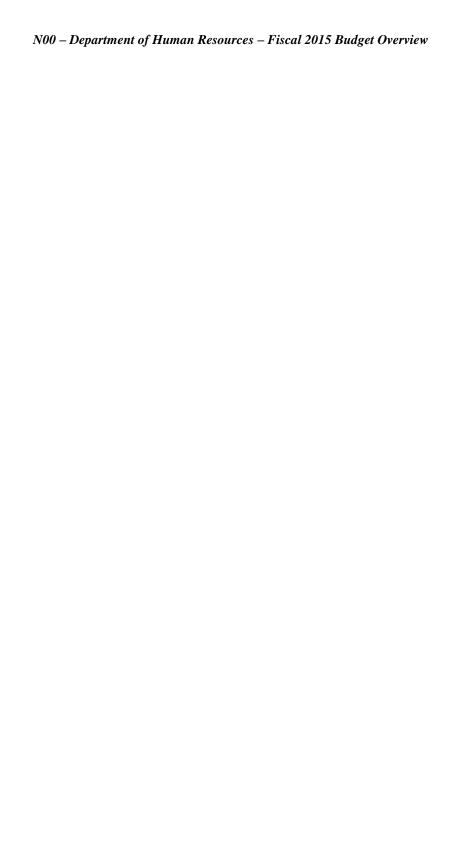
### Department of Human Resources Fiscal 2015 Budget Overview

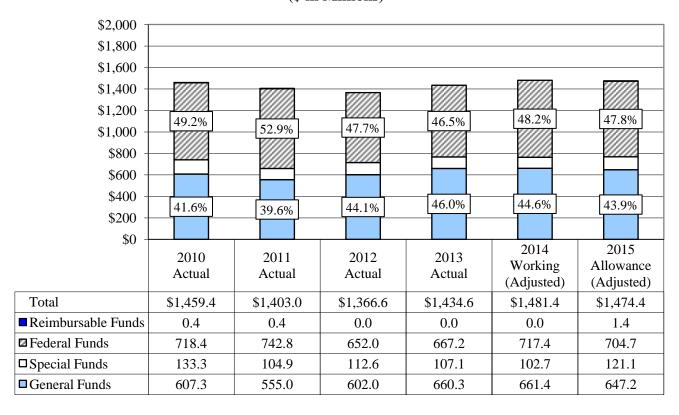
Department of Legislative Services Office of Policy Analysis Annapolis, Maryland

January 2014

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#### Department of Human Resources – Funding by Source Fiscal 2010-2015 (\$ in Millions)



Note: Figures exclude Supplemental Nutrition Assistance Program benefit payments. Numbers may not sum to total due to rounding.

The fiscal 2015 budget for the Department of Human Resources (DHR) grows 6.2% compared to the fiscal 2014 working appropriation, after accounting for deficiency and withdrawn appropriations in fiscal 2014, and across-the-board reductions to health insurance and retirement programs in both fiscal 2014 and 2015. However, after excluding benefit payments for the Supplemental Nutrition Assistance Program (SNAP), a large low-income nutrition program administered and funded by the federal government, growth between fiscal years declines 0.5%, or \$7.0 million. Excluding SNAP, the DHR budget is roughly at the level of fiscal 2010. SNAP grows 15.2%, or \$165.2 million, in the allowance.

General funds decline \$14.2 million in the allowance, largely due to declines in foster care payments when accounting for a one-time fiscal 2014 deficiency and declining caseloads in the Temporary Cash Assistance (TCA) program. General funds comprise 43.9% of the DHR allowance (excluding SNAP benefit payments), down from 44.6% in fiscal 2014. The share of the budget that is federal funds also declines, as a result of growing special and reimbursable funds.

Special funds grow by \$18.5 million to 8.2% of the allowance, from 6.9% in fiscal 2014. The following table details the changes by special fund source.

#### Changes to Special Funds in the Allowance Fiscal 2014-2015 (\$ in Thousands)

Special Fund Source	<u>2014</u>	<u>2015</u>	Change <u>2014-2015</u>
Notable Increases			
Strategic Energy Investment Fund	\$17,675	\$37,151	\$19,476
Child Support Foster Care Offset		4,091	4,091
Universal Services Benefit Program	40,184	40,951	767
Foster Care Education	1,388	1,388	0
Subtotal	\$59,247	\$83,581	\$24,334
Notable Decreases			
Child Support Offset	\$17,788	\$13,415	-\$4,373
Dedicated Purpose Account	1,200		-1,200
Local Government Funds	9,050	8,823	-227
Subtotal	\$28,038	\$22,238	-\$5,800
Miscellaneous Changes	\$15,405	\$15,402	-\$3
Total	\$102,691	\$121,221	\$18,530

Note: Figures account for negative deficiencies and contingent reductions in fiscal 2014 and back of the bill and contingent reductions in fiscal 2015. Numbers may not sum to total due to rounding.

Source: Governor's Budget Books, Fiscal 2015

#### N00 - Department of Human Resources - Fiscal 2015 Budget Overview

Federal funds, excluding SNAP benefit payments, decline \$12.7 million, or 1.8%, to \$704.7 million. Though less than fiscal 2014, it is more than the agency received in fiscal 2012 and 2013. Changes by federal fund source are shown in the following table.

#### Changes to Federal Funds in the Allowance Fiscal 2014-2015

Federal Fund Source	<u>2014</u>	<u>2015</u>	Change <u>2014-2015</u>
Notable Increases			
Medical Assistance Program	\$88,736	\$99,549	\$10,813
Foster Care-Title IV-E	101,146	102,863	1,717
Social Services Block Grant	29,412	30,982	1,570
Refugee And Entrant Assistance-State Administered	12,086	13,351	1,265
Child Care And Development Block Grant		1,008	1,008
Subtotal	\$231,381	\$247,753	\$16,372
Notable Decreases			
Low Income Home Energy Assistance	\$86,563	\$66,985	-\$19,577
State Administrative Matching Grants For SNAP	59,464	55,887	-3,577
Child Support Enforcement	81,336	79,882	-1,453
Subtotal	\$227,363	\$202,755	-\$24,608
Miscellaneous Changes	\$258,608	\$254,182	-\$4,426
Total	\$717,351	\$704,689	-\$12,662

SNAP: Supplemental Nutrition Assistance Program

Note: Figures account for negative deficiencies and contingent reductions in fiscal 2014 and back of the bill and contingent reductions in fiscal 2015. Numbers may not sum to total due to rounding.

Source: Governor's Budget Books, Fiscal 2015

Reimbursable funds in the allowance total \$1.4 million and are from the Maryland Health Benefit Exchange (MHBE) to support salaries of DHR employees that are assisting residents in signing up for health insurance through the exchange. The Governor's budget plan also includes a \$1.8 million withdrawal of general funds from the fiscal 2014 working appropriation, with the expectation that a budget amendment will be processed with reimbursable funds from MHBE for this same purpose.

#### Department of Human Resources Budget Overview: All Funds Fiscal 2013-2015 (\$ in Thousands)

	2013 <u>Actual</u>	2014 <u>Adjusted</u>	2015 <u>Adjusted</u>	2014-15 \$ Change	2014-15 <u>% Change</u>
<b>Family Investment</b>	\$434,322	\$428,289	\$427,496	-\$793	-0.2%
TCA Payments	142,371	140,254	133,367	-6,887	-4.9%
TDAP	43,194	44,168	44,168	0	0.0%
Other Public Assistance	18,275	17,666	17,490	-176	-1.0%
Work Opportunities	35,507	34,883	34,939	55	0.2%
Administration	194,975	191,355	197,532	6,177	3.2%
Office of Home Energy Programs	\$132,067	\$142,994	\$142,273	-\$721	-0.5%
Child Welfare	\$597,044	\$637,032	\$629,210	-\$7,822	-1.2%
Foster Care/Adoption	298,402	346,336	333,697	-12,639	-3.6%
Programs/Administration	298,642	290,696	295,513	4,817	1.7%
<b>Child Support Enforcement</b>	\$87,866	\$88,834	\$88,753	-\$81	-0.1%
Administration	\$183,278	\$184,285	\$186,685	\$2,400	1.3%
Office of the Secretary	47,454	41,685	41,360	-325	-0.8%
Operations	32,946	29,617	32,182	2,566	8.7%
Information Management	61,796	70,499	70,076	-422	-0.6%
Local Department Operations	41,081	42,485	43,067	582	1.4%
Total Program Funding	\$1,434,577	\$1,481,434	\$1,474,416	-\$7,018	-0.5%
General Funds	\$660,262	\$661,393	\$647,199	-\$14,193	-2.1%
Special Funds	107,082	102,691	121,143	18,453	18.0%
Federal Funds (Excluding SNAP)	667,234	717,351	704,689	-12,662	-1.8%
Reimbursable Funds	0	0	1,385	1,385	
Total Funds (Excluding SNAP)	\$1,434,577	\$1,481,434	\$1,474,416	-\$7,018	-0.5%
SNAP	\$1,169,700	\$1,087,398	\$1,252,632	\$165,234	15.2%
Total (Including SNAP)	\$2,604,277	\$2,568,832	\$2,727,048	\$158,217	6.2%

SNAP: Supplemental Nutrition Assistance Program

TCA: Temporary Cash Assistance

TDAP: Temporary Disability Assistance Program

Note: Fiscal 2014 includes deficiencies and withdrawn appropriations, and fiscal 2015 reflects the reductions to health insurance and retirement programs. Numbers may not sum to total due to rounding.

# Department of Human Resources Budget Overview: General Funds Fiscal 2013-2015 (\$ in Thousands)

	2013 <u>Actual</u>	2014 Adjusted	2015 Adjusted	2014-15 \$ Change	2014-15 <u>% Change</u>
<b>Family Investment</b>	\$161,616	\$126,656	\$129,561	\$2,905	2.3%
TCA Payments	37,884	28,309	29,766	1,460	5.2%
TDAP	35,191	36,165	36,165	0	0.0%
SNAP	0	0	0	0	
Other Public Assistance	11,830	8,762	10,082	1,320	15.1%
Work Opportunities	0	0	0	0	
Administration	76,712	53,461	53,547	86	0.2%
Office of Home Energy Programs	\$0	\$0	\$0	\$0	
Child Welfare	\$379,588	\$421,403	\$400,083	-\$21,320	-5.1%
Foster Care/Adoption	203,062	256,889	237,561	-19,328	-7.5%
Programs/Administration	176,526	164,514	162,521	-1,992	-1.2%
<b>Child Support Enforcement</b>	\$17,258	\$18,116	\$18,608	\$491	2.7%
Administration	\$101,800	\$95,218	\$98,949	\$3,731	3.9%
Office of the Secretary	29,645	27,361	28,879	1,518	5.5%
Operations	18,760	15,632	17,208	1,576	10.1%
Information Management	29,816	29,906	30,087	181	0.6%
Local Department Operations	23,578	22,318	22,775	456	2.0%
Total	\$660,262	\$661,393	\$647,199	-\$14,193	-2.1%

SNAP: Supplemental Nutrition Assistance Program

TCA: Temporary Cash Assistance

TDAP: Temporary Disability Assistance Program

Note: Fiscal 2014 includes deficiencies and withdrawn appropriations, and fiscal 2015 reflects the reductions to health insurance and retirement programs. Numbers may not sum to total due to rounding.

## Department of Human Resources Budget Overview: Fiscal 2014 Deficiencies, Fund Swaps, and Withdrawn Appropriations

<u>Unit</u>	<b>Amount</b>		<u>Use</u>
Deficiencies			
Maryland Legal Services Program	\$2,130,852	GF	Provides funding to resolve a prior year shortfall and an overestimation of available federal funds.
Foster Care Maintenance Payments	\$19,328,266	GF	Provides additional general funds for payments to foster care homes that had been deferred at the close of the fiscal 2013 budget.
Fund Swaps			-
Social Services Administration	\$1,200,000 -1,200,000	GF FF	Provides a general fund swap for federal funds reduced under sequestration, used for family programs including adoption and reunification.
Foster Care Maintenance Payments	-\$385,599 385,599	GF SF	Fund swap to recognize additional special funds from local education agencies for educating children in the jurisdiction of their foster home.
Local Family Investment Program	-\$3,000,000 \$3,000,000	GF FF	Fund swap to recognize the greater availability of federal funds from Medicaid reimbursements than assumed in the working budget.
Adult Services	\$1,000,000 1,200,000 -2,200,000	GF SF FF	Provide additional general and special funds to offset lower federal funds from the Social Services Block Grant, the result of sequestration reductions.
Local Family Investment Program	-\$1,846,000	GF	Withdrawal of funds for salaries of employees helping residents sign up for insurance in the MHBE. A reimbursable fund amendment from MHBE is expected to make up the difference.

N00 - Department of Human Resources - Fiscal 2015 Budget Overview

<u>Unit</u>	<b>Amount</b>		<u>Use</u>
Withdrawn Appropriations			
Assistance Payments	-\$3,238,274	GF	Withdrawal of general funds reflecting lower than expected TCA caseloads and use of Emergency Assistance for Families with Children funds.
Administration	-\$1,633,139	GF	Withdrawal of funds to reflect lower than expected spending on the new Statewide Personnel information system.
Departmentwide – Health Insurance	-\$2,810,379	GF	Withdrawal of funds to account for lower than expected spending on employee and retiree health insurance programs.
Departmentwide – Retirement	-\$1,238,012	GF	Withdrawal of funds to account for lower reinvestment in the State Retirement and Pension System.

GF: general funds

MHBE: Maryland Health Benefits Exchange

SF: special funds

TCA: Temporary Cash Assistance

#### **Back of the Bill Sections**

- Section 19 of the budget bill reduces funding for health insurance in Executive Branch agencies by \$16.3 million in general funds, \$4.7 million in special funds, and \$2.8 million in federal funds, to reflect favorable trends in expenses. DHR's share of the reduction is \$2.5 million (\$1,210,344 in general funds, \$37,270 in special funds, and \$1,267,155 in federal funds).
- Section 20 of the budget bill reduces funding for retirement programs in Executive Branch agencies by \$86.3 million in general funds, \$6.2 million in special funds, and \$4.1 million in federal funds to reflect adjustments to pension reinvestment funding. DHR's share of the reduction is \$3.2 million (\$1,571,776 in general funds, \$40,324 in special funds, and \$1,577,342 in federal funds).

### Department of Human Resources Major Changes in the Fiscal 2015 Allowance (\$ in Millions)

#### Where It Goes:

Departmentwide	
Annualization of fiscal 2014 salary adjustments	\$12.4
Increments and other compensation	2.4
Retirement, net of back of bill reductions	2.2
Accrued leave payout	1.3
Workers' compensation premium assessment	0.3
Social Security	0.2
New positions	0.1
Reclassifications	-0.4
Abolished/transferred positions	-1.5
Turnover adjustments	-2.4
Employee and retiree health insurance, net of back of bill reductions	-7.7
Other personnel	0.1
Increase in the Montgomery County block grant	2.3
Administration	
New and expanded grant programs in the Office of Grants Management for the	
Maryland Food Bank, Moveable Feast, and Roberta's House	1.3
Enterprise content management system (major information technology project)	-1.5
Child Support Enforcement	
Local reinvestment fund projects	-1.0
Maryland Legal Services Program	
One-time deficiency accounting for federal fund shortfall	-2.1
Social Services	
Growth in the subsidized guardianship program	6.7
One-time deficiency for deferred foster care maintenance payments	-19.3
Family Investment	
Growth in Supplemental Nutrition Assistance Program participation	165.2
One-time deficiency to account for a reimbursable fund amendment	1.8
Growth in refugee health screenings	1.3
Reductions in Emergency Assistance for Families with Children and Eviction	
Assistance to reflect past caseload levels	-1.7
Reduction in temporary cash assistance caseload; net of deficiency appropriation	-6.9
Other Adjustments	5.1
Total	\$158.2

Note: Figures account for negative deficiencies and contingent reductions in fiscal 2014 and back of the bill and contingent reductions in fiscal 2015. Numbers may not sum to total due to rounding.

#### **Notable Rate Changes**

- The average monthly TCA benefit increases by \$2.30 from \$181.64 in fiscal 2014 to \$183.94 in fiscal 2015. This increase is necessary to ensure that the combined SNAP/TCA benefit will equal at least the 61.0% of the Minimum Living Level as required by law.
- The Budget Reconciliation and Financing Act of 2014 sets the maximum rate increase for institutional foster care vendors at 1.5% and delays any rate increase until January 1, 2015.

### Department of Human Resources Caseload Estimates Assumed in the Budget Fiscal 2012-2015

<u>Program</u>	2012 <u>Actual</u>	2013 <u>Actual</u>	2014 <u>Estimated</u>	2015 Estimated	2014-2015 <u>% Change</u>
Cash Assistance					
TCA	72,413	67,876	65,127	60,421	-7.2%
TDAP	19,939	19,660	19,895	19,895	0.0%
Child Welfare					
Foster Care	5,714	5,177	5,590	5,652	1.1%
Subsidized Adoption/ Guardianship	10,199	10,209	9,410	10,251	8.9%
Child Support Enforcer	nent				
TCA Collections	\$23,474,202	\$23,235,594	\$25,517,950	\$28,803,130	12.9%
Non-TCA Collections	\$520,927,374	\$520,855,712	\$526,064,269	\$531,324,911	1.0%

TCA: Temporary Cash Assistance

TDAP: Temporary Disability Assistance Program

- TCA caseloads are now projected to be 3,700 less than the budgeted level which has allowed for a \$3.2 million withdrawn appropriation from the fiscal 2014 working budget.
- DHR projects modest growth in the foster care caseload of 1.1%. The projected 8.9% growth in subsidized adoption/guardianship is likely overstated due to an undercount of cases in fiscal 2014.
- Child support enforcement collections, both TCA and non-TCA, are projected to grow by a combined 1.5% between fiscal 2014 and 2015.

# Department of Human Resources Employment: Full-time Equivalent Regular Positions and Contractual Positions Fiscal 2013-2015

	2013 <u>Actual</u>	2014 <u>Legislative</u>	2014 Working	2014 Change	2015 Allowance	2014-15 Change
<b>Regular Positions</b>						
Social Services	2,892.61	2,892.61	2,861.11	-31.50	2,852.11	-9.00
Family Investment	2,037.42	2,037.42	2,073.42	36.00	2,068.42	-5.00
Administration	892.00	892.00	888.50	-3.50	881.50	-7.00
Child Support Enforcement	693.20	693.20	688.20	-5.00	682.20	-6.00
Office of Home Energy Programs	13.87	13.87	17.87	4.00	17.87	0.00
<b>Total Positions</b>	6,529.10	6,529.10	6,529.10	0.00	6,502.10	-27.00
<b>Contractual Positions</b>						
Social Services	11.04	10.50	11.00	0.50	11.00	0.00
Family Investment	51.82	68.00	68.00	0.00	68.00	0.00
Administration	32.57	2.90	2.90	0.00	2.90	0.00
Child Support Enforcement	3.17	1.00	1.00	0.00	1.00	0.00
Office of Home Energy Programs	0.50	0.00	0.00	0.00	0.00	0.00
<b>Total Positions</b>	99.10	82.40	82.90	0.50	82.90	0.00

- The allowance abolishes 30 regular positions and adds 3 for a net loss of 27 positions in the DHR budget. Savings from the abolished positions total \$1.5 million.
- The 3 added positions are located at the Baltimore County location of the Local Family Investment Program.
- Although no new regular positions have been added in fiscal 2014 since the allowance, many have been shifted between units. To assist residents in signing up for coverage under the new health care exchange, the Family Investment Administration received 36 regular positions. An additional 4 positions were added to the Office of Home Energy Programs to meet federal staffing requirements.
- There are no changes in contractual positions in the fiscal 2015 allowance.

### Department of Human Resources Regular Positions: Filled as of January 1 Fiscal 2012-2014

	<u>2012</u>	<u>2013</u>	<u>2014</u>	Change <u>2013-14</u>	% Change <u>2013-14</u>
Administration	823.2	822.0	816.0	-6.0	-0.7%
Social Services	2,737.5	2,652.6	2,582.4	-70.3	-2.6%
Child Support Enforcement	644.0	648.9	630.4	-18.5	-2.9%
Family Investment	1,886.3	1,912.8	1,958.0	45.3	2.4%
Total	6,091.0	6,036.3	5,986.8	-49.5	-0.8%

Note: Numbers may not sum to total due to rounding. Source: Department of Budget and Management

- The number of filled regular positions fell 0.8%, or 49.5 positions, between fiscal 2013 and 2014. The largest decline was in the Social Services Administration, with 70.3 fewer filled positions in fiscal 2014 than 2013. Child Support Enforcement also experienced a decline of 18.5 filled regular positions. These reductions were offset somewhat by an increase of 45.3 filled regular positions in the Family Investment Administration, an increase of 2.4% within that unit.
- The agency had 542.3 regular positions vacant in January 1, 2014, though that number falls to 515.3 after accounting for the positions abolished in the allowance. The agency's budgeted turnover rate is 6.8%, requiring 445.4 regular positions be vacant throughout fiscal 2015. With 515.3 regular positions vacant, DHR is able to fill 69.9 positions and still meet its turnover rate.

#### Issues

### 1. Temporary Assistance for Needy Families Deficit Continues in Allowance

Maryland receives annually \$229.1 million from the federal government for the State's Temporary Assistance for Needy Families (TANF) block grant and in the past few years received contingency funds that are available to states with growth in SNAP participation. Despite these funds, in 2011, after the recession and steep growth in TCA caseloads, Maryland began to run a deficit in TANF funds, growing to \$52.2 million at the start of fiscal 2012. To fund this deficit, DHR primarily used the following year's appropriation to cover expenditures incurred in the prior year.

With the fiscal 2014 allowance a year ago, the expectation was that the TANF deficit would be fully addressed through a deficiency appropriation, swapping out \$24.5 million of TANF appropriation for \$19.3 million of general funds. With an additional \$5.3 million in reduced spending from a lower TANF caseload, the combined \$24.6 million was not enough to fully address the issue, as shown in **Exhibit 1.** 

# Exhibit 1 Availability of TANF Funding Fiscal 2013-2015 (\$ in Millions)

	2013 <u>Actual</u>	2014 Working	2015 <u>Allowance</u>
<b>Beginning Balance</b> 2013 General Fund Deficiency	<b>-\$45.041</b> 19.282	-\$12.697	-\$12.613
Post-deficiency Balance	-\$25.759		
TANF Grant	\$229.098	\$229.098	\$229.098
Contingency TANF	20.425		
Anticipated Caseload Reduction	5.334		
Total Income	\$254.857	\$229.098	\$229.098
Available Funding (Balance + Income)	\$229.098	\$216.401	\$216.485
DHR Appropriation	-\$241.794	-\$229.014	-\$229.014
Total Expenditures	-\$241.794	-\$229.014	-\$229.014
Ending Balance	-\$12.697	-\$12.613	-\$12.529

DHR: Department of Human Resources TANF: Temporary Assistance for Needy Families

Note: Numbers may not sum to total due to rounding.

Source: Department of Human Resources; Department of Legislative Services

The exhibit shows an ongoing liability of \$12.7 million at the end of fiscal 2013, an amount that is not meaningfully addressed in the Governor's fiscal 2015 spending plan. Fiscal 2015 ends with an expected shortfall of \$12.5 million.

DHR's plan to address this shortfall is to apply for TANF contingency funds, which are available to states that spend more on SNAP in one year than they did the previous year. Maryland remains eligible for contingency funds as its SNAP caseload continues to grow. DHR estimates that the State could receive about \$20 million in both fiscal 2014 and 2015, eliminating the TANF shortfall and creating a surplus of about \$25 million. The Secretary should comment on the ongoing TANF liability and when the State will be notified of any award of TANF contingency funds.

**Exhibit 2** shows where in DHR the TANF appropriation is being spent between fiscal 2013 and 2015. The majority of the changes occur between fiscal 2013, where contingency funds were budgeted, and fiscal 2014, where they are not. Total spending between fiscal 2014 and 2015 is flat at \$229.1 million, with \$9.8 million from cash assistance shifting to Family Investment Services and Child and Adult Social Services. In the event TANF contingency funds are awarded, these figures will change based on where the funds are expended.

Exhibit 2
Changes in TANF Spending in DHR's Budget
Fiscal 2013-2015 Allowance
(\$\\$\text{in Millions}\)

<u>Activity</u>	2013 <u>Actual</u>	2014 <u>Working</u>	2015 <u>Allowance</u>	2013-2014 <u>Change</u>
Cash assistance	\$100.2	\$110.2	\$100.4	-\$9.8
Work opportunities	35.5	34.9	34.9	0.1
Family Investment Services	33.7	35.7	39.0	3.4
Foster care maintenance payments	6.9	6.9	6.9	0.0
Child and Adult Social Services	50.1	27.2	33.6	6.4
General Administration	15.5	14.1	14.1	0.0
Total DHR Expenditures	\$241.8	\$229.0	\$229.0	\$0.0

DHR: Department of Human Resources

TANF: Temporary Assistance for Needy Families

Note: Numbers may not sum to total due to rounding.

#### **State's Maintenance of Effort Requirement Met**

In return for the annual TANF block grant, the State must spend \$177.7 million of its own money to meet a federal maintenance of effort (MOE) requirement. **Exhibit 3** provides a summary of MOE funding for fiscal 2013 through the 2015 allowance. The State's spending that is eligible for MOE exceeds the MOE requirement by more than \$79.0 million in fiscal 2014 and 2015.

## Exhibit 3 TANF Maintenance of Effort Fiscal 2013-2015 Allowance (\$ in Thousands)

	2013 <u>Actual</u>	2014 Working	2015 Allowance
Cash Assistance	\$20,840	\$20,665	\$20,665
Employment Services/Caseworkers	7,976	8,056	8,056
Administration	5,228	5,280	5,280
Kinship Care/Foster Care Payments	2,852	2,881	2,881
Social Services Administration	75	75	75
Community Services – Emergency Food, Shelter, Child 1st	4,031	4,071	4,071
Refundable State Earned Income Tax Credit	132,353	133,677	133,677
Montgomery County Earned Income Tax Credit	11,013	11,123	11,123
MSDE Pre-K	82,176	82,998	82,998
Child Care	23,864	24,103	24,103
Local Government/State Agencies	47	48	48
Electric Universal Service Program	18,258	24,615	24,615
Subtotal	\$308,714	\$317,591	\$317,591
Required Maintenance of Effort			
Base	\$176,965	\$176,965	\$176,965
Contingency Fund Add-on	40,850	40,850	40,850
Contingency Fund Match	20,425	20,425	20,425
Total Required	\$238,240	\$238,240	\$238,240
<b>Excess Maintenance of Effort</b>	\$70,474	\$79,351	\$79,351

MSDE: Maryland State Department of Education TANF: Temporary Assistance for Needy Families

Note: Numbers may not sum to total due to rounding.

Source: Department of Human Resources; Department of Legislative Services

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Although the State has not yet been awarded TANF contingency funds, the exhibit shows that the State's MOE requirements will still be met in that event. To meet MOE on TANF contingency funds, states are required to match \$3 for every \$1 received. Spending that helps needy children stay in their own homes or with relatives and programs that promote job preparation, work, or marriage count toward MOE.