Conference Committee

Summary Document on

Senate Bill 170 – the Budget Bill

and

Senate Bill 172 – the Budget Reconciliation and Financing Act

Maryland General Assembly Annapolis, Maryland

April 3, 2014

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Fiscal 2015 Budget Budget Bill (SB 170) and the Budget Reconciliation and Financing Act (SB 172) As Amended by the Conference Committee

- 1. Preserves State Fund Balances and Reduces the Structural Budget Gap - Although the State's revenues were recently revised downward by \$248.0 million across fiscal 2014 and 2015, budget actions result in a general fund balance of over \$84.0 million, and the Rainy Day Fund balance will continue at 5.0% of general fund revenues, an amount estimated to be \$794.8 million. In addition, the structural gap between revenues and spending is reduced by \$127.4 million. consistent with the \$125.0 million recommended by the Spending Affordability Committee. Ongoing revenues now cover 98.5% of spending.
- 2. Continues to Constrain Spending Growth in State spending, excluding federal funds, is 3.5% and below the 3.6 to 5.1% forecasted growth in Maryland personal income for calendar 2014 and 2015. Constrained by sluggish revenue growth, the budget maintains current services and funds several education, public safety, and economic development initiatives.
- 3. Avoids Reductions to Essential Programs and Reaffirms Commitment to Full Supplemental Retirement Payment The 2011 legislation making changes to the State pension system requires a \$300 million State supplement beyond the annually required amount. To avoid reductions to education, health, and other essential programs, as well as to fully fund collectively bargained employee compensation increases, the supplemental payment is temporarily scaled back by \$200 million in fiscal 2014 and 2015. Unlike the permanent \$100 million reduction proposed by the Governor, however, the legislative plan phases the additional State payment up to \$300 million by fiscal 2019.

- 4. Maintains the State's Commitment to the Public Schools Total State support for public schools will be almost \$6.1 billion. Distributions to local school systems will increase an estimated \$124.5 million, or 2.4%. The budget funds a \$4.3 million initiative to expand prekindergarten programs, and for the second straight year, there is new funding to provide school breakfast to an additional 40,000 students.
- 5. Increases State Support for Higher Education and Moderates Tuition Growth Maryland's State colleges and universities receive over \$1.4 billion in State funds, an increase of \$122.5 million, or 9.4%, over fiscal 2014. This funding will enable the institutions to hold in-state undergraduate tuition increases to 3.0% for the 5th consecutive year. Ongoing efforts to constrain tuition growth have resulted in Maryland's average tuition and fee costs dropping from 7th to 27th most expensive in the country since fall 2004. Formula aid for community colleges increases \$13.1 million, or 6.2%.
- 6. Supports Expansion of and Access to Affordable Health Care to More Marylanders Maryland continues to take advantage of opportunities to expand Medicaid coverage under the federal Affordable Care Act. The budget includes \$495 million in new federal funds to provide full Medicaid benefits to 130,000 individuals, \$300 million to fund provider rate increases, and \$33 million to expand home- and community-based services for the elderly and disabled. Total Medicaid spending is \$8.1 billion to provide services to over 1.1 million Marylanders. Funding is also provided for the Maryland Health Benefit Exchange, including funding to ensure that the Exchange's enrollment system is properly functional. However, that funding also comes with enhanced legislative oversight.
- 7. Recognizes Efforts of State Workforce The budget includes funds for a 2.0% cost-of-living adjustment for State employees, and employee merit raises are budgeted for a full year for the first time since 2009. Also, due to health insurance savings, State employees will not be required to pay insurance premiums for an additional four pay periods in calendar 2014.

Budget Summary Fiscal 2014 and 2015 (\$ in Millions)

General Fund

9	<u>Admin.</u>	<u>Senate</u>	<u>House</u>	Conf.					
Fiscal 2014									
Ending Balance Before Legislative Action	\$5.0	\$5.0	\$5.0	\$5.0					
Revenues – BRE March Revision	-126.7	-126.7	-126.7	-126.7					
Revenues – Legislation	8.0	8.0	8.0	8.0					
Fund Transfers – Legislation	7.2	55.1	55.2	58.2					
Expenditure Reductions – Deficiency Approp.**	3.8	5.6	5.6	7.9					
Expenditure Reductions – Contingent on BRFA	87.4	174.5	174.5	174.5					
Adjusted Ending Balance*	-\$15.2	\$121.6	\$121.7	\$127.0					
Fiscal 2015									
Revenues – BRE Estimate	\$16,005.3	\$16,005.3	\$16,005.3	\$16,005.3					
Revenues – BRE March Revision	-111.1	-111.1	-111.1	-111.1					
Other Revenues	23.4	23.4	23.4	23.4					
Revenues – Legislation	24.3	28.1	31.1	31.1					
Fund Transfers – Legislation	115.0	69.1	69.1	70.1					
Transfer from Rainy Day Fund	204.5	204.5	0.0	0.0					
Total Revenues and Balance	\$16,246.1	\$16,340.9	\$16,139.6	\$16,145.8					
Expenditures – Allowance	\$16,561.5	\$16,561.5	\$16,561.5	\$16,561.5					
Retirement Reinvestment Reduction	-88.3	-176.5	-176.5	-176.5					
Expenditure Reductions - Contingent on BRFA	-11.4	-1.6	-4.8	-4.8					
Expenditure Reductions**	-283.8	-149.1	-120.7	-110.2					
Rainy Day Fund	0.0	-5.5	-208.5	-208.5					
Total Expenditures	\$16,178.1	\$16,228.8	\$16,051.0	\$16,061.5					
Ending Balance (Revenues Less Expenditures)*	\$68.1	\$112.1	\$88.6	\$84.3					
Cook Do	altion								
<u>Cash Position</u>									
General Fund Balance	\$68.1	\$112.1	\$88.6	\$84.3					
Rainy Day Fund Balance – June 30, 2015	794.8	794.8	794.8	794.8					
Total	\$862.9	\$906.9	\$883.4	\$879.1					
Cash and Rainy Day Fund Over 5%	\$68.1	\$112.1	\$88.6	\$84.3					

BRE: Board of Revenue Estimates

BRFA: Budget Reconciliation and Financing Act

^{*}The Administration budget proposal before the BRE March revenue revisions resulted in estimated balances of \$82.8 million for fiscal 2014 and \$28.9 million for fiscal 2015.

^{**}Expenditure reductions for the Administration are assumed reversions from the Judiciary and General Assembly, and \$281 million in General Assembly reductions are assumed in Supplemental Budget No.1.

Spending Affordability Analysis Conference Committee Fiscal 2015 (\$ in Millions)

Structural Analysis

Target		
Estimated Structural Gap (December 2013)		\$362
Target Reduction		125
Revenues	\$16,060	
March 2014 Revenue Revision	-111	
Supplemental Budget No. 1	1	
Medevac Sale	-18	
Other One-time Items	-8	
Subtotal		\$15,924
Spending	\$16,061	
Rainy Day Fund	-20	
Tobacco Arbitration	40	
One-time Attorney Expense	-10	
One-time Reduction to Mandated Appropriations	1	
One-time Supplemental Retirement Contribution	88	
Supplemental Budget No. 1	1	
Pay-as-you-go Capital	-1	
Subtotal		\$16,159
Amount Reduced from Structural Shortfall		\$127
Remaining Structural Gap		\$235

Proposed Budget Reductions Senate Bill 170

Fiscal 2015 Budget and Fiscal 2014 Deficiency Appropriations (\$ in Millions)

General Funds

	Contrain and			Conf.
		Senate	<u>House</u>	Comm.
	Local Aid Community College Formula	\$3.4	\$3.3	\$2.2
	Community College Formula Early College Innovation Fund	2.0	0.0	0.6
	Limit Decrease in Education Aid Formulas (Redirected from Early College Innovation Fund)	-1.7	0.0	-0.6
С	Savings from Limiting Retirement Reinvestment to \$100 Million	131.9	131.9	131.9
7	Prince George's County State's Attorney Grant	0.7	0.0	0.0
	Total	\$136.2	\$135.2	\$134.0
	Medicaid			
С	Medicaid Savings from Reduced MHIP Assessment	\$1.5	\$4.7	\$4.7
	Extend Managed Care Organization Cost Containment for Second Half of Fiscal 2015	10.1	10.1	10.1
	No Early Takeover of Maryland Medicaid Information Systems	4.8	4.8	4.8
	Reduce Funding for Balancing Incentive Payment Program Special Funds from Cigarette Restitution Fund Available	2.2 0.8	2.2 0.0	2.2 0.0
	Use Vacancies for New Positions/Kidney Disease Program Enrollment Trends	0.4	0.4	0.4
	Total	\$19.8	\$22.2	\$22.2
	Higher Education			
	University System of Maryland – Reduction of Proposed Increase in Funding	\$10.0	\$9.5	\$1.7
	Morgan State University – Reduction of Proposed Increase in Funding	1.0	1.0	0.3
	Reduce Funding for Private Higher Education Due to Reduction in Four-year Funding	0.7	0.7	0.4
	Total	\$11.7	\$11.1	\$2.4
	Personnel			
	Delete Vacant Executive Branch Positions	\$17.0	\$10.0	14.0
C	Savings from Limiting Pension Reinvestment to \$100 Million	44.7	44.7	44.7
	Judiciary/Gen. Assembly – Health Insurance/Personnel System Costs (Fiscal 2014)	3.8	3.8	6.1
	Judiciary and General Assembly – Employee Health Insurance Costs	1.5	1.5	-0.7
	Total	\$67.0	\$60.0	\$64.0
	State Agencies			
	Judiciary - Conf. Com. Restricts \$10 Million for Attorney Representation at Initial Appearances	\$10.0	\$9.1	\$0.0
	No Additional Judges	0.0	0.0	1.9
	Information Technology Projects	2.0	2.0	2.0
	Fund a More Realistic Vacancy Rate for Comptroller	0.7	0.3	0.5
c	State Lottery Agency – Higher Turnover for New Positions Assessments and Taxation – Use Charter Unit Revenues for Office of Director Costs	0.5	0.0	0.3
U	Public Safety and Corrections Operations – Long-term Vacant Positions	2.0	0.0	1.0
	Reduce Funding for Program to Provide Community Services for Youthful Offenders	0.2	0.0	0.4
	Assume More Realistic Vacancy Rate for State Police	3.5	1.8	1.8
	Foster Care – Lower Caseload Estimates	3.0	5.0	5.0
	Temporary Disability Assistance – Lower Caseloads (Fiscal 2014)	1.7	1.7	1.7
	Temporary Disability Assistance – Lower Caseloads (Fiscal 2015)	2.1	2.1	2.1
	Child Care Subsidy Program	1.0	0.0	0.0
	Less Funding for Contractual Mental Health Evaluations Based on Fiscal 2013 Actuals (DJS)	0.5	0.5	0.5
	Scale Back Fiscal 2014 Deficiency for Contractual Mental Health Services (DJS) Less General Funds for Moving Department of Housing and Community Dev. Headquarters	0.1 1.1	0.1 1.1	0.1 1.1
	MARBIDCO – Concur with Governor's Proposed Reduction	1.1	1.1	1.1
	Reduce Oil Control Program Funding Consistent with Fiscal 2014 Targeted Reversion	0.6	0.6	0.6

General Funds for Maryland Economic Assistance Authority and Fund	8.9	0.0	0.0
Funding for Tourism - Conference Committee Restricted \$450,000 for MD Science Center	1.0	0.0	0.0
Other Reductions	1.5	1.5	1.4
Total	\$41.7	\$27.1	\$21.7
Grants/Tax Credits			
Biotechnology Tax Credit Program	\$0.0	\$2.0	\$0.0
Funding for Employment Advancement Right Now Program Grants	0.9	0.0	0.0
New Victims Services Grant Program	0.5	0.0	0.0
Total	\$1.4	\$2.0	\$0.0
Debt Service/State Reserve Fund			
Additional Bond Premiums for Debt Service	\$55.0	\$50.0	55.0
Reduce Rainy Day Fund Appropriation – Maintain at 5% of Revenue	5.5	208.5	208.5
Total	\$60.5	\$258.5	\$263.5
Total General Funds	\$338.4	\$516.2	\$507.9
Reductions Also Incorporated in the Governor's Budget Proposal	100.5	100.4	99.0
Total Reductions Proposed in Addition to the Governor's Proposal	\$237.8	\$415.8	\$408.9
"Structural" Reductions In Addition to Governor's Proposal – Fiscal 2015	\$142.3	\$117.2	\$110.3

Note: Non-structural reductions in italics (not ongoing or fiscal 2014 deficiencies).

Special Funds

		<u>Senate</u>	<u>House</u>	Conf. Comm.
C	Savings from Limiting Pension Reinvestment to \$100 Million	\$12.5	\$12.5	\$12.5
	Chesapeake and Atlantic Coastal Bays 2010 Trust Fund Double Budgeted	17.6	17.6	17.6
	Tobacco Transition Program Agricultural Land Preservation Funding	0.8	0.0	0.0
C	Reduce Chesapeake and Atlantic Coastal Bays 2010 Spending – Revenues to General Fund	3.2	6.2	6.2
	Other Reductions	1.0	0.9	0.8
	Total	\$35.0	\$37.2	\$37.1
	Pay-as-you-go Capital			
	Level Fund Jane Lawton Conservation Loan Program - Maryland Energy Administration	\$0.3	\$0.3	\$0.3
C	Reduce Funds for Open Space, Rural Legacy, and Ag. Land Preservation – Use Bonds	69.1	69.1	69.1
	Total	\$69.4	\$69.4	\$69.4
	Total Special Funds	\$104.4	\$106.5	\$106.5

DJS: Department of Juvenile Services

MARBIDCO: Maryland Agricultural and Resource-Based Industry Development Corporation

MHIP: Maryland Health Insurance Program

C: These Items Are Contingent on Passage of the Budget Reconciliation and Financing.

State Expenditures – General Funds (\$ in Millions)

	Actual	Conference Work. Appr.	Allowance	Conference	Conference Appropriation	FY 2014 to I	EV 2015
Category	FY 2013	FY 2014	FY 2015	Reductions	FY 2015	\$ Change	% Change
Debt Service	\$0.0	\$83.0	\$195.0	\$55.0	\$140.0	\$57.0	68.7%
County/Municipal	159.0	245.0	254.5	0.0	254.5	9.5	3.9%
Community Colleges	252.4	281.3	304.7	7.4	297.3	16.0	5.7%
Education/Libraries	5,453.8	5,605.5	5,856.0	126.6	5,729.3	123.8	2.2%
Health	37.3	41.7	46.9	0.0	46.9	5.1	12.3%
Aid to Local Governments	\$5,902.4	\$6,173.6	\$6,462.1	\$134.0	\$6,328.1	\$154.5	2.5%
Foster Care Payments	203.1	256.9	237.6	5.0	232.6	-24.3	-9.5%
Assistance Payments	84.9	71.5	76.0	2.1	73.9	2.4	3.4%
Medical Assistance	2,311.7	2,478.8	2,474.4	22.1	2,452.3	-26.5	-1.1%
Property Tax Credits	81.9	80.2	82.0	0.0	82.0	1.7	2.2%
Entitlements	\$2,681.5	\$2,887.4	\$2,869.9	\$29.2	\$2,840.7	-\$46.7	-1.6%
Health	1,470.5	1,573.2	1,634.6	0.2	1,634.4	61.3	3.9%
Human Resources	372.3	331.1	338.3	0.4	337.9	6.8	2.0%
Children's Cabinet Interagency Fund	13.4	20.1	21.8	0.0	21.8	1.7	8.6%
Juvenile Services	269.5	278.7	291.6	8.0	290.7	12.0	4.3%
Public Safety/Police	1,309.2	1,384.9	1,455.1	3.1	1,451.9	67.0	4.8%
Higher Education	1,106.6	1,214.2	1,359.9	2.0	1,357.9	143.7	11.8%
Other Education	366.9	386.3	386.5	0.4	386.1	-0.2	-0.1%
Agric./Nat'l. Res./Environment	107.5	114.4	120.0	1.7	118.3	3.9	3.4%
Other Executive Agencies	594.6	663.4	698.8	4.7	694.1	30.7	4.6%
Legislative	77.3	79.6	83.1	-0.1	83.3	3.7	4.6%
Judiciary	384.2	404.3	434.4	1.4	433.0	28.7	7.1%
Across-the-board Cuts	0.0	-42.1	0.0	58.7	-58.7	-16.5	39.2%
State Agencies	\$6,072.0	\$6,408.1	\$6,824.1	\$73.3	\$6,750.8	\$342.6	5.3%
Total Operating	\$14,656.0	\$15,552.1	\$16,351.1	\$291.5	\$16,059.6	\$507.5	3.3%
Capital (1)	3.2	42.7	12.5	0.0	12.5	-30.2	-70.7%
Subtotal	\$14,659.2	\$15,594.8	\$16,363.6	\$291.5	\$16,072.1	\$477.3	3.1%
Reserve Funds	37.8	55.3	228.2	208.5	19.7	-35.5	-64.3%
Appropriations	\$14,697.0	\$15,650.0	\$16,591.8	\$500.0	\$16,091.8	\$441.8	2.8%
Reversions	0.0	-67.2	-30.3	0.0	-30.3	36.9	-55.0%
Grand Total	\$14,697.0	\$15,582.8	\$16,561.5	\$500.0	\$16,061.5	\$478.7	3.1%

⁽¹⁾ Includes the Sustainable Communities Tax Credit Reserve Fund.

Note: The fiscal 2014 working appropriation includes deficiencies, supplemental deficiencies, \$255.3 million in cost containment, \$51.0 million in targeted reversions, and Conference Committee cuts to the deficiences. The fiscal 2015 allowance includes \$16.3 million in reductions from Section 19 of the budget bill (SB 170) plus \$33.9 million in additional spending from Supplemental Budget No. 1. The fiscal 2015 appropriation includes \$181.4 million in reductions contingent on legislation.

State Expenditures – State Funds (\$ in Millions)

		Conference		2012	Conference	122722000000000000000000000000000000000	
Parameter Services	Actual	Work. Appr.	Allowance	Conference	Appropriation	FY 2014 to I	
Category	FY 2013	FY 2014	FY 2015	Reductions	FY 2015	\$ Change	% Change
Debt Service	\$1,078.2	\$1,183.0	\$1,338.3	\$55.0	\$1,283.3	\$100.3	8.5%
County/Municipal	436.3	522.0	543.1	22.7	520.4	-1.6	-0.3%
Community Colleges	272.3	281.3	304.7	7.4	297.3	16.0	5.7%
Education/Libraries	5,875.9	5,995.2	6,263.3	126.6	6,136.6	141.5	2.4%
Health	38.1	41.7	46.9	0.0	46.9	5.1	12.3%
Aid to Local Governments	\$6,622.5	\$6,840.2	\$7,158.0	\$156.7	\$7,001.3	\$161.1	2.4%
Foster Care Payments	210.2	262.4	243.1	5.0	238.1	-24.3	-9.3%
Assistance Payments	103.6	90.1	94.6	2.1	92.5	2.4	2.7%
Medical Assistance	3,297.3	3,312.3	3,435.0	22.1	3,412.8	100.6	3.0%
Property Tax Credits	81.9	80.2	82.0	0.0	82.0	1.7	2.2%
Entitlements	\$3,693.0	\$3,744.9	\$3,854.6	\$29.2	\$3,825.4	\$80.4	2.1%
Health	1,975.2	2,111.6	2,113.4	0.2	2,113.2	1.6	0.1%
Human Resources	453.5	429.8	434.1	0.6	433.5	3.6	0.8%
Children's Cabinet Interagency Fund	13.4	20.1	21.8	0.0	21.8	1.7	8.6%
Juvenile Services	272.6	283.2	295.3	0.8	294.5	11.4	4.0%
Public Safety/Police	1,522.9	1,611.3	1,666.0	3.1	1,662.9	51.6	3.2%
Higher Education	5,072.1	5,358.6	5,541.7	2.0	5,539.7	181.1	3.4%
Other Education	430.3	459.0	442.1	-0.4	442.5	-16.5	-3.6%
Transportation	1,558.6	1,606.0	1,657.6	0.1	1,657.5	51.5	3.2%
Agric./Nat'l. Res./Environment	305.4	339.5	390.0	25.5	364.6	25.0	7.4%
Other Executive Agencies	1,167.3	1,302.1	1,382.6	6.1	1,376.5	74.5	5.7%
Legislative	77.8	79.6	83.1	-0.1	83.3	3.7	4.6%
Judiciary	432.6	458.1	497.4	1.3	496.1	37.9	8.3%
Across-the-board Cuts	0.0	-54.4	0.0	71.1	-71.1	-16.7	30.6%
State Agencies	\$13,281.8	\$14,004.4	\$14,525.2	\$110.2	\$14,414.9	\$410.5	2.9%
Total Operating	\$24,675.5	\$25,772.6	\$26,876.0	\$351.2	\$26,524.9	\$752.3	2.9%
Capital (1)	1,222.1	1,631.4	1,875.8	46.7	1,829.1	197.7	12.1%
Subtotal	\$25,897.6	\$27,404.0	\$28,751.8	\$397.8	\$28,354.0	\$950.0	3.5%
Reserve Funds	37.8	55.3	228.2	208.5	19.7	-35.5	-64.3%
Appropriations	\$25,935.3	\$27,459.2	\$28,980.0	\$606.3	\$28,373.7	\$914.5	3.3%
Reversions	0.0	-67.2	-30.3	0.0	-30.3	36.9	-55.0%
Grand Total	\$25,935.3	\$27,392.0	\$28,949.8	\$606.3	\$28,343.4	\$951.4	3.5%

⁽¹⁾ Includes the Sustainable Communities Tax Credit Reserve Fund.

Note: The fiscal 2014 working appropriation includes deficiencies, supplemental deficiencies, \$274.2 million in cost containment, \$51.0 million in targeted reversions, and Conference Committee cuts to the deficiences. The fiscal 2015 allowance includes \$21.0 million in reductions from Section 19 of the budget bill (SB 170) and \$105.2 million in additional spending from Supplemental Budget No. 1. The fiscal 2015 appropriation includes \$269.1 million in reductions contingent on legislation offset by \$0.1 million in additional special funds due to funding swaps.

State Expenditures – All Funds (\$ in Millions)

	7 4 000 4 0000 3 00	Conference	•••		Conference		
	Actual	Work. Appr.	Allowance	Conference	Appropriation	FY 2014 to I	
Category	FY 2013	FY 2014	FY 2015	Reductions	FY 2015	\$ Change	% Change
Debt Service	\$1,090.3	\$1,195.3	\$1,349.8	\$55.0	\$1,294.8	\$99.4	8.3%
County/Municipal	508.4	581.3	598.4	22.7	575.7	-5.6	-1.0%
Community Colleges	272.3	281.3	304.7	7.4	297.3	16.0	5.7%
Education/Libraries	6,624.2	6,749.5	7,065.6	126.6	6,939.0	189.5	2.8%
Health	42.5	46.2	51.4	0.0	51.4	5.1	11.1%
Aid to Local Governments	\$7,447.5	\$7,658.3	\$8,020.1	\$156.7	\$7,863. 4	\$205.1	2.7%
Foster Care Payments	298.4	346.3	333.7	5.0	328.7	-17.6	-5.1%
Assistance Payments	1,373.5	1,287.7	1,447.7	2.1	1,445.6	157.8	12.3%
Medical Assistance	6,764.2	7,248.7	7,945.8	49.0	7,896.8	648.2	8.9%
Property Tax Credits	81.9	80.2	82.0	0.0	82.0	1.7	2.2%
Entitlements	\$8,518.0	\$8,963.0	\$9,809.1	\$56.1	\$9,753.0	\$790.1	8.8%
Health	3,152.4	3,511.9	3,493.1	20.3	3,472.8	-39.1	-1.1%
Human Resources	932.3	950.8	954.8	0.7	954.1	3.2	0.3%
Children's Cabinet Interagency Fund	13.4	20.1	21.8	0.0	21.8	1.7	8.6%
Juvenile Services	281.2	290.6	303.7	0.8	302.9	12.3	4.2%
Public Safety/Police	1,553.2	1,640.8	1,703.8	3.1	1,700.7	59.9	3.6%
Higher Education	5,072.1	5,358.6	5,545.9	2.0	5,543.9	185.3	3.5%
Other Education	665.7	797.7	684.0	-0.4	684.3	-113.4	-14.2%
Transportation	1,631.0	1,703.1	1,752.8	0.1	1,752.7	49.6	2.9%
Agric./Nat'l. Res./Environment	366.9	407.6	457.6	25.5	432.1	24.5	6.0%
Other Executive Agencies	1,763.9	1,875.3	1,905.3	6.1	1,899.2	23.9	1.3%
Legislative	77.8	79.6	83.1	-0.1	83.3	3.7	4.6%
Judiciary	438.1	463.5	497.6	1.3	496.4	32.8	7.1%
Across-the-board Cuts	0.0	-63.2	-0.1	79.4	-79.4	-16.2	25.7%
State Agencies	\$15,948.2	\$17,036.5	\$17,403.6	\$138.7	\$17,264.8	\$228.3	1.3%
Total Operating	\$33,003.9	\$34,853.2	\$36,582.5	\$406.5	\$36,176.1	\$1,322.9	3.8%
Capital (1)	2,077.9	2,430.8	2,737.9	46.7	2,691.2	260.4	10.7%
Subtotal	\$35,081.8	\$37,284.0	\$39,320.4	\$453.2	\$38,867.3	\$1,583.3	4.2%
Reserve Funds	37.8	55.3	228.2	208.5	19.7	-35.5	-64.3%
Appropriations	\$35,119.5	\$37,339.3	\$39,548.7	\$661.7	\$38,887.0	\$1,547.7	4.1%
Reversions	0.0	-67.2	-30.3	0.0	-30.3	36.9	-55.0%
Grand Total	\$35,119.5	\$37,272.0	\$39,518.4	\$661.7	\$38,856.7	\$1,584.7	4.3%

⁽¹⁾ Includes the Sustainable Communities Tax Credit Reserve Fund.

Note: The fiscal 2014 working appropriation includes deficiencies, supplemental deficiencies, \$287.3 million in cost containment, \$51.0 million in targeted reversions, and Conference Committee cuts to the deficiences. The fiscal 2015 allowance includes \$23.8 million in reductions from Section 19 of the budget bill (SB 170) and \$112.9 million in additional spending from Supplemental Budget No. 1. The fiscal 2015 appropriation includes \$277.4 million in reductions contingent on legislation offset by \$0.1 million in additional special funds due to funding swaps.

Fiscal Note Summary of the Budget Bill – Senate Bill 170

	General Funds	Special Funds	Federal Funds	Higher Education Funds	Total Funds
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Governor's Allowance					
Fiscal 2014 Budget	\$15,775,377,975	\$7,740,284,179	\$9,858,731,182	\$4,054,412,900	\$37,428,806,236 ⁽¹⁾
Fiscal 2015 Budget	16,527,609,954	8,199,702,176	10,560,748,098	4,117,413,398	39,405,473,626 ⁽²⁾
Supplemental Budget No. 1					
Fiscal 2014 Deficiencies	-\$10,251,823 ⁽³⁾	\$26,947,686	\$31,085,064	\$0	\$47,780,927
Fiscal 2015 Budget	33,921,058 ⁽³⁾	71,269,459	7,871,738	-155,945	112,906,310
Subtotal	\$23,669,235	\$98,217,145	\$38,956,802	-\$155,945	\$160,687,237
Budget Reconciliation and Financi	ing Act of 2014				
Fiscal 2014 Deficiencies	-\$174,463,553	-\$12,295,546	-\$8,770,214	\$0	-\$195,529,313
Fiscal 2015 Contingent Reductions	-181,359,500	-87,642,176 ⁽⁴⁾		0	-277,259,678
Subtotal	-\$355,823,053	-\$99,937,722	-\$17,028,216	\$0	-\$472,788,991
Conference Committee Reductions	s				
Fiscal 2014 Deficiencies	-\$7,856,516	-\$128,532	-\$1,028,557	\$0	-\$9,013,605
Fiscal 2015 Budget	-318,675,326	-18,665,553	-47,064,802	0	-384,405,681
Total Reductions	-\$326,531,842	-\$18,794,085	-\$48,093,359	\$0	-\$393,419,286
Appropriations					
Fiscal 2014 Budget	\$15,582,806,083	\$7,754,807,787	\$9,880,017,475	\$4,054,412,900	\$37,272,044,245
Fiscal 2015 Budget	16,061,496,186	8,164,663,906	10,513,297,032	4,117,257,453	38,856,714,577
Change	\$478,690,103	\$409,856,119	\$633,279,557	\$62,844,553	\$1,584,670,332
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⁽¹⁾ Reflects \$198.7 million in proposed deficiencies, including \$137.3 million in general funds, \$0.3 million in special funds, and \$61.1 million in federal funds. Reversion assumptions total \$66.9 million, including \$30.0 million in unspecified reversions and \$36.9 million in targeted reversions.

⁽²⁾ Reflects estimated general fund reversions of \$30.0 million and across-the-board reductions for overbudgeted health insurance.

⁽³⁾ Reflects targeted reversions of \$9.3 million in fiscal 2014 and \$0.3 million in fiscal 2015.

⁽⁴⁾ Includes \$0.1 million in special funds that will be added back to the budget by budget amendment to replace general fund reductions.

General Fund Revenues 2014 Session Legislation Proposed under the Governor's Budget Plan Fiscal 2014 and 2015

(\$ in Millions)

	Admin.	Senate	House	Conf.
Fiscal 2014 Revenues				
Chesapeake Bay Trust Fund	\$8.0	\$8.0	\$8.0	\$8.0
Total Fiscal 2014 Revenues	\$8.0	\$8.0	\$8.0	\$8.0
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Fiscal 2015 Revenues				
Chesapeake Bay Trust Fund	\$3.2	\$3.2	\$6.2	\$6.2
Helicopter Sales	17.6	17.6	17.6	17.6
Lottery Commissions	7.3	7.3	7.3	7.3
Research and Development Tax Credit (HB 616)*	-0.4			
Film Tax Credit (HB 520)*	-3.5			
Total Fiscal 2015 Revenues	\$24.3	\$28.1	\$31.1	\$31.1

^{*}Legislation pending in the House that was included in the Administration's budget plan.

General Fund Reductions and Transfers Contingent on the Budget Reconciliation and Financing Act of 2014 (SB 172) (\$ in Millions)

	Admin. <u>Plan</u>	<u>Senate</u>	<u>House</u>	Conf.
Contingent Reductions – Fiscal 2014				
Savings from Reducing Pension Reinvestment	\$87.1	\$174.2	\$174.2	\$174.2
Assessments and Taxation – Use Charter Unit Funds for Operations	0.3	0.3	0.3	0.3
Total Reductions	\$87.4	\$174.5	\$174.5	\$174.5
Contingent Reductions – Fiscal 2015				
Savings from Reducing Pension Reinvestment	\$88.3	\$176.5	\$176.5	\$176.5
Community College Formula*	4.6	0.0	0.0	0.0
Aid to Private Colleges and Universities*	3.9	0.0	0.0	0.0
Medicaid Savings from Reduced MHIP Assessment	1.5	1.5	4.7	4.7
Level Fund MARBIDCO*	1.1	0.0	0.0	0.0
Assessments and Taxation – Use Charter Unit Funds for Operations	0.3	0.1	0.1	0.1
Total Reductions	\$99.7	\$178.2	\$181.4	\$181.4
Transfers – Fiscal 2014				
Biotech Tax Credit	\$0.7	\$0.7	\$0.7	\$0.7
Sustainable Communities Tax Credit**	0.0	19.1	19.1	19.1
University System of Maryland	0.0	30.8	31.0	31.0
Morgan State University	2.0	0.0	0.0	2.0
Senior Prescription Drug Assistance Program	0.0	1.0	1.0	1.0
Maryland Correctional Enterprises	1.8	0.8	0.8	1.8
Radiation Control - Department of the Environment	0.3	0.3	0.3	0.3
Chesapeake Bay Trust Fund	2.4	2.4	2.4	2.4
Total Transfers	\$7.2	\$55.1	\$55.2	\$58.2
Transfers – Fiscal 2015				
Sustainable Communities Tax Credit**	\$19.1	\$0.0	\$0.0	\$0.0
Transfer Tax	69.1	69.1	69.1	69.1
Maryland Correctional Enterprises	1.0	0.0	0.0	1.0
University System of Maryland	25.8	0.0	0.0	0.0
Total Transfers	\$115.0	\$69.1	\$69.1	\$70.1

MARBIDCO: Maryland Agricultural and Resource-Based Industry Development Corporation MHIP: Maryland Health Insurance Program

^{*}The Senate, House, and Conference Committee made reductions; however, they are not contingent on legislation.

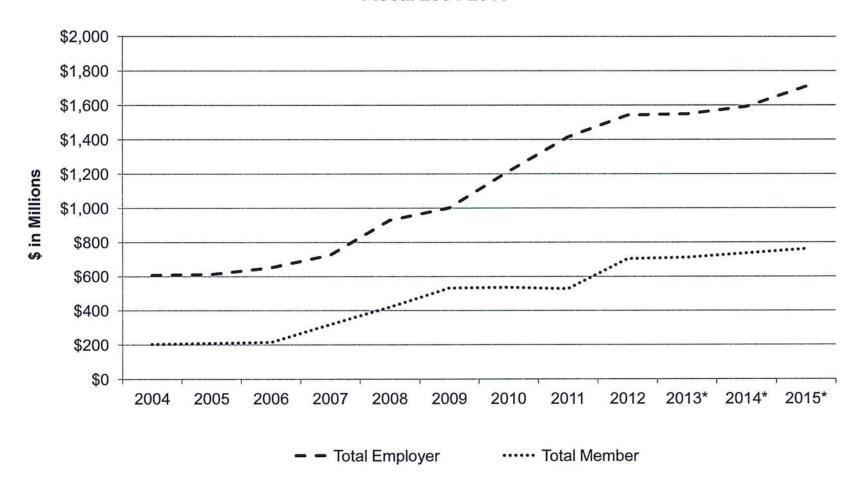
^{**}Also contingent on the enactment of HB 510.

Final Budget Status Status as of April 3, 2014

	FY 2014	FY 2015
Starting General Fund Balance	\$501,897,613	\$126,951,280
Revenues		
BRE Estimated Revenues - December 2013	\$15,230,561,555	\$16,005,344,000
BRE Revenue Revision - March 2014	-126,659,611	-111,104,866
Supplemental Budget No. 1	15,389,571	191,000
Budget Reconciliation Legislation – Revenues	8,000,000	31,145,833
Budget Reconciliation Legislation - Transfers	58,246,632	70,126,544
Additional Revenues	22,321,603	23,161,662
Subtotal Revenues	\$15,207,859,750	\$16,018,864,173
Subtotal Available Revenues	\$15,709,757,363	\$16,145,815,453
Appropriations		
General Fund Appropriations	\$15,644,697,888	\$16,557,609,954
Deficiencies	197,629,694	0
Supplemental Budget No. 1	-1,001,823	34,201,058
Legislative Reductions/Contingent Legislation	-182,320,069	-500,034,826
Estimated Agency Reversions	-76,199,607	-30,280,000
Subtotal Appropriations	\$15,582,806,083	\$16,061,496,186
Closing General Fund Balance	\$126,951,280	\$84,319,267

BRE: Board of Revenue Estimates

State Retirement and Pension System Total Employer and Employee Contributions Fiscal 2004-2015



^{*} Figures for fiscal 2013 through 2015 include combined State and local shares for teachers; fiscal 2014 and 2015 include supplemental payments of \$100 million each.

Budget Reconciliation and Financing Act of 2014 Employer Pension Contributions

Fiscal 2014-2025 (\$ in Millions)

Fiscal <u>Year</u>	Annual Required Contribution	Supplemental <u>Payment</u>	Total Contribution	
2014	\$1,453	\$100	\$1,553	
2015	1,589	100	1,689	
2016	1,726	150	1,876	
2017	1,864	200	2,064	
2018	2,020	250	2,270	
2019	2,124	300	2,424	
2020	2,201	300	2,501	
2021	2,262	300	2,562	
2022	2,317	300	2,617	
2023	2,371	300	2,671	
2024	2,426	300	2,726	
2025	2,484	300	2,784	

Conference Committee Action on the Budget Reconciliation and Financing Act of 2014 (SB 172)

The Budget Reconciliation and Financing Act of 2014, as amended¹ by the Conference Committee, accomplishes the following for the general fund:

Fiscal 2014 Fund Transfers	\$58.2 million
Fiscal 2015 Fund Transfers	70.1 million
Fiscal 2014 Revenues	8.0 million
Fiscal 2015 Revenues	31.1 million
Fiscal 2014 Expenditure Reductions	174.5 million
Fiscal 2015 Expenditure Reductions	181.4 million
Total Budgetary Action	\$523.3 million

Authorizes the State Department of Assessments and Taxation to use revenues in the Charter Unit Fund to cover up to 5% of the administrative expenses of the Office of the Director beginning in fiscal 2015

Establishes that an annual grant to the Maryland State Firemen's Association Widows' and Orphans' Fund is made from proceeds of the moving violation surcharge before such proceeds are distributed to the Maryland Emergency Medical System Operations Fund

Modifies the membership of the Maryland Amusement Game Advisory Committee (established to advise the State Lottery and Gaming Control Commission on issues related to the amusement industry) to include the Lottery Director as a non-voting member

Authorizes the Department of General Services to use monies in the Not-For-Profit Development Fund to evaluate the participation of not-for-profit entities in State procurement

Maryland Agricultural and Resource-Based Industry Development Corporation – reduces the fiscal 2015 appropriation from \$4,000,000 to \$2,875,000 and extends the period for the corporation to receive a grant by one year to 2021

Community College Funding Formula – modifies the percentage of per student funding for selected public institutions that is used to calculate the Cade formula for fiscal 2016 through 2019

¹ Conference Committee changes to the bill as passed by the House are noted in *italics*.

Clarifies that a community college is only eligible to receive a payment under the hold harmless component of the community college funding formula if the county government(s) meets maintenance of effort

Sellinger Formula – modifies the percentage of per student funding for selected public institutions that is used to calculate the formula for fiscal 2016 through 2020

Targeted Public Health Formula – clarifies that the inflation and population adjustments included in the formula are to be applied to the prior year's grant, consistent with current practice

Authorizes charter counties to impose a hotel rental tax

Maryland Park Service – requires that at least a certain percentage of Park Service revenues be provided to the Park Service for its operations

Clarifies that the Department of Legislative Services' Office of Policy Analysis may bring to completion its work on code revision

Consolidates the Joint Advisory Committee on Legislative Data Systems and the Joint Committee on Transparency and Open Government to become the Joint Committee on Legislative Information Technology Systems and Open Government; alters the Joint Information Technology and Biotechnology Committee to become the Joint Committee on Cybersecurity, Information Technology, and Biotechnology

Lottery Agent Commissions – permanently establishes commissions at 5.5% of gross receipts from ticket sales and repeals an agent incentive pool while maintaining the authority to pay agent bonuses

Racetrack Impact Aid – provides \$500,000 annually for fiscal 2015 through 2019 for impact aid for communities within three miles of the Laurel Race Course from the funds that would otherwise go to the Pimlico area under the video lottery terminal program and modifies reporting requirements

State Employees and Teachers Retirement System – sets out the amount of supplemental contribution that is to be paid into the system, increasing to \$300 million in fiscal 2019 and thereafter; ends the supplemental contribution when the system is 85% funded and has exited the corridor method of payment; and requires the pension system to conduct certain actuarial studies

Chesapeake and Coastal Bays 2010 Trust Fund – increases the revenue from the sales tax on vehicle rentals that is directed to the general fund by \$8.0 million in fiscal 2014 and \$6.2 million in fiscal 2015

Increases by \$69.1 million the amount of transfer tax revenues directed to the general fund in fiscal 2015

Clarifies that, for purposes of local education maintenance of effort requirements, the wealth per pupil is calculated using September 1 net taxable income for fiscal 2015 through 2017; beginning in fiscal 2018, November 1 net taxable income will be used

Maryland Health Benefit Exchange – authorizes the Secretary of the Department of Information Technology to designate any project of the Exchange as a Major Information Technology Project and, therefore, subject to those statutory requirements

Modifies the allocation of revenue from Regional Greenhouse Gas Initiative auctions as follows: at least 50% for low-income energy assistance; at least 20% for energy efficiency and conservation projects; at least 20% for renewable and clean energy programs; and up to 10% but no more than \$5 million for administration

Speed Camera Revenue – in fiscal 2016 through 2018, requires that at least \$7,000,000 annually be used to purchase State Police vehicles and related equipment

Extends through fiscal 2016 a statutory provision that maintains the certificate of title fee for rental vehicles at \$50; otherwise, the fee would increase to \$100 after fiscal 2014

Modifies the process for the reduction of the Medicaid deficit hospital assessment based on savings to the Medicaid program that result from the new All-payer Model Contract by changing the agency in charge of the process

Reduces the annual hospital assessment levied for the Maryland Health Insurance Plan to a maximum of 0.3%

Repeals legislative committees that are obsolete or duplicative – Joint Committee on Welfare Reform, Joint Committee on Access to Mental Health Services, and Joint Committee on Health Care Delivery and Financing

Strikes a provision that would require the Health Services Cost Review Commission to raise the rates of hospitals by \$30 million in fiscal 2015 only to provide funds to implement the new All-payer Model Contract

Authorizes, for fiscal 2015 only, the Health Services Cost Review Commission to include \$15 million in hospital rates to fund costs incurred by hospitals to implement the new All-payer Model Contract and to fund statewide or regional proposals to support the Model Contract

Directs the proceeds from the sale of the Dauphin 365N Medevac helicopters to the general fund instead of the Annuity Bond Fund and authorizes the State Police to donate a helicopter to the Smithsonian Institution

Strikes a provision which would have delayed until January 1, 2015, any increase in rates for payments to providers of nonpublic placements

Limits, for fiscal 2015, the increase in rates paid to group homes to 1.5% over the rates in effect on January 15, 2014, and strikes a provision which would have delayed the implementation of any rate increase until January 1, 2015

Makes the following transfers to the general fund:

	Fiscal 2014	Fiscal 2015
Radiation Control Fund	\$300,000	
Biotechnology Investment Tax Credit Reserve Fund	650,000	
Senior Prescription Drug Assistance Program	1,000,000	
Maryland Correctional Enterprises Revolving Fund	1,800,000	\$1,000,000
Morgan State University	2,000,000	
Chesapeake and Atlantic Coastal Bays 2010 Trust Fund	2,400,000	
Sustainable Communities Tax Credit Reserve Fund	125,000	
University System of Maryland	31,000,000	

Sustainable Communities Tax Credit Reserve Fund – transfers \$19 million to the general fund, which is the amount of commercial tax credit certificates issued in fiscal 2006-2010 that have not been claimed or extended; provision is contingent on the enactment of HB 510

Specifies grants to be distributed from the Special Fund for Preservation of Cultural Arts: \$100,000 to Arena Players, Inc.; \$150,000 to the Great Blacks in Wax Museum, Inc; \$200,000 to the Prince George's African-American Museum and Cultural Center at North Brentwood, Inc.; and \$800,000 to the Maryland School for the Blind

Authorizes the use of funds from the Economic Development Opportunities Fund (Sunny Day) and the Special Fund for the Preservation of Cultural Arts to provide grants to supplement tax credits awarded under the film production activity tax credit program

Charges a State Department of Assessments and Taxation workgroup to study issues related to the calculation and administration of tax credits and exemptions but not the filing and enforcement of personal property taxes; authorizes the agency to procure auditing assistance

Establishes the rate of interest to be paid for income tax refunds paid as a result of the Comptroller v. Brian Wynne case at the average prime rate of fiscal 2015; applies this provision to refunds attributable to tax years 2006 through 2014

Establishes that costs for attorneys appointed to implement the holding in DeWolfe v. Richmond beyond the amount expressly provided for this purpose in the State budget are to be billed to and paid by the county in which the representation is provided

Authorizes the Maryland Department of the Environment to enter into a memorandum of understanding with Carroll County or Frederick County by December 1, 2014, to establish an alternative source of revenue to be deposited into a local watershed protection and restoration fund

House Provisions Stricken by the Conference Committee

Baltimore City Community College – would have transferred \$9,000,000 from the college's fund balance to the Major Information Technology Development Fund for development of the college's Enterprise Resource Planning project

Film Tax Credit – would have authorized the use of eminent domain to acquire property of a film production company that has claimed more than \$10,000,000 in film tax credits and ceases operation in the State

A Community Partnership Assistance Program would have been created to fund, through hospital rates, regional and statewide partnerships to improve the health and well-being of the community

General Fund Budget Outlook Fiscal 2014-2019 (\$ in Millions)

Average

Revenues	FY 2014 Work. App.	FY 2015 Allowance	FY 2016 Est.	FY 2017 Est.	FY 2018 Est.	FY 2019 Est.	Annual Change 2015-2019
Opening Fund Balance Transfer	\$502 84	\$127 94	\$84 27	\$0 28	\$0 30	\$0 35	
One-time Revenues/Legislation	4	1	0	0	0	0	
Subtotal One-time Revenue	\$590	\$222	\$111	\$28	\$30	\$35	-37.0%
Ongoing Revenues	\$15,120	\$15,924	\$16,686	\$17,475	\$18,243	\$18,930	
Revenue Adjustments - Legislation	0	0	-21	-46	-77	-105	
Subtotal Ongoing Revenue	\$15,120	\$15,924	\$16,664	\$17,429	\$18,166	\$18,825	4.3%
Total Revenues & Fund Balance	\$15,710	\$16,146	\$16,776	\$17,457	\$18,196	\$18,860	4.0%
Ongoing Spending							
Operating Spending	\$16,081	\$16,758	\$17,605	\$18,230	\$19,010	\$19,782	
Education Trust Fund ¹	-385	-407	-419	-535	-563	-570	
Multi-year Commitments	10	10	10	10	10	10	
Ongoing Reductions	-182	-202	-161	-102	-64	-41	
Ongoing Spending – Legislation Subtotal Ongoing Spending	0 \$15,524	0 \$16,159	0 \$17,036	0 \$17,603	0 \$18,393	0 \$19,181	4.4%
	Ф15,524	\$10,159	\$17,030	\$17,003	\$10,393	Φ19,101	4.470
One-time Spending	222		000	000	0.10.1	0.104	
PAYGO Capital One-time Reductions	\$33	\$3	\$66	\$86	\$101	\$101	
Legislation/One-time Adjustments/Swaps	-29 0	-328 0	0	0	0	0	
Appropriation to Reserve Fund	55	228	100	50	50	50	
Subtotal One-time Spending	\$59	-\$97	\$166	\$136	\$151	\$151	
Total Spending	\$15,583	\$16,061	\$17,202	\$17,739	\$18,544	\$19,332	4.7%
Ending Balance	\$127	\$84	-\$426	-\$282	-\$348	-\$472	
Rainy Day Fund Balance	\$763	\$795	\$835	\$874	\$913	\$947	
Balance over 5% of General Fund Revenues	7	0	0	0	0	0	
As % of GF Revenues	5.05%	5.00%	5.00%	5.00%	5.00%	5.00%	
Structural Balance	-\$404	-\$235	-\$371	-\$174	-\$227	-\$356	

PAYGO: pay-as-you-go

¹ Education Trust Fund is supported by revenues from video lottery terminals, table games, and savings from eqiupment leases.