(d)(5), 8-1814(a) and (b),
- 24 8–1815(a)(2)(i)1. and (3)(ii), (b), and (e), and 8–1815.1(b) through (e)
- 25 Annotated Code of Maryland
- 26 (2023 Replacement Volume and 2023 Supplement)
- 27 BY adding to
- 28 Article Natural Resources
- 29Section 8–1806(b)(1)(xvii), (xviii), and (xix), 8–1808(c)(1)(iii)16. through 19.,308–1808.1(c)(4)(viii), 8–1809(h), (i), and (k), and 8–1810(e)
- 31 Annotated Code of Maryland
- 32 (2023 Replacement Volume and 2023 Supplement)

33 BY repealing

- 34 Article Natural Resources
- 35 Section 8–1806(c), 8–1809(k), and 8–1817
- 36 Annotated Code of Maryland
- 37 (2023 Replacement Volume and 2023 Supplement)

38 Preamble

WHEREAS, Following extensive research and the issuance of a report by the U.S.
 Environmental Protection Agency that clearly demonstrated the alarming extent of

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degradation of the Chesapeake Bay, in significant part because of prominent land use and growth patterns, the Critical Area Commission was created in 1984 in order to preserve and restore water quality in the State, to maintain valued wildlife habitat, and to accommodate inevitable growth, and these same legislative concerns were addressed in 2002 when the protections of the Critical Area Program were expanded to include the Atlantic Coastal Bays and in 2008 with the comprehensive update to the Critical Area Program; and

8 WHEREAS, The critical area, which comprises approximately 11% of Maryland's 9 land mass, includes the majority of the State's most ecologically fragile and valuable 10 properties; and

11 WHEREAS, From its inception, partnership between State and local government 12 has been a cornerstone of the Critical Area Program; and

WHEREAS, To date local critical area programs are operative in Baltimore City, 16
 counties, and 47 other municipalities, and critical area issues directly impact at least seven
 State departments; and

16 WHEREAS, After nearly 40 years of operation, the Critical Area Program has 17 effectively influenced thousands of land use decisions, addressed and minimized the 18 adverse impacts of growth associated with hundreds of requests for growth allocation, and 19 represented a comprehensive effort between the State and local governments to enforce a 20 variety of water quality and habitat protection standards; and

WHEREAS, Despite these efforts, additional measures are necessary to enhance a cooperative land use and natural resource management program that will restore the quality and productivity of the Chesapeake Bay, the Atlantic Coastal Bays, their tidal tributaries, and associated land-based ecosystems; and

WHEREAS, As a member of the Maryland Commission on Climate Change, the Critical Area Commission is charged with recommending short and long-term strategies and initiatives to better mitigate, prepare for, and adapt to the consequences of climate change; and

WHEREAS, Particularly in light of the ongoing, accelerating decline of the State's water quality resources and the loss of valuable shoreline areas due to erosion, sea level rise, and climate change, the Critical Area Commission has a significant role in ensuring the adaptation of Maryland's tidal waters, developed shorelines, and their adjacent resource lands and wildlife habitats to the rapidly evolving climate realities; and

WHEREAS, To address the increasing effects on water quality from more frequent and higher-intensity storms, to adjust conservation programs and techniques to the shifting realities of species and habitats, and to accommodate appropriate levels and locations for growth within the critical area, improvements to the Critical Area Program are in order at this time; and

$1 \\ 2 \\ 3 \\ 4 \\ 5$	Commission of developm	n ensu nent, r n must	re the estorat	in the interest of the citizens of Maryland that the Critical Area equitable distribution of the environmental benefits and burdens ion, and mitigation within the critical area and, in doing so, the nsure equitable representation and participation in its processes;		
$6 \\ 7$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:					
8	Article – Business Regulation					
9	19–106.					
10	(a)	(1)	In th	is section the following words have the meanings indicated.		
$\begin{array}{c} 11 \\ 12 \end{array}$	self–identif	(5) fy:	"Und	errepresented community" means a community whose members		
13 14	Islander, N	ative A	(i) America	as Black, African American, Hispanic, Latino, Asian, Pacific an, Native Hawaiian, or Alaska Native; or		
$\begin{array}{c} 15\\ 16 \end{array}$	of this para	ıgraph.	(ii)	with one or more of the racial or ethnic groups listed in item (i)		
17				Article – Environment		
18	1-701.					
19	(a)	(1)	In th	is section the following words have the meanings indicated.		
$20 \\ 21 \\ 22$	and public status.	(5) health		"Environmental justice" means equal protection from environmental hazards for all people regardless of race, income, culture, and social		
$23 \\ 24 \\ 25$	more of th statewide:	(7) ne follo		rburdened community" means any census tract for which three or environmental health indicators are above the 75th percentile		
26			(i)	Particulate matter (PM) 2.5;		
27			(ii)	Ozone;		
28			(iii)	National Air Toxics Assessment (NATA) diesel PM;		
29			(iv)	NATA cancer risk;		
30			(v)	NATA respiratory hazard index;		

1		(vi)	Traffic proximity;
2		(vii)	Lead paint indicator;
3		(viii)	National Priorities List Superfund site proximity;
4		(ix)	Risk Management Plan facility proximity;
5		(x)	Hazardous waste proximity;
6		(xi)	Wastewater discharge indicator;
7		(xii)	Proximity to a Concentrated Animal Feeding Operation (CAFO);
8		(xiii)	Percent of the population lacking broadband coverage;
9		(xiv)	Asthma emergency room discharges;
10		(xv)	Myocardial infarction discharges;
11		(xvi)	Low-birth-weight infants;
12		(xvii)	Proximity to emitting power plants;
13		(xviii)	Proximity to a Toxic Release Inventory (TRI) facility;
14		(xix)	Proximity to a brownfields site;
15		(xx)	Proximity to mining operations; and
16		(xxi)	Proximity to a hazardous waste landfill.
17 18	(8) to the most recent		erserved community" means any census tract in which, according ensus Bureau Survey:
19		(i)	At least 25% of the residents qualify as low–income;
20		(ii)	At least 50% of the residents identify as nonwhite; or
21		(iii)	At least 15% of the residents have limited English proficiency.
22			Article – Natural Resources
23	8–1801.		
24	(a) The G	leneral	Assembly finds and declares that:

1 (1) The Chesapeake and the Atlantic Coastal Bays and their tributaries 2 are natural resources of great significance to the State and the nation, and their beauty, 3 their ecological value, and their economic impact all reach far beyond any one local 4 jurisdiction;

5 (2) The shoreline and adjacent lands, particularly the buffer areas, 6 constitute a valuable, fragile, and sensitive part of this estuarine system, where human 7 activity can have a particularly immediate and adverse impact on water quality and 8 natural habitats;

9 (3) The capacity of these shoreline and adjacent lands to withstand 10 continuing demands, INCLUDING CLIMATE CHANGE, without further degradation to 11 water quality and natural habitats is limited;

12 (4) Human activity is harmful in these shoreline areas, where the new 13 development of nonwater-dependent structures **AND USES** or an increase in lot coverage 14 is presumed to be contrary to the purpose of this subtitle, because these activities may 15 cause **OR AMPLIFY** adverse impacts, of both an immediate and a long-term nature, to the 16 Chesapeake and the Atlantic Coastal Bays, and thus it is necessary **[**wherever possible] to 17 maintain a buffer of at least 100 feet landward from the mean high water line of tidal 18 waters, tributary streams, and tidal wetlands;

19 (5) National studies have documented that the quality and productivity of 20 the waters of the Chesapeake Bay and its tributaries have declined due to the cumulative 21 effects of human activity that have caused increased levels of pollutants, nutrients, and 22 toxics in the Bay system and declines in more protective land uses such as forestland and 23 agricultural land in the Bay region;

(6) Those portions of the Chesapeake and the Atlantic Coastal Bays and
their tributaries within Maryland are particularly stressed by the continuing population
growth and development activity concentrated in the Baltimore–Washington metropolitan
corridor and along the Atlantic Coast;

(7) The quality of life for the citizens of Maryland is enhanced through the
restoration of the quality and productivity of the waters of the Chesapeake and the Atlantic
Coastal Bays[,] and their tributaries IN A MANNER IN WHICH BURDENS AND BENEFITS
ARE DISTRIBUTED EQUITABLY;

32 (8) The restoration of the Chesapeake and the Atlantic Coastal Bays and 33 their tributaries is dependent, in part, on minimizing further adverse impacts to the water 34 quality and natural habitats of the shoreline and adjacent lands, AND ENHANCING THE 35 RESILIENCY OF NATURAL RESOURCES IN THE CRITICAL AREA, particularly in the 36 buffer;

1 (9) The cumulative impact of current development and of each new 2 development activity in the buffer is inimical to these purposes, and it is therefore 3 imperative that State law protect irreplaceable State buffer resources from unpermitted 4 activity; [and]

5 (10) There is a critical and substantial State interest for the benefit of 6 current and future generations in fostering more sensitive development and more effective 7 enforcement in a consistent and uniform manner along shoreline areas of the Chesapeake 8 and the Atlantic Coastal Bays and their tributaries so as to minimize damage to water 9 quality and natural habitats;

10 (11) THERE IS A CRITICAL AND SUBSTANTIAL STATE INTEREST IN 11 DEVELOPING POLICIES AND STRATEGIES TO BETTER MITIGATE, PREPARE FOR, AND 12ADAPT TO THE CONSEQUENCES OF CLIMATE CHANGE ALONG THE STATE'S 13SHORELINES, **INCLUDING** SEA LEVEL RISE, STORM SURGE, 14PRECIPITATION-INDUCED FLOODING, AND OTHER EXTREME WEATHER EVENTS AND TO ENHANCE THE RESILIENCE OF THE STATE'S SHORELINES BY IDENTIFYING, 1516 RESTORING, CREATING, AND CONSERVING EXISTING NATURAL AND NATURE-BASED 17FEATURES:

18 (12) THERE IS A CRITICAL AND SUBSTANTIAL STATE INTEREST IN 19 ENSURING THE EQUITABLE DISTRIBUTION OF THE BENEFITS AND BURDENS OF 20 DEVELOPMENT, RESTORATION, MITIGATION, AND CONSERVATION ALONG THE 21 STATE'S SHORELINES AND IN ENSURING EQUITABLE REPRESENTATION AND 22 PARTICIPATION IN THESE PROCESSES; AND

(13) THE INCLUSION OF INCENTIVE-BASED PROGRAMS TO ENSURE
 DEVELOPMENT IS COMPATIBLE WITH PROJECTED CLIMATE IMPACTS AND COASTAL
 HAZARDS IS VITAL TO THE STATE'S GOAL OF ADDRESSING CLIMATE RESILIENCY.

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(b) It is the purpose of the General Assembly in enacting this subtitle:

(1) To establish a Resource Protection Program for the Chesapeake and the
 Atlantic Coastal Bays and their tributaries by fostering more sensitive development
 activity for certain shoreline areas so as to minimize damage to water quality and natural
 habitats; and

(2) To implement the Resource Protection Program on a cooperative basis
 between the State and affected local governments, with local governments establishing and
 implementing their programs in a [consistent and] CONSISTENT, uniform, AND
 EQUITABLE manner subject to State and local leadership, criteria, and oversight.

35 8–1802.

36 (a) (1) In this subtitle the following words have the meanings indicated.

1 (2) "Atlantic Coastal Bays" means the Assawoman, Isle of Wight, 2 Sinepuxent, Newport, and Chincoteague Bays.

3 (3) "Atlantic Coastal Bays Critical Area" means the initial planning area 4 identified under § 8–1807 of this subtitle.

5 (4) "Buffer" means an existing, naturally vegetated area, or an area 6 established in vegetation and managed to protect aquatic, wetlands, shoreline, and 7 terrestrial environments from manmade disturbances.

8 (5) "Chesapeake Bay Critical Area" means the initial planning area 9 identified under § 8–1807 of this subtitle.

10 (6) "CLIMATE RESILIENCY" MEANS THE CAPACITY OF A NATURAL 11 SYSTEM TO MAINTAIN FUNCTION IN THE FACE OF STRESSES IMPOSED BY CLIMATE 12 CHANGE AND TO ADAPT THE NATURAL SYSTEM TO BE BETTER PREPARED FOR 13 FUTURE CLIMATE IMPACTS.

14 **(7)** "Commission" means the Critical Area Commission for the Chesapeake 15 and Atlantic Coastal Bays established in this subtitle.

[(7)] (8) "Critical Area" means the Chesapeake Bay Critical Area and the
 Atlantic Coastal Bays Critical Area.

18 **[**(8)**] (9)** "Developer" means:

19(i)A person who undertakes development as defined in this section;20or

21 (ii) A person who undertakes development activities as defined in 22 the criteria of the Commission.

23 [(9)] (10) "Development" means any activity that materially affects the 24 condition or use of dry land, land under water, or any structure.

[(10)] (11) (i) "Dwelling unit" means a single unit providing complete, independent living facilities for at least one person, including <del>permanent</del> provisions for sanitation, cooking, eating, sleeping, and other activities routinely associated with daily life.

(ii) "Dwelling unit" includes a living quarters for a domestic or other
 employee or tenant, an in-law or accessory apartment, a guest house, or a caretaker
 residence.

1 (12) "Environmental Justice" has the meaning stated in § 2 1–701 of the Environment Article.

3 (13) "EQUITY" MEANS PROMOTION OF JUSTICE, IMPARTIALITY, AND 4 FAIRNESS WITHIN THE PROCEDURES, PROCESSES, AND DISTRIBUTION OF 5 RESOURCES BY INSTITUTIONS OR SYSTEMS.

6 [(11)] (14) "Growth allocation" means the number of acres of land in the 7 Chesapeake Bay Critical Area or Atlantic Coastal Bays Critical Area that a local 8 jurisdiction may use to create new intensely developed areas and new limited development 9 areas.

10 [(12)] (15) "Includes" means includes or including by way of illustration and 11 not by way of limitation.

12 [(13)] (16) (i) "Intensely developed area" means an area of at least 20 13 acres or the entire upland portion of the critical area within a municipal corporation, 14 whichever is less, where:

15 1. Residential, commercial, institutional, or industrial 16 developed land uses predominate; and

- 17 2. A relatively small amount of natural habitat occurs.
- 18 (ii) "Intensely developed area" includes:

191.An area with a housing density of at least four dwelling20units per acre;

21 2. An area with public water and sewer systems with a 22 housing density of more than three dwelling units per acre; or

3. A commercial marina redesignated by a local jurisdiction
from a resource conservation area or limited development area to an intensely developed
area through a mapping correction that occurred before January 1, 2006.

[(14)] (17) "Land classification" means the designation of land in the Chesapeake Bay Critical Area or Atlantic Coastal Bays Critical Area in accordance with the criteria adopted by the Commission as an intensely developed area or district, a limited development area or district, or a resource conservation area or district.

30 [(15)] (18) (i) "Limited development area" means an area:

1. That is developed in low or moderate intensity uses and contains areas of natural plant and animal habitat; and

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1 2	altered or impaired.	2.	Where the quality of runoff has not been substantially
3	(ii)	"Limi	ted development area" includes an area:
4 5	five acres up to four dwel	1. lling u	With a housing density ranging from one dwelling unit per nits per acre;
6		2.	With a public water or sewer system;
$7 \\ 8$	forests, barren land, surf	3. ace wa	That is not dominated by agricultural land, wetland, ter, or open space; or
9 10	intensely developed area	4. under	That is less than 20 acres and otherwise qualifies as an paragraph [(13)] (16) of this subsection.
$11 \\ 12 \\ 13$	with planning and zoning	g powe	l jurisdiction" means a county, or a municipal corporation ers, in which any part of the Chesapeake Bay Critical Area itical Area, as defined in this subtitle, is located.
$\begin{array}{c} 14 \\ 15 \end{array}$	[(17)] <b>(20)</b> that is:	(i)	"Lot coverage" means the percentage of a total lot or parcel
$\begin{array}{c} 16 \\ 17 \end{array}$	area, driveway, walkway	1. , or roa	Occupied by a structure, accessory structure, parking adway; or
18 19	a paver, permeable paver	2. ment, o	Covered with gravel, stone, shell, [impermeable] decking, or any manmade material.
$\begin{array}{c} 20\\ 21 \end{array}$	(ii) stairway or impermeable		coverage" includes the ground area covered or occupied by a
22	(iii)	"Lot o	coverage" does not include:
$\frac{23}{24}$	not been constructed with	1. h a foo	A fence or wall that is less than 1 foot in width that has ter;
$\begin{array}{c} 25\\ 26 \end{array}$	stairway, that provides d	2. lirect a	A walkway in the buffer or expanded buffer, including a ccess to a community or private pier;
27		3.	A wood mulch pathway; or
28 29	freely].	4.	A PERMEABLE deck [with gaps to allow water to pass

(21) "NATURAL FEATURES" MEANS COMPONENTS AND PROCESSES
 PRESENT IN OR PRODUCED BY NATURE, INCLUDING SOIL TYPES, GEOLOGY, SLOPES,
 VEGETATION, SURFACE WATER, DRAINAGE PATTERNS, AQUIFERS, RECHARGE
 AREAS, CLIMATE, FLOODPLAINS, AQUATIC LIFE, AND WILDLIFE.

5 (22) (I) "NATURE-BASED FEATURES" MEANS THOSE SMALL-SCALE 6 NONSTRUCTURAL FEATURES THAT MIMIC CHARACTERISTICS OF NATURAL 7 FEATURES AND ARE CREATED BY HUMAN DESIGN, ENGINEERING, AND 8 CONSTRUCTION TO PROVIDE SPECIFIC SERVICES, INCLUDING COASTAL RISK 9 REDUCTION.

10(II) "NATURE-BASED FEATURES" INCLUDES LIVING11SHORELINES, OYSTER REEFS, MARSH RESTORATION, AND BUFFERS.

12 (23) "OVERBURDENED COMMUNITY" HAS THE MEANING STATED IN § 13 1–701 OF THE ENVIRONMENT ARTICLE.

14 **[**(18)**] (24)** (i) "Program" means the critical area protection program of a 15 local jurisdiction.

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(ii) "Program" includes any amendments to the program.

17 [(19)] (25) (i) "Program amendment" means any change or proposed 18 change to an adopted program that is not determined by the Commission [chairman] 19 CHAIR to be a program refinement.

20 (ii) "Program amendment" includes a change to a zoning map that is 21 not consistent with the method for using the growth allocation contained in an adopted 22 program.

[(20)] (26) (i) "Program refinement" means any change or proposed change to an adopted program that the Commission [chairman] CHAIR determines will result in a use of land or water in the Chesapeake Bay Critical Area or the Atlantic Coastal Bays Critical Area in a manner consistent with the adopted program, or that will not significantly affect the use of land or water in the critical area.

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- (ii) "Program refinement" may include:

291.A change to an adopted program that results from State30law;

31 2. A change to an adopted program that affects local 32 processes and procedures;

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1 3. A change to a local ordinance or code that clarifies an  $\mathbf{2}$ existing provision; and 3 4. A minor change to an element of an adopted program that is clearly consistent with the provisions of this subtitle and all of the criteria of the 4 Commission.  $\mathbf{5}$ 6 "Project approval" means the approval of development, [(21)] **(27)** (i) other than development by a State or local government agency, in the Chesapeake Bay 78 Critical Area or the Atlantic Coastal Bays Critical Area by the appropriate local approval 9 authority. 10 (ii) "Project approval" includes: 11 1. Approval of **PRELIMINARY AND FINAL** subdivision plats 12and site plans; 2.13Inclusion of areas within floating zones; 143. Issuance of variances, special exceptions, and conditional 15use permits; and 16 Approval of rezoning. 4. 17(iii) "Project approval" does not include building permits. "RESILIENCY" MEANS THE ABILITY TO ADAPT TO CHANGING 18(28) CONDITIONS AND WITHSTAND AND RAPIDLY RECOVER FROM DISRUPTION DUE TO 19 20**EMERGENCIES.** "Resource conservation area" means an area that is 21**(**22)**] (29)** (i) 22characterized by: 231. Nature dominated environments, such as wetlands, surface water, forests, and open space; and 24252. Resource-based activities, such as agriculture, forestry, 26fisheries, or aquaculture. "Resource conservation area" includes an area with a housing 27(ii) 28density of less than one dwelling per five acres. 29[(23)] (30) "Tributary stream" means a perennial stream or an intermittent 30 stream within the critical area that has been identified by site inspection or in accordance

31 with local program procedures approved by the Commission.

(31) "UNDERREPRESENTED COMMUNITY" HAS THE MEANING STATED 1  $\mathbf{2}$ IN § 19–106 OF THE BUSINESS REGULATION ARTICLE. (32) "UNDERSERVED COMMUNITY" HAS THE MEANING STATED IN § 3 4 1–701 OF THE ENVIRONMENT ARTICLE.  $\mathbf{5}$ 8 - 1804.6 (a) (1)The Commission consists of 29 voting members who REFLECT THE  $\overline{7}$ **DIVERSITY OF THE STATE AND** are appointed by the Governor, as follows: 8 (i) A full-time [chairman] CHAIR, appointed with the advice and 9 consent of the Senate, who shall serve at the pleasure of the Governor; 10 13 individuals, appointed with the advice and consent of the (ii) 11 Senate, each of whom is a resident and an elected or appointed official of a local jurisdiction. 12At least 1 of these 13 individuals must be an elected or appointed official of a municipality. 13These individuals shall serve on the Commission only while they hold local office. Each 14shall be selected from certain counties or from municipalities within the counties as follows, and only after the Governor has consulted with elected county and municipal officials: 151 from each of Baltimore City and Anne Arundel, 16 1. 17Baltimore, and Prince George's counties; 182. 1 from Harford County or Cecil County; 193. 1 from Kent County or Queen Anne's County; 201 from Caroline County; 4. 211 from Talbot County or Dorchester County; 5. 226. 1 from Wicomico County or Somerset County; 237. 2 from Calvert County, Charles County, or St. Mary's 24County, both of whom may not be from the same county; and 252 from Worcester County, 1 of whom shall be a resident of 8. 26the Chesapeake Bay Watershed and the other of whom shall be a resident of the Atlantic 27Coastal Bays Watershed; 288 individuals, appointed with the advice and consent of the (iii) 29Senate, who shall represent diverse interests, INCLUDING UNDERREPRESENTED 30 COMMUNITIES, and among whom shall be a resident from each of the 5 counties that are

31 listed and from which an appointment has not been made under item (ii) of this paragraph

and 3 of the 8 members appointed under this item shall be at large members, 1 of whom
shall be a private citizen and resident of the Atlantic Coastal Bays Watershed; and

3 (iv) The Secretaries of Agriculture, Commerce, Housing and 4 Community Development, the Environment, Transportation, Natural Resources, and 5 Planning, ex officio, or the designee of the Secretaries.

6 (c) Except for the [chairman] CHAIR and ex officio State officers or their 7 representatives:

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(1) The term of a member is 4 years;

9 (2) The terms of members are staggered as required by the terms provided 10 for members of the Commission on July 1, 1984;

11 (3) At the end of a term, a member continues to serve until a successor is 12 appointed and qualifies;

13 (4) A member who is appointed after a term is begun serves for the rest of 14 the term and until a successor is appointed and qualifies;

- 15
- (5) A member may serve no more than 2 terms; and

16 (6)Any member of the Commission appointed by the Governor who shall 17fail to attend at least 60% of the meetings of the Commission during any period of 12 consecutive months shall be considered to have resigned, and the [chairman] CHAIR shall 18 forward the member's name to the Governor, not later than January 15 of the year following 19 20the nonattendance with the statement of the nonattendance, and the Governor shall 21appoint a successor for the remainder of the term. If the member has been unable to attend meetings as required by this subtitle for reasons satisfactory to the Governor, the Governor 2223may waive the resignation if the reasons are made public.

24 8-1805.

25 (b) (1) The [chairman] CHAIR with the approval of the Commission shall 26 appoint an Executive Director for the Commission.

27 (2) The Executive Director serves at the pleasure of the [chairman] CHAIR
 28 and is entitled to the salary provided in the State budget.

29 (c) The Attorney General shall designate an assistant Attorney General to advise 30 and represent the [chairman] CHAIR and the Commission.

31 8–1806.

32 (a) The Commission has all powers necessary for carrying out the purposes of this 33 subtitle, including the following:

In accordance with Title 2, Subtitle 5 (Joint Committee on 1 (1) $\mathbf{2}$ Administrative, Executive and Legislative Review) and Title 10, Subtitle 1 (Administrative 3 Procedure Act) of the State Government Article, to adopt and amend regulations as 4 authorized under this subtitle for the administration and enforcement of the State and local  $\mathbf{5}$ programs; 6 (2)To conduct hearings in connection with policies, proposed programs, 7 and proposed regulations or amendments to regulations; AND 8 (3)To contract for consultant or other services [; and 9 To establish an advisory committee, composed of members of the (4)10 Commission and local citizens and local stakeholder groups, to make recommendations to the Commission with respect to Atlantic Coastal Bays Critical Area programs]. 11 12(b) Regulations adopted or amended under subsection (a)(1) of this section shall: 13Establish comprehensive standards and procedures for: (1)14 [Buffer exemption areas] **MODIFIED BUFFER AREAS**; (ii) 15(iii) Impacts of [shore erosion control] SHORELINE STABILIZATION 16 activities on the buffer: 17Development in the critical area, with respect to: (x) 18 1. Clearing, grading, and construction activity; 2. Clustering to promote conservation of natural site 19 20features; 213. THE TRANSFER OF DEVELOPMENT RIGHTS; 22**4**. Flexibility for redevelopment; 23[4.] **5.** Stormwater management; 24[5.] **6.** Application of the 10% pollutant reduction rule; 25[6.] **7.** Forest and developed woodlands protections; 26[7.] 8. Clearing of natural vegetation; 27[8.] 9. Lot coverage standards;

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1 [9.] **10.** Commission review of local provisions for lot  $\mathbf{2}$ consolidation; and 3 [10.] **11**. The exclusion of State tidal wetlands from 4 calculations of density, forest and developed woodlands protections, limitations on clearing  $\mathbf{5}$ natural vegetation, and lot coverage standards; 6 (xiv) Directives for local program development and implementation,  $\overline{7}$ with respect to: 8 4. Reporting requirements, INCLUDING ACCOUNTING OF 9 FEE IN LIEU FUNDS: 10 In consultation with the Department of the Environment, (xv) 11 surface mining in the critical area; [and] 12The application for and processing of a variance, with respect to: (xvi) 136. Notice of a variance decision; [and] 14(XVII) ASSESSING AND ADAPTING THE CRITICAL AREA TO 15CLIMATE-RELATED CHANGES INCLUDING SEA LEVEL RISE, WETLAND MIGRATION, 16STORM SURGE, PRECIPITATION-INDUCED FLOODING, AND OTHER EXTREME 17WEATHER EVENTS: 18 (XVIII) **ENHANCING THE RESILIENCE OF THE CRITICAL AREA** 19BY PROTECTING, CREATING, AND RESTORING NATURAL AND NATURE-BASED 20FEATURES; AND 21(XIX) ENVIRONMENTAL JUSTICE AND EQUITY INITIATIVES THAT: 221. ADDRESS DISPARATE IMPACTS OF DEVELOPMENT; AND 23242. **Ensure** THE **BENEFITS** OF DEVELOPMENT, **RESTORATION, MITIGATION, AND CONSERVATION ARE SHARED EQUITABLY; AND** 2526The members of the Commission who reside in the Atlantic Coastal Bays (c) 27Watershed shall serve on any committee established under subsection (a)(4) of this section.] 288-1808. 29It is the intent of this subtitle that each local jurisdiction shall have (a)(1)30 primary responsibility for developing and implementing a program, subject to review and approval by the Commission. 31

1 (2) [(i) The Governor shall include in the budget a sum of money to be 2 used for grants to reimburse local jurisdictions for the reasonable costs of developing a 3 program under this section.

4 (ii) Each local jurisdiction shall submit to the Governor a detailed 5 request for funds that are equivalent to the additional costs incurred in developing the 6 program under this section.

(iii) The Governor shall include in the fiscal year 2003 budget a sum
of money to be used for grants to reimburse local jurisdictions in the Atlantic Coastal Bays
Critical Area for the reasonable costs of developing a program under this section.

10 (3)] The Governor shall include in the budget annually a sum of money to 11 be used for grants to assist local jurisdictions with the reasonable costs of implementing 12 AND UPDATING a program under this section. Each local jurisdiction shall submit to the 13 Governor by May 1 of each year a detailed request for funds to assist in the implementation 14 <u>AND UPDATING</u> of a program under this section.

15 (3) (I) FOR EACH FISCAL YEAR, THE GOVERNOR SHALL INCLUDE 16 IN THE ANNUAL BUDGET BILL AN APPROPRIATION TO PROVIDE GRANTS TO ASSIST 17 LOCAL JURISDICTIONS TO INCORPORATE CLIMATE RESILIENCY AND EQUITABLE 18 PLANNING INTO AN UPDATED LOCAL PROGRAM.

19(II) BY MAY 1 OF EACH YEAR, A LOCAL JURISDICTION SHALL20SUBMIT TO THE COMMISSION A DETAILED REQUEST FOR FUNDING UNDER THIS21PARAGRAPH.

# 22(III)ON THE REQUEST OF A LOCAL JURISDICTION, THE CHAIR23MAY EXTEND THE DEADLINE UNDER SUBPARAGRAPH (II) OF THIS PARAGRAPH.

24 (b) A program shall consist of those elements which are necessary or appropriate 25 **TO**:

26 (1) [To minimize] **MINIMIZE** adverse impacts on water quality that result 27 from pollutants that are discharged from structures or conveyances or that have run off 28 from surrounding lands;

- 29
- (2) [To conserve] **CONSERVE** fish, wildlife, and plant habitat; [and]

30 (3) [To establish] ESTABLISH land use policies for development in the 31 Chesapeake Bay Critical Area or the Atlantic Coastal Bays Critical Area which 32 accommodate growth and also address the fact that, even if pollution is controlled, the 33 number, movement, and activities of persons in that area can create adverse environmental 34 impacts;

1(4)**REDUCE VULNERABILITY TO THE IMPACTS OF CLIMATE CHANGE**2AND INCORPORATE MEASURES TO IMPROVE THE RESILIENCY OF THE CHESAPEAKE3AND ATLANTIC COASTAL BAYS AND ITS TRIBUTARIES; AND

### 4 **(5)** ENSURE AN EQUITABLE DISTRIBUTION OF THE BURDENS AND 5 BENEFITS OF DEVELOPMENT, MITIGATION, RESTORATION, CONSERVATION, AND 6 ADAPTATION TO CLIMATE CHANGE WITHIN THE CRITICAL AREA.

- 7 (c) (1) (iii) At a minimum, a program shall contain all of the following 8 elements, including:
- 9 3. As necessary, new or amended provisions of the 10 jurisdiction's:
- 11 A. Subdivision regulations;
  - B. Comprehensive or master plan;
- 13C.[Zoning ordinances]**ORDINANCES** or regulations THAT14AFFECT DEVELOPMENT IN THE CRITICAL AREA;
- 15 D. Provisions relating to enforcement; and
- E. Provisions as appropriate relating to [grandfathering of] development [at the time] **RIGHTS THAT PREDATE** the program [is] **AS** adopted or approved by the Commission, including provisions for bringing lands into conformance with the Program as required under item 12 of this subparagraph;
- 6. Establishment of buffer areas along shorelines within which agriculture will be permitted only if **AN AGRICULTURAL** best management [practices are] **PRACTICE IS** used, provided that structures or any other use of land which is necessary for adjacent agriculture shall also be permitted in any buffer area;
- 8. [Designation] **ASSESSMENT AND MAPPING** of shoreline areas, if any, that are suitable for parks, hiking, biking, wildlife refuges, scenic drives, public access or assembly, and water-related recreation such as boat slips, piers, and beaches, **WITH CONSIDERATION GIVEN TO UNDERSERVED COMMUNITIES**;
- 13. Except as provided in subsection (d) of this section,
  provisions for granting a variance to the local jurisdiction's critical area program, in
  accordance with regulations adopted by the Commission concerning variances set forth in
  [COMAR 27.01.11] COMAR 27.01.12;
- 32 14. Penalty provisions establishing that, in addition to any
   33 other penalty applicable under State or local law, each person who violates a provision of

1 this subtitle or of a program, including a contractor, property owner, or any other person 2 who committed, assisted, authorized, or participated in the violation is subject to a fine not

3 exceeding \$10,000; [and]

4 15. Administrative enforcement procedures in accordance 5 with due process principles, including notice and an opportunity to be heard, and 6 establishing that:

- A. Each violation of this subtitle or of a regulation, rule,
  order, program, or other requirement adopted under the authority of this subtitle
  constitutes a separate offense;
- 10B.Each calendar day that a violation continues constitutes a11separate offense;
- 12 C. For each offense, a person shall be subject to separate 13 fines, orders, sanctions, and other penalties;
- 14 D. Civil penalties for continuing violations shall accrue 15 without a requirement for an additional assessment, notice, or opportunity for hearing for 16 each separate offense;
- E. On consideration of all the factors included under this subsection and any other factors in the local jurisdiction's approved program, the local jurisdiction shall impose the amount of the penalty;
- F. Satisfaction of all conditions specified under paragraph (4)
  of this subsection shall be a condition precedent to the issuance of any permit, approval,
  variance, or special exception for the affected property; and
- G. Unless an extension of time is appropriate because of adverse planting conditions, within 90 days of the issuance of a permit, approval, variance, or special exception for the affected property, any additional mitigation required as a condition of approval for the permit, approval, variance, or special exception shall be completed;
- 28

- **16. PROVISIONS FOR:**
- 29A. IDENTIFYING AREAS VULNERABLE TO CLIMATE30 CHANGE;

B. MITIGATION AND ADAPTATION MEASURES THAT ADDRESS SEA LEVEL RISE, STORM SURGE, PRECIPITATION-INDUCED FLOODING, OTHER EXTREME WEATHER EVENTS, MIGRATING WETLANDS, AND COASTAL FORESTS; AND

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**C**. 1 **ENHANCING THE RESILIENCY OF THE CRITICAL AREA**  $\mathbf{2}$ BY IDENTIFYING, RESTORING, AND CREATING AND CONSERVING EXISTING AND 3 **PROJECTED FUTURE NATURAL AND NATURE-BASED FEATURES;** 17. **PROVISIONS FOR:** 4  $\mathbf{5}$ A. **IDENTIFYING UNDERSERVED AND OVERBURDENED** 6 COMMUNITIES WITHIN THE CRITICAL AREA; 7 В. **MEASURES** ТО **ENSURE** THE **EQUITABLE** 8 DISTRIBUTION OF THE BENEFITS AND BURDENS OF DEVELOPMENT, RESTORATION, 9 AND MITIGATION WITHIN THE CRITICAL AREA; AND **C**. 10 **ENSURING EQUITY IN THE PUBLIC PARTICIPATION** 11 **PROCESS;** 18. 12**PROVISIONS TO ENSURE PUBLIC ACCESS TO THE** WATER, SHORELINE, AND OTHER NATURAL AREAS FOR UNDERSERVED OR 13 14 **OVERBURDENED COMMUNITIES; AND** 1519. METHODS TO ENSURE EFFECTIVE ALLOCATION, 16 ACCOUNTING, AND REPORTING OF FEE IN LIEU FUNDS. 17(4) A local jurisdiction may not issue a permit, approval, variance, or special exception THAT IS SUBJECT TO THE VIOLATION, unless the person seeking the 18 19 permit, approval, variance, or special exception has: 20(i) Fully paid all administrative, civil, and criminal penalties imposed under paragraph (1)(iii)15 of this subsection; 2122(ii) Prepared a restoration or mitigation plan, approved by the local 23jurisdiction, to abate impacts to water guality or natural resources as a result of the 24violation: and 25Performed the abatement measures in the approved plan in (iii) accordance with the local critical area program. 26278-1808.1. 28(c) (2)When locating new intensely developed or limited development areas, local jurisdictions shall use the following standards: 2930 Locate a new intensely developed area in a limited development (i) 31area or adjacent to an existing intensely developed area;

1 (ii) Locate a new limited development area adjacent to an existing 2 limited development area or an intensely developed area;

3 (iii) Locate a new limited development area or an intensely developed
4 area in a manner that minimizes impacts to a habitat protection area as defined in COMAR
5 27.01.09, and in an area and manner that optimizes benefits to water quality;

6 (iv) Locate a new intensely developed area or a limited development 7 area in a resource conservation area at least 300 feet beyond the landward edge of tidal 8 wetlands or tidal waters, unless the local jurisdiction proposes, and the Commission 9 approves, alternative measures for enhancement of water quality and habitat that provide 10 greater benefits to the resources;

11 (v) Locate new intensely developed areas and limited development 12 areas in a manner that minimizes their impacts to the defined land uses of the resource 13 conservation area;

14(vi)LOCATE NEW INTENSELY DEVELOPED AREAS AND LIMITED15DEVELOPMENT AREAS OUTSIDE OF AREAS VULNERABLE TO CLIMATE CHANGE16UNLESS THE LOCAL JURISDICTION PROPOSES AND THE COMMISSION APPROVES:

171.AREAS IDENTIFIED BY THE LOCAL JURISDICTION AS18VULNERABLE TO CLIMATE CHANGE AS REQUIRED UNDER § 8–1808(C)(1)(III)16 OF19THIS SUBTITLE; AND

21 A. ASSESS CLIMATE RESILIENCY AND VULNERABILITY; 22 AND

**MEASURES THAT:** 

2.

20

# B. INCORPORATE SITING, DESIGN, CONSTRUCTION, AND OTHER NATURAL FEATURES TO SIGNIFICANTLY ENHANCE RESILIENCY AND REDUCE VULNERABILITY;

(VII) Except as provided in item [(viii)] (IX) of this paragraph, no more than one-half of the expansion allocated in the criteria of the Commission may be located in resource conservation areas;

[(vii)] (VIII) New intensely developed or limited development areas involving the use of growth allocation shall conform to all criteria of the Commission and shall be designated on the comprehensive zoning map submitted by the local jurisdiction as part of its application to the Commission for program approval or at a later date in compliance with § 8–1809(g) of this subtitle; and

34 [(viii)] (IX) In Calvert, Caroline, Cecil, Charles, Dorchester, Kent, 35 Queen Anne's, St. Mary's, Somerset, Talbot, Wicomico, and Worcester counties, if the

1 county is unable to utilize a portion of the growth allocated to the county in items (i) and 2 (ii) of this paragraph within or adjacent to existing intensely developed or limited 3 development areas as demonstrated in the local plan approved by the Commission, then 4 that portion of the allocated expansion which cannot be so located may be located in the 5 resource conservation area in addition to the expansion allocated in item [(vi)] (VII) of this 6 paragraph. A developer shall be required to cluster any development in an area of 7 expansion authorized under this paragraph.

8 (4) In reviewing map amendments or refinements involving the use of 9 growth allocation, the Commission shall consider the following factors:

10 (vi) Environmental impacts associated with wastewater and 11 stormwater management practices and wastewater and stormwater discharges to tidal 12 waters, tidal wetlands, and tributary streams; [and]

13 (vii) Environmental impacts associated with location in a coastal 14 hazard area or an increased risk of severe flooding attributable to the proposed 15 development; AND

# 16(VIII) ENVIRONMENTAL IMPACTS ON UNDERSERVED OR17OVERBURDENED COMMUNITIES.

18 (e) (1) Except as authorized under paragraph (2) of this subsection, in 19 calculating the 1-in-20 acre density of development that is permitted on a parcel located 20 within the resource conservation area, a local jurisdiction:

- 21
- (i) Shall count each dwelling unit; and

(ii) May permit the area of any private wetlands located on theproperty to be included, under the following conditions:

I. [The density of development on the upland portion of the
 parcel may not exceed one dwelling unit per 8 acres] ONLY WHEN USING TRANSFER OF
 DEVELOPMENT RIGHTS; and

27 2. The area of private wetlands shall be [estimated on the 28 basis of vegetative information as designated on the State wetlands maps] **FIELD** 29 **DELINEATED WHEN CERTIFYING DEVELOPMENT RIGHTS FOR TRANSFER**.

30 (2) (i) Within a resource conservation area, a local jurisdiction may 31 consider one additional dwelling unit per lot or parcel as part of a primary dwelling unit 32 for the purpose of the density calculation under this subsection if the additional dwelling 33 unit:

341.DOES NOT REQUIRE A VARIANCE TO ANY CRITICAL35AREA DEVELOPMENT STANDARDS; AND

$\frac{1}{2}$	2. A. I. Is located within the primary dwelling unit or its entire perimeter is within 100 feet of the primary dwelling unit; <u>AND</u>
3 4	[B.] II. Does not exceed 900 square feet in total enclosed area; and <u>OR</u>
$5 \\ 6$	<b>[C.] III.</b> Is served by the same sewage disposal system as the primary dwelling unit; or
7 8	[2. A.] <b>B.</b> I. Is located within the primary dwelling unit; <u>OR</u>
9 10 11	[B.] II. By its construction, does not increase the amount of lot coverage already attributed to the primary dwelling unit BY GREATER THAN 900 SQUARE FEET; and
$\begin{array}{c} 12\\ 13 \end{array}$	<b>[C.] III.</b> Is served by the same sewage disposal system as the primary dwelling unit.
14 15 16	(ii) The provisions of this paragraph may not be construed to require a local jurisdiction to consider an additional dwelling unit as part of a primary dwelling unit for the purpose of the density calculation under this subsection.
17 18 19	(iii) An additional dwelling unit meeting all the criteria under subparagraph (i) of this paragraph that is separate from the primary dwelling unit may not be subdivided or conveyed separately from the primary dwelling unit.
20	(3) [The provisions of this subsection:
21	(i) Apply to density calculations only; and
$22 \\ 23 \\ 24 \\ 25$	(ii) May not be construed to authorize a local jurisdiction to grant a variance, unless the variance is granted in accordance with the requirements of § 8–1808(d) of this subtitle] AN ADDITIONAL DWELLING UNIT THAT EXCEEDS 900 SQUARE FEET SHALL COUNT TOWARDS THE DENSITY CALCULATION.
26	8–1808.2.
27	(f) (1) As a condition of approval, a local jurisdiction shall require that:
28 29 30	(i) Any deed for a lot that is created by a bona fide intrafamily transfer shall contain a covenant stating that the lot is created subject to the provisions of this section; and

1 A lot created by a bona fide intrafamily transfer may not be (ii)  $\mathbf{2}$ conveyed subsequently to any person other than a member of the owner's immediate family, 3 except under procedures established pursuant to subsection (g) of this section OR THROUGH THE PURCHASE OF A TRANSFERABLE DEVELOPMENT RIGHT. 4  $\mathbf{5}$ (2)This subsection does not prevent the conveyance of the lot to a third 6 party as security for a mortgage or deed of trust. 7 8-1808.3. 8 (b) Lot coverage in the buffer may not exceed the minimum amount necessary for 9 water-dependent [facilities] USES, regardless of the critical area classification or the size of the parcel or lot, except: 10 11 For a [buffer exemption area] MODIFIED BUFFER AREA, as mapped (1)12or established under an approved local program; 13(2)For a variance granted in accordance with this subtitle; or 14(3)As provided in a waterfront revitalization area or a waterfront 15industrial area under a local program. A local jurisdiction may allow a property owner to exceed the lot coverage 16(f) 17limits provided in subsection (d)(2) and (3) of this section if the following conditions exist: 18 Lot coverage associated with new development activities on the (1)property has been minimized; 19 20For a lot or parcel one-half acre or less in size, total lot coverage does (2)21not exceed lot coverage limits in subsection (d)(2) of this section by more than 25% or 500 22square feet, whichever is greater; 23(3)For a lot or parcel greater than one-half acre and less than one acre in 24size, total lot coverage does not exceed lot coverage limits in subsection (d)(3) of this section 25or 5,445 square feet, whichever is greater; 26Water quality impacts associated with runoff from new development (4)27activities that contribute to lot coverage can be and have been minimized through site 28design considerations or use of best management practices approved by the local 29jurisdiction to improve water quality; [and] The property owner performs on-site mitigation as required by the local 30 (5)31jurisdiction to offset potential adverse water quality impacts from the new development 32activities that contribute to lot coverage, or the property owner pays a fee to the local 33 jurisdiction in lieu of performing the on-site mitigation; AND

FOR DEVELOPMENT THAT USES PERVIOUS MATERIALS THAT 1 (6)  $\mathbf{2}$ HAVE BEEN APPROVED BY THE COMMISSION AS PART OF A LOCAL PROGRAM, THE 3 LIMITS ESTABLISHED IN ITEMS (2) AND (3) OF THIS SUBSECTION MAY BE EXCEEDED 4 BY UP TO 500 SQUARE FEET.  $\mathbf{5}$ 8-1808.10. 6 (b) Except as provided under subsection (c) of this section, the minimum (1)7 buffer shall be: 8 200 feet LANDWARD from tidal waters or a tidal wetland; and (i) 9 100 feet LANDWARD from a tributary stream. (ii) 8-1809. 10 11 Each local jurisdiction shall [review]: (g)12(1) **REVIEW** its entire program and propose any necessary amendments to its entire program, including local zoning maps, at least every [6 years. Each local 13jurisdiction shall send] 10 YEARS; AND 1415SEND in writing to the Commission, within 60 days after the (2) completion of its review, the following information: 16 17A statement certifying that the required review has been [(1)] (I) 18 accomplished; 19 Any necessary requests for program amendments, program [(2)] **(II)** 20refinements, or other matters that the local jurisdiction wishes the Commission to consider; 21(III) An updated resource inventory; and  $\left[ (3) \right]$ 22**(**(4)**] (IV)** Α statement quantifying acreages within each land 23classification, the growth allocation used, and the growth allocation remaining. 24**(H)** ON REQUEST OF A LOCAL JURISDICTION AND FOR GOOD CAUSE, THE 25COMMISSION MAY SHALL EXTEND THE DEADLINE UNDER SUBSECTION (G) OF THIS SECTION FOR THAT LOCAL JURISDICTION BY NOT MORE THAN TWO 6-MONTH 2627EXTENSIONS 1 YEAR. 28A ON OR AFTER JANUARY 1, 2028, A LOCAL JURISDICTION THAT DOES **(I)** 29NOT MEET THE DEADLINE UNDER SUBSECTION (G)(1) OF THIS SECTION OR AFTER

THE EXPIRATION OF ANY EXTENSION GRANTED UNDER SUBSECTION (H) OF THIS

## SECTION MAY NOT PROPOSE AN AMENDMENT OR REFINEMENT UNDER SUBSECTION (J) OF THIS SECTION.

3 [(h)] (J) (1) As often as necessary but not more than 4 times per calendar 4 year, each local jurisdiction may propose program amendments and program refinements 5 to its adopted program.

6 (2) [(i) Except for program amendments or program refinements 7 developed during program review under subsection (g) of this section, a zoning map 8 amendment may be granted by a local approving authority only on proof of a mistake in 9 the existing zoning.

10 (ii) The requirement in paragraph (2)(i) of this subsection that a 11 zoning map amendment may be granted only on proof of a mistake does not apply to 12 proposed changes to a zoning map that:

131.Are wholly consistent with the land classifications in the14adopted program; or

15 2. Propose the use of a part of the remaining growth
allocation in accordance with the adopted program] A CHANGE TO A CRITICAL AREA
DESIGNATION MAY BE GRANTED BY A LOCAL APPROVING AUTHORITY ON PROOF OF
MISTAKE IF THE PROPOSED CRITICAL AREA CLASSIFICATION:

19 (I) CONFORMS TO THE STATE CRITICAL AREA MAPPING 20 CRITERIA;

21(II)1.Is based on land uses or natural features in22EXISTENCE AS OF DECEMBER 1, 1985; OR

23 **2.** FOR AREAS INCLUDED IN THE CRITICAL AREA DUE TO 24 REMAPPING, IS BASED ON LAND USES OR NATURAL FEATURES IN EXISTENCE AT THE 25 TIME OF THE REMAPPING; AND

(III) FOLLOWS THE LOCAL JURISDICTION'S <u>DOCUMENTED</u>
 MAPPING METHODOLOGY FOR CRITICAL AREA CLASSIFICATIONS AT THE TIME OF
 ORIGINAL PROGRAM ADOPTION; AND

29(IV)Is consistent with the purposes, policies, and goals30OF THIS SUBTITLE AND ALL CRITERIA OF THE COMMISSION.

31 (K) A ZONING MAP AMENDMENT MAY BE GRANTED IF THE ZONING MAP 32 AMENDMENT:

1 (1) IS WHOLLY CONSISTENT WITH THE LAND CLASSIFICATIONS IN 2 THE ADOPTED PROGRAM;

3 (2) PROPOSES THE USE OF A PART OF THE REMAINING GROWTH
 4 ALLOCATION IN ACCORDANCE WITH THE ADOPTED PROGRAM; OR

5 (3) PROPOSES TO CHANGE THE LAND CLASSIFICATION FROM EITHER 6 AN INTENSELY DEVELOPED AREA TO A LIMITED DEVELOPMENT AREA OR A 7 RESOURCE CONSERVATION AREA, OR A LIMITED DEVELOPMENT AREA TO A 8 RESOURCE CONSERVATION AREA.

9 [(i)] (L) A program may not be amended except with the approval of the 10 Commission.

11 [(j)] (M) The Commission shall approve programs and program amendments 12 that meet:

13 (1) The standards set forth in 8-1808(b)(1) through [(3)] (4) of this 14 subtitle; and

15 (2) The criteria adopted by the Commission under § 8–1808 of this subtitle.

16 [(k) Copies of each approved program, as the program is amended or refined from 17 time to time, shall be maintained by the local jurisdiction and the Commission in a form 18 available for public inspection.]

19 [(l)] (N) (1) If the Commission determines that an adopted program contains 20 a clear mistake, omission, or conflict with the criteria or law, the Commission may:

21

(i) Notify the local jurisdiction of the specific deficiency; and

22 (ii) [Request] **DIRECT** that the jurisdiction submit a proposed 23 program amendment or program refinement to correct the deficiency.

24 (2) Within 90 days after being notified of any deficiency under paragraph 25 (1) of this subsection, the local jurisdiction shall submit to the Commission, as program 26 amendments or program refinements, any proposed changes that are necessary to correct 27 those deficiencies.

28 (3) Local project approvals granted under a part of a program that the 29 Commission has determined to be deficient shall be null and void after notice of the 30 deficiency.

31 [(m)] (O) (1) The Commission may adopt regulations that prescribe the 32 procedures and information requirements for program amendments and program 33 refinements.

1 (2) In the absence of regulations under paragraph (1) of this subsection, a 2 local jurisdiction may propose changes to adopted programs. Within 10 working days of 3 receiving a proposal under this paragraph, the Commission shall:

4 (i) [Mail a notification to] **NOTIFY IN WRITING** the local 5 jurisdiction that the proposal has been accepted for processing; or

6

(ii) Return the proposal as incomplete.

7 [(n)] (P) A local jurisdiction may specify whether it intends a proposed change 8 to be a program amendment or program refinement. However, the Commission shall treat 9 a proposed change as a program amendment unless the [chairman] CHAIR determines that 10 the proposed change is a program refinement.

11 [(o)] (Q) (1) (I) For proposed program amendments, a Commission panel 12 shall hold a public hearing in the local jurisdiction, and the Commission shall act on the 13 proposed program amendment within 130 days of the Commission's acceptance of the 14 proposal UNLESS THE LOCAL JURISDICTION REQUESTS, AND THE CHAIR APPROVES, 15 AN EXTENSION.

16 (II) [If] UNLESS THE LOCAL JURISDICTION REQUESTS, AND THE 17 CHAIR APPROVES, AN EXTENSION, IF action by the Commission is not taken within 130 18 days, the proposed program amendment is deemed approved.

19 (2) The Commission shall determine if the proposed amendment is 20 consistent with the purposes, policies, goals, and the provisions of this subtitle, and all 21 criteria of the Commission.

(3) In accordance with the Commission's determination in paragraph (2) ofthis subsection, the Commission shall:

24 (i) Approve the proposed program amendment and notify the local25 jurisdiction;

- 26
- (ii) Deny the proposed program amendment;

(iii) Approve the proposed program amendment subject to one ormore conditions; or

29 (iv) Return the proposed program amendment to the local 30 jurisdiction with a list of the changes to be made.

(4) If the Commission approves a proposed program amendment subject to
one or more conditions under item (3)(iii) of this subsection, the local jurisdiction shall
notify the Commission within 60 days of its intent to adopt the conditions.

1 (5) The local jurisdiction shall incorporate the approved program 2 amendment and any required conditions into the adopted program within 120 days of 3 receiving notice from the Commission that the program amendment has been approved.

4 **[(p)] (R)** (1) Proposed program refinements shall be determined as provided 5 in this subsection.

6 (2) (i) Within 30 days of the Commission's acceptance of a proposal to 7 change an adopted program, the [chairman] CHAIR, on behalf of the Commission, may 8 determine that the proposed change is a program refinement. [Immediately upon making 9 a determination under this paragraph, the chairman]

# (II) THE CHAIR shall notify the Commission of that determination AT THE NEXT MEETING OR A SUBSEQUENT MEETING IF THE LOCAL JURISDICTION REQUESTS, AND THE CHAIR APPROVES, AN EXTENSION.

13 [(ii)] (III) If a proposed change that was specifically submitted as a 14 program refinement is not acted on by the [chairman] CHAIR within the 30-day period, 15 the Commission shall notify the appropriate local jurisdiction that the proposed change has 16 been deemed to be a program amendment.

17 (3) (i) The Commission may vote to override the [chairman's] CHAIR'S 18 determination only at the first Commission meeting where a quorum is present following 19 the [chairman's determination] CHAIR'S NOTIFICATION TO THE COMMISSION.

(ii) If the [chairman's] CHAIR'S determination is overridden, the proposed change is deemed a program amendment, which shall be decided by the Commission in accordance with the procedures for program amendments provided in this section, except that the Commission shall act on the program amendment within [60] 90 days after a vote to override the [chairman] CHAIR.

- (iii) If the [chairman's] CHAIR'S determination is not overridden,
  within 10 working days after the opportunity to override the [chairman's] CHAIR'S decision
  under item (i) of this paragraph, the [chairman, on behalf of the Commission,] CHAIR shall:
- Determine if the program refinement is consistent with
   the purposes, policies, goals, and provisions of this subtitle, and all criteria of the
   Commission; and
- 312.A.Approve the proposed program refinement and32notify the local jurisdiction;

B. Deny the program refinement;

1 С. Approve the proposed program refinement subject to one  $\mathbf{2}$ or more conditions; or 3 D. Return the proposed program refinement back to the local jurisdiction with a list of the changes to be made. 4  $\mathbf{5}$ If the [Commission] CHAIR approves a proposed program (iv) 6 refinement subject to one or more conditions under item (iii)3 of this paragraph, the local 7 jurisdiction shall notify the Commission within 60 days of its intent to adopt the conditions. 8 (4)A local jurisdiction shall incorporate an approved program refinement 9 and any required conditions into its adopted program within 120 days of receiving notice from the [chairman] CHAIR that the program refinement has been approved. 10 (1) 11 [(q)] **(**S**)** As necessary, a local jurisdiction may combine any or all (i) 12proposed program amendments or program refinements required for a specific project 13approval into a single request to the Commission for program amendment, program 14refinement, or both. 15The Commission shall ensure that any requests received in (ii) 16accordance with this paragraph are consistent with the purposes, policies, goals, and 17provisions of this subtitle, and all criteria of the Commission. 18(2)A project for which a local jurisdiction requests growth allocation may be submitted as a proposed program amendment, program refinement, or both. 19 20(3)Approval by the Commission of a program amendment, program refinement, or both does not affect the Commission's authority to receive notice of or 2122intervene in a project approval that was not specifically approved by the Commission as 23part of its approval of a program amendment or program refinement. 24[(r)] **(T)** Within 6 months after the adoption of amended criteria, a local 25jurisdiction shall send to the Commission: 26Proposed program amendments or program refinements that address (1)27the amended criteria; or 28(2)A statement describing how the adopted program conforms to the 29amended criteria and certifying that the adopted program is consistent with the amended 30 criteria. If the Commission adopts a regulation concerning the use of the growth 31[(s)] (U) 32allocation, any use of the growth allocation must be in accordance with that regulation for

33 the change to be considered a program refinement.

34 **8–1810**.

$egin{array}{c} 1 \ 2 \end{array}$	(E) <del>IF a local jurisdiction has failed to update an adopted</del> <del>program in accordance with § 8-1809(g) of this subtitle;</del>
$\frac{3}{4}$	(1) The local jurisdiction shall adopt an update to the local program within 1 year of notice from the Commission; or
5	(2) (1) THE COMMISSION MAY UPDATE THE LOCAL PROGRAM IF A
6	LOCAL JURISDICTION FAILS TO UPDATE AN ADOPTED PROGRAM AFTER THE
$\overline{7}$	DEADLINE UNDER §8–1809(G)(1) OF THIS SUBTITLE OR AFTER THE EXPIRATION OF
8	AN EXTENSION GRANTED UNDER § 8–1809(H) OF THIS SUBTITLE, THE COMMISSION
9	SHALL MAKE A GOOD FAITH EFFORT TO NOTIFY THE LOCAL JURISDICTION THAT ITS
10	PROGRAM NEEDS TO BE UPDATED BY AT LEAST 4 DOCUMENTED NOTIFICATION
11	ATTEMPTS OVER A 3-YEAR PERIOD.
12	(2) (I) SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH, THE
13	LOCAL JURISDICTION SHALL ADOPT AN UPDATE TO THE PROGRAM WITHIN 2 YEARS
14	OF THE LAST NOTICE FROM THE COMMISSION.
11	
15	(II) THE COMMISSION MAY UPDATE THE PROGRAM IF THE
16	
10	LOCAL JURISDICTION FAILS TO UPDATE ITS PROGRAM WITHIN THE 2-YEAR PERIOD.

17 8–1811.

18 (b) (2)From the date designated by the Commission in approving or adopting 19 a program, an applicant for project approval or the local agency authorized to grant project 20approval on an application in any of the identified classes shall send to the Commission in 21accordance with the regulations and any other instructions of the Commission, a copy of 22every pending or new application for approval that is in any of the identified classes. Before 23the close of the fifth business day after receipt of a copy of an application from [the applicant 24or] the local approving authority, the Commission shall send written notice of receipt to the 25applicant and to the local approving authority. A failure of the Commission to send a timely 26notice shall render paragraph (3) of this subsection inapplicable as to that application.

27 8–1812.

28After the Commission has approved or adopted a program, the [chairman] (a) 29**CHAIR** of the Commission has standing and the right and authority to initiate or intervene 30 in any administrative, judicial, or other original proceeding or appeal in this State 31 concerning a project approval in the Chesapeake Bay Critical Area or the Atlantic Coastal 32 Bays Critical Area. The [chairman] CHAIR may exercise this intervention authority 33 without first obtaining approval from the Commission, but the [chairman] CHAIR shall 34send prompt written notice of any intervention or initiation of action under this section to 35 each member of the Commission. The [chairman] CHAIR shall withdraw the intervention 36 or action initiated if, within 35 days after the date of the [chairman's] CHAIR'S notice, at 37least 13 members indicate disapproval of the action, either in writing addressed to the

1 [chairman] CHAIR or by vote at a meeting of the Commission. A member representing the 2 local jurisdiction affected by the [chairman's] CHAIR'S intervention or action may request 3 a meeting of the Commission to vote on the [chairman's] CHAIR'S intervention or action.

4 (b) Except as stated in this subtitle, the [chairman] CHAIR is subject to general 5 laws and rules of procedure that govern the time within and manner in which the authority 6 granted in subsection (a) of this section may be exercised.

7 (c) The [chairman] CHAIR may appeal an action or decision even if the 8 [chairman] CHAIR was not a party to or is not specifically aggrieved by the action or 9 decision.

10 8–1813.1.

11 (d) A local jurisdiction may include in the jurisdiction's local critical area 12 protection program, to be approved by the Commission, an alternative buffer provision for 13 the development of a planned unit development in accordance with the planned unit 14 development's Step III approval, provided that:

15 (5) At least 75% of the dwelling units in the planned unit development 16 comply with the buffer requirements in COMAR 27.01.09.01 and no dwelling unit has a 17 buffer of less than 50 feet **LANDWARD** from existing or proposed tidal waters, tidal 18 wetlands, or tributary streams.

19 8–1814.

20After 760 days have elapsed from the date upon which criteria adopted by the (a) 21Commission become effective, any State or local agency that proposes development which 22has not been subject to project approval by the local jurisdiction under an approved 23program, including buildings, treatment plants, roads, railroads, and airports, in the 24Chesapeake Bay Critical Area AND ATLANTIC COASTAL BAYS CRITICAL AREA shall. before the State or local agency begins the development, receive the approval of the 2526Commission in accordance with procedures or exceptions set forth in regulations adopted 27by the Commission using the standards set forth in  $\S$  8–1808(b)(1) through (3) of this 28subtitle. These regulations shall be adopted on or before September 1, 1987, and only after 29consultation with affected State and local agencies.

30 (b) The Secretary AND THE SECRETARY OF THE ENVIRONMENT shall consult
 31 with the Commission in making consistency determinations under the Federal Coastal
 32 Zone Management Program.

33 **8**–1815.

(a) (2) (i) A person who violates a provision of an order, permit, plan, local
program, this subtitle, or regulations adopted, approved, or issued under the authority of
this subtitle shall be:

1 1. Subject to prosecution or suit in circuit court or District 2 Court by the [chairman] CHAIR or local authorities, who may invoke the sanctions and 3 remedies afforded by State or local law;

- 4
- (3) A local authority may request:

5 (ii) That the [chairman] CHAIR refer an enforcement action to the 6 Attorney General.

7 (b) Whenever the [chairman] CHAIR has reason to believe that a local jurisdiction 8 is failing to enforce the requirements of a program applicable to a particular development, 9 the [chairman] CHAIR shall serve notice upon the local enforcement authorities. If within 10 30 days after service of the notice, the local authorities have failed to initiate an action to 11 remedy or punish the violation, the [chairman] CHAIR may refer the matter to the Attorney 12 General.

13 (e) Notwithstanding any other provision of this section, whenever a development 14 in the CHESAPEAKE BAY CRITICAL AREA OR ATLANTIC COASTAL BAYS Critical Area 15 is proceeding in violation of approved project plans and threatens to immediately and 16 irreparably degrade the quality of tidal waters or fish, wildlife, or plant habitat, the 17 Attorney General, upon request of the [chairman] CHAIR, may bring an action to restrain 18 the violation and, as appropriate, to compel restoration of any land or water areas affected 19 by the development.

20 8-1815.1.

(b) If a person cuts or clears or plans to cut or clear trees within the Chesapeake Bay Critical Area or Atlantic Coastal Bays Critical Area in violation of an approved local critical area program or of regulations adopted by the Commission, the [chairman] CHAIR may bring an action, or the local jurisdiction may bring an action or request that the [chairman] CHAIR of the Commission refer the matter to the Attorney General to bring an action:

- (1) To require the person to replant trees where the cutting or clearing
  occurred in accordance with a plan prepared by the State Forester, a registered professional
  forester, or a registered landscape architect;
- 30 (2) To restrain the planned violation; or
- 31 (3) For damages:

32 (i) To be assessed by a circuit court in an amount equal to the 33 estimated cost of replanting trees; and

1 (ii) To be paid to the Department by the person found to have 2 violated the provisions of this subsection.

3 (c) If the [chairman] CHAIR of the Commission has reason to believe that the 4 local jurisdiction is failing to enforce the requirements of subsection (b) of this section, the 5 [chairman] CHAIR shall refer the matter to the Attorney General as provided under § 6 8–1815(b) of this subtitle.

7 (d) On the [chairman] CHAIR of the Commission's referral of an alleged violation 8 under subsection (c) of this section to the Attorney General, the Attorney General may 9 invoke the remedies available to the local jurisdiction under subsection (b) of this section 10 in any court of competent jurisdiction in which the local jurisdiction would be authorized to 11 prosecute or sue.

12 (e) On the request of a local jurisdiction or the [chairman] CHAIR of the 13 Commission, the State Forester, a registered professional forester, or a registered 14 landscape architect may prepare, oversee, and approve the final implementation of a plan 15 to:

16 (1) Replant trees in any part of the Chesapeake Bay Critical Area where 17 trees in the Chesapeake Bay Critical Area are cut or cleared in violation of subsection (b) 18 of this section; and

19 (2) Replant trees in any part of the Atlantic Coastal Bays Critical Area 20 where trees in the Atlantic Coastal Bays Critical Area are cut or cleared in violation of 21 subsection (b) of this section.

22 [8–1817.

(a) By January 1, 1994, the Commission shall adopt criteria that assure the
 protection of land and water resources in the Critical Area and that shall apply throughout
 the Critical Area for:

26 (1) Production of oil or natural gas on lands or waters leased by the State; 27 and

28 (2) Exploration or production of oil or natural gas on any lands in the 29 Critical Area.

30 (b) (1) In addition to other applicable provisions of law, an applicant for any 31 production or exploratory drilling that will occur on, in, under, or through the Critical Area, 32 including wells drilled outside the Critical Area by a method known as slant drilling that 33 will pass through the Critical Area, shall complete and submit with the application an 34 environmental impact study that addresses the potential for any adverse environmental 35 effects on the Critical Area as a result of the drilling.

1 (2) (i) The Department shall forward a copy of the permit application 2 and the environmental impact study referred to in paragraph (1) of this subsection to the 3 Commission for its review and comment.

4 (ii) The Department shall consider and comment in writing on the 5 objections and concerns of the Commission before issuing a permit under this subsection.]

6 SECTION 2. AND BE IT FURTHER ENACTED, That on completion of the statewide 7 base map project, as specified under Section 3 of Chapter 119 of the Acts of the General 8 Assembly of 2008, the process for updating the map shall proceed as follows:

9 (1) in accordance with the following requirements and conditions, the 10 Critical Area Commission, with the assistance of the Department of Natural Resources and 11 the Department of the Environment, shall prepare an update to the statewide base map at 12 appropriate intervals, but not less than every 8 years, that includes a State-determined 13 shoreline and landward boundary of tidal wetlands and a digitally generated, georeferenced 14 1,000-foot critical area boundary, as appropriate for integration into a Geographic 15 Information System, under the following standards:

- (i) the best available imagery of comparable scale shall be used toidentify the shoreline and landward boundary of tidal wetlands as part of the map update;
- 18

(ii) the boundary shall be accurate to a scale of 1:1200; and

(iii) the mapped shoreline and landward boundary of tidal wetlands may not be construed to represent an official wetland delineation or to change in any way any statutory provision under Title 16 of the Environment Article, any regulatory provision under Title 26, Subtitle 24 of the Code of Maryland Regulations, or any other provision related to a project–specific wetland delineation that may be necessary and appropriate;

24 (2) a local jurisdiction shall formally adopt its updated critical area map 25 based on the statewide base map within 6 months of its receipt from the Department of 26 Natural Resources and the Commission and may request an extension of time for an 27 additional 6 months if evidence of reasonable progress has been made and is satisfactory 28 to the Commission;

29

(3) the Commission, with the assistance of each local jurisdiction, shall:

(i) designate unclassified areas that were not within the original
critical area boundary in accordance with the mapping standards set forth under COMAR
27.01.02.03 through 27.01.02.05 and COMAR 27.01.11.05; and

(ii) identify areas where there appear to be inconsistencies between
 the statewide base map and the local jurisdiction's critical area map;

35 (4) a local jurisdiction shall apply the updated State-determined shoreline 36 and landward boundary of tidal wetlands and a digitally generated, georeferenced

1 1,000-foot critical area boundary once it is officially transferred from the Department of

2 Natural Resources and the Commission and shall apply the updates notwithstanding any

3 local approval process; and

4 (5) each local jurisdiction shall ensure that, where applicable, each project 5 submittal uses the updated digitally generated, georeferenced critical area boundary.

### 6 SECTION 3. AND BE IT FURTHER ENACTED, That:

7 (a) The Department of Natural Resources shall notify the Department of 8 Legislative Services in writing on the date of official completion of the statewide base map 9 project, as required under Section 3 of Chapter 119 of the Acts of the General Assembly of 10 2008.

11 (b) Section 2 of this Act shall take effect 7 days after the Department of Natural 12 Resources provides notice of the official completion of the statewide base map project under 13 subsection (a) of this section.

SECTION 4. AND BE IT FURTHER ENACTED, That, except as provided in Section
 3 of this Act, this Act shall take effect October 1, 2024.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.